

**NEW ISSUE****Full-Book-Entry****(See “Book-Entry Only System” under *The Notes*)****RATINGS****Moody’s: MIG-1****S&P: SP-1+**

*In the opinion of Squire, Sanders & Dempsey L.L.P., Bond Counsel, under existing law, (i) assuming continuing compliance with certain covenants and the accuracy of certain representations, interest on the Notes is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, and (ii) the Notes and the interest thereon are exempt from state, Commonwealth of Puerto Rico and local income taxation. Interest on the Notes may be subject to certain federal taxes imposed only on certain corporations, including the corporate alternative minimum tax on a portion of that interest. For a more complete discussion of the tax aspects, see “Tax Matters” herein.*

**\$800,000,000**  
**COMMONWEALTH OF PUERTO RICO**  
**Tax and Revenue Anticipation Notes**

**\$550,000,000 Series 2004A-1****Interest Rate: 2.00%****Yield: 0.970%****\$250,000,000 Series 2004A-2****Interest Rate: 3.50%****Yield: 0.980%****Due: July 30, 2004****Dated: Date of Delivery**

The Notes bear interest at the annual rate shown above, computed on the basis of twelve 30-day months and a 360-day year. Principal of and interest on the Notes are payable in immediately available funds at maturity. The Notes are not subject to redemption prior to maturity. The Notes are issuable in fully registered form in denominations of \$5,000 and any integral multiple thereof.

**The Notes, which are being issued as two series of parity notes, constitute direct obligations of the Commonwealth of Puerto Rico and are payable solely from taxes and revenues in the General Fund collected after the date of issuance of the Notes and on or prior to June 30, 2004, as described herein. The Secretary of the Treasury is required to deposit such taxes and revenues, in the manner set forth herein and after certain prior applications, in the Note Fund in an amount sufficient to provide for the payment of principal of and interest on the Notes. Moneys in the Note Fund are subject to prior application for the payment of the general obligation bonds and notes of the Commonwealth of Puerto Rico and bonds and notes of its public corporations guaranteed by the Commonwealth of Puerto Rico to the extent other moneys are not available for such purpose. Neither the full faith, credit and taxing power of the Commonwealth of Puerto Rico nor that of any of its political subdivisions are pledged for the payment of principal of or interest on the Notes.**

The Notes are offered when, as and if issued and accepted by the Underwriters, subject to the approval of legality by Squire, Sanders & Dempsey L.L.P., Miami, Florida, Bond Counsel, and certain other conditions. Certain legal matters will be passed upon for the Underwriters by McConnell Valdés, San Juan, Puerto Rico. It is expected that settlement for the Notes, in immediately available funds, will occur in San Juan, Puerto Rico, on or about October 15, 2003.

**JPMorgan  
Citigroup  
Raymond James & Associates, Inc.  
Samuel Ramirez & Co.**

**BANC OF AMERICA SECURITIES LLC  
Goldman, Sachs & Co.  
Lehman Brothers**

**MORGAN STANLEY  
Merrill Lynch & Co.  
UBS Financial Services Inc.  
Wachovia Bank, National Association**

October 3, 2003

# Commonwealth of Puerto Rico

## Governor

SILA M. CALDERÓN

## Members of the Cabinet

CÉSAR MIRANDA  
*Chief of Staff*

FERDINAND MERCADO  
*Secretary of State*

ANABELLE RODRÍGUEZ  
*Secretary of Justice*

JUAN A. FLORES GALARZA  
*Secretary of the Treasury*

CÉSAR REY  
*Secretary of Education*

FRANK ZORRILLA  
*Secretary of Labor and  
Human Resources*

JOHNNY RULLÁN  
*Secretary of Health*

LUIS RIVERO CUBANO  
*Secretary of Agriculture*

FERNANDO E. FAGUNDO  
*Secretary of Transportation  
and Public Works*

MILTON SEGARRA  
*Secretary of Economic  
Development and Commerce*

YOLANDA ZAYAS  
*Secretary of Family Affairs*

ILEANA ECHEGOYEN  
*Secretary of Housing*

LUIS E. RODRÍGUEZ  
*Secretary of Natural and  
Environmental Resources*

JAVIER A. ECHEVARRÍA  
*Secretary of Consumer  
Affairs*

JORGE L. ROSARIO  
*Secretary of Sports and Recreation*

MIGUEL A. PEREIRA  
*Secretary of Corrections  
and Rehabilitation*

---

### *Legislative Officers*

ANTONIO FAS ALZAMORA  
President, Senate

CARLOS VIZCARRONDO  
Speaker, House of  
Representatives

### *Fiscal Officers*

MELBA ACOSTA  
Director, Office of Management  
and Budget

HÉCTOR MÉNDEZ  
President, Government Development  
Bank for Puerto Rico

No dealer, broker, sales representative or other person has been authorized by the Commonwealth of Puerto Rico or the Underwriters to give any information or to make any representations other than those contained herein and, if given or made, such other information or representations must not be relied upon as having been authorized by the Commonwealth of Puerto Rico or the Underwriters. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the Notes by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale. The information set forth herein has been obtained from the Commonwealth of Puerto Rico and other official sources that are believed to be reliable, but is not guaranteed as to accuracy or completeness and is not to be construed as a representation by any Underwriter. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Commonwealth of Puerto Rico since the date hereof. This Official Statement is submitted in connection with the sale of the Notes referred to herein and may not be reproduced or used, in whole or in part, for any other purpose. The Underwriters have provided the following sentence for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICE OF THE NOTES AT A LEVEL ABOVE THAT WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

## TABLE OF CONTENTS

	<u>Page</u>		<u>Page</u>
INTRODUCTORY STATEMENT .....	1	TAX MATTERS .....	18
OVERVIEW .....	2	Original Issue Premium .....	18
THE NOTES .....	3	LEGAL MATTERS .....	19
General .....	3	LEGAL INVESTMENT .....	19
Book-Entry Only System .....	3	UNDERWRITING .....	19
Authorization of Notes .....	5	GOVERNMENT DEVELOPMENT BANK	
Purpose of the Notes .....	5	FOR PUERTO RICO .....	19
Payment of and Security for the Notes .....	5	RATINGS .....	20
Debt Limitation with Respect to		CONTINUING DISCLOSURE .....	20
Additional Parity Notes .....	7	MISCELLANEOUS .....	21
Payment Record .....	7		
PUERTO RICO TAXES, OTHER REVENUES		Appendix I - Commonwealth of	
AND EXPENDITURES .....	7	Puerto Rico Financial	
Summary and Management's Discussion		Information and	
of General Fund Results .....	7	Operating Data	
Major Sources of General Fund Revenues ..	11	Report, dated	
Collections of Income and Excise Taxes ...	13	September 1, 2003 .....	I-1
Transfers to General Obligation			
Redemption Fund .....	14	Appendix II - Form of Opinion of	
Components of General Fund Expenditures	14	Squire, Sanders &	
Inter-Fund Borrowings .....	15	Dempsey L.L.P., Bond	
General Fund Monthly Cash Flow for		Counsel .....	II-1
Fiscal 2003 and Fiscal 2004 .....	15		

**\$800,000,000**  
**COMMONWEALTH OF PUERTO RICO**  
**Tax and Revenue Anticipation Notes**  
**\$550,000,000 Series 2004A-1**  
**\$250,000,000 Series 2004A-2**

**INTRODUCTORY STATEMENT**

This Official Statement sets forth certain information about the Commonwealth of Puerto Rico (the “Commonwealth” or “Puerto Rico”) and the \$550,000,000 Tax and Revenue Anticipation Notes of the Commonwealth of Puerto Rico, Series 2004A-1 and \$250,000,000 Tax and Revenue Anticipation Notes of the Commonwealth of Puerto Rico, Series 2004A-2 (collectively, the “Notes”).

The Notes are being issued as parity notes under Act No. 1, approved by the Legislature of Puerto Rico on June 26, 1987 (the “Act”), and pursuant to a resolution adopted by the Secretary of the Treasury on October 3, 2003 and approved by the Governor of Puerto Rico (the “Note Resolution”), for the purpose of: (i) funding a portion of the projected cash flow requirements of the Commonwealth’s General Fund in fiscal 2004, which requirements result from timing differences between expected disbursements and receipts of taxes and revenues, (ii) repaying amounts borrowed by the Commonwealth under a line of credit provided by Government Development Bank for Puerto Rico (“GDB” or “Government Development Bank”) in advance of the issuance of the Notes, and (iii) paying certain of the costs of issuance of the Notes.

Without the issuance of the Notes, the Commonwealth estimates that the General Fund would incur monthly cash deficits which would reach a cumulative maximum deficit of approximately \$751 million in February 2004. For a breakdown of the fiscal year 2004 General Fund cash flow projections, before and after taking into account the issuance of the Notes, see “General Fund Monthly Cash Flow for Fiscal 2003 and Fiscal 2004” under *Puerto Rico Taxes, Other Revenues and Expenditures*.

The Notes constitute direct obligations of the Commonwealth payable solely from the taxes and revenues in the General Fund collected by the Secretary of the Treasury after the date of issuance of the Notes and on or prior to June 30, 2004 and deposited in a special fund (the “Note Fund”) for the payment of principal of and interest on the Notes as more fully described herein. All moneys in the Note Fund required for such purpose shall be used to pay the principal of and the interest on the Notes at maturity and shall be used for no other purpose; provided, however, that pursuant to certain constitutional and statutory authorizations, payments on general obligation bonds and notes of the Commonwealth and on bonds and notes of its public corporations guaranteed by the Commonwealth have a claim on Commonwealth taxes and revenues, including amounts on deposit in the Note Fund, prior to the claim thereon of the Notes.

The Secretary of the Treasury covenants in the Note Resolution to compute, on a monthly basis, projected revenues, expenditures and fund balances of the General Fund, commencing in November, 2003, in order to make certain debt service coverage calculations to ensure the full and timely payment of the Notes.

Neither the full faith, credit and taxing power of the Commonwealth nor that of any of its political subdivisions are pledged for the payment of principal of or interest on the Notes. The Commonwealth does not have any notes outstanding on a parity with the Notes, and the Secretary of the Treasury covenants in the Note Resolution not to issue any parity notes, except notes issued pursuant to the Act.

For a discussion of the security for the Notes, see “Payment of and Security for the Notes” under *The Notes*.

This Official Statement includes the Commonwealth of Puerto Rico Financial Information and Operating Data Report dated September 1, 2003 (the “Commonwealth Report”) attached hereto as *Appendix I*, the Bond Counsel Opinion attached hereto as *Appendix II* and the Comprehensive Annual Financial Report of the Commonwealth for the fiscal year ended June 30, 2002, prepared by the Department of the Treasury of the Commonwealth (the “Commonwealth’s Annual Financial Report”), which is incorporated by reference herein.

The Commonwealth Report attached hereto as *Appendix I* includes important information about the Commonwealth, including information about the economy, historical revenues and expenditures of the Commonwealth's General Fund, the year-end results for fiscal year 2003 budget, the approved budget for fiscal year 2004, and the debt of the Commonwealth's public sector, and should be read in its entirety.

The Commonwealth's Annual Financial Report includes the basic financial statements of the Commonwealth for the fiscal year ended June 30, 2002, together with the independent auditor's report thereon, dated April 30, 2003, of KPMG LLP, certified public accountants. The Commonwealth's Annual Financial Report has been filed by the Commonwealth with each nationally recognized municipal securities information repository ("NRMSIR"). KPMG LLP did not audit the financial statements of the Public Building Authority capital project fund (a major fund), and certain activities, funds and component units separately identified in their report. Those financial statements were audited by other auditors whose reports have been furnished to KPMG LLP, and their opinion as to the basic financial statements, insofar as it relates to the amounts included in the basic financial statements pertaining to such activities, funds and component units, is based solely on the reports of the other auditors.

Any appendix of an Official Statement of the Commonwealth or of any instrumentality of the Commonwealth containing any revision to the Commonwealth Report or to the Commonwealth's Annual Financial Report that is filed with each NRMSIR and the Municipal Securities Rulemaking Board ("MSRB"), or any new or revised Commonwealth Report or Commonwealth Annual Financial Report or other document containing information that modifies or supersedes the information contained in the Commonwealth Report or in the Commonwealth's Annual Financial Report that is filed with each NRMSIR, in each case after the date hereof and prior to the termination of the offering of the Notes, shall be deemed to be incorporated by reference into this Official Statement and to be part of this Official Statement from the date of filing of such document. Any statement contained in the Commonwealth's Annual Financial Report shall be deemed to be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any such subsequently filed document modifies or supersedes such statement. Any statement contained in the Commonwealth Report or elsewhere herein shall also be deemed to be modified or superseded to the extent that a statement contained in any such subsequently filed document modifies or supersedes such statement. Any such statement so modified or superseded shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

The Commonwealth will provide without charge to any person to whom this Official Statement is delivered, on the written or oral request of such person, a copy of the Commonwealth's Annual Financial Report. Requests should be directed to Director-New York Office, Government Development Bank for Puerto Rico, 140 Broadway, 38<sup>th</sup> Floor, New York, New York 10005, telephone number (212) 422-6420 or to Director-General Obligations Division, Government Development Bank for Puerto Rico, P.O. Box 42001, San Juan, Puerto Rico 00940, telephone number (787) 722-7060.

A copy of the Commonwealth's Annual Financial Report may also be obtained by contacting a NRMSIR. The address of each NRMSIR is set forth in *Continuing Disclosure* below.

This Official Statement, including information incorporated in this Official Statement by reference, contains certain "forward-looking statements" concerning the Commonwealth's operations and financial condition. These statements are based upon a number of assumptions and estimates which are subject to significant uncertainties, many of which are beyond the control of the Commonwealth. The words "may," "would," "could," "will," "expect," "anticipate," "believe," "intend," "plan," "estimate" and similar expressions are meant to identify these forward-looking statements. Actual results may differ materially from those expressed or implied by these forward-looking statements.

## OVERVIEW

Puerto Rico is located approximately 1,600 miles southeast of New York City. According to the United States Census Bureau, its population was 3,808,610 in 2000. Puerto Rico's political status is that of a commonwealth. The United States and the Commonwealth share a common defense, market, currency and citizenship. The Commonwealth government exercises virtually the same control over its internal affairs as is exercised by the state governments of each of the fifty states over their respective internal affairs, with similar separation of powers among the executive, legislative and judicial branches. It differs from the states, however, in its relationship with the federal government. The people

of Puerto Rico are citizens of the United States but do not vote in national elections. They are represented in Congress by a Resident Commissioner who has a voice in the House of Representatives but no vote. Most federal taxes, except those such as Social Security taxes, which are imposed by mutual consent, are not levied in Puerto Rico. No federal income tax is collected from Puerto Rico residents on income earned in Puerto Rico, except for certain federal employees who are subject to taxes on their salaries. The official languages of Puerto Rico are Spanish and English.

Puerto Rico has a diversified economy with manufacturing and services comprising its principal sectors. Puerto Rico's economy is closely linked to the United States economy. In fiscal year 2002 (which ended on June 30, 2002), the Commonwealth's gross product (preliminary, in current dollars) was \$45.2 billion, and personal income per capita (preliminary, in current dollars) was \$11,069.

The Constitution of Puerto Rico limits the amount of general obligation debt the Commonwealth can issue, and provides that public debt of the Commonwealth will constitute a first claim on available Commonwealth revenues. The Commonwealth's policy has been and continues to be to maintain the level of such debt within a prudent range below the constitutional limitation.

Fiscal responsibility for the Commonwealth is shared among the Department of the Treasury, the Office of Management and Budget and Government Development Bank. The Department of the Treasury is responsible for collecting most of the Commonwealth's revenues, overseeing preparation of its financial statements and contributing to the preparation of the budget. The Office of Management and Budget prepares the Commonwealth's budget and is responsible for monitoring expenditures. Government Development Bank is the fiscal agent and financial advisor to the Commonwealth and its agencies, public corporations and municipalities and coordinates the management of public finances.

Additional information about the Commonwealth can be found in the Commonwealth Report attached hereto as *Appendix I*, including information about the economy, historical revenues and expenditures of the Commonwealth's General Fund, the year-end results for fiscal year 2003 budget, the approved budget for fiscal year 2004, and the debt of the Commonwealth's public sector. The Commonwealth Report should be read in its entirety.

## THE NOTES

### General

The Notes, which are being issued as two series of parity notes, are dated their date of delivery, mature on July 30, 2004 and bear interest at the rate set forth on the cover of this Official Statement. Interest is computed on the basis of twelve 30-day months and a 360-day year. The Notes are issuable in fully registered form in denominations of \$5,000 and any integral multiple thereof. The Notes are not subject to redemption prior to maturity. Principal of and interest on the Notes are payable in immediately available funds at maturity.

### Book-Entry Only System

The following information concerning The Depository Trust Company ("DTC"), New York, New York, and DTC's book-entry system has been obtained from DTC. Neither the Commonwealth nor the Underwriters take any responsibility for the accuracy thereof.

DTC will act as securities depository for the Notes. The Notes will be issued as fully-registered Notes registered in the name of Cede & Co. (DTC's partnership nominee) or such other nominee as may be requested by an authorized representative of DTC and will be deposited with DTC.

DTC is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds securities that its participants (the "Direct Participants") deposit with DTC. DTC also facilitates the settlement among Direct Participants of securities transactions, such as transfers and pledges, in deposited securities through electronic computerized book-entry changes in Direct Participants' accounts, thereby eliminating the need for physical movement of securities certificates. Direct Participants include securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations.

DTC is owned by a number of its Direct Participants and by the New York Stock Exchange, Inc., the American Stock Exchange, Inc. and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as securities brokers and dealers, banks and trust companies that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (the “Indirect Participants”). The Rules applicable to DTC and its Direct and Indirect Participants are on file with the Securities and Exchange Commission.

Purchases of the Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Notes on DTC’s records. The ownership interest of each actual purchaser of a Note (a “Beneficial Owner”) is in turn recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmations from DTC of their purchases, but Beneficial Owners are expected to receive written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of the Beneficial Owners. Beneficial Owners will not receive definitive Notes, except in the event that use of the book-entry system for the Notes is discontinued.

To facilitate subsequent transfers, all Notes deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. The deposit of Notes with DTC and their registration in the name of Cede & Co. or such other nominee effect no change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Notes; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Neither DTC nor Cede & Co. (or such other DTC nominee) will consent or vote with respect to the Notes. Under its usual procedures, DTC mails an Omnibus Proxy to the Commonwealth as soon as possible after the applicable record date. The Omnibus Proxy assigns Cede & Co.’s consenting or voting rights to those Direct Participants to whose accounts the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Notes will be made to DTC or such other nominee as may be requested by an authorized representative of DTC. DTC’s practice is to credit Direct Participants’ accounts, upon DTC’s receipt of funds and corresponding detail information from the Commonwealth, on the payable date in accordance with their respective holdings shown on DTC’s records unless DTC has reason to believe that it will not receive payment on the payable date. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in “street name,” and will be the responsibility of such Participant and not of DTC, Government Development Bank, as paying agent (the “Paying Agent”), or the Commonwealth, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to DTC or such other nominee as may be requested by an authorized representative of DTC is the responsibility of the Commonwealth or the Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Notes at any time by giving reasonable notice to the Commonwealth or the Paying Agent. Under such circumstances, in the event that a successor securities depository is not obtained, definitive Notes are required to be printed and delivered.

The Commonwealth may decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, definitive Notes will also be printed and delivered.

In the event that such book-entry only system is discontinued, the following provisions will apply: principal of and interest on the Notes will be payable at maturity in lawful money of the United States of America upon presentation and surrender of Notes at the principal office of the Paying Agent, in San Juan, Puerto Rico. The Notes will be issued only as registered Notes without coupons in denominations of \$5,000 or any integral multiple thereof. The transfer of the Notes will be registrable and they may be exchanged at the principal office of the Paying Agent in San

Juan, Puerto Rico, upon the payment of any taxes or other governmental charges required to be paid with respect to such transfer or exchange.

### **Authorization of Notes**

Section 2 of Article VI of the Constitution of the Commonwealth provides that the power of the Commonwealth to contract and to authorize the contracting of debts shall be exercised as determined by the Legislature. Pursuant to this power, the Legislature enacted the Act which authorizes the issuance of the Notes. The Notes are issued pursuant to the Act and the Note Resolution adopted by the Secretary of the Treasury on October 3, 2003, and approved by the Governor. As part of the authorization process for the Notes, GDB, as financial advisor and fiscal agent to the Commonwealth (see *Government Development Bank for Puerto Rico*), has reviewed and made its favorable recommendations as to the Notes.

### **Purpose of the Notes**

The Notes are being issued to (i) fund a portion of the Commonwealth's projected cash requirements for fiscal 2004, which requirements result from timing differences between expected disbursements and receipts of taxes and revenues, (ii) repay amounts borrowed by the Commonwealth under a line of credit provided by GDB in advance of the issuance of the Notes, and (iii) pay certain of the costs of issuance of the Notes.

### **Payment of and Security for the Notes**

#### *Provision for Payment of the Notes*

The Notes, which are being issued as two series of parity notes, are direct obligations of the Commonwealth. The Notes are payable solely from the taxes and revenues in the General Fund collected by the Secretary of the Treasury after the date of issuance of the Notes and on or prior to June 30, 2004 and deposited in the Note Fund. After any required transfers from the General Fund to the Special Fund for the Amortization of General Obligations Evidenced by Bonds and Promissory Notes (the "Redemption Fund"), the Secretary of the Treasury, beginning April 1, 2004, will withdraw from the General Fund all taxes and revenues required to be deposited therein from April 1, 2004 until June 30, 2004, together with any taxes and revenues collected after the issuance of the Notes and then on deposit in the General Fund. Such taxes and revenues will be deposited in the Note Fund until the amount on deposit in the Note Fund in the months indicated below equals the following percentages of the sum of the principal of and interest on the Notes due at maturity (such sum being herein called the "Note Fund Requirement"):

<u>2004</u>	<u>Percentage of Note Fund Requirement</u>
April	33 $\frac{1}{3}$ %
May	66 $\frac{2}{3}$ %
June	100%

The Secretary of the Treasury covenants in the Note Resolution to compute on a cash basis on or before the tenth day of each month, commencing November 10, 2003, projected taxes and revenues expected to be deposited in, expenditures from, and fund balances of the General Fund for each month remaining in fiscal 2004. If, on the basis of such computations, the Secretary of the Treasury determines that the Note Fund Requirement less any amount then on deposit in the Note Fund equals or exceeds 85% of the sum of all taxes and revenues expected to be deposited in the General Fund from the later of the date of such determination and April 1, 2004 through June 30, 2004 after accounting for any required transfers from the General Fund to the Redemption Fund, the Secretary of the Treasury shall immediately withdraw sufficient amounts of taxes and revenues as received from the General Fund, shall make any required transfers to the Redemption Fund, and thereafter shall transfer to the Note Fund sufficient amounts of such taxes and revenues as received as will cause the amount on deposit in the Note Fund to equal the Note Fund Requirement.

All moneys in the Note Fund shall be used to pay principal of and interest on the Notes at maturity and shall be used for no other purpose; provided, however, that pursuant to certain constitutional and statutory authorizations, payments on general obligation bonds and notes of the Commonwealth and on bonds and notes of its public corporations guaranteed by the Commonwealth have a claim on Commonwealth taxes and revenues, including amounts on deposit in the Note Fund, prior to the claim thereon of the Notes.

Neither the full faith, credit and taxing power of the Commonwealth nor that of any of its political subdivisions are pledged for the payment of principal of or interest on the Notes.

*Provision for Prior Payment of Full Faith and Credit Obligations of the Commonwealth*

The Constitution of Puerto Rico provides that public debt of the Commonwealth constitutes a first lien on available Commonwealth taxes and revenues. Public debt includes bonds and notes of the Commonwealth to which the full faith, credit and taxing power of the Commonwealth are pledged and, according to opinions heretofore rendered by the Secretary of Justice of the Commonwealth, any payments which are required to be made by the Commonwealth under its guarantees of bonds and notes issued by its public corporations. The Notes do not constitute public debt.

Under the provisions of Act No. 39 of the Legislature of Puerto Rico, approved May 13, 1976, as amended, the Secretary of the Treasury is obligated to fund annual debt service on general obligation bonds and notes of the Commonwealth by monthly deposits into the Redemption Fund. As of September 1, 2003, the amount on deposit in the Redemption Fund was \$75.1 million, which was the required amount. Fiscal 2004 deposits from the General Fund to the Redemption Fund to fund the projected debt service through July 1, 2004, exclusive of debt service on any general obligation bonds that may be issued in fiscal 2004, are expected to total \$408 million.

Moneys in the Redemption Fund are not available to pay the Notes.

*Debt Limitation with Respect to Full Faith and Credit Obligations*

Section 2 of Article VI of the Constitution of Puerto Rico provides that direct obligations of the Commonwealth evidenced by full faith and credit bonds or notes shall not be issued if the amount of the principal of and interest on such bonds and notes and on all such bonds and notes theretofore issued which is payable in any fiscal year, together with any amount paid by the Commonwealth in the preceding fiscal year on account of bonds or notes guaranteed by the Commonwealth, exceeds 15% of the average annual revenues raised under the provisions of Commonwealth legislation and covered into the Treasury of Puerto Rico (hereinafter "internal revenues") in the two fiscal years preceding the then current fiscal year. Section 2 of Article VI does not limit the amount of debt that the Commonwealth may guarantee so long as the 15% limitation is not exceeded. Internal revenues consist principally of income taxes, property taxes and excise taxes. Certain revenues, such as federal excise taxes on offshore shipments of alcoholic beverages and tobacco products and customs duties, which are collected by the United States Government and returned to the Treasury of Puerto Rico, and motor vehicle fuel taxes and license fees, which are allocated to the Highway Authority, are not included as internal revenues for the purpose of calculating the debt limit, although they may be available for the payment of debt service. For additional information regarding the Commonwealth debt, see *Debt* in the Commonwealth Report.

On December 21, 1995, Puerto Rico Aqueduct and Sewer Authority ("PRASA") issued \$400,340,000 Puerto Rico Aqueduct and Sewer Authority Refunding Bonds guaranteed by the Commonwealth (the "PRASA Guaranteed Bonds") of which \$332.7 million are currently outstanding. On January 1, 1997, the Commonwealth began to make payments of debt service on the PRASA Guaranteed Bonds under the full faith and credit guarantee of the Commonwealth. The amount paid by the Commonwealth under the PRASA Guaranteed Bonds will be taken into account for purposes of computing the above described 15% constitutional debt limitation.

All or a portion of the proceeds of certain refunding bonds issued by the Commonwealth were invested in guaranteed investment contracts or federal agency securities (in each case rated in the highest rating category by Moody's Investors Service and Standard & Poor's), none of which is eligible to be used for legal defeasance under Puerto Rico law ("non-eligible investments"). Since bonds refunded with proceeds invested in non-eligible investments are not legally defeased, such bonds are treated as outstanding for purposes of the 15% debt limitation.

Concurrently with the issuance of the Notes, the Commonwealth intends to issue its \$457,175,000 Public Improvements Bonds of 2004 ("2004 GO Bonds"). After giving effect to the issuance of the 2004 GO Bonds, future maximum annual debt service for the Commonwealth's outstanding general obligation debt is \$651,676,586.25 in the fiscal year ending June 30, 2005. Debt service for the PRASA Guaranteed Bonds paid by the Commonwealth during fiscal year 2003 (including for this purpose debt service payments due July 1, 2003) was \$32,745,157.50. The sum of those amounts (\$684,421,743.75) is equal to 9.72% of \$7,042,060,000, which is the average of the adjusted internal revenues for the two fiscal years ended June 30, 2002 and June 30, 2003. If the bonds refunded with non-eligible investments described in the preceding paragraph were treated as not being outstanding, the percentage referred to in the preceding sentence would be 8.25%.

The Notes are not subject to the above described constitutional debt limitation.

#### *Estimated Note Revenues*

The Commonwealth estimates that the taxes and revenues available for deposit in the Note Fund for fiscal 2004 (consisting of taxes and revenues projected to be collected after the issuance of the Notes and prior to June 30, 2004, minus required deposits to the Redemption Fund) will be approximately \$6.1 billion. For fiscal 2003, taxes and revenues which would have been available for deposit in the Note Fund were approximately \$5.9 billion.

#### **Debt Limitation with Respect to Additional Parity Notes**

The aggregate principal amount of notes issued under the Act with respect to any fiscal year and outstanding at any time shall not exceed \$800,000,000. The Act provides that any notes issued thereunder shall mature on such date or dates not exceeding 30 days after the close of the fiscal year in which such notes are issued. The Commonwealth has issued notes under the Act for prior fiscal years, which notes have since matured and been paid in full. No notes of the Commonwealth are currently outstanding under the Act.

Under the Note Resolution, the Secretary of the Treasury covenants not to issue additional obligations payable on a parity with the Notes except for additional notes issued under the Act. Any additional notes issued under the Act during fiscal 2004 may not mature prior to July 30, 2004 pursuant to the Note Resolution. Unless said Notes are retired before June 30, 2004 (an eventuality not currently contemplated by the Commonwealth), the Act will preclude the issuance of additional notes because the principal amount of the Notes offered hereby is \$800,000,000.

#### **Payment Record**

The Commonwealth has never defaulted on the payment of principal of or interest on any of its debt.

### **PUERTO RICO TAXES, OTHER REVENUES AND EXPENDITURES**

The Secretary of the Treasury has custody of the funds of the central government and is responsible for the accounting, disbursement and investment of such funds. Central government funds are grouped into three major categories or "types" of funds, as follows: (i) Governmental Fund Types, which include the General, Special Revenue, Debt Service (also referred to herein as Redemption), and Capital Project Funds; (ii) Proprietary Fund Types, which include the Enterprise and Internal Service Funds; and (iii) Fiduciary Fund Types, which include the Trust and Agency Funds. These funds do not include funds of the municipalities, because the municipalities are governmental entities with independent treasuries. The Special Revenue Fund is incorporated into the General Fund for financial reporting purposes (but not for budgetary purposes).

The General Fund is the primary operating fund of the Commonwealth. General Fund revenues are broadly based and include revenues raised internally as well as those from non-Puerto Rico sources. Internal revenues consist principally of income taxes and excise taxes. Revenues from non-Puerto Rico sources are derived from federal excise taxes and customs duties returned to the Commonwealth. The primary expenditures of the Commonwealth through the General Fund are for grants and subsidies, and personal and other services.

#### **Summary and Management's Discussion of General Fund Results**

The following table presents the revenues and expenditures of the General Fund on a cash basis for fiscal year 2000 through fiscal year 2003 and the Commonwealth's budgeted revenues and expenditures for fiscal year 2004. The information through fiscal year 2003 is based on actual fiscal year-end results. (The information relating to fiscal year 2003 is preliminary and subject to audit adjustments.) The information relating to fiscal year 2004 is based on the approved budget of revenues and expenditures for fiscal year 2004. The amounts shown on the table as expenditures may be different than those reflected in the budget or in the Commonwealth's financial statements because the table shows only cash disbursements, while the budget includes all authorized expenditures, regardless of when the related cash is actually disbursed. In addition, transfers to the Redemption Fund (used to pay debt service on the Commonwealth's bonds), which are included in the budget under "debt service," are shown as a deduction from total revenues in calculating "adjusted revenues" on the table and are not included under "expenditures." Finally, certain expenditures incurred in excess of budgeted amounts may not be reflected in the table as expenditures to the extent they

are paid from reserve funds, such as moneys in the Budgetary Fund. For example, in fiscal year 2003, there were approximately \$150 million of such expenditures that are not reflected in the table. A discussion of the budget for fiscal year 2004 and of the budget results for fiscal year 2003 appears under *Budget of the Commonwealth of Puerto Rico* in the Commonwealth Report.

To improve the presentation of the following table, the Department of the Treasury has eliminated the use of line items identified as “Operating Transfers In” and “Operating Transfers Out” in the financial statements of the Commonwealth and has assigned the amounts previously listed under these two categories to the following revenue and expenditure line items according to the purpose and amount of each transfer: “Other Income,” “Other Expenditures,” “Capital Outlays and Other Debt Service” and “Transfers to Agencies.” Amounts listed under “Other Income” represent recurring General Fund revenues not appropriately attributable to other revenue line items, such as repayment of General Fund advances to municipalities and government agencies and funds. “Other Expenditures” represent recurring General Fund expenditures not appropriately attributable to other expenditures line items, such as advances to government agencies and municipalities, which advances are to be reimbursed to the General Fund by law. Amounts listed under “Capital Outlays and Other Debt Service” represent debt service on obligations and capital expenditures for which the Legislature has by resolution agreed to appropriate funds. “Transfers to Agencies” represents moneys appropriated for the operation of the Department of Health formerly of the Health Facilities and Services Administration or, after the dissolution of that Administration, the Department of Health. General Fund revenues, expenditures and transfers as presented in the table differ from the General Fund revenues, expenditures and transfers as presented in the financial statements of the Commonwealth, as the latter statements reflect an expanded General Fund entity in accordance with generally accepted accounting principles.

**Commonwealth of Puerto Rico**  
**General Fund Revenues, Expenditures, and Changes in Cash Balance**  
(\$ in thousands)

	2000	2001	2002	2003 (P)	Estimated 2004 <sup>(1)</sup>
Beginning cash balance	\$474,759	\$287,055	\$125,154	\$350,284	\$179,058
Revenues from internal sources:					
Income taxes					
Individuals	2,352,066	2,259,090	2,471,782	2,517,678	2,816,000
Corporations	1,781,862	1,696,766	1,584,719	1,776,985	1,826,000
Partnerships	2,339	3,026	2,670	2,101	2,000
Withheld from non-residents	557,276	696,835	583,256	517,141	560,000
Tollgate taxes	111,130	49,511	59,515	45,321	22,000
Interest	11,674	14,782	14,310	11,278	13,000
Dividends	39,664	58,580	62,548	49,790	47,000
Total income taxes	<u>4,856,011</u>	<u>4,778,590</u>	<u>4,778,800</u>	<u>4,920,294</u>	<u>5,286,000</u>
Commonwealth excise taxes					
Alcoholic beverages	236,374	237,512	249,705	299,582	313,000
Cigarettes	115,157	119,135	116,055	149,487	159,000
Motor vehicles	389,995	406,252	418,024	499,252	543,000
Other excise taxes	668,820	579,050	674,762	703,029	738,000
Total Commonwealth excise taxes	<u>1,410,346</u>	<u>1,341,949</u>	<u>1,458,546</u>	<u>1,651,350</u>	<u>1,753,000</u>
Property taxes	1,131	287	-	-	-
Inheritance and gift taxes	3,109	7,475	1,962	2,825	3,000
Licenses	73,801	76,338	82,575	85,876	87,000
Other:					
Lottery	63,779	57,482	61,358	67,621	66,000
Electronic Lottery	70,209	70,211	57,897	89,443	88,000
Miscellaneous non-tax revenues	169,246	299,758	668,226 <sup>(2)</sup>	438,457	292,000
Total other	<u>303,234</u>	<u>427,451</u>	<u>787,481</u>	<u>595,521</u>	<u>446,000</u>
Total revenues from internal sources	<u>6,647,632</u>	<u>6,632,090</u>	<u>7,109,364</u>	<u>7,255,866</u>	<u>7,575,000</u>
Revenues from non-Commonwealth sources:					
Federal excise taxes	245,750	286,890	314,253	309,958	330,000
Customs	50,231	43,154	30,595	25,918	20,000
Total revenues from non-Commonwealth sources	<u>295,981</u>	<u>330,044</u>	<u>344,848</u>	<u>335,876</u>	<u>350,000</u>
Total Revenues	<u>6,943,613</u>	<u>6,962,134</u>	<u>7,454,212</u>	<u>7,591,742</u>	<u>7,925,000</u>
Other income (refunds) <sup>(3)</sup>	64,325	84,878	111,411	(78,927)	305,468
Transfers to Redemption Fund <sup>(4)</sup>	(410,046)	(245,814)	(274,773)	(331,925)	(407,948)
Proceeds of notes and other borrowings <sup>(5)</sup>	778,863	825,703	1,161,856	2,259,775	1,568,397
Repayment of notes and other borrowings <sup>(6)</sup>	(787,155)	(686,024)	(1,201,084)	(2,021,832)	(1,574,634)
Adjusted revenues	<u>6,589,600</u>	<u>6,940,577</u>	<u>7,251,622</u>	<u>7,418,833</u>	<u>7,816,283</u>
Expenditures:					
Grants and subsidies	2,864,215	3,078,505	2,862,288	3,773,579	2,626,738
Personal services	2,737,159	2,779,989	2,884,636	3,119,476	4,718,184
Other services	745,194	778,236	764,655	583,343	344,406
Materials and supplies	109,081	106,072	106,294	80,491	146,036
Equipment purchases	56,404	46,326	20,397	33,170	21,187
Capital outlays and other debt service	101,178	33,235	73,806	-	-
Transfers to agencies	164,073	280,415	314,416	-	-
Prior year disbursements	-	-	-	-	88,432
Total expenditures	<u>6,777,304</u>	<u>7,102,778</u>	<u>7,026,492</u>	<u>7,590,059</u>	<u>7,944,984</u>
Adjusted revenues less expenditures	<u>(187,704)</u>	<u>(161,901)</u>	<u>225,130</u>	<u>(171,226)</u>	<u>(128,701)</u>
Ending cash balance	<u>\$287,055</u>	<u>\$125,154</u>	<u>\$350,284</u>	<u>\$179,058</u>	<u>\$50,357</u>

(P) Preliminary.

(1) Approved budget.

(2) Includes certain non-recurring revenues totaling \$244.1 million.

(3) Consists of reimbursement of certain advances to agencies to cover expenses, revenues from the General Fund's non budgetary funds and a reserve for future tax refunds reduced by estimated tax refunds.

(4) Consists of amounts to pay principal of and interest on general obligation bonds and notes of the Commonwealth. Does not include amounts deposited directly to the Redemption Fund from non-General Fund revenues.

(5) Consists of proceeds of Commonwealth tax and revenue anticipation notes and borrowings from Government Development Bank.

(6) Consists of repayment of Commonwealth tax and revenue anticipation notes and borrowings from Government Development Bank.

Source: Department of the Treasury

### *Fiscal Year 2004 Budget Compared to Preliminary Fiscal Year 2003*

The General Fund budget for fiscal year 2004, which commenced on July 1, 2003, was approved in June of 2003. It provides for total resources and appropriations of \$8.265 billion, which represents an increase of \$422 million, or 5.4%, over the fiscal year 2003 budget. The total resources of \$8.265 billion include \$7.925 billion of total revenues and \$340 million of other sources, which are included as part of "Other Income (refunds)." General Fund total budgeted and actual resources for fiscal year 2003, which ended on June 30, 2003, were \$7.843 billion. This amount includes total revenues of \$7.593 billion and \$250 million reported as part of "Proceeds of notes and other borrowings." The \$250 million represents a loan from Government Development Bank. The loan has a term of five years, and may be repaid sooner to the extent that sufficient revenues are available for such purpose.

The major changes in revenues from fiscal year 2003 are expected to be: (i) projected increases in income taxes of \$366 million; (ii) projected increases in total excise taxes of \$102 million; and (iii) projected decreases in other revenues of \$150 million. The budgeted General Fund revenues for fiscal year 2004 assume a 6.0% nominal, 2.5% real growth in gross product, and additional revenues of \$225 million from new legislative measures.

For the first two months of fiscal year 2004, General Fund revenues were \$1.184 billion, which is \$199 million or 20.1% higher than General Fund revenues during the first two months of fiscal year 2003, and \$16 million or 1.4% higher than budgeted revenues for this period.

Projected total cash expenditures for fiscal year 2004 are estimated to increase to \$7.945 billion, which amount includes \$88 million in disbursements related to fiscal year 2003. After considering (i) \$408 million in debt service payments (separately identified on the table as "Transfers to Redemption Fund"), (ii) net repayments of \$6 million to the Government Development Bank, and (iii) \$305 million in other sources from the General Fund's non-budgetary funds, and a reserve for future tax refunds reduced by estimated tax refunds (separately identified on the table as "Other Income (refunds)") the ending cash balance of the General Fund would be reduced from \$179 million at the end of fiscal year 2003 to \$50 million at the end of fiscal year 2004.

### *Preliminary Fiscal Year 2003 Compared to Fiscal Year 2002*

Preliminary General Fund total revenues for fiscal year 2003 were \$7.593 billion, representing an increase of \$139 million, or 1.9%, from actual fiscal year 2002 revenues. This amount excludes proceeds of a loan of \$250 million obtained from the Government Development Bank, included as part of "Proceeds of notes and other borrowings." The loan has a term of five years and may be repaid sooner to the extent that sufficient revenues are available for such purpose. The major changes from fiscal year 2002 were: (i) increases in income taxes from individuals of \$46 million and in corporate income taxes of \$192 million; (ii) increases in excise taxes on alcoholic beverages and cigarettes of \$83 million, and increases in motor vehicle excise taxes of \$81 million; (iii) an increase in electronic lottery revenues of \$32 million; and (iv) a decrease in miscellaneous non-tax revenues of \$230 million and in income taxes withheld from non-residents of \$66 million. The decrease in miscellaneous non-tax revenues relates to certain special administrative measures that had been implemented by the Secretary of the Treasury in fiscal year 2002 and that do not apply to fiscal year 2003.

Preliminary total cash expenditures for fiscal year 2003 were \$7.590 billion, which amount excludes certain amounts related to fiscal year 2003 but disbursed or to be disbursed in fiscal year 2004. After considering (i) \$332 million in debt service payments (separately identified on the table as "Transfers to Redemption Fund"), (ii) \$238 million in net borrowings from the Government Development Bank and other sources (which includes the \$250 million loan from Government Development Bank mentioned above), and (iii) \$79 million in reserves for future tax refunds reduced by estimated tax refunds (separately identified on the table as "Other Income (refunds)"), the ending cash balance of the General Fund was reduced from \$350 million at the end of fiscal year 2002 to \$179 million at the end of fiscal year 2003.

### *Fiscal Year 2002 Compared to Fiscal Year 2001*

General Fund total revenues for fiscal year 2002 were \$7.454 billion, representing an increase of \$492 million, or 7.1%, from fiscal year 2001 revenues. The major changes from fiscal year 2001 were: (i) an increase in income taxes from individuals of \$213 million; (ii) increases in Commonwealth excise taxes of \$117 million; (iii) an increase in miscellaneous non-tax revenues of \$368 million; (iv) a decrease in income taxes from corporations of \$112 million; and (v) a decrease in income taxes withheld from non-residents, tollgate taxes and dividend taxes totaling \$99 million.

The increase in miscellaneous non-tax revenues relates to certain special revenue raising measures adopted by the Secretary of the Treasury in fiscal year 2002. Such measures included the transfer to the General Fund of funds on deposit in a contingency fund related to the sale of PRTC stock and of certain compulsory insurance premiums, the sale of certain tax receivables to GDB, and savings generated by the refinancing of certain Commonwealth bonds.

Total cash expenditures for fiscal year 2002 were \$7.026 billion. After considering (i) \$275 million in debt service payments (separately identified on the table as “Transfers to Redemption Fund”), (ii) net repayment of \$39 million to the Government Development Bank and other sources, and (iii) \$111 million in other sources from the General Fund’s non-budgetary funds, the ending cash balance of the General Fund increased from \$125 million at the end of fiscal year 2001 to \$350 million at the end of fiscal year 2002.

#### *Fiscal Year 2001 Compared to Fiscal Year 2000*

General Fund total revenues for fiscal year 2001 were \$6.962 billion, an increase of \$19 million from fiscal year 2000. The major changes from fiscal year 2000 were a decrease of \$85 million in corporate income taxes; a decrease of \$93 million in individual income taxes; a decrease of \$62 million in tollgate taxes; a decrease of \$90 million in other excise taxes; an increase in income tax withheld from non-residents of \$140 million; and an increase in federal excise taxes of \$41 million.

Total cash expenditures for fiscal year 2001 were \$7.103 billion. After considering (i) \$246 million in debt service payments (separately identified on the table as “Transfers to Redemption Fund”), (ii) \$140 million in net borrowings from the Government Development Bank and other sources, and (iii) \$89 million in other sources from the General Fund’s non-budgetary funds, the ending cash balance of the General Fund decreased from \$287 million at the end of fiscal year 2000 to \$125 million at the end of fiscal year 2001.

### **Major Sources of General Fund Revenues**

#### *Income Taxes*

The Commonwealth’s income tax law, the Internal Revenue Code of 1994, as amended (the “PR Code”), imposes a tax on the income of individual residents of Puerto Rico, trusts, estates, and domestic and foreign (if engaged in a trade or business in Puerto Rico) corporations and partnerships. A withholding tax is imposed on certain payments made to non-residents of Puerto Rico.

*Individuals.* Resident individuals are subject to tax on their taxable income from all sources. Prior to January 1, 2000, the PR Code had five tax brackets for individuals with tax rates of 8%, 12%, 18%, 31% and 33%. As a result of legislation enacted in 1999 and thereafter, the first four brackets have been reduced to 7.5%, 11%, 16.5% and 29.5% for the taxable year commencing on January 1, 2000, to 7%, 10%, 15% and 28% for taxable years commencing after December 31, 2000. Dividend income from Puerto Rico corporations and certain qualifying foreign corporations is taxed at a rate of 10%.

Gain realized from the sale or exchange of a capital asset by resident individuals, if held for more than six months, is taxed at a rate of 20%. It is taxed at a rate of 10% if the capital asset consists of certain property located or deemed located in Puerto Rico. Gains realized by Puerto Rico resident individuals, trusts and estates from the sale of stock of certain Puerto Rico corporations in an initial public offering made prior to December 31, 2001 are subject to a special capital gains rate of 7%.

Interest income in excess of \$2,000 on deposits with Puerto Rico financial institutions is taxed at a rate of 17%; the first \$2,000 of interest income from such institutions is exempt from taxation. Interest income on certain qualifying debt obligations issued by Puerto Rico corporations and certain qualifying foreign corporations and paid to resident individuals, trusts and estates qualifies for a special 17% tax rate legislation has recently been enacted that will reduce this 17% tax rate to 10% under certain circumstances.

*Corporations and Partnerships.* Puerto Rico corporations and partnerships are subject to tax on income from all sources; foreign corporations and partnerships that are engaged in a trade or business in Puerto Rico are subject to tax on their income from Puerto Rico sources and on income from sources outside Puerto Rico that is effectively connected with the conduct of their trade or business in Puerto Rico. Unless a corporation or partnership qualifies for

partial exemption from corporate income and other taxes under the industrial incentives program (see “Tax Incentives” under *The Economy* above), it is subject to tax at graduated rates.

The PR Code provides for six income tax brackets for corporations and partnerships, with the highest rate (39%) applicable to net taxable income in excess of \$300,000. Gains realized from the sale or exchange of a capital asset, if held for more than six months, are taxed at a maximum rate of 25% or 12.5% if the capital asset consists of certain property located or deemed located in Puerto Rico sold or exchanged after December 31, 2000. Dividends received by Puerto Rico corporations and partnerships of foreign corporations and partnerships engaged in trade or business in Puerto Rico are subject to general income tax rates. A dividends received credit may be available. A special tax rate of 17% is applicable to dividend distributions of REIT’s received by corporations.

Certain corporations and partnerships covered by the tax incentives acts continue to be subject to a maximum tax rate of 45% on their taxable income. Corporations and partnerships covered by the Puerto Rico Tourism Incentives Act of 1993, as amended, are subject to a maximum tax rate of 42% on their taxable income. The PR Code also provides for an alternative minimum tax of 22%. Corporations and partnerships operating under a new grant of tax exemption issued under the 1998 Tax Incentives Act are subject to a maximum income tax rate of 7% during their basic exemption period.

The PR Code imposes a branch profits tax on resident foreign corporations less than 80% of whose gross income qualifies as income effectively connected with a Puerto Rico trade or business. The branch profits tax is 10% of an annual dividend equivalent amount, and it applies without regard to the Puerto Rico source of income rules.

Interest from Puerto Rico sources paid to non-resident non-affiliated corporate recipients is not subject to any income or withholding tax. Interest paid to certain related non-resident recipients continues to be subject to a withholding tax of 29%. Dividends paid to non-resident corporate recipients are subject to a withholding tax of 10%. Dividends distributed by corporations (including Section 936 Corporations) operating under new grants of tax exemption issued under the 1998 Tax Incentives Act are not subject to Puerto Rico income tax. However, royalty payments made by such corporations to non-resident recipients are subject to a 10% withholding tax. The basic tax on dividends paid to foreign corporate shareholders of Section 936 Corporations operating under grants of tax exemption issued under prior incentives laws is 10% but is subject to reduction if a percentage of the profits is invested in certain eligible instruments for specified periods of time.

Subject to certain exceptions, payments in excess of \$1,500 during a calendar year made by the Commonwealth and persons engaged in a trade or business in Puerto Rico in consideration of the receipt of services rendered in Puerto Rico are subject to a 7% withholding tax.

#### *Excise Taxes*

The PR Code imposes a tax on articles and commodities that are imported into or manufactured in Puerto Rico for consumption in Puerto Rico and a tax on certain transactions, such as hotel occupancy, public shows, and horse racing. The excise tax on certain articles and commodities, such as cigarettes, alcohol and petroleum products, is based upon the quantity of goods imported. The excise tax on motor vehicles is based on its suggested retail price. The PR Code imposes a tax at an effective rate of 6.6% of the F.O.B. factory price for imported goods and 3.6% of the sales price of goods manufactured in Puerto Rico, except sugar, cement, cigarettes, motor vehicles and certain petroleum products, which are taxed at different rates. Goods to be used by the government, except for motor vehicles and construction equipment, are not exempt. Exemptions apply to certain articles, such as food and medicines, and to articles designated for certain users.

#### *Other Taxes and Revenues*

Motor vehicle license plate and registration fees comprise the major portion of license tax receipts.

Non-tax revenues consist principally of lottery proceeds, documentary stamps, permits, fees and forfeits, proceeds of land sales and receipts from public corporations in lieu of taxes.

Revenues from non-Commonwealth sources include customs duties collected in Puerto Rico and excise taxes on shipments of rum from the island to the United States mainland. The customs duties and excise taxes on shipments are imposed and collected by the United States and returned to the Commonwealth. The excise tax on shipments of rum

from Puerto Rico and other rum producing countries is \$13.50 per gallon. Of this amount, \$13.25 per gallon is returned to the Treasury of Puerto Rico during the period from July 1, 1999 to December 31, 2003. Effective on January 1, 2004, the amount returned will be \$10.50 per gallon. The budget submitted by the President for fiscal year 2004 extends the period during which the tax returned to Puerto Rico remains at \$13.25 per gallon to December 2005.

### *Property Taxes*

Personal property, which accounts for approximately 53% of total collections of taxable property, is self-assessed. Real property taxes are assessed at 1958 values. No real property reassessment has been made since 1958, and construction taking place after that year has been assessed on the basis of what the value of the property would have been in 1958. Accordingly, the overall assessed valuation of real property for taxation purposes is substantially lower than the actual market value. Also, an exemption on the first \$15,000 of assessed valuation in owner-occupied residences is available.

Property taxes are assessed, determined and collected for the benefit of the municipalities by the Municipal Revenues Collection Center (“CRIM”), a government instrumentality of the Commonwealth. However, a special 1.03% tax on the assessed value of all real and personal property (other than exempted property) imposed by the Commonwealth for purposes of paying the Commonwealth’s general obligation debt is deposited in the Commonwealth’s Redemption Fund.

The following table presents the assessed valuations and real and personal property taxes collected for the fiscal years ending June 30, 1998 through 2002.

**Commonwealth of Puerto Rico**  
**Assessed Valuations and Real and Personal Property Taxes**  
**(Commonwealth and Municipalities Combined)**  
**(in thousands)**

<b><u>Fiscal Year</u></b> <b><u>Ended June 30</u></b>	<b><u>Assessed</u></b> <b><u>Valuations<sup>(1)</sup></u></b>	<b><u>Taxes</u></b> <b><u>Levied</u></b>	<b><u>Collections of</u></b> <b><u>Current Year</u></b>	<b><u>Collections of</u></b> <b><u>Previous Years</u></b>	<b><u>Total</u></b>
1998	\$ 19,272,428	\$ 619,343	\$ 510,999	\$ 90,311	\$ 601,310
1999	20,042,738	642,555	523,886	47,309	571,195
2000	20,514,014	704,568	594,151	64,812	658,963
2001	21,575,063	736,667	614,411	70,496	684,907
2002	22,743,568	806,348	645,117	60,677	705,794

(1) Valuation set as of July 1 of each fiscal year.  
Source: Municipal Revenues Collection Center

### **Collections of Income and Excise Taxes**

The Department of the Treasury has continued its program for improving tax collections, which began in fiscal year 1986. The program has consisted, in part, of taking the initiative in sponsoring and implementing tax reform, particularly in the areas of excise taxes and income taxes, in order to decrease the incidences of nonpayment of taxes and to expand the taxpayer base. The program has also included (i) improving the methods by which delinquent taxpayers are identified, primarily through the use of computer analyses, (ii) computerizing the processing of tax returns, and (iii) identifying and eliminating taxpayer evasion.

## **Transfers to General Obligation Redemption Fund**

These consist of transfers from the General Fund to the Redemption Fund for the amortization of the principal of and interest on general obligation bonds and notes of the Commonwealth.

## **Components of General Fund Expenditures**

### *Grants and Subsidies*

This category includes grants and contributions to municipalities, public corporations with independent treasuries, and charitable institutions. It also includes items for or included in court awards, damage awards for personal injury or property damage, and payment of taxes and payments in lieu of taxes.

### *Personal Services*

This category includes compensation paid for personal services rendered to the Commonwealth and its public instrumentalities by individuals or firms in the form of salaries, wages, *per diems*, fees, commissions, or other forms of compensation.

### *Other Services*

This category includes compensation for services other than the services referred to above, including advertising, printing, communications, legal expenses, utilities, building and equipment rental and maintenance expenses, insurance premiums and miscellaneous services.

### *Materials and Supplies*

This category includes all articles that ordinarily have a short life and durability, lose their characteristic identity in the process of use, have only nominal value (\$25 or less), or are not otherwise chargeable as equipment.

### *Equipment Purchases*

This category includes items that have three special characteristics distinguishing them from materials: durability, long useful life, and high unit cost. In addition, these items are subject to centralized inventory control as fixed assets.

### *Capital Outlays and Other Debt Service*

Capital outlays are made primarily for land acquisition or interests in land, construction of buildings, roads, bridges and other structures, and permanent improvements and additions. Other debt service includes payments on notes held by GDB to be paid from the General Fund and payments for the amortization of the principal of and interest on non-general obligations payable from Commonwealth appropriations.

### *Transfers to Agencies*

These transfers include the repayment of loans and advances to other funds, certain refunds, advances from other funds and other receipts, repayment of advances from other funds, grants and contributions to other funds under the custody of the Secretary of the Treasury and other items. The major portion of grants and contributions in recent fiscal years has consisted of transfers to cover the costs of health reform and advances to the municipalities.

### *Other Expenditures*

This category represents recurring General Fund expenditures not appropriately attributable to other expenditure line items, such as advances to government agencies and municipalities, which advances are to be reimbursed to the General Fund by law.

### **Inter-Fund Borrowings**

The Commonwealth historically has used inter-fund borrowings to meet temporary imbalances of receipts and disbursements in the General Fund. Act No. 147 of the Legislature of Puerto Rico, approved June 18, 1980, provides that in any fiscal year where revenues of the General Fund are not sufficient to meet approved appropriations for such year, the Governor may authorize the Secretary of the Treasury to borrow funds from Government Development Bank and, if necessary, from any funds of the Commonwealth under his custody, on such terms and conditions as the Secretary of the Treasury deems advisable. Funds available for this purpose do not include public pension funds and funds of public employees' associations. Moneys so borrowed must be repaid as soon as there is sufficient money in the General Fund to do so. Moneys borrowed and repaid by the General Fund are accounted for as "Operating Transfers In" and "Operating Transfers Out," respectively, on the financial statements of the Commonwealth and included in certain revenue and expenditure line items in the table entitled "General Fund Revenues, Expenditures, and Changes in Cash Balance" in "Summary and Management Discussion of General Fund Results" under *Puerto Rico Taxes, Other Revenues and Expenditures*. As of June 30, 2003, funds aggregating approximately \$269 million under the custody of the Secretary of the Treasury were available for inter-fund borrowings, if necessary. In addition, the Commonwealth has available an \$800 million revolving line of credit with Government Development Bank, which may be used to pay the Notes, if necessary. Although this line of credit may be drawn upon by the Secretary of the Treasury for purposes other than payment of the Notes, the line of credit has in recent years been available in its entirety by April, the month when the first deposit to the Note Fund is scheduled to be made.

### **General Fund Monthly Cash Flow for Fiscal 2003 and Fiscal 2004**

The tables which follow set forth the actual monthly cash flow for the General Fund for fiscal 2003 and the estimated monthly cash flow for fiscal 2004. The monthly cash flow for fiscal 2003 is preliminary and does not take into account any audit adjustments.

The monthly cash flow estimates for fiscal 2004 are based upon the General Fund budget for fiscal 2004 and upon historical experience as adjusted to reflect economic conditions, statutory and administrative changes and anticipated payment dates for grants and subsidies, personal and other services, materials and supplies, equipment, capital outlays, debt service and transfers. These estimates are based on present circumstances and currently available information and are believed to be reasonable. Such estimates may be affected by numerous factors, including the continuing validity of the assumptions underlying the estimates, and there can be no assurance that such estimates will be achieved.

**Commonwealth of Puerto Rico**  
**Preliminary General Fund Cash Flows**  
**Fiscal Year 2002-2003**  
**(\$ in thousands)**

	July	August	September	October	November	December	January	February	March	April	May	June	Total
<b>Beginning cash balance</b>	\$ 350,284	\$ (4,525)	\$ 8,339	\$ 344,972	\$ 233,017	\$ 145,769	\$ 202,748	\$ 184,660	\$ (2,307)	\$ 87,948	\$ 257,478	\$ 163,994	\$ 350,284
<b>Receipts:</b>													
Income taxes	302,983	(272,505)	416,394	312,601	256,080	455,041	399,674	257,653	403,977	982,701	373,471	487,214	4,920,294
Commonwealth excise taxes	126,097	141,083	115,818	145,280	133,054	152,960	140,013	111,383	145,985	143,141	134,428	162,108	1,651,350
Inheritance and gift taxes	459	654	43	79	140	524	33	461	200	105	23	104	2,825
Licenses	5,311	5,439	8,653	20,519	6,059	5,980	7,687	5,527	5,750	3,348	5,767	5,836	85,876
Other internal sources	26,200	46,368	45,158	36,971	19,754	56,415	35,332	28,125	49,471	25,349	28,004	198,374	595,521
Non-Commonwealth sources	26,813	32,016	30,394	26,198	27,633	31,385	30,479	25,734	16,126	28,458	34,129	26,511	335,876
Proceeds from Special Funds	-	-	-	-	-	-	-	-	-	-	-	-	-
Sub-Total receipts	487,863	498,065	616,460	541,648	442,720	702,305	613,218	428,883	621,509	1,183,102	575,822	880,147	7,591,742
Other income (refunds) <sup>(1)</sup>	(61,910)	22,696	19,698	23,016	35,057	17,467	37,446	9,943	(20,760)	(64,005)	(37,928)	(59,649)	(78,927)
(Transfer) Refunding to Redemption Fund <sup>(2)</sup>	(31,324)	(31,324)	(31,324)	(31,324)	(31,324)	(31,324)	(31,324)	(31,324)	(31,324)	(31,324)	(9,342)	(9,342)	(331,925)
Proceeds of Notes and other borrowings <sup>(3)</sup>	200,000	215,000	804,444	-	-	-	-	-	305,000	101,331	282,000	352,000	2,259,775
Repayment of Notes and other borrowing <sup>(4)</sup>	(125,000)	(45,000)	(245,000)	-	-	-	-	-	(195,000)	(472,167)	(353,498)	(586,167)	(2,021,832)
<b>Total available cash from operations</b>	469,629	659,437	1,164,278	533,340	446,453	688,448	619,340	407,502	679,425	716,937	457,054	576,989	7,418,833
<b>Disbursements:</b>													
Grants and subsidies	399,935	334,159	626,281	327,276	251,919	271,905	307,207	228,335	265,537	268,338	235,440	255,247	3,773,579
Personal services	297,624	245,466	192,053	256,062	238,411	313,586	276,863	262,183	279,446	240,466	266,915	250,398	3,119,476
Other services	103,711	59,654	64	49,524	40,969	40,310	45,172	92,702	36,857	32,897	38,870	42,613	583,343
Materials and supplies	5,546	5,412	7,382	10,154	1,881	5,560	6,644	9,700	5,995	4,926	7,427	9,864	80,491
Equipment purchases	17,622	1,882	(136)	2,279	521	108	1,542	1,549	1,335	780	1,885	3,803	33,170
Other debt service and capital outlays													
Total disbursements	824,438	646,573	827,644	645,295	533,701	631,469	637,428	594,469	589,170	547,407	550,537	561,925	7,590,059
<b>Total available cash less transfers and disbursements</b>	(354,809)	12,863	336,634	(111,955)	(87,248)	56,979	(18,088)	(186,967)	90,255	169,530	(93,484)	15,064	(171,226)
<b>Ending Cash Balance</b>	<b>\$ (4,525)</b>	<b>\$ 8,339</b>	<b>\$ 344,972</b>	<b>\$ 233,017</b>	<b>\$ 145,769</b>	<b>\$ 202,748</b>	<b>\$ 184,660</b>	<b>\$ (2,307)</b>	<b>\$ 87,948</b>	<b>\$ 257,478</b>	<b>\$ 163,994</b>	<b>\$ 179,058</b>	<b>\$ 179,058</b>
<b>Ending cash balance without considering TRANS</b>	<b>(4,525)</b>	<b>8,339</b>	<b>(459,472)</b>	<b>(571,427)</b>	<b>(658,675)</b>	<b>(601,696)</b>	<b>(619,784)</b>	<b>(806,751)</b>	<b>(716,496)</b>	<b>529,645</b>	<b>708,328</b>	<b>191,115</b>	

- (1) Consists of reimbursement of certain advances to agencies to cover expenses, revenue from General Fund's non budgetary funds plus a reserve for future tax refunds reduced by estimated tax refunds.
- (2) Consists of amounts to pay principal of and interest on general obligation bonds and notes of the Commonwealth. Does not include amounts deposited directly to the Redemption Fund from non-General Fund revenues.
- (3) Consists of proceeds of borrowings from Government Development Bank and proceeds from Commonwealth's Tax and Revenue Anticipation Notes.
- (4) Consists of borrowing repayments to Government Development Bank and repayments of Commonwealth's Tax and Revenue Anticipation Notes.

Source: Department of Treasury

**Commonwealth of Puerto Rico**  
**Estimated General Fund Cash Flows**  
**Fiscal Year 2003-2004**  
**(\$ in thousands)**

	July	August	September	October	November	December	January	February	March	April	May	June	Total
<b>Beginning cash balance</b>	\$ 179,058	\$ 378,049	\$ 63,037	\$ (160,277)	\$ 251,803	\$ 132,070	\$ 193,167	\$ 184,451	\$ 57,991	\$ 145,158	\$ 374,980	\$ 93,617	\$ 179,058
<b>Receipts:</b>													
Income taxes	459,900	312,100	428,700	342,800	272,100	489,400	415,400	284,800	427,400	968,400	343,400	541,600	5,286,000
Commonwealth excise taxes	129,800	132,900	128,300	144,900	141,900	166,700	145,400	125,100	153,100	154,200	154,200	176,500	1,753,000
Inheritance and gift taxes	200	300	200	300	200	300	200	300	200	300	200	300	3,000
Licenses	5,200	4,500	10,300	22,400	5,700	6,100	6,200	5,200	5,700	5,500	4,800	5,400	87,000
Other internal sources	38,100	25,300	45,400	26,400	22,800	54,700	27,100	25,800	49,100	25,100	27,600	78,600	446,000
Non-Commonwealth sources	31,300	28,700	29,200	28,400	27,800	36,100	29,500	28,100	25,400	27,400	29,000	29,100	350,000
Other Administrative Actions	-	-	-	-	-	-	-	-	-	-	-	-	-
Sub-Total receipts	664,500	503,800	642,100	565,200	470,500	753,300	623,800	469,300	660,900	1,180,900	559,200	831,500	7,925,000
Other income (refunds) <sup>(1)</sup>	51,665	43,624	54,555	61,292	57,487	58,972	59,156	45,993	19,096	(103,489)	13,248	(56,129)	305,468
(Transfers) Refunding to Redemption Fund <sup>(2)</sup>	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(33,996)	(407,948)
Proceeds of Notes and other borrowings <sup>(3)</sup>	503,000	119,000	137,000	809,397 <sup>(5)</sup>	-	-	-	-	-	-	-	-	1,568,397
Repayment of Notes and other borrowing <sup>(4)</sup>	(31,000)	(242,000)	(196,000)	(290,000)	-	-	-	-	-	(271,878)	(271,878)	(271,878)	(1,574,634)
<b>Total available cash from operations</b>	1,154,169	390,428	603,659	1,111,893	493,991	778,276	648,960	481,297	646,000	771,537	266,575	469,497	7,816,283
<b>Disbursements:</b>													
Grants and subsidies	513,891	216,865	363,802	234,896	194,736	177,921	194,242	135,430	151,616	153,448	142,319	147,572	2,626,738
Personal services	350,161	403,633	379,979	414,675	388,412	505,228	413,169	402,333	383,042	372,709	377,627	327,215	4,718,184
Other services	46,326	43,532	40,707	32,666	17,252	19,302	38,356	54,905	11,173	5,764	13,026	21,397	344,406
Materials and supplies	10,463	9,921	11,504	16,004	12,290	13,090	10,971	13,816	11,892	8,692	13,451	13,942	146,036
Equipment purchases	4,860	2,012	1,503	1,573	1,033	1,637	937	1,272	1,110	1,102	1,515	2,632	21,187
Other debt service and capital outlays	-	-	-	-	-	-	-	-	-	-	-	-	-
Transfers to (from) other agencies	-	-	-	-	-	-	-	-	-	-	-	-	-
Prior year disbursements	29,477	29,477	29,477	-	-	-	-	-	-	-	-	-	88,432
Total disbursements	955,178	705,441	826,972	699,813	613,724	717,179	657,676	607,757	558,833	541,715	547,937	512,757	7,944,984
<b>Total available cash less transfers and disbursements</b>	198,991	(315,013)	(223,313)	412,080	(119,733)	61,097	(8,716)	(126,460)	87,167	229,822	(281,363)	(43,260)	(128,701)
<b>Ending Cash Balance</b>	<b>\$ 378,049</b>	<b>\$ 63,037</b>	<b>\$ (160,277)</b>	<b>\$ 251,803</b>	<b>\$ 132,070</b>	<b>\$ 193,167</b>	<b>\$ 184,451</b>	<b>\$ 57,991</b>	<b>\$ 145,158</b>	<b>\$ 374,980</b>	<b>\$ 93,617</b>	<b>\$ 50,357</b>	<b>\$ 50,357</b>
<b>Ending cash balance without considering TRANS</b>	<b>\$ 378,049</b>	<b>\$ 63,037</b>	<b>\$ (160,277)</b>	<b>\$ (557,594)</b>	<b>\$ (667,327)</b>	<b>\$ (616,230)</b>	<b>\$ (624,946)</b>	<b>\$ (751,406)</b>	<b>\$ (664,239)</b>	<b>\$ (162,539)</b>	<b>\$ (172,024)</b>	<b>\$ 56,594</b>	

As per approved Budget.

- (1) Consist of net revenue from General Fund's non budgetary funds plus a reserve for future tax refunds reduced by estimated tax refunds.
- (2) Consists of amounts to pay principal of and interest on general obligation bonds and notes of the Commonwealth. Does not include amounts deposited directly to the Redemption Fund from non-General Fund revenues.
- (3) Consists of proceeds of borrowing from Government Development Bank and proceeds from Commonwealth's Tax and Revenue Anticipation Notes.
- (4) Consists of borrowing repayments to Government Development Bank and repayments of Commonwealth's Tax and Revenue Anticipation Notes.
- (5) Includes underwriter's discount and costs of issuance related to the Notes.

Source: Department of Treasury

## TAX MATTERS

In the opinion of Squire, Sanders & Dempsey L.L.P., Bond Counsel, under existing law (i) interest on the Notes is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations, and (ii) the Notes and the interest thereon are exempt from state, Commonwealth and local income taxation. Bond Counsel will express no opinion as to any other tax consequences regarding the Notes.

The opinion on federal tax matters will be based on and will assume the accuracy of certain representations and certifications, and continuing compliance with certain covenants, of the Commonwealth to be contained in the transcript of proceedings and that are intended to evidence and assure the foregoing, including that the Notes are and will remain obligations the interest of which is excluded from gross income for federal income tax purposes. Bond Counsel will not independently verify the accuracy of those certifications and representations.

The Code prescribes a number of qualifications and conditions for the interest on state and local government obligations to be and to remain excluded from gross income for federal income tax purposes, some of which require future or continued compliance after issuance of the obligations in order for the interest to be and to continue to be so excluded from the date of issuance. Noncompliance with these requirements by the Commonwealth may cause the interest on the Notes to be included in gross income for federal income tax purposes and thus to be subject to federal income tax retroactively to the date of issuance of the Notes. The Commonwealth has covenanted, to the extent permitted by the Constitution and the laws of the Commonwealth, to take the actions required of it for the interest on the Notes to be and to remain excluded from gross income for federal income tax purposes, and not to take any actions that would adversely affect that exclusion. Bond Counsel is not aware of any provision of the Constitution or laws of the Commonwealth that would prevent the Commonwealth from complying with the requirements of the Code.

A portion of the interest on the Notes earned by certain corporations may be subject to a federal corporate alternative minimum tax. In addition, interest on the Notes may be subject to a federal branch profits tax imposed on certain foreign corporations doing business in the United States and to a federal tax imposed on excess net passive income of certain S corporations.

Under the Code, the exclusion of interest from gross income for federal income tax purposes may have certain adverse federal income tax consequences on items of income, deduction or credit for certain taxpayers, including financial institutions, certain insurance companies, recipients of Social Security and Railroad Retirement benefits, those that are deemed to incur or continue indebtedness to acquire or carry tax-exempt obligations, and individuals otherwise eligible for the earned income tax credit. The applicability and extent of these or other tax consequences will depend upon the particular tax status or other tax items of the owner of the Notes. Bond Counsel will express no opinion regarding those consequences.

Ownership of tax-exempt obligations, including the Notes, may also result in collateral income tax consequences under Puerto Rico law to financial institutions doing business in Puerto Rico.

Purchasers of the Notes at other than their original issuance at the price indicated on the cover of this Official Statement should consult their own tax advisors regarding other tax considerations, such as the consequences of market discount.

### **Original Issue Premium**

The Notes are being offered and sold to the public at a price in excess of their stated redemption price (the principal amount) at maturity. That excess constitutes bond premium. For federal income tax purposes, bond premium is amortized over the period to maturity of a Note, based on the yield to maturity of that Note, compounded semiannually. No portion of that bond premium is deductible by the owner of a Note. For purposes of determining an owner's gain or loss on the sale, redemption (including redemption at maturity) or other disposition of a Note, the owner's tax basis in the Note is reduced by the amount of bond premium that accrues during the period of ownership. As a result, an owner may realize taxable gain for federal income tax purposes from the sale or other disposition of a Note for an amount equal to or less than the amount paid by the owner for that Note. A purchaser of a Note in the initial public offering at the price for the Note stated on the cover of this Official Statement who holds that Note to maturity will realize no gain or loss upon the retirement of that Note.

Owners of Notes should consult their own tax advisors as to the determination for federal income tax purposes of the amount of bond premium properly accruable in any period with respect to the Notes and as to other federal tax consequences and the treatment of bond premium for purposes of state and local taxes on, or based on, income.

### **LEGAL MATTERS**

The proposed form of opinion of Squire, Sanders & Dempsey L.L.P., Bond Counsel, Miami, Florida, is set forth in *Appendix II* to this Official Statement. Certain legal matters will be passed upon for the Underwriters by McConnell Valdés, San Juan, Puerto Rico.

### **LEGAL INVESTMENT**

The Notes will be eligible for deposit by banks in Puerto Rico to secure public funds and will be approved investments for insurance companies to qualify them to do business in Puerto Rico, as required by law.

### **UNDERWRITING**

The Underwriters have jointly and severally agreed, subject to certain conditions, to purchase the Notes from the Commonwealth at an aggregate discount of \$917,197.89 from the initial offering price of the Notes. The obligations of the Underwriters are subject to certain conditions precedent, and the Underwriters will be obligated to purchase all the Notes, if any Notes are purchased. The Underwriters may offer to sell the Notes to certain dealers (including dealers depositing the Notes into unit investment trusts, certain of which may be sponsored or managed by the Underwriters) and others at price lower than the initial public offering price, and such offering price may be changed, from time to time, by the Underwriters.

J.P. Morgan Securities Inc. (“J.P. Morgan”), a managing underwriter, has entered into a written agreement with R-G Investments Corp. pursuant to which R-G Investments Corp. has agreed to act as a consultant to J.P. Morgan in connection with J.P. Morgan provision of underwriting and investment banking services to the Commonwealth with respect to the Notes. Pursuant to this agreement, the existence of which has been disclosed to the Commonwealth and Government Development Bank, R-G Investments Corp. will be entitled to receive a portion of J.P. Morgan actual net profits, if any, in connection with the underwriting of the Notes. Other similar agreements with respect to the sharing of underwriting net profits have been entered into and disclosed to the Commonwealth and Government Development Bank by: Goldman, Sachs & Co. and FirstBank Puerto Rico, Banc of America Securities LLC and Oriental Financial Services Corp., Lehman Brothers, Inc. and Santander Securities Corporation, Morgan Stanley & Co. Incorporated and Popular Securities, Inc.; Merrill Lynch, Pierce, Fenner & Smith Incorporated and BBVA Capital Markets of PR, Inc.; and Wachovia Bank, National Association and Doral Securities, Inc.

### **GOVERNMENT DEVELOPMENT BANK FOR PUERTO RICO**

As required by Act No. 272 of the Legislature of Puerto Rico, approved May 15, 1945, as amended, Government Development Bank has acted as financial advisor to the Commonwealth in connection with the Notes.

As financial advisor, Government Development Bank participated in the selection of the Underwriters of the Notes. The Underwriters have been selected by Government Development Bank to serve from time to time as underwriters of its obligations and the obligations of the Commonwealth, its instrumentalities and public corporations. Certain of the Underwriters or their affiliates participate in other financial transactions with Government Development Bank.

## RATINGS

Moody's Investors Service Inc. and Standard & Poor's Ratings Services, a division of The McGraw-Hill Companies, Inc., have given the Notes ratings of MIG-1 and SP-1+, respectively. The ratings reflect only the respective views of the rating agencies and an explanation of the significance of each rating may be obtained only from the respective rating agency.

Such rating agencies were provided with materials relating to the Commonwealth and the Notes and other relevant information, and no application has been made to any other rating agency for the purpose of obtaining a rating on the Notes.

There is no assurance that such ratings will remain in effect for any given period of time or that they will not be revised downward or withdrawn entirely by either or both of such rating agencies, if in the judgment of either or both, circumstances so warrant. Any such downward revision or withdrawal of such ratings, or either of them, may have an adverse effect on the market price of the Notes.

## CONTINUING DISCLOSURE

In accordance with the requirements of Rule 15c2-12, as amended (the "Rule"), promulgated by the Securities and Exchange Commission (the "SEC"), the Commonwealth has covenanted in the Note Resolution for the benefit of the Beneficial Owners as defined in such resolution and generally the tax owners of the Notes:

To file, in a timely manner, with each NRMSIR or with the MSRB and with any Commonwealth state information depository ("SID"), notice of the occurrence of any of the following events with respect to the Notes, if material:

- a. principal and interest payment delinquencies;
- b. non-payment related defaults;
- c. unscheduled draws on debt service reserves reflecting financial difficulties;
- d. unscheduled draws on credit enhancements reflecting financial difficulties;
- e. substitution of credit or liquidity providers, or their failure to perform;
- f. adverse opinions or events affecting the tax-exempt status of the Notes;
- g. modifications to rights of the holders (including Beneficial Owners) of the Notes;
- h. Note calls;
- i. defeasances;
- j. release, substitution, or sale of property securing repayment of the Notes; and
- k. rating changes.

Events (c), (d), (e), (h) and (i) are included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers, dated September 19, 1995. However, such events may not be applicable, since the terms of the Notes do not provide for "debt service reserves," "credit enhancements" or "credit or liquidity providers" or for redemption and the Note Resolution does not contain any "defeasance" provisions. For a description of the Notes, see "*The Notes*." In addition, with respect to the following events:

Events (d) and (e). The Commonwealth does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Notes, unless the Commonwealth applies for or participates in obtaining the enhancement.

Event (f). For information on the tax status of the Notes, see "*Tax Matters*."

The Commonwealth may from time to time choose to provide notice of the occurrence of certain other events in addition to those listed above if, in the judgment of the Commonwealth, such other events are material with respect to the Notes, but the Commonwealth does not undertake to provide any such notice of the occurrence of any material event except those events listed above.

The Commonwealth has made similar continuing disclosure covenants in connection with prior bond issuances, and has complied with all such covenants, with the following exception: The Commonwealth's audited financial statements for the fiscal year ended June 30, 2002 were filed after the Commonwealth's filing deadline of May 1, 2003, because of delays in finalizing such financial statements resulting from the implementation of Governmental Accounting Standards Board Statement No. 34 (GASB 34). The Commonwealth does not believe that the preparation of its audited financial statements for fiscal year 2003 will be delayed as a result of GASB 34

As of the date of this Official Statement, there is no Commonwealth SID, and the name and address of each NRMSIR is: Bloomberg Municipal Repository, 100 Business Park Drive, Skillman, New Jersey 08558; Standard & Poor's J.J. Kenny Repository, 55 Water Street, 45<sup>th</sup> Floor, New York, New York 10041; FT Interactive Data, Attn: NRMSIR, 100 William Street, New York, New York 10038; and DPC Data Inc., One Executive Drive, Fort Lee, New Jersey 07024.

The Commonwealth acknowledges that its undertaking described above is intended to be for the benefit of the Beneficial Owners of the Notes, and shall be enforceable by any such Beneficial Owner, provided that the right to enforce the provisions of its undertaking shall be limited to a right to obtain specific enforcement of the Commonwealth's obligations hereunder. The Commonwealth has represented to the Underwriters that it has not failed to comply with any similar undertaking under the Rule.

No Beneficial Owner may institute any suit, action or proceeding at law or in equity ("Proceeding") for the enforcement of the foregoing covenant (the "Covenant") or for any remedy for breach thereof, unless such Beneficial Owner shall have filed with the Commonwealth written notice of any request to cure such breach, and the Commonwealth shall have refused to comply within a reasonable time. All Proceedings shall be instituted only in a Commonwealth court located in the Municipality of San Juan, Puerto Rico, for the equal benefit of all Beneficial Owners of the outstanding Notes benefitted by the Covenant, and no remedy shall be sought or granted other than specific performance of the Covenant. Moreover, Proceedings filed by Beneficial Owners against the Commonwealth may be subject to the sovereign immunity provisions of Section 2 of Act No. 104, approved June 19, 1955, as amended (32 L.P.R.A. § 3077 and § 3077a), which governs the scope of legal actions against the Commonwealth, substantially limits the amount of monetary damages that may be awarded against the Commonwealth and provides certain notice provisions, the failure to comply with which may further limit any recovery.

The Covenant may only be amended if:

(1) the amendment is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Commonwealth, or type of business conducted; the Covenant, as amended, would have complied with the requirements of the Rule at the time of award of the Notes, after taking into account any amendments or change in circumstances; and the amendment does not materially impair the interest of Beneficial Owners, as determined by parties unaffiliated with the Commonwealth; or

(2) all or any part of the Rule, as interpreted by the staff of the SEC at the date of the adoption of such Rule, ceases to be in effect for any reason, and the Commonwealth elects that the Covenant shall be deemed amended accordingly.

Any assertion of beneficial ownership must be filed, with full documentary support, as part of the written request described above.

The Covenant has been made in order to assist the Underwriters in complying with the Rule.

## MISCELLANEOUS

The foregoing summaries of or references to the various acts, the Notes, the Note Resolution and the summaries of or references to the various acts contained in the Commonwealth Report, are made subject to all the detailed provisions thereof to which reference is hereby made for further information and do not purport to be complete statements of any or all of such provisions.

Appended to and constituting a part of this Official Statement is the Commonwealth Report (*Appendix I*) and the proposed form of opinion of Bond Counsel (*Appendix II*).



COMMONWEALTH OF PUERTO RICO  
Financial Information and Operating Data Report  
September 1, 2003

**TABLE OF CONTENTS**

	<u>Page</u>
INTRODUCTION .....	I-1
Geographic Location and Demography .....	I-1
Relationship with the United States .....	I-1
Governmental Structure .....	I-2
Political Trends .....	I-3
THE ECONOMY .....	I-4
General .....	I-4
Economic Development Program for the Private Sector .....	I-7
Employment and Unemployment .....	I-9
Economic Performance by Sector .....	I-10
Higher Education .....	I-22
Tax Incentives .....	I-24
DEBT .....	I-27
Public Sector Debt .....	I-27
Debt Service Requirements for Commonwealth General Obligation Bonds and Certain Guaranteed Debt .....	I-29
Commonwealth Guaranteed Debt .....	I-31
Trends of Public Sector Debt .....	I-31
PUBLIC CORPORATIONS .....	I-34
Government Development Bank for Puerto Rico .....	I-36
Other Public Corporations .....	I-37
INSURANCE MATTERS .....	I-44
RETIREMENT SYSTEMS .....	I-44
COMMONWEALTH FINANCIAL STATEMENTS .....	I-48
PUERTO RICO TAXES, OTHER REVENUES AND EXPENDITURES .....	I-48
Summary and Management's Discussion of General Fund Results .....	I-48
Major Sources of General Fund Revenues .....	I-53
Collections of Income and Excise Taxes .....	I-55
Transfers to General Obligation Redemption Fund .....	I-56
Components of General Fund Expenditures .....	I-56
Federal Grants .....	I-57
BUDGET OF THE COMMONWEALTH OF PUERTO RICO .....	I-58
Office of Management and Budget .....	I-58
Budgetary Process .....	I-58
Financial Control and Adjustment Procedures .....	I-58
Appropriations .....	I-59
Fiscal Year 2003 Budget Results .....	I-60
Fiscal Year 2004 Budget .....	I-60
Differences between Budget and Basic Financial Statements .....	I-62
LITIGATION .....	I-63

# COMMONWEALTH OF PUERTO RICO

## Financial Information and Operating Data Report September 1, 2003

### INTRODUCTION

#### Geographic Location and Demography

Puerto Rico, the fourth largest of the Caribbean islands, is located approximately 1,600 miles southeast of New York City. It is approximately 100 miles long and 35 miles wide.

According to the United States Census Bureau, the population of Puerto Rico was 3,808,610 in 2000, compared to 3,522,000 in 1990. As of 2000, the population of San Juan, the island's capital and largest city, was 434,375.

#### Relationship with the United States

Puerto Rico was discovered by Columbus in 1493, and shortly thereafter the island was conquered and settled by the Spaniards. It remained a Spanish possession for four centuries.

Puerto Rico came under United States sovereignty pursuant to the Treaty of Paris, signed on December 10, 1898, which ended the Spanish-American War. Puerto Ricans have been citizens of the United States since 1917. In 1950, after a long evolution toward greater self-government for Puerto Rico, the Congress of the United States enacted Public Law 600, which is "in the nature of a compact" and which became effective upon its acceptance by the electorate of Puerto Rico. It provides that those sections of existing law which defined the political, economic and fiscal relationship between Puerto Rico and the United States would remain in full force. It also authorized the people of Puerto Rico to draft and adopt their own Constitution. The Constitution was drafted by a popularly elected constitutional convention, overwhelmingly approved in a special referendum by the people of Puerto Rico and approved by the United States Congress and the President of the United States, becoming effective upon proclamation of the Governor of Puerto Rico on July 25, 1952. Puerto Rico's relationship with the United States is referred to herein as commonwealth status.

The United States and the Commonwealth of Puerto Rico (the "Commonwealth") share a common defense, market and currency. The Commonwealth exercises virtually the same control over its internal affairs as do the fifty states. It differs from the states, however, in its relationship with the federal government. The people of Puerto Rico are citizens of the United States but do not vote in national elections. They are represented in Congress by a Resident Commissioner who has a voice in the House of Representatives but no vote. Most federal taxes, except those such as Social Security taxes which are imposed by mutual consent, are not levied in Puerto Rico. No federal income tax is collected from Puerto Rico residents on income earned in Puerto Rico, except for certain federal employees who are subject to taxes on their salaries. Generally, a portion of the federal excise taxes imposed on shipments of alcoholic beverages from Puerto Rico and other rum producing countries and other taxes on shipments of tobacco products from Puerto Rico to the mainland are returned to the Treasury Department of Puerto Rico.

The official languages of Puerto Rico are Spanish and English.

## **Governmental Structure**

The Constitution of the Commonwealth provides for the separation of powers of the executive, legislative, and judicial branches of government. The Governor is elected every four years. The Legislature consists of a Senate and a House of Representatives, the members of which are elected for four-year terms. The highest court within the local jurisdiction is the Supreme Court of Puerto Rico. Puerto Rico constitutes a District in the Federal Judiciary and has its own United States District Court. Decisions of this court may be appealed to the United States Court of Appeals for the First Circuit and from there to the Supreme Court of the United States.

Governmental responsibilities assumed by the central government of the Commonwealth are similar in nature to those of the various state governments. In addition, the central government assumes responsibility for local police and fire protection, education, public health and welfare programs, and economic development.

Sila M. Calderón was sworn in as Governor of Puerto Rico on January 2, 2001. She obtained a Bachelor's degree in Political Science from Manhattanville College in New York and undertook graduate studies at the School of Public Administration of the University of Puerto Rico. Since 1973, she has worked in the public sector as Executive Assistant to the Secretary of Labor, Special Assistant to the Governor of Puerto Rico, Chief of Staff of the Governor of Puerto Rico and Secretary of State. In the private sector, she was an executive in charge of Business Development for Citibank, N.A., President of Commonwealth Investment Company Inc., and a member of the Board of Directors of BanPonce, Banco Popular de Puerto Rico and Pueblo International, Inc. From 1997 until taking office as Governor, she served as elected Mayor of the municipality of San Juan.

Juan A. Flores Galarza, Secretary of the Treasury, took office on January 2, 2001. He is a certified public accountant and a graduate of the University of Puerto Rico, Mayagüez Campus, where he obtained a Bachelor's degree in Business Administration. Prior to his appointment as Secretary of the Treasury, he worked in a manufacturing company and as an auditor for a large accounting firm.

Melba Acosta, Director of the Office of Management and Budget, took office on January 3, 2001. She is a graduate of the University of Puerto Rico, where she obtained a Bachelor's degree in Business Administration and a Juris Doctor degree. She obtained a Master's degree in Business Administration from the Harvard Graduate School of Business. She is a certified public accountant and has six years of experience as a tax consultant and corporate attorney in the private sector. Prior to her appointment as head of the Office of Management and Budget, she served for four years in the public sector.

Héctor Méndez-Vázquez, President of Government Development Bank for Puerto Rico ("Government Development Bank" or "GDB"), took office on July 1, 2002. At the time of his appointment, he was Executive Vice President and Treasurer of GDB, a position he had held since February 2001. He obtained a Bachelor's degree in Business Administration with a major in Accounting and Management from the University of Puerto Rico, and a Master's degree in Finance and International Trade from Inter American University of Puerto Rico. He is licensed as a Certified Trading Advisor by the Commodity Futures Trading Commission and as a Financial Advisor by the Puerto Rico Commissioner of Financial Institutions. He has significant experience in securities arbitrage, rate risk management, and futures, swaps and options. He began his professional career with The Chase Manhattan Bank in Puerto Rico in 1974 as an internal auditor. In 1977, he joined Banco Central Hispano Puerto Rico, where he occupied several management positions, including Executive Vice President and member of the Board of Directors.

## Political Trends

For many years there have been two major views in Puerto Rico with respect to the island's relationship with the United States: one favoring commonwealth status, represented by the Popular Democratic Party, and the other favoring statehood, represented by the New Progressive Party. The following table shows the percentages of the total vote received by the gubernatorial candidates of the various parties in the last five elections by voter preference with respect to commonwealth status, statehood, and independence. While the electoral choices of Puerto Rico's voters are not based solely on preferences regarding the island's relationship with the United States, candidates who support a continuing relationship between Puerto Rico and the United States have prevailed in elections for many years.

	<u>1984</u>	<u>1988</u>	<u>1992</u>	<u>1996</u>	<u>2000</u>
Popular Democratic Party	48.5%	48.7%	45.9%	44.5%	48.6%
New Progressive Party	45.5	45.8	49.9	51.1	45.7
Puerto Rico Independence Party	3.9	5.4	4.2	3.8	5.2
Others	2.1	0.1	--	0.6	0.5

With the results of the 2000 election, control of the executive and legislative branches is now under the Popular Democratic Party. The composition of the Senate and House of Representatives by political party is as follows:

	<u>Senate</u>	<u>House</u>
Popular Democratic Party	20	29
New Progressive Party	8	21
Puerto Rico Independence Party	1	1
	<hr/>	<hr/>
	29	51

The next general election (gubernatorial, municipal, and legislative) in Puerto Rico will be held in November 2004. Voter participation in Puerto Rico is substantially higher than in the United States, averaging 83% since 1972.

## THE ECONOMY

### General

The Commonwealth has established policies and programs directed principally at developing the manufacturing and services sectors of the economy and expanding and modernizing the Commonwealth's infrastructure. Domestic and foreign investment have been stimulated by selective tax exemptions, development loans, and other financial and tax incentives. Infrastructure expansion and modernization have been to a large extent financed by bonds and notes issued by the Commonwealth, its public corporations, and municipalities. Economic progress has been aided by significant increases in the levels of education and occupational skills of the island's population.

Puerto Rico enjoyed almost two decades of economic expansion through fiscal year 2001. Almost every sector of the economy participated in this expansion, and record levels of employment were achieved. Factors contributing to this expansion included government-sponsored economic development programs, increases in the level of federal transfer payments, a significant expansion in construction investment driven by infrastructure projects and private investment, primarily in housing, the relatively low cost of borrowing, and low oil prices. As a result, personal income, both aggregate and per capita, increased consistently each fiscal year from 1985 to 2002. In fiscal year 2002, aggregate personal income was \$42.6 billion (\$38.0 billion in 1996 prices) and personal income per capita was \$11,069 (\$9,861 in 1996 prices).<sup>\*</sup> (Personal income includes transfer payments to individuals in Puerto Rico under various social programs. Total federal payments to Puerto Rico, which include transfers to local government entities and expenditures of federal agencies in Puerto Rico, in addition to federal transfer payments to individuals, are lower on a per capita basis in Puerto Rico than in any state of the United States. Transfer payments to individuals in fiscal year 2002 were \$8.9 billion, of which \$6.8 billion, or 75.8%, represented entitlements to individuals who had previously performed services or made contributions under programs such as Social Security, Veterans' Benefits, Medicare and U.S. Civil Service retirement pensions.) Total average employment (as measured by the Department of Labor and Human Resources Household Employment Survey) has also increased. For example, from fiscal year 1998 to fiscal year 2002, average employment increased from 1,137,000 to 1,169,600.

As discussed in greater detail below, in fiscal year 2002 preliminary figures of the Puerto Rico Planning Board (the "Planning Board") indicate that the economy of Puerto Rico registered a modest decline of 0.2% in real gross product. However, the preliminary Planning Board forecast for fiscal year 2003 and fiscal year 2004 projects increases of 1.7% and 2.5%, respectively, for such fiscal years.

The dominant sectors of the Puerto Rico economy are manufacturing and services. The manufacturing sector has undergone fundamental changes over the years as a result of increased emphasis on higher wage, high technology industries, such as pharmaceuticals, electronics, computers, microprocessors, professional and scientific instruments, and certain high technology machinery and equipment. The services sector, including finance, insurance, real estate, wholesale and retail trade, and tourism, also plays a major role in the economy. It ranks second only to manufacturing in contribution to the gross domestic product and leads all sectors in providing employment.

---

<sup>\*</sup>Different price deflators are used for gross product and personal income statistics. The year 1996 is used as a basis for comparison because that is the year used by the U.S. Department of Commerce.

The following table shows the gross product for the five fiscal years ended June 30, 2002.

**Commonwealth of Puerto Rico  
Gross Product**

	<b>Fiscal Year Ended June 30</b>				
	<b><u>1998</u></b>	<b><u>1999</u></b>	<b><u>2000</u></b>	<b><u>2001</u></b>	<b><u>2002<sup>(1)</sup></u></b>
Gross product - \$ millions <sup>(2)</sup>	\$ 35,111	\$ 38,281	\$ 41,419	\$ 44,173	\$ 45,189
Real gross product - \$ millions (1996 prices)	32,410	33,723	34,724	35,270	35,185
Annual percentage increase in real gross product (1996 prices)	3.2%	4.1%	3.0%	1.6%	(0.2%)
U.S. annual percentage increase in real gross product (1996 prices)	4.3%	4.1%	4.6%	1.8%	0.7%

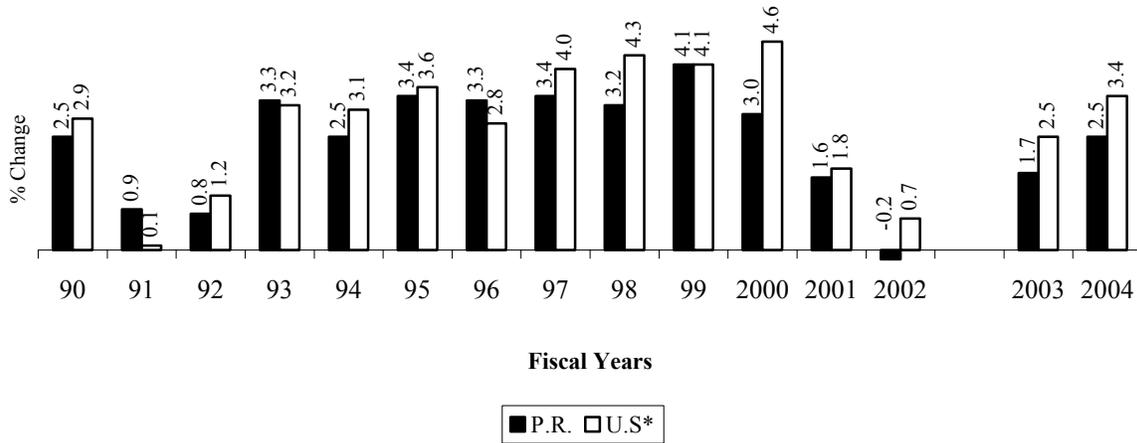
(1) Preliminary.

(2) In current dollars.

*Sources:* Planning Board and Global Insight Inc.

The economy of Puerto Rico is closely linked to the United States economy. Factors affecting the United States economy usually have a significant impact on the performance of the Puerto Rico economy. These include exports, direct investment, the amount of federal transfer payments, the level of interest rates, the level of oil prices, the rate of inflation, and tourist expenditures. Consequently, the recent economic slowdown in the United States has had an adverse impact on the Puerto Rico economy. During fiscal year 2002 (July 2001 through June 2002), approximately 89% of Puerto Rico's exports went to the United States mainland, which was also the source of approximately 50% of Puerto Rico's imports. In fiscal year 2002, Puerto Rico experienced an \$18.2 billion positive merchandise trade balance. The graph on the following page compares the growth rate of real gross national product for the Puerto Rico and United States economies since fiscal 1990, and the projection of the growth rate for fiscal years 2003 and 2004.

# Real GNP Growth Rate



\* Global Insight Forecast 09/03.

Since the 1950s, the Planning Board has prepared a complete set of macroeconomic measures like those prepared for the United States by the Bureau of Economic Analysis (“BEA”) of the Department of Commerce. In contrast with the BEA, which computes the economic accounts on a quarterly basis, the Planning Board computes the economic accounts on an annual basis. Like the BEA, the Planning Board revises the macroeconomic numbers on a regular basis. The Planning Board has always classified the latest annual numbers as preliminary until they are revised and made final in conjunction with the release of new data each year. At present, all macroeconomic accounts for fiscal year 2002 are preliminary until the revised figures are released.

## *Fiscal Year 2002*

The Planning Board’s preliminary reports of the performance of the Puerto Rico economy during fiscal year 2002 indicate that the economy registered a decline of 0.2% in real gross product. (Figures will not be final until December 2003, when the preliminary report for fiscal year 2003 is published.) Gross product was \$45.2 billion in fiscal year 2002 (\$35.2 billion in 1996 prices) compared to \$44.2 billion in fiscal year 2001 (\$35.3 billion in 1996 prices). This represents an increase in nominal gross product of 2.3%, but a decrease of 0.2% in 1996 prices. Aggregate personal income increased from \$41.5 billion in fiscal year 2001 (\$37.2 billion in 1996 prices) to \$42.6 billion in fiscal year 2002 (38.0 billion in 1996 prices), and personal income per capita increased from \$10,816 in fiscal year 2001 (\$9,713 in 1996 prices) to \$11,069 in fiscal year 2002 (\$9,861 in 1996 prices). According to the Department of Labor and Human Resources Household Employment Survey, total monthly employment averaged 1,169,600 in fiscal year 2002 compared to 1,158,000 in fiscal year 2001, an increase of 1.0%. However, notwithstanding this increase in average monthly employment, due to a higher labor participation rate and a significant increase in the civilian population aged 16 years and over, the unemployment rate increased from 10.5% during fiscal year 2001 to 12.0% during fiscal year 2002.

### *Fiscal Year 2003*

Macroeconomic figures for fiscal year 2003 will not be available until December 2003. The Planning Board's real gross product forecast for fiscal year 2003, made in February 2003, projects an increase of 1.7%. According to the Department of Labor and Human Resources Household Employment Survey, during fiscal year 2003, total monthly employment averaged 1,210,800, compared to 1,169,600 in fiscal year 2002, an increase of 3.5%. Notwithstanding this increase in average monthly employment, for the reasons mentioned above the unemployment rate increased slightly from 12.0% during fiscal year 2002 to 12.1% during fiscal year 2003.

### *Fiscal Year 2004*

The Planning Board's current real gross product forecast for fiscal year 2004, released in February 2003, projects an increase of 2.5%. Seasonally adjusted total employment for July 2003, the most recent month for which employment data is available, was 1,231,000, an increase of 4.0% compared to July 2002. The seasonally adjusted unemployment rate for July 2003 was 12.5%. As in the past, the economy of Puerto Rico is expected to follow the performance of the United States economy. Construction activity is expected to be a driving force for economic growth in the short and medium-term. For fiscal year 2004 public construction investment is expected to reach approximately \$4.0 billion. See "Economic Performance by Sector – Construction" below.

### **Economic Development Program for the Private Sector**

The Commonwealth's current economic development program for the private sector is based on the following four initiatives: (i) the enactment of laws in Puerto Rico providing tax benefits that will promote foreign and local investment and increased economic activity; (ii) the acceleration and simplification of the local permitting process; (iii) the reduction of the costs of doing business in Puerto Rico; and (iv) the amendment of Section 956 of the United States Internal Revenue Code of 1986, as amended (the "Code"), to incorporate new federal income tax benefits that enhance the attractiveness of establishing operations in Puerto Rico.

### *Puerto Rico Legislation*

One of the benefits enjoyed by the Commonwealth is that corporations operating in Puerto Rico (other than corporations organized in the United States) and individuals residing in Puerto Rico generally are not subject to federal income taxes. This enables the Commonwealth to utilize local tax legislation as a tool for stimulating economic development in Puerto Rico. See "Tax Incentives" below.

In this regard, the Commonwealth has enacted legislation extending certain benefits of its most recent tax incentive law, Act No. 135 of December 2, 1997, as amended (the "1998 Tax Incentives Act"), to all eligible businesses operating under previous tax incentives laws. These benefits include a 200% deduction for research and development expenses and worker training expenses, the ability to deduct as a current expense investments in machinery and equipment, and the ability to claim a tax credit equal to 25% of the purchase price of a product manufactured in the Commonwealth (in excess of a base amount) or 35% of the purchase price of a locally manufactured recycled product.

The 1998 Tax Incentives Act was also amended to allow a credit against the Puerto Rico income tax liability of investors that acquire the majority of the stock, partnership interests or operational assets of an exempted business that is in the process of closing operations in Puerto Rico. A credit against the Puerto Rico income tax liability is also provided to investors that contribute cash to such exempted

business for the construction or improvement of its physical facilities and the purchase of machinery and equipment. The amount of the credit is equal to 50% of the cash invested for such purposes.

The Commonwealth has also enacted legislation which (i) reduces the capital gains tax from 20% to 10% in the case of individuals and estates and trusts, and from 25% to 12.5% in the case of corporations and partnerships organized under the laws of the Commonwealth or engaged in trade or business in the Commonwealth, for gains from the sale of eligible Commonwealth investments; and (ii) allows income tax credits for extraordinary investment in housing infrastructure. In addition, legislation was recently enacted that reduces the tax payable on certain qualifying debt obligations issued by Puerto Rico corporations and certain qualifying foreign corporations and paid to resident individuals, trusts and estates to 10% under certain circumstances.

In addition, legislation has been enacted: (i) amending the 1998 Tax Incentives Act to provide special income tax rates ranging from 0% to 2% to companies that establish operations in Puerto Rico in “core pioneer industries” which utilize innovative technology not previously used in Puerto Rico; (ii) granting tax credits with respect to eligible investments made in the construction or substantial rehabilitation of housing units to be rented to low income families; (iii) reducing to 7% the capital gains rate applicable to gains realized on the sale of the stock of Puerto Rico corporations sold in an initial public offering made prior to December 31, 2007 or acquired in public offerings made prior to December 31, 2007; (iv) granting income tax exemption to the fees and interest income received by financial institutions in connection with loans or guarantees of loans made to finance tourism development projects; (v) granting an exemption to qualified associations administering timesharing rights or vacation clubs and to owners’ associations of areas designated as tourism enhancement districts; (vi) granting income tax exemption to financial institutions for charges collected on obligations issued for the financing of tourism projects; (vii) granting tax exemption for the investments in infrastructure made by housing developers; (viii) granting tax credits to Puerto Rico businesses that acquire products manufactured in Puerto Rico for exportation; and (ix) rehabilitating urban centers through the development of housing projects, community areas, commercial areas, parks and recreational spaces, construction and renovation of structures and the development of undeveloped or under-developed sites.

#### *Acceleration and Simplification of Local Permitting Process*

Another government initiative to promote economic activity involves the simplification of the permitting process. By simplifying the permitting process, the government has accelerated the granting of permits and reduced related costs. As part of this initiative, the Commonwealth has established a multi-agency center that handles, in a coordinated manner, the permitting process and allows the filing of a single application for all government permits required for a project. Furthermore, the government has developed a procedure that will allow agencies to conduct simultaneous public hearings in those instances when two or more agencies require them.

#### *Reduction of the Costs of Doing Business*

The Commonwealth believes that to make Puerto Rico more competitive and foster investment it needs to reduce the cost of doing business in Puerto Rico. As part of this initiative, Puerto Rico Industrial Development Company (“PRIDCO”) is conducting a thorough evaluation of the cost of doing business in Puerto Rico in order to develop new proposals to reduce those costs.

One of the costs of doing business in Puerto Rico that is high, particularly for the manufacturing industry, relative to competing jurisdictions, is the cost of electricity. Puerto Rico is heavily dependent on oil imports for the production of electricity. As a result of the construction of two cogeneration plants,

however, one of which is fueled by liquefied natural gas and the other by coal, Puerto Rico's dependence on oil imports for the production of electricity has been reduced from 99% to 72%. The Electric Power Authority now estimates that these plants could provide up to 33% of its electric energy requirements. In addition, the Electric Power Authority has commenced a hedging program with respect to a portion (about 8%) of its oil supplies to lessen the impact that the volatility of oil prices may have on the cost of electricity.

### *Federal Legislative Proposal*

In order to enhance the attractiveness for United States companies of establishing operations in Puerto Rico, the Commonwealth government is seeking to amend Section 956 of the Code to provide for a new and permanent tax regime applicable to U.S.-based businesses that have operations in the Commonwealth or other U.S. possessions. This proposed regime is based on the tax rules generally applied to U.S. companies with international operations, but with certain modifications intended to promote employment both in the Commonwealth and the United States. For a discussion of the bill introduced in the U.S. Congress incorporating the Commonwealth's proposed amendment, see "Proposed New U.S. Tax Regime for Companies Doing Business in Puerto Rico - Section 956 of the Code" under "Tax Incentives" below.

### **Employment and Unemployment**

The number of persons employed in Puerto Rico during fiscal year 2003 averaged 1,212,000. Unemployment, although at relatively low historical levels, remains above the United States average. The average unemployment rate decreased from 13.6% in fiscal year 1998 to 12.1% in fiscal year 2003.

The following table presents annual statistics of employment and unemployment for fiscal year 1998 through fiscal year 2003, and one month statistics for fiscal year 2004.

<b>Commonwealth of Puerto Rico Employment and Unemployment <sup>(1)</sup></b>				
<u>Fiscal Years Ended June 30</u>	<u>Labor Force<sup>(1)</sup></u>	<u>Employed<sup>(1)</sup></u>	<u>Unemployed<sup>(1)</sup></u>	<u>Unemployment Rate<sup>(2)</sup></u>
		<u>(Annual Average)</u>		
1998 .....	1,317	1,137	179	13.6%
1999 .....	1,310	1,147	163	12.5
2000 .....	1,303	1,159	143	11.0
2001 .....	1,293	1,158	135	10.5
2002 .....	1,330	1,170	160	12.0
2003 .....	1,378	1,211	167	12.1
		<u>(Seasonally Adjusted)</u>		
<u>Fiscal Year 2004</u>				
July .....	1,408	1,231	176	12.5%

(1) Thousands of persons 16 years of age and over. Totals may not add due to rounding.  
 (2) Unemployed as percentage of labor force.

Source: Department of Labor and Human Resources - Household Survey

**Economic Performance by Sector**

Puerto Rico has a diversified economy. During the period between fiscal year 1998 and 2002, the manufacturing and services sectors generated the largest portion of gross domestic product. Three sectors of the economy provide the most employment: manufacturing, services and government.

The following table presents annual statistics of gross domestic product by sector and gross product for the five fiscal years ended June 30, 2002.

**Commonwealth of Puerto Rico**  
**Gross Domestic Product by Sector and Gross Product**  
(in millions at current prices)

	Fiscal Years Ended June 30				
	1998	1999	2000	2001	2002 <sup>(1)</sup>
Manufacturing	\$22,994	\$23,312	\$24,079	\$28,806	\$29,991
Services <sup>(2)</sup>	20,682	22,435	24,920	26,748	27,168
Government <sup>(3)</sup>	5,251	5,530	5,478	5,992	6,295
Transportation, communication and public utilities	3,978	4,032	4,237	4,688	5,078
Agriculture, forestry and fisheries	437	336	529	453	424
Construction <sup>(4)</sup>	1,482	1,668	1,875	1,800	1,842
Statistical discrepancy	<u>(739)</u>	<u>529</u>	<u>585</u>	<u>824</u>	<u>317</u>
Total gross domestic product <sup>(5)</sup>	\$54,086	\$57,841	\$61,702	\$69,312	\$71,115
Less: net payment abroad	<u>(18,976)</u>	<u>(19,560)</u>	<u>(20,283)</u>	<u>(25,139)</u>	<u>(25,926)</u>
Total gross product <sup>(5)</sup>	<u>\$35,111</u>	<u>\$38,281</u>	<u>\$41,419</u>	<u>\$44,173</u>	<u>\$45,189</u>

(1) Preliminary.

(2) Includes wholesale and retail trade, finance, insurance and real estate, tourism, and other services.

(3) Includes the Commonwealth, its municipalities and certain public corporations, and the federal government. Excludes certain other public corporations, like the Puerto Rico Electric Power Authority and the Puerto Rico Aqueduct and Sewer Authority.

(4) Includes mining.

(5) Totals may not add due to rounding.

Source: Planning Board

The following table presents annual statistics of average employment by sector for the five fiscal years ended June 30, 2002.

**Commonwealth of Puerto Rico**  
**Non-Farm Payroll Employment by Economic Sector**<sup>(1)</sup>  
(thousands of persons)

	<b>Fiscal Year Ended June 30</b>				
	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u> <sup>(2)</sup>	<u>2002</u> <sup>(2)(3)</sup>
Manufacturing	150	146	142	140	131
Services <sup>(4)</sup>	444	459	480	491	484
Government <sup>(5)</sup>	310	302	286	280	278
Transportation, communication and public utilities	27	29	35	34	33
Construction <sup>(6)</sup>	<u>59</u>	<u>66</u>	<u>71</u>	<u>74</u>	<u>73</u>
Total <sup>(7)</sup>	<u>990</u>	<u>1,002</u>	<u>1,014</u>	<u>1,019</u>	<u>999</u>

- (1) The figures presented in this table are based on the Current Employment Statistics Survey (Establishment Survey) prepared by the Bureau of Labor and Statistics of the Department of Labor and Human Resources. There are numerous conceptual and methodological differences between the Current Population Survey (Household Survey) and the Establishment Survey. The Establishment Survey reflects information collected from payroll records of a sample of business establishments, while the Household Survey is based on responses to a series of questions by persons in a sample of households. The Establishment Survey excludes the self-employed and agriculture employment. In Puerto Rico, self-employment represents around 14% of total employment, while representing around 6% of total employment in the United States.
- (2) Each year, the Establishment Survey revises its sample-based estimates to reflect more current counts of employment. This process is known as benchmarking. Preliminary revised data for fiscal year 2002 indicates that total payroll employment was 984,800 or 2.8% lower than the total for the previous year. The figure represents a downward adjustment of 14,600 jobs from the previous estimate of 999,400 that appears in the table above. According to the revised data, employment in the government sector was 288,700, which represents an upward adjustment of 10,300 jobs and employment in the private sector was 696,100, which represents a downward adjustment of 25,000 jobs. Revised data for fiscal year 2001 indicates that total payroll employment was 1,013,200 or 0.1% lower than the total for the previous year. This figure represents a downward adjustment of 6,200 jobs from the previous estimates that appear in the table above. For fiscal year 2001, the revision in the figures reflects an upward adjustment in government employment of 2,400 jobs and a downward adjustment in private sector employment of 8,600 jobs. The revisions described above are in line with what would be expected in times of slow economic growth.
- (3) Preliminary.
- (4) Includes wholesale and retail trade, finance, insurance and real estate, tourism, and other services.
- (5) Includes the Commonwealth, its municipalities and public corporations and the federal government.
- (6) Includes mining.
- (7) Adjusted for rounding.

Source: Department of Labor and Human Resources, Benchmark on Employment, Hours and Earnings

The following table presents annual statistics of average employment by the North American Industry Classification System (NAICS) for fiscal years 2002 - 2003.

**Commonwealth of Puerto Rico**  
**Non-Farm Payroll Employment by Economic Sector<sup>(1)</sup>**  
**(thousands of persons age 16 and over)**

	<u>Fiscal Year Ended June 30</u>	
	<u>2002</u>	<u>2003<sup>(2)</sup></u>
Natural Resources and Mining	1,295	1,219
Construction	69,243	65,620
Manufacturing		
Durable Goods	49,336	47,304
Non-Durable Goods	<u>72,211</u>	<u>71,061</u>
Sub Total	121,547	118,365
Trade, Transportation, Warehouse & Utilities		
Wholesale Trade	31,489	31,271
Retail Trade	128,131	125,024
Transportation, Warehouse & Utilities	<u>17,584</u>	<u>16,926</u>
Sub Total	177,204	173,221
Information	21,721	21,317
Finance	44,393	44,473
Professional & Business	95,524	97,897
Educational & Health	84,478	86,610
Leisure & Hospitality	64,117	64,083
Other Services	16,564	16,002
Government	<u>288,673</u>	<u>298,367</u>
Total Non-farm	<u>984,760</u>	<u>987,173</u>

---

(1) This table incorporates the North American Industry Classification System (NAICS), which substituted the Standard Industrial Classification (SIC). NAICS represents one of the most profound changes for statistical programs focusing on emerging economic activities. At present, the payroll employment analysis on a sector by sector basis is restricted to fiscal years 2002 and 2003, since the Department of Labor and Human Resources has not yet released the revised numbers on a sector by sector basis reflecting the new NAICS codes for prior years.

(2) Preliminary.

Source: Department of Labor and Human Resources, Current Employment Statistics Survey (Establishment Survey – NAICS Codes)

## Manufacturing

Manufacturing is the largest sector of the Puerto Rico economy in terms of gross domestic product. The Planning Board estimates that in fiscal year 2002 manufacturing generated \$30.0 billion, or 42.2%, of gross domestic product. During fiscal year 2003, payroll employment for the manufacturing sector was 118,400, a decrease of 2.6% compared with fiscal year 2002, with most of the job losses occurring in labor-intensive industries. Most of the island's manufacturing output is shipped to the United States mainland, which is also the principal source of semi-finished manufactured articles on which further manufacturing operations are performed in Puerto Rico. The United States minimum wage laws are applicable in Puerto Rico. As of June 2003, the average hourly manufacturing wage rate in Puerto Rico was 65.8% of the average mainland United States rate.

Manufacturing in Puerto Rico is now more diversified than during the earlier phases of its industrial development and includes several industries less prone to business cycles. In the last three decades, industrial development has tended to be more capital intensive and more dependent on skilled labor. This gradual shift in emphasis is best exemplified by the large investment over the last decade in the pharmaceutical, scientific instruments, computers and electrical products industries in Puerto Rico. One of the factors assisting the development of the manufacturing sector has been the tax incentives offered by the federal and Puerto Rico governments. Federal legislation enacted in 1996, however, which amended Section 936 of the Internal Revenue Code of 1986, as amended, phases out the federal tax incentives during a ten-year period. See "Tax Incentives - Incentives Under the Code" under *The Economy*.

The following table sets forth gross domestic product by manufacturing sector for the five fiscal years ended June 30, 2002.

**Commonwealth of Puerto Rico**  
**Gross Domestic Product by Manufacturing Sector**  
**(in millions at current prices)**

	<b>Fiscal Year Ended June 30</b>				
	<b><u>1998</u></b>	<b><u>1999</u></b>	<b><u>2000</u></b>	<b><u>2001</u></b>	<b><u>2002<sup>(1)</sup></u></b>
Pharmaceuticals	\$13,192	\$12,913	\$13,580	\$16,630	\$17,741
Machinery and metal products:					
Machinery, except electrical	1,131	1,847	2,031	3,320	3,582
Electrical machinery	1,506	1,410	1,525	1,739	1,792
Professional and scientific instruments	1,596	1,697	1,758	1,874	1,888
Other machinery and metal products	351	377	341	315	286
Food products	2,073	1,910	1,912	2,121	2,133
Other chemical and allied products	941	898	835	805	836
Apparel	610	609	610	569	463
Other <sup>(2)</sup>	<u>1,595</u>	<u>1,651</u>	<u>1,486</u>	<u>1,433</u>	<u>1,271</u>
Total gross domestic product of manufacturing sector <sup>(3)</sup>	<u>\$22,994</u>	<u>\$23,312</u>	<u>\$24,079</u>	<u>\$28,806</u>	<u>\$29,991</u>

(1) Preliminary.

(2) Includes petroleum products; petrochemicals; tobacco products; stone, clay and glass products; textiles and others.

(3) Totals may not add due to rounding.

Source: Planning Board

The following table sets forth manufacturing employment by industry group as of March for the last five years.

**Commonwealth of Puerto Rico**  
**Manufacturing Employment by Industry Group**  
**(persons age 16 years and over)**

<u>Industry Group</u>	<u>As of March</u>				
	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002<sup>(1)</sup></u>
Apparel and related products	19,039	18,349	16,770	15,304	12,757
Food and related products	17,816	16,852	15,182	14,877	14,696
Electrical machinery, equipment and supplies	22,728	20,254	19,394	18,883	16,480
Chemicals and related products (includes pharmaceuticals)	27,524	26,899	28,714	29,169	31,177
Professional and scientific instruments	15,105	14,542	14,818	15,068	14,733
Machinery, except electrical and transportation equipment	3,068	3,790	3,593	3,457	2,817
Petroleum refining and related industries; rubber and miscellaneous plastic products	5,994	5,970	6,197	5,690	5,266
Leather and leather products	5,834	4,749	3,982	2,884	1,847
Paper and related products; printing, publishing and related industries	8,698	9,418	9,536	9,078	8,714
Metal products	6,159	6,390	6,719	7,672	6,677
Stone, clay and glass products	5,217	5,509	5,929	5,888	5,001
Lumber and wood products; furniture and fixtures	3,538	3,446	3,343	3,597	3,593
Textile mill products	3,282	2,827	2,010	2,081	1,279
Tobacco products	1,285	1,297	1,254	1,438	1,437
Miscellaneous manufacturing industries	<u>3,558</u>	<u>3,125</u>	<u>3,114</u>	<u>2,684</u>	<u>2,549</u>
Total	<u>148,845</u>	<u>143,417</u>	<u>140,555</u>	<u>137,770</u>	<u>129,023</u>

(1) These figures are based on the Current Employment Statistics Survey (Establishment Survey) prepared by the Bureau of Statistics of the Department of Labor and Human Resources. There are numerous conceptual and methodological differences between the Census of Manufacturing, the “benchmark” on Employment, Hours and Earnings, and the Establishment Survey. The Establishment Survey reflects information collected from payroll records of a sample of business establishments.

*Sources:* Department of Labor and Human Resources, Census of Manufacturing, except for March 1999, 2000 and 2001, which information was derived from the “benchmark” on Employment, Hours and Earnings

While total employment in the manufacturing sector decreased by 19,822 from March 1998 to March 2002, other indicators of the manufacturing sector suggest that manufacturing production increased. Average weekly hours worked increased 2.5% from fiscal year 1998 to fiscal year 2002. The reduction in manufacturing employment occurred during a period of significant expansion in real manufacturing output, as reflected in the growth of exports. This trend suggests a significant increase in manufacturing investment and productivity. Most of the decreases in employment have been concentrated in labor intensive industries, particularly apparel, textiles, tuna canning, and leather products.

## Leading United States and Foreign Companies with Manufacturing Operations in Puerto Rico <sup>(1)</sup>

### Employment 2,500 and over

Abbott Laboratories Inc.  
Baxter International, Inc.  
Eaton Corporation  
Johnson and Johnson  
Pfizer Inc.  
Sara Lee Corp.  
Wyeth

### Employment 1,000 to 2,499

Bristol Myers Squibb Company  
Edwards Lifesciences LLC  
Eli Lilly and Company  
GE Power Systems  
Hewlett-Packard Co.  
Hubbell Incorporated  
McAndrews & Forbes  
Medtronics, Inc.  
Merck & Co., Inc.  
Nypro Inc.  
Ocular Science  
Pharmacia  
Pharmacia Up-John Co.  
Propper International Co.  
Schering Plough Corporation  
Soletron Corp.  
Tycos Int.

### Employment 500 to 999

Advanced Medical Optics  
Amgen Manufacturing  
Astra Zeneca PLC  
B. Braun Medical  
Becton-Dickinson & Co.  
Bumble Bee Seafoods  
Cardinal Health, Inc.  
Conagra, Inc.  
Dean Foods Company  
Garguilo Inc.  
Guidant Corp.  
Hamilton Sundstrand  
Ingersoll-Rand Co.  
Ivax Pharmaceutical  
Novartis-Holding AG  
Pall Corporation  
Stryker Corp.  
Thomas & Betts  
Unilever PLC  
United States Surgical Corp.

### Product

Pharmaceuticals  
Surgical Instruments  
Electronic Instruments  
Pharmaceuticals  
Pharmaceuticals  
Apparel  
Pharmaceuticals

### Product

Pharmaceuticals  
Surgical Instruments  
Pharmaceuticals  
Electrical Instruments  
Computers  
Electrical Instruments  
Tobacco Products  
Surgical Instruments  
Pharmaceuticals  
Medical Devices  
Ophthalmic Products  
Pharmaceuticals  
Pharmaceuticals  
Apparel  
Pharmaceuticals  
Electronic Instruments  
Communications

### Product

Ophthalmic Products  
Pharmaceuticals  
Pharmaceuticals  
Medical Equipment  
Scientific Instruments  
Food  
Pharmaceuticals  
Food  
Transportation  
Medical Instruments  
Electrical Instruments  
Electrical Instruments  
Pharmaceuticals  
Ophthalmic Products  
Filters  
Surgical Instruments  
Electrical Instruments  
Consumer Products  
Scientific Instruments

### Employment 200 to 499

Bacardi  
Bard, Shannon  
Biovail Laboratories  
Carolina Underwear Co.  
Checkpoint Systems Inc.  
Coca Cola Company  
Colgate-Palmolive Company  
Conagra  
Curtis Instruments Inc.  
E.I. DuPont de Nemours & Co.  
Eastern Canvas Products  
Emerson Electric Co.  
Espace Europee de Lenterprise  
Essilor International  
Hershey Foods  
ICI Omicron B.V.  
ICN Pharmaceuticals Inc.  
Kendall Co.  
Lawson Mardon Wheaton  
Loctite Corporation  
Lutron Electronics Co. Inc.  
Micro Technology  
Millipore Corporation  
Molex Inc.  
Mylan Laboratories  
Northrop Grumman  
Owens Illinois Inc.  
Packaging Coordinators Inc.  
PepsiCo  
Procter & Gamble Co.  
Rocky Shoes & Boots  
Siemens AG  
Signal Transformer Co. Inc.  
SmithKline Beecham  
St. Jude Medical Inc.  
Standard Motor Products Inc.  
Storage Technology Corp.  
Surgical Specialties Corp.  
Symmetricom Inc.  
Temple-Inland Inc.  
Timberland Company  
Watson Pharmaceutical

### Product

Food  
Scientific Instruments  
Pharmaceuticals  
Apparel  
Electronic Instruments  
Food  
Consumer Products  
Food  
Electrical Instruments  
Chemicals  
Textile Products  
Electronic Instruments  
Pharmaceuticals  
Ophthalmic Products  
Food  
Chemicals  
Pharmaceuticals  
Medical Instruments  
Glass and Plastics  
Chemicals  
Electronic Instruments  
Electronic Instruments  
Surgical Instruments  
Electrical Instruments  
Chemicals  
Electrical Instruments  
Glass and Plastics  
Packaging Products  
Food  
Pharmaceuticals  
Footwear  
Electrical Instruments  
Electrical Instruments  
Pharmaceuticals  
Surgical Instruments  
Motor Vehicle Parts  
Electronics  
Surgical Instruments  
Electronic Equipment  
Packaging Products  
Leather  
Pharmaceuticals

(1) Based on the last employment figures reported by each company to PRIDCO.

Source: PRIDCO, Office of Economic Research

## *Services*

Puerto Rico has experienced significant growth in the services sector, which includes finance, insurance, real estate, wholesale and retail trade, tourism and other services, in terms of both income and employment over the past decade, showing a favorable trend as compared with certain other industrialized economies. During the period between fiscal years 1998 and 2002, the gross domestic product in this sector increased at an annual average rate of 7.1%, while employment increased at an annual average rate of 2.2%. The development of the services sector has been positively affected by demand generated by other sectors of the economy, such as manufacturing, construction and agriculture. The services sector in Puerto Rico has a diversified base.

The high degree of knowledge, skills, and expertise in professional and technical services available in Puerto Rico places the island in a favorable competitive position with respect to Latin America and other trading countries throughout the world.

The services sector ranks second to manufacturing in its contribution to gross domestic product, and it is the sector with the greatest employment. In fiscal year 2002, services generated \$27.2 billion of gross domestic product, or 38.2%, of the total. Service employment grew from 444,000 in fiscal year 1998 to 484,000 in fiscal year 2002 (representing 48.4% of total employment). This represents a cumulative increase of 8.9%, which exceeds the 0.9% cumulative growth in total employment over the same period. Wholesale and retail trade, finance, insurance and real estate experienced significant growth in fiscal years 1998 to 2002, as measured by gross domestic product. Gross domestic product in wholesale and retail trade increased from \$7.3 billion in fiscal year 1998 to \$8.7 billion in fiscal year 2002. In finance, insurance and real estate, gross domestic product increased from \$7.7 billion in fiscal year 1998 to \$11.3 billion in fiscal year 2002. There are sixteen commercial banks and trust companies currently operating in Puerto Rico. Total assets of these institutions as of December 31, 2002 were \$90.5 billion. As of December 31, 2002, there were thirty-five international banking entities operating in Puerto Rico licensed to conduct offshore banking transactions with total assets of \$50.5 billion.

The following tables set forth gross domestic product and employment for the services sector for the five fiscal years ended June 30, 2002.

**Commonwealth of Puerto Rico**  
**Gross Domestic Product by Service Sector**  
(in millions at current prices)

	<b>Fiscal Year Ended June 30</b>				
	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002<sup>(1)</sup></u>
Wholesale and retail trade	\$ 7,287	\$ 8,112	\$ 8,340	\$ 8,656	\$ 8,718
Finance, insurance and real estate	7,672	8,183	9,977	11,116	11,288
Other services <sup>(2)</sup>	<u>5,723</u>	<u>6,140</u>	<u>6,603</u>	<u>6,976</u>	<u>7,163</u>
Total <sup>(3)</sup>	<u>\$20,682</u>	<u>\$22,435</u>	<u>\$24,920</u>	<u>\$26,748</u>	<u>\$27,168</u>

(1) Preliminary.

(2) Includes tourism.

(3) Totals may not add due to rounding.

Source: Planning Board

**Commonwealth of Puerto Rico**  
**Non-Farm Payroll Employment by Service Sector**  
(thousands of persons age 16 and over)

	<b>Fiscal Year Ended June 30</b>				
	<u>1998</u>	<u>1999</u>	<u>2000</u>	<u>2001</u>	<u>2002<sup>(1)</sup></u>
Wholesale and retail trade	200	205	217	222	218
Finance, insurance and real estate	47	48	49	48	47
Other services <sup>(2)</sup>	<u>197</u>	<u>205</u>	<u>215</u>	<u>221</u>	<u>219</u>
Total <sup>(3)</sup>	<u>444</u>	<u>459</u>	<u>480</u>	<u>491</u>	<u>484</u>

(1) Preliminary.

(2) Includes tourism.

(3) Totals may not add due to rounding.

Source: Department of Labor and Human Resources, Benchmark on Employment, Hours and Earnings

*Hotels and Related Services - Tourism*

Total visitors' expenditures accounted for 5.5% of the island's gross product in fiscal year 2002, compared to 3.9% in fiscal year 2001. Visitors' expenditures and the number of visitors to the island had grown consistently from 1985 to 1998. In fiscal year 1999, however, the number of visitors to the island and visitors' expenditures decreased, due in part to the effect of Hurricane Georges, which struck the island in September 1998. During fiscal years 2000 and 2001, the number of visitors to the island increased to 4.6 million and 4.9 million, respectively, and visitors' expenditures increased to \$2.4 billion and \$2.7 billion, respectively.

In fiscal year 2002, in the aftermath of the terrorist acts of September 11, 2001, the number of visitors to the island decreased to 4.4 million, visitors' expenditures decreased to \$2.5 billion and the number of persons registered in tourist hotels decreased 3.4%. The average occupancy rate in tourist

hotels during fiscal year 2002 was 64.3% compared to 70.0% in fiscal year 2001. The average number of rooms rented in tourist hotels decreased 4.9% during fiscal year 2002 compared with fiscal year 2001. The average number of rooms available in tourist hotels increased 3.3% during fiscal year 2002 compared with fiscal year 2001.

During fiscal year 2003, the number of persons registered in tourist hotels was 1,734,800, an increase of 8.6% over the number of persons registered during fiscal year 2002. The average occupancy rate in tourist hotels during fiscal year 2003 was 67.9% compared to 64.4% in fiscal year 2002. The average number of rooms rented in tourist hotels increased 8.7% during fiscal year 2003 compared with fiscal year 2002. The average number of rooms available in tourist hotels increased 3.2% during fiscal year 2003 compared with fiscal year 2002, representing openings of new hotels and hotel expansions. During fiscal year 2003, hotels comprising 870 new hotel rooms have opened and, as of August 2003, several hotels, representing more than 2,000 additional rooms, are under various stages of development or construction.

San Juan is the largest homeport for cruise ships in the Caribbean and the fourth largest homeport for cruise ships in the world.

The following table presents data relating to visitors to Puerto Rico and tourist expenditures for the five fiscal years ended June 30, 2002.

<b>Commonwealth of Puerto Rico</b>					
<b>Tourism Data</b>					
<b><u>Fiscal Year Ended June 30</u></b>	<b>Number of Visitors</b>				<b>Total Visitors' Expenditures (in millions)</b>
	<b>Tourist Hotels<sup>(1)</sup></b>	<b>Cruise Ship</b>	<b>Other<sup>(2)</sup></b>	<b>Total</b>	
1998 .....	1,013,800	1,274,700	2,382,400	4,670,900	\$ 2,232.9
1999 .....	1,042,000	1,197,200	1,982,100	4,221,300	2,138.5
2000 .....	1,050,100	1,224,600	2,291,300	4,566,000	2,387.9
2001 .....	1,186,800	1,356,600	2,364,400	4,907,800	2,728.1
2002 <sup>(3)</sup> .....	1,147,800	1,277,000	1,939,300	4,364,100	2,486.4

(1) Includes visitors in guesthouses.

(2) Includes visitors in homes of relatives, friends, and in hotel apartments.

(3) Preliminary.

*Sources:* Puerto Rico Tourism Company and the Planning Board

### *Government*

The government sector of Puerto Rico plays an important role in the economy. In fiscal year 2002, government accounted for \$6.3 billion of Puerto Rico's gross domestic product, or 8.9%, of the total. The government is also a significant employer, providing jobs for 278,000 workers, or 27.8%, of total non-farm payroll employment in fiscal year 2002. See footnote 2 in the table labeled "Non-Farm Payroll Employment by Economic Sector" appearing at the beginning of this section, however, for a discussion of the adjustment to these numbers based on the most recent benchmark revision. The

government's (including the central government, the public corporations and the municipalities, but excluding the federal government) share of non-farm payroll employment, measured according to the payroll survey, has diminished from 34.9% in fiscal year 1980, to 33.6% in fiscal year 1990, and to 26.4% in fiscal year 2000.

On February 25, 1998, legislation was enacted permitting the unionization of government employees (excluding municipal employees). Under this law, government employees are given collective bargaining rights subject to a number of limitations. Among those limitations are: employees are prohibited from striking; salary increases are contingent on the availability of budgeted revenues; employees cannot be required to become union members and pay union dues; and collective bargaining negotiations cannot occur in an election year.

### *Transportation*

Thirty-four shipping lines offer regular ocean freight service to eighty United States and foreign ports. San Juan is the island's leading seaport, but there are also seaport facilities at other locations on the island including Arecibo, Culebra, Fajardo, Guayama, Guayanilla, Mayagüez, Ponce, Vieques, and Yabucoa.

Luis Muñoz Marín International Airport is currently served by twenty-six United States and international airlines. At present, there is daily direct service between San Juan and Atlanta, Boston, Chicago, Dallas, Miami, New York, Philadelphia, and numerous other destinations within the United States. There is also regularly scheduled service between Puerto Rico and other Caribbean islands and certain Latin American and European cities. A major United States airline uses San Juan as a hub for its intra-Caribbean airline service. Several smaller airports serve intra-island traffic.

The island's major cities are connected by a modern highway system, which, as of December 31, 2002, totaled approximately 4,589 miles. The highway system comprises 379 miles of primary system highways, 229 miles of primary urban system highways, 954 miles of secondary system highways and 3,027 miles of tertiary highways and roads.

The Commonwealth is conducting a request for proposal process to select a private company to develop, construct and operate a world-class transshipment facility on the south coast of Puerto Rico, to be called the Port of the Americas. This state-of-the-art facility will handle Post-Panamax vessels with a capacity of more than 6,000 TEU's (Twenty-Foot Equivalent Unit cargo trailers). The Port of the Americas Authority, created by legislation, will select and negotiate with the developer and operator of the project. GDB has provided a \$10 million line of credit earmarked for the initial environmental and feasibility studies. Construction is expected to begin in 2004, and partial operation of the Port of the Americas could begin as early as 2006.

### *Construction*

The construction industry has experienced substantial real growth since fiscal year 1987. Although it represents a relatively small segment of the economy compared to other sectors, it has made significant contributions to the growth of economic activity.

During the period from fiscal year 1998 through fiscal year 2002, construction investment increased 27.5%. The total value of construction permits increased 63.9% for the same five-year period. The strength of public investment has been an important component in the significant expansion of construction investment. During fiscal year 2002, approximately 36.7% of the total investment in

construction was related to public projects. In fiscal year 2002, average payroll employment in the construction sector was 69,243.

During fiscal year 2003, the total value of construction permits increased 22.0%, compared with fiscal year 2002. Total sales of cement, including imports, increased 1.3% during fiscal year 2003 in comparison with fiscal year 2002. Average payroll employment in the construction sector during fiscal year 2003 was 65,620, a decrease of 5.2% from fiscal year 2002.

For fiscal year 2004 approximately \$4.0 billion is expected to be invested in public improvements. Public investment will be primarily in housing, new schools (and school reconstruction programs), water projects and other infrastructure projects to be undertaken by the Aqueduct and Sewer Authority, Convention Center District Authority, Electric Power Authority, Highway and Transportation Authority, Infrastructure Financing Authority, Ports Authority, Public Buildings Authority, Special Communities Perpetual Trust, and the University of Puerto Rico.

### *Agriculture*

The Department of Agriculture and related agencies have directed their efforts at increasing and improving local agricultural production, increasing efficiency and quality of produce, and stimulating the consumption of locally produced agricultural products. During fiscal year 2002, gross income from agriculture was \$724.1 million, an increase of 1.2% in comparison with fiscal year 2001. Agriculture gross income consists of the total value of production in the principal agricultural sectors, which include traditional crops, livestock and poultry, grains, vegetables, fruits, and other products. Recently, non-traditional crops and livestock and poultry have contributed a higher percentage of the sector's income.

The Commonwealth supports agricultural activities through incentives, subsidies, and technical and support services, in addition to income tax exemptions for qualified income derived by bona fide farmers. Act No. 225, approved on December 1, 1995, increased the tax benefits available to bona fide farmers. The Act provides a 90% income tax exemption for income derived from agricultural operations, an investment tax credit equal to 50% of the investment in qualified agricultural projects, and a 100% exemption from excise taxes, real and personal property taxes, municipal license taxes and tariff payments. It also provides full income tax exemption for interest income from bonds, notes and other debt instruments issued by financial institutions to provide financing to agricultural businesses. Subsequent legislation imposed an aggregate annual limit of \$15 million on the investment tax credits available under Act No. 225.

Policy changes have been implemented to promote employment and income generated by the agricultural sector. The policy initiatives include a restructuring of the Department of Agriculture, an increase in government purchases of local agricultural products, new programs geared towards increasing the production and sales of agricultural products, and a new system of agricultural credits and subsidies for new projects.

### **Higher Education**

During the four decades from 1950 to 1990, Puerto Rico made significant advances in the field of education, particularly at the college and graduate school level. The transformation of Puerto Rico during the 1950s and 1960s from an agricultural economy to an industrial economy brought about an increased demand for educational services at all levels. During the 1970s and 1980s, certain higher wage, higher technology industries became more prominent in Puerto Rico. More recently, employment in the services sector has increased significantly. This has resulted in an increased demand for workers having a higher

level of education and greater expertise in various technical fields. During the same time period, enrollments in institutions of higher learning rose very rapidly due to growth in the college-age population, and the increasing proportion of college attendance by such population. During the 1990s, college attendance and college attendance as a percentage of the college age population continued to increase.

The following table presents comparative trend data for Puerto Rico and the United States with respect to college age population and the percentage of such population attending institutions of higher learning.

**Commonwealth of Puerto Rico  
Trend in College Enrollment**

<u>Academic Year</u>	<u>Commonwealth of Puerto Rico</u>			<u>Mainland United States</u>		
	<u>Population 18-24 Years of Age</u>	<u>Higher Education Enrollment</u>	<u>Percent<sup>(1)</sup></u>	<u>Population 18-24 Years of Age</u>	<u>Higher Education Enrollment</u>	<u>Percent<sup>(1)</sup></u>
1970 .....	341,448 <sup>(2)</sup>	57,340	16.8%	23,714,000 <sup>(2)</sup>	8,580,887	36.2%
1980 .....	397,839 <sup>(2)</sup>	130,105	32.7	30,022,000 <sup>(2)</sup>	12,096,895	40.3
1990 .....	417,636 <sup>(2)</sup>	156,147	37.4	26,961,000 <sup>(2)</sup>	13,819,000	51.3
2000 .....	428,892 <sup>(2)</sup>	176,015	41.0	27,143,455 <sup>(2)</sup>	15,312,000	56.4
2001 .....	424,760 <sup>(3)</sup>	184,126	43.3	27,282,000 <sup>(3)</sup>	15,442,000	56.6
2002 .....	421,440 <sup>(3)</sup>	190,776	45.3	27,643,000 <sup>(4)</sup>	15,608,000	56.5

- (1) Number of persons of all ages enrolled in institutions of higher education as percent of population 18-24 years of age.
- (2) Based on census population as of April 1.
- (3) Estimated.
- (4) Projected.

*Sources:* United States Census Bureau (Mainland United States Population), United States National Center for Education Statistics, Planning Board (Puerto Rico Population) and Council on Higher Education of Puerto Rico

The University of Puerto Rico, the only public university in Puerto Rico, has eleven campuses located throughout the island. The University's total enrollment for academic year 2001-2002 was 68,830 students. The Commonwealth is legally bound to appropriate annually for the University of Puerto Rico an amount equal to 9.60% of the average annual revenue from internal sources for each of the two fiscal years immediately preceding the current fiscal year.

In addition to the University of Puerto Rico, there are 37 private institutions of higher education located in Puerto Rico. Such institutions have a current enrollment in excess of 115,000 students and provide programs of study in liberal arts, education, business, natural sciences, technology, secretarial and computer sciences, nursing, medicine, and law. Degrees are offered by these institutions at the associate, bachelor, master, and doctoral levels.

## **Tax Incentives**

One of the factors that has promoted and continues to promote the development of the manufacturing sector in Puerto Rico has been the various local and federal tax incentives available, particularly those under Puerto Rico's Industrial Incentives Program and, until recently, Sections 30A and 936 of the Code. Tax and other incentives have also been established to promote the development of the tourism industry. These incentives are summarized below.

### *Industrial Incentives Program*

Since 1948, Puerto Rico has had various industrial incentives laws designed to stimulate industrial investment in the island. Under these laws, companies engaged in manufacturing and certain other designated activities were eligible to receive full or partial exemption from income, property, and other local taxes. The most recent of these industrial incentives laws is the 1998 Tax Incentives Act, a law aimed at promoting investment in Puerto Rico.

The benefits provided by the 1998 Tax Incentives Act are available to new companies as well as companies currently conducting tax exempt operations in Puerto Rico that choose to renegotiate their existing tax exemption grant. The activities eligible for tax exemption include manufacturing, certain designated services performed for markets outside Puerto Rico, the production of energy from local renewable sources for consumption in Puerto Rico and laboratories for scientific and industrial research. For companies qualifying thereunder, the 1998 Tax Incentives Act imposes income tax rates ranging from 2% to 7% for periods ranging from 10 to 25 years. In addition, it grants 90% exemption from property taxes, 100% exemption from municipal license taxes during the first three semesters of operations and between 80% and 60% thereafter, and 100% exemption from excise taxes with respect to raw materials and certain machinery and equipment used in the exempt activities. The 1998 Tax Incentives Act also provides various special deductions designed to stimulate employment and productivity, research and development and capital investment in Puerto Rico.

Under the 1998 Tax Incentives Act, companies can repatriate or distribute their profits free of Puerto Rico dividend taxes. In addition, passive income derived from the investment of eligible funds in Puerto Rico financial institutions, obligations of the Commonwealth and other designated investments are fully exempt from income and municipal license taxes. Individual shareholders of an exempted business are allowed a credit against their Puerto Rico income taxes equal to 30% of their proportionate share of the exempted business's income tax liability. Gain from the sale or exchange of shares of an exempted business by its shareholders during the exemption period is subject to a 4% income tax rate.

### *Tourism Incentives Program*

For many years Puerto Rico has also had incentives laws designed to stimulate investment in hotel operations on the island. The most recent of these laws, the Tourism Incentives Act of 1993, provides partial exemptions from income, property, and municipal license taxes for a period of up to ten years. The Tourism Incentives Act also provides certain tax credits for qualifying investments in hotel development projects. Recently enacted legislation provides further tourism incentives by granting certain tax exemptions on interest income received from permanent or interim financing of tourism development projects and fees derived from credit enhancements provided to the financing of such projects.

As part of the incentives to promote the tourism industry, the Commonwealth established the Tourism Development Fund as a subsidiary of GDB with the authority to (i) make investments in or

provide financing to entities that contribute to the development of the tourism industry and (ii) provide financial guarantees for financing hotel development projects. To date, the Fund has provided financial guarantees for loans made or bonds issued to finance the development of fifteen hotel projects representing over 3,600 new hotel rooms.

### *Incentives under the Code*

United States corporations operating in Puerto Rico have been subject to special tax provisions since the Revenue Act of 1921. Prior to enactment of the Tax Reform Act of 1976, under Section 931 of the Code, United States corporations operating in Puerto Rico (and meeting certain source of income tests) were taxed only on income arising from sources within the United States.

The Tax Reform Act of 1976 created Section 936 of the Code, which revised the tax treatment of United States corporations operating in Puerto Rico by taxing such corporations on their worldwide income in a manner similar to that applicable to any other United States corporation but providing such corporations a full credit for the federal tax on their business and qualified investment income in Puerto Rico. The credit provided an effective 100% federal tax exemption for operating and qualifying investment income from Puerto Rico sources.

As a result of amendments to Section 936 made in 1996 (the “1996 Amendments”), the tax credit is being phased out over a ten-year period for companies that were operating in Puerto Rico in 1995 and is no longer available for corporations that establish operations in Puerto Rico after October 13, 1995. The 1996 Amendments also eliminated the credit previously available for income derived from certain qualified investments in Puerto Rico.

Section 30A. The 1996 Amendments added Section 30A to the Code. Section 30A permits a “qualifying domestic corporation” (“QDC”) that meets certain gross income tests to claim a credit (the “Section 30A Credit”) against the federal income tax imposed on taxable income derived from sources outside the United States from the active conduct of a trade or business in Puerto Rico or from the sale of substantially all the assets used in such business (“possession income”). The Section 30A Credit will not be available for taxable years commencing after 2005.

The Section 30A Credit is limited to the sum of (i) 60% of qualified possession wages as defined in the Code, which includes wages up to 85% of the maximum earnings subject to the OASDI portion of Social Security taxes plus an allowance for fringe benefits of 15% of qualified possession wages, (ii) a specified percentage of depreciation deductions ranging between 15% and 65%, based on the class life of tangible property, and (iii) a portion of Puerto Rico income taxes paid by the QDC, up to a 9% effective tax rate (but only if the QDC does not elect the profit-split method for allocating income from intangible property).

In the case of taxable years beginning after December 31, 2001, the amount of possession income that qualifies for the Section 30A Credit is subject to a cap based on the QDC’s possession income for an average adjusted base period ending before October 14, 1995 (the “income cap”).

Section 936. Under Section 936 of the Code, as amended by the 1996 Amendments, United States corporations that meet certain requirements and elect its application (“Section 936 Corporations”) are entitled to credit against their United States corporate income tax the portion of such tax attributable to income derived from the active conduct of a trade or business within Puerto Rico (“active business income”) and from the sale or exchange of substantially all assets used in the active conduct of such trade or business.

Under Section 936, a Section 936 Corporation may elect to compute its active business income, eligible for the Section 936 credit, under one of three formulas: (i) a cost-sharing formula, whereby it is allowed to claim all profits attributable to manufacturing intangibles and other functions carried out in Puerto Rico provided it makes a cost sharing payment in the amount required under Section 936; (ii) a profit-split formula, whereby it is allowed to claim 50% of the combined net income of its affiliated group from the sale of products manufactured in Puerto Rico; or (iii) a cost-plus formula, whereby it is allowed to claim a reasonable profit on the manufacturing costs incurred in Puerto Rico.

The Section 936 credit is now only available to companies that were operating in Puerto Rico on October 13, 1995, and had elected the percentage of income credit provided by Section 936. Such percentage of income credit is equal to 40% of the federal income tax otherwise imposable on the Puerto Rico active business income or derived from the sale or exchange of substantially all assets used in such business.

In the case of taxable years beginning on or after 1998, the possession income subject to the Section 936 credit is subject to a cap based on the Section 936 Corporation's possession income for an average adjusted base period ending on October 14, 1995. The Section 936 credit is eliminated for taxable years commencing after 2005.

#### *Controlled Foreign Corporations*

Because of the credit limitations and impending phase out of Sections 30A and 936, many corporations previously operating thereunder have reorganized their operations in Puerto Rico to become controlled foreign corporations ("CFCs"). A CFC is a corporation which is organized outside the United States and is controlled by United States shareholders. In general, a CFC may defer the payment of federal income taxes on its trade or business income until such income is repatriated to the United States in the form of dividends or through investments in certain United States properties. The Puerto Rico Office of Industrial Tax Exemption has received notification from over eighty corporations that have converted part or all of their operations to CFCs. These include most of the major pharmaceutical, instrument and electronics companies manufacturing in Puerto Rico.

CFCs operate under transfer pricing rules for intangible income that are different from those applicable to corporations operating under Section 936 and 30A. In many cases, they are allowed to attribute a larger share of this income to their Puerto Rico operation, but must make a royalty payment "commensurate with income" to their U.S. affiliates. Section 936 companies were exempted from Puerto Rico withholding taxes on any cost sharing payments they might have opted to make, but CFCs are subject to a ten percent Puerto Rico withholding tax on royalty payments. The recent increase in Commonwealth revenues attributable to withholding taxes on royalty payments suggests that a significant share of the net income previously reported by corporations operating under the profit split method of Section 936 has been transferred to CFCs.

#### *Proposed New U.S. Tax Regime for Companies Doing Business in Puerto Rico - Section 956 of the Code*

One of the elements of the Commonwealth's new economic development plan involves amending the Code to provide a new tax regime applicable to U.S.-based businesses that have operations in Puerto Rico or other U.S. possessions. A proposal to amend the Code in this regard put forth by the Governor of Puerto Rico would amend the Code as follows: (i) Sections 30A and 936 would be allowed to expire according to their terms; (ii) Section 956 would be amended to exclude from current U.S. tax 90% of the otherwise taxable investments in certain U.S. property made by a "Qualified CFC" out of its "Qualified

Income”; (iii) as an alternative to the Section 956 exclusion, Section 245 would be amended to allow an 85% dividends received deduction with respect to dividends paid out of Qualified Income by the Qualified CFC; and (iv) the investment in U.S. properties by the Qualified CFC out of its Qualified Income will not be subject to the imputation of interest nor to treatment as a constructive dividend.

A “Qualified CFC” would be defined under the Code as a controlled foreign corporation which is created or organized under the laws of the Commonwealth or a possession of the United States. “Qualified Income” would be limited to that portion of the CFC’s foreign source income that is derived from the active conduct by the CFC of a trade or business in Puerto Rico (or a possession of the United States) or from the sale or exchange of substantially all the assets used by the CFC in the active conduct of such a trade or business. The proposed Section 956 exclusion would be applicable only to income that is eligible for deferral under general U.S. tax principles. Thus, for example, passive income received by the CFC could not be converted from income that is currently taxable under Subpart F of the Code into income eligible for deferral by the investment of such amounts in U.S. property pursuant to the proposed amendment to Section 956.

It is not possible at this time to determine whether the proposal will be enacted into law or what amendments, if any, may be made to it.

## **DEBT**

### **Public Sector Debt**

Public sector debt comprises bonds and notes of the Commonwealth, its municipalities, and public corporations (“notes” as used in this section refers to certain types of non-bonded debt regardless of maturity), subject to the exclusions described below. The Constitution of Puerto Rico limits the amount of general obligation (full faith and credit) debt that can be issued or guaranteed by the Commonwealth. The Commonwealth’s policy has been and continues to be to maintain the amount of such debt prudently below the constitutional limitation. Direct debt of the Commonwealth is supported by Commonwealth taxes. Debt of municipalities, other than bond anticipation notes, is supported by real and personal property taxes and municipal license taxes. Debt of public corporations, other than bond anticipation notes, is generally supported by the revenues of such corporations from rates charged for services or products. See *Public Corporations*. However, certain debt of public corporations is supported, in whole or in part, directly or indirectly, by Commonwealth appropriations or taxes.

Direct debt of the Commonwealth is issued pursuant to specific legislation approved by the Legislature of the Commonwealth in each particular case. Debt of the municipalities is issued pursuant to resolutions adopted by the municipal assembly of the municipality. Debt of public corporations is issued pursuant to resolutions adopted by the governing body of the public corporation in accordance with the public corporation’s enabling statute, approved by the Legislature of the Commonwealth. In each case, Government Development Bank, as fiscal agent of the Commonwealth and its municipalities and public corporations, must approve the specific terms of each issuance.

The following table presents a summary of public sector debt as of June 30, 2003. The table does not take into consideration any of the following events that took place or are expected to take place after June 30, 2003: (i) the issuance on July 30, 2003 by Puerto Rico Industrial Development Company of \$135,765,159 principal amount of General Purpose Revenue Bonds, Series 2003 and of \$25,915,000 principal amount of Refunding Revenue Bonds, Series 2003, and the refunding of the bonds refunded thereby, (ii) the issuance on August 19, 2003 of \$517,305,000 principal amount of Puerto Rico Electric Power Authority Power Revenue Bonds, Series NN, (iii) the issuance by the Commonwealth in October

of 2003 of \$457,175,000 principal amount of Public Improvement Bonds of 2004, Series A, (iv) the issuance by the Commonwealth in October of 2003 of \$800,000,000 principal amount of Tax and Revenue Anticipation Notes, Series 2004A-1 and 2004A-2, (v) principal repayments and redemptions, and (vi) additional borrowings under lines of credit provided by Government Development Bank. Excluded from the table is debt not primarily payable from either Commonwealth or municipal taxes, Commonwealth appropriations or rates charged by public corporations for services or products. Also excluded from the table is debt the inclusion of which would reflect double counting, including but not limited to \$1,404,270,000 of outstanding bonds issued by the Municipal Finance Agency to finance its purchase of bonds of Puerto Rico municipalities, and \$1,028,167,000 of obligations of GDB issued to purchase certain Commonwealth public sector debt and for other purposes, of which \$267,000,000 is guaranteed by the Commonwealth.

**Commonwealth of Puerto Rico  
Public Sector Debt  
(in thousands)**

	<u>June 30, 2003</u>
Puerto Rico direct debt <sup>(1)</sup>	\$6,886,176
Municipal debt	1,955,145
Public corporations debt	
Puerto Rico guaranteed debt <sup>(2)</sup>	614,218
Debt supported by Puerto Rico appropriations or taxes <sup>(3)</sup>	14,449,840
Other non-guaranteed debt <sup>(4)</sup>	<u>6,875,822</u>
Total public corporations debt	<u>21,939,880</u>
Total public sector debt	<u>\$30,781,201</u>

- (1) Includes general obligation bonds, tax and revenues anticipation notes, and lines of credit provided by Government Development Bank. Includes \$34,775,000 of certain indebtedness originally issued by the Urban Renewal and Housing Corporation that was transferred to the Commonwealth by virtue of Act No. 134 of the Legislature of Puerto Rico, approved on December 13, 1994 (“Act No. 134”) (such indebtedness is referred to as “Transferred CRUV Debt”). Also includes \$37,627,000 of indebtedness originally incurred by Housing Bank and subsequently assumed by the Commonwealth in connection with the reorganization of Housing Finance Authority. This amount excludes any Commonwealth general obligation bonds that have been refunded with proceeds that were invested in guaranteed investment contracts or other securities not eligible to effect a legal defeasance, even though such bonds will be considered outstanding under their respective authorizing resolutions and for purposes of calculating the Commonwealth’s constitutional debt limitation.
- (2) Consists of \$473,717,000 of bonds issued by the Aqueduct and Sewer Authority (\$332,710,000 of its Series 1995 bonds and \$141,007,000 of bonds issued to the U.S Department of Agriculture, Rural Development) and \$140,501,000 of State Revolving Fund Loans, incurred under various federal water laws. Excludes Public Buildings Authority bonds in the principal amount of \$2,086,527,877 as of June 30, 2003 and \$267,000,000 of GDB bonds payable from available moneys of GDB.
- (3) Represents, among others, bonds and notes issued by the Aqueduct and Sewer Authority, the Highway and Transportation Authority, the Housing Finance Authority, the Infrastructure Financing Authority, the Public Buildings Authority and the Public Finance Corporation.
- (4) Includes \$1,074,180,000 of Infrastructure Financing Authority bonds, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company. Excludes \$1,171,200,000 of Children’s Trust bonds which are payable solely from the payments to be received pursuant to the tobacco litigation settlement.

Source: Government Development Bank

No deductions have been made in the above table for debt service funds and debt service reserve funds. The table above and the amounts shown throughout this section as representing outstanding debt include outstanding capital appreciation bonds at their respective original principal amounts and do not include any accretion thereon.

**Debt Service Requirements for Commonwealth General Obligation Bonds and Certain Guaranteed Debt**

The following table presents the debt service requirements for Commonwealth general obligation bonds outstanding as of June 30, 2003 and bonds of the Aqueduct and Sewer Authority for which debt service payments are being made under the Commonwealth guaranty.

The table excludes debt service on certain general obligation bonds refunded with refunding bonds the proceeds of which, pending the redemption of the refunded bonds, were invested in guaranteed investment contracts or other securities not eligible to effect a legal defeasance. Such refunded bonds will be considered to be outstanding under their respective authorizing resolutions and for purposes of calculating the Commonwealth's constitutional debt limitation. With respect to other debt of the Aqueduct and Sewer Authority, see *Public Corporations*. Debt service requirements for each fiscal year, as shown in the following table, include principal and interest due on July 1 immediately following the close of such fiscal year.

**Commonwealth of Puerto Rico  
Debt Service Requirements  
(in thousands)\***

**Outstanding Bonds**

<b>Fiscal Year Ending June 30</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Debt Service</b>	<b>PRASA Bonds Debt Service</b>	<b>Grand Total</b>
2004	\$99,343	\$343,579	\$442,922	\$30,125	\$473,047
2005	168,955	310,626	479,581	30,127	509,708
2006	148,824	331,239	480,062	30,121	510,183
2007	135,357	344,580	479,937	30,126	510,063
2008	172,852	316,813	489,666	30,131	519,797
2009	210,680	274,624	485,304	30,123	515,427
2010	223,565	261,930	485,495	29,984	515,479
2011	233,772	249,324	483,097	29,928	513,025
2012	252,105	230,844	482,949	30,127	513,076
2013	266,095	216,909	483,004	30,128	513,131
2014	262,188	222,903	485,091	30,125	515,216
2015	274,435	210,904	485,338	30,126	515,464
2016	287,585	198,021	485,607	30,121	515,727
2017	301,102	184,881	485,982	30,122	516,104
2018	316,245	171,107	487,352	30,126	517,478
2019	347,216	140,776	487,992	30,125	518,117
2020	402,575	115,858	518,433	0	518,433
2021	270,800	96,167	366,967	0	366,967
2022	202,810	83,800	286,610	0	286,610
2023	167,925	74,848	242,773	0	242,773
2024	152,085	67,348	219,433	0	219,433
2025	158,810	60,888	219,698	0	219,698
2026	156,930	54,362	211,292	0	211,292
2027	164,310	47,167	211,477	0	211,477
2028	172,150	39,527	211,677	0	211,677
2029	180,770	30,995	211,765	0	211,765
2030	190,285	21,479	211,764	0	211,764
2031	200,000	11,762	211,762	0	211,762
2032	31,520	1,550	0	0	33,070
<b>Total</b>	<b><u>\$6,151,287</u></b>	<b><u>\$4,714,812</u></b>	<b><u>\$10,833,030</u></b>	<b><u>\$481,665</u></b>	<b><u>\$11,347,765</u></b>

\* Totals may not add due to rounding.

Sources: Government Development Bank and Department of the Treasury

## **Commonwealth Guaranteed Debt**

As of June 30, 2003, \$2,086,527,877 of Commonwealth guaranteed bonds of the Public Buildings Authority were outstanding. Maximum annual debt service on these bonds is \$176,771,825 in fiscal year ending June 30, 2011, with their final maturity being July 1, 2036. No payments under the Commonwealth guaranty have been required to date for bonds of the Public Buildings Authority.

As of June 30, 2002, \$267,000,000 of Commonwealth guaranteed obligations of GDB were outstanding. No payments under the Commonwealth guaranty have been required for any obligations of GDB to date.

As of June 30, 2003, the Commonwealth had guaranteed the Series 1995 revenue bonds of the Aqueduct and Sewer Authority in the aggregate outstanding principal amount of \$332,710,000. On January 2, 1997, the Commonwealth began to make debt service payments under the Commonwealth guaranty and expects to make all debt service payments required on these revenue bonds.

In addition, in April 2000, the Commonwealth extended its guaranty to all of the outstanding bonds issued by the Aqueduct and Sewer Authority to the United States Department of Agriculture, Rural Development, and to all of the outstanding loans by the State Revolving Funds for the benefit of the Aqueduct and Sewer Authority. The guaranty will also cover any additional bonds and loans that may be issued until June 30, 2005. As of June 30, 2003, the principal amount outstanding on these bonds was \$141,007,000 and the principal amount outstanding of these loans was \$140,501,000.

## **Trends of Public Sector Debt**

The following table shows the growth rate of short-term and long-term public sector debt and the growth rate of gross product (in current dollars) for the five fiscal years ended June 30, 2003. As of June 30, 2003, outstanding short-term debt, relative to total debt, was 5.2%.

**Commonwealth of Puerto Rico**  
**Public Sector Debt and Gross Product**  
(dollars in millions) \*

<b>June 30</b>	<b>Public Sector Debt</b>				<b>Gross Product<sup>(1)</sup></b>		
	<b>Long Term</b>	<b>Short Term<sup>(2)</sup></b>	<b>Short Term as % of Total</b>	<b>Total</b>	<b>Rate of Increase</b>	<b>Amount</b>	<b>Rate of Increase</b>
1999.....	\$20,905	\$1,773 <sup>(3)</sup>	7.8%	\$22,678	1.6%	\$38,281	9.0%
2000.....	21,620	2,202 <sup>(3)</sup>	9.2	23,822	5.0	41,419	8.2
2001 <sup>(4)</sup> .....	23,436	2,871 <sup>(5)</sup>	10.9	26,307	10.4	44,173	6.7
2002 <sup>(6)</sup> .....	27,818	1,250 <sup>(3)</sup>	4.3	29,068	10.5	45,189	2.3
2003 <sup>(7)</sup> .....	29,176	1,605 <sup>(3)</sup>	5.2	30,781	5.9	N/A	N/A

\* Totals may not add due to rounding.

(1) In current dollars.

(2) Obligations (other than bonds) issued with an original maturity of three years or less and lines of credit with a remaining maturity of three years or less are considered short-term debt.

(3) Does not include the tax and revenue anticipation notes that were outstanding at the close of the indicated fiscal years because prior to the end of said fiscal years sufficient funds had been set aside for the payment of such notes in full.

(4) Excludes \$397.0 million of bonds of Children's Trust outstanding on this date. If these bonds had been included, the rate of growth of public sector debt for fiscal year 2001 would have been 12.1%. Includes \$1.093 billion of bonds of Infrastructure Financing Authority outstanding on this date, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.

(5) Includes a \$164 million line of credit from GDB to the Secretary of the Treasury whose proceeds were applied to pay debt service on general obligation bonds in lieu of funds available therefor in the General Fund.

(6) Excludes \$390.1 million of bonds of Children's Trust outstanding on this date. Includes \$1.082 billion of bonds of Infrastructure Financing Authority outstanding on this date, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.

(7) Excludes \$1.171 billion of bonds of Children's Trust outstanding on this date. Includes \$1.074 billion of bonds of Infrastructure Financing Authority outstanding on this date, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.

Source: Government Development Bank

The following table shows the trend of public sector debt by major category for the five fiscal years ended June 30, 2003.

**Commonwealth of Puerto Rico**  
**Public Sector Debt by Major Category**  
(dollars in millions)\*

June 30	Commonwealth			Municipalities			Public Corporations <sup>(1)</sup>			Total		Grand Total <sup>(4)</sup>
	Long Term <sup>(4)</sup>	Short Term <sup>(2)</sup>	Total	Long Term	Short Term <sup>(2)</sup>	Total	Long Term	Short Term <sup>(2)</sup>	Total	Long Term	Short Term <sup>(2)</sup>	
1999.....	\$5,097	\$0 <sup>(3)</sup>	\$5,097	\$1,215	\$60	\$1,275	\$14,593	\$1,713	\$16,306	\$20,905	\$1,773	\$22,678
2000.....	5,349	0 <sup>(3)</sup>	5,349	1,396	68	1,464	14,875	2,134	17,008	21,620	2,202	23,822
2001.....	5,674	164 <sup>(5)</sup>	5,838	1,468	164	1,632	16,294 <sup>(6)</sup>	2,543	18,837	23,436	2,871	26,307
2002.....	6,024	91 <sup>(3)</sup>	6,115	1,618	178	1,796	20,176 <sup>(7)</sup>	982	21,158	27,818	1,250	29,068
2003.....	6,709	177 <sup>(3)</sup>	6,886	1,754	201	1,955	20,713 <sup>(8)</sup>	1,227	21,940	29,176	1,605	30,781

\* Totals may not add due to rounding.

- (1) Includes Commonwealth guaranteed debt.
- (2) Obligations (other than bonds) issued with an original maturity of three years or less and lines of credit with a remaining maturity of three years or less are considered short-term debt.
- (3) Does not include the tax and revenue anticipation notes which were outstanding at the close of the indicated fiscal years because prior to the end of said fiscal years sufficient funds had been set aside for the payment of such notes in full.
- (4) Includes the Transferred CRUV Debt.
- (5) Includes a \$164 million line of credit from GDB to the Secretary of the Treasury the proceeds of which were applied to pay debt service on general obligation bonds in lieu of funds available therefor in the General Fund.
- (6) Excludes \$397.0 million original principal amount of bonds issued by Children's Trust. Includes \$1.093 billion original principal amount of bonds issued by Infrastructure Financing Authority, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.
- (7) Excludes \$390.1 million of bonds of Children's Trust outstanding on this date. Includes \$1.082 billion of bonds of Infrastructure Financing Authority outstanding on this date, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.
- (8) Excludes \$1.171 billion original principal amount of bonds of Children's Trust. Includes \$1.074 billion of bonds of Infrastructure Financing Authority outstanding on this date, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.

Source: Government Development Bank

## **PUBLIC CORPORATIONS**

In Puerto Rico, many governmental or quasi-governmental functions are performed by public corporations. These are governmental entities created by the Legislature with varying degrees of independence from the central government. Public corporations are generally created to perform a single function or a limited number of related functions. Most public corporations obtain revenues from rates charged for services or products, but many are subsidized to some extent by the central government. Most public corporations are governed by boards appointed by the Governor with the advice and consent of the Senate, but some public corporations are subsidiaries of departments of the central government. Capital improvements of most of the larger public corporations are financed by revenue bonds under trust agreements or bond resolutions or notes under loan agreements. The following table presents the outstanding bonds and notes of certain of the public corporations as of June 30, 2003 (“notes” as used in this section refers primarily to certain types of non-bonded debt regardless of maturity). Debt of certain other public corporations is excluded from this table because such debt is payable primarily from funds or grants provided by the Federal government or is payable from sources other than Commonwealth appropriations or taxes or revenues of public corporations, or is payable from revenues derived from private sector services or products, such as industrial development bonds. Also excluded from this table is debt of certain public corporations the inclusion of which would reflect double counting. No deductions have been made in the table for debt service funds and debt service reserve funds. More detailed information about the major public corporations is presented in the following sections.

**Commonwealth of Puerto Rico**  
**Outstanding Debt of Public Corporations**  
**June 30, 2003**  
**(in thousands)**

	Bonds			Notes			Total Bonds and Notes		
	With Guaranty	Without Guaranty	Total	With Guaranty	Without Guaranty	Total	With Guaranty	Without Guaranty	Total
Aqueduct and Sewer Authority	\$473,717	\$0	\$473,717	\$140,501	\$38,161 <sup>(1)</sup>	\$178,662	\$614,218	\$38,161 <sup>(1)</sup>	\$652,379
Electric Power Authority	0	4,630,181	4,630,181	0	185,000	185,000	0	4,815,181	4,815,181
Highway and Transportation Authority	0	5,273,449	5,273,449	0	0	0	0	5,273,449	5,273,449
Housing Finance Authority	0	731,954	731,954	0	181,161	181,161	0	913,815	913,815
Industrial Development Company	0	161,188	161,188	0	104,334	104,334	0	265,522	265,522
Infrastructure Financing Authority	0	2,018,935 <sup>(2)</sup>	2,018,935	0	9,816	9,816	0	2,028,751	2,028,751
Public Buildings Authority	2,086,528	0	2,086,528	0	85,245	85,245	2,086,528	85,245	2,171,773
Public Finance Corporation	0	4,169,179 <sup>(3)</sup>	4,169,179	0	0	0	0	4,169,179 <sup>(3)</sup>	4,169,179
Ports Authority	0	87,335	87,335	0	292,393	292,393	0	379,728	379,728
University of Puerto Rico	0	430,278	430,278	0	446	446	0	430,724	430,724
Others	0	0	0	0	839,379	839,379	0	839,379	839,379
Total <sup>(4)</sup>	<u>\$2,560,245</u>	<u>17,502,499</u>	<u>\$20,062,744</u>	<u>\$ 140,501</u>	<u>\$ 1,736,635</u>	<u>\$1,877,136</u>	<u>\$2,700,746</u>	<u>\$19,239,134</u>	<u>\$21,939,880</u>

(1) Principal of and interest on this debt is reimbursed from Commonwealth appropriations.

(2) Includes \$1.074 billion of outstanding bonds of Infrastructure Financing Authority, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.

(3) Payable primarily from Commonwealth appropriations.

(4) Excludes accretion of interest from the respective issuance dates on capital appreciation bonds. Also excludes \$1.171 billion original principal amount of Children's Trust Tobacco Settlement Asset-Backed Bonds, Series 2002, issued on October 10, 2002, which will be repaid from payments made by certain tobacco companies under a master settlement agreement. See "Other Public Corporations" below.

Source: Government Development Bank

## **Government Development Bank for Puerto Rico**

The principal functions of GDB are to act as financial advisor to and fiscal agent for the Commonwealth, its municipalities and public corporations in connection with the issuance of bonds and notes, to make loans and advances to public corporations and municipalities, and to make loans to private enterprises to aid in the economic development of Puerto Rico.

As of June 30, 2003, \$972,261,000 of bonds and notes of GDB were outstanding. As of said date, GDB also had \$1,894,448,000 in loans to the central government of the Commonwealth and its public corporations and municipalities. Act No. 12 of May 9, 1975, as amended, provides that the payment of principal of and interest on specified notes and other obligations of GDB, not exceeding \$550,000,000, may be guaranteed by the Commonwealth, of which \$267,000,000 were outstanding as of December 31, 2002.

Act No. 271 of November 21, 2002, requires GDB to make a capital contribution of \$500 million to the Special Communities Perpetual Trust. This contribution shall be withdrawn from GDB's equity capital and disbursed gradually to the Trust, as required. See "Other Public Corporations – Special Communities Perpetual Trust" below. GDB expects to replenish its equity capital with future operating net income. To date, no capital disbursements have been made by GDB.

Act No. 82 of June 16, 2002, authorizes GDB to transfer every year to the Commonwealth's General Fund up to 10% of its audited net income or \$10,000,000, whichever is greater.

GDB has the following principal subsidiaries:

*Housing Finance Authority* (formerly known as Housing Finance Corporation) was originally created in November 1977 to provide needed rental-housing units and stimulate the construction industry under federally subsidized programs. Effective February 8, 2002, the Housing Finance Corporation became the Housing Finance Authority and the Housing Bank and Finance Agency was dissolved and its powers transferred to the Authority. The Authority is engaged in insuring and servicing mortgages originated by the Urban Renewal and Housing Corporation. It also provides financing for needed rental housing units, stimulates the construction industry under federally subsidized programs and provides interim financing for low-income housing projects and single-family homeownership programs. Housing Finance Corporation had issued tax-exempt revenue bonds and notes to finance the construction of housing units approved for federal rental subsidies and to finance home ownership of single family housing units, which bonds and notes are now limited obligations of the Housing Finance Authority payable solely from revenues collected in respect to such housing units. The Federal Housing Administration has insured mortgages on certain of the housing units. As of June 30, 2003, \$1,670,414,298 of Housing Finance Authority bonds were outstanding.

As of June 30, 2003, the Authority also had outstanding \$731,954,000 of bonds issued to (i) pay obligations of the Commonwealth under law, (ii) fund certain payments of the Commonwealth under its mortgage subsidy program for low and moderate income families, (iii) guarantee certain insurance obligations of the Housing Bank and Finance Agency under certain programs, and (iv) refund bonds originally issued by the Urban Renewal and Housing Corporation to carry out activities related to the provision of low-cost housing for moderate income families, federally aided public housing for low-income families, and urban renewal, housing and related activities.

*Tourism Development Fund* was created in November 1993 to promote Puerto Rico's hotel and tourism industry, primarily by making available guarantees to secure the payment of private financing used for new hotel development projects. The Tourism Development Fund is also authorized to make capital investments and provide direct financing to tourism related projects. As of June 30, 2003, the Tourism Development Fund had outstanding guarantees with respect to the financing of fifteen hotel projects in an aggregate guaranteed amount in excess of \$550 million.

Tourism Development Fund has made and continues to make disbursements under its guarantees in certain projects, including disbursements of \$83.8 million and \$75.3 million made in September 2002 and August 2003 to repay the bonds of two projects, which bonds had been declared due and payable at the direction of Tourism Development Fund due to the failure of the borrowers of such projects to comply with their obligations under the related reimbursement agreements. The unaudited capital of Tourism Development Fund as of June 30, 2003, was \$98.6 million and its unaudited allowance for losses on guarantees and letters of credit was approximately \$30.4 million.

*Development Fund* was created in 1977 to provide an alternate source of financing to private enterprises in Puerto Rico that have difficulties in obtaining financing from traditional sources. The Development Fund may also guarantee obligations of these enterprises and invest in their equity securities.

*Capital Fund* was created in November 1993 for trading in debt obligations and publicly traded shares of domestic and foreign corporations.

*Public Finance Corporation* was created in December 1984 to provide agencies and instrumentalities of Puerto Rico with alternate means of meeting their financing requirements. As of June 30, 2003, the Corporation had \$4,266,014,418 aggregate principal amount of bonds outstanding, substantially all of which have been issued to purchase debt of agencies and instrumentalities of the Commonwealth, and are payable from Commonwealth appropriations. Said debt includes debt from the following sources: Maritime Shipping Authority, the Secretary of the Treasury relating to advances made by the Secretary to the municipalities to settle certain property tax claims, Office for the Improvement of Public Schools incurred in connection with its public schools repair and improvement program, the Health Facilities and Services Administration, Aqueduct and Sewer Authority relating to the construction of the North Coast Superaqueduct (discussed below) and debt of these and other agencies relating to lines of credit extended by GDB.

A description of certain other affiliates of GDB is provided in "Other Public Corporations below."

### **Other Public Corporations**

*Aqueduct and Sewer Authority.* Puerto Rico Aqueduct and Sewer Authority ("PRASA") owns and operates a system of public water supply and sanitary sewer facilities.

PRASA has embarked on an extensive capital improvement program for the four-year period ending June 30, 2006 that is estimated to cost approximately \$1.1 billion. PRASA needs to make a substantial investment in infrastructure and a major overhaul of its operations to maintain the viability of the existing system and to finance its expansion for new users. Funds for this investment are expected to be provided through a combination of revenues from PRASA, bond issues, legislative appropriations and federal grants. Debt service on revenue bonds is payable from net revenues of the system after payment of current expenses. Due to PRASA's financial difficulties (discussed below) and its inability to access

the bond market, Act No. 45 was enacted in July 1994 to provide a Commonwealth guaranty of the principal and interest payments to the bondholders of all outstanding debt issued by PRASA. In addition, Act No. 45 was amended in 2000 to extend the payment guaranty of the Commonwealth to all of the outstanding bonds issued by PRASA to the United States Department of Agriculture, Rural Development, and to all of the outstanding loans granted by the Clean Water and Drinking Water State Revolving Funds for the benefit of PRASA. The extended guaranty will cover any additional issuance of these obligations until June 30, 2005.

PRASA has reported net losses of \$94.9 million, \$130 million, \$100.7 million, \$510,000 and \$191.8 million during fiscal years 1998, 1999, 2000, 2001, and 2002, respectively. The net losses reported for fiscal years 2001 and 2002 are not comparable to the losses reported in prior fiscal years due to the implementation of a change in government accounting rules that allows government grants to be treated as revenues instead of as capital contributions. Without such favorable treatment of government grants, PRASA's net loss would have been \$169.6 million in fiscal year 2001 and \$349 million in fiscal year 2002. These losses reflect the continuing financial and operating difficulties that PRASA has experienced. The total debt of PRASA, including bonds and loans, was \$652.4 million as of June 30, 2003.

On May 26, 1995, PRASA and Professional Services Group, Inc. entered into a five-year agreement, which expired in June 2002, for the operations, management, repair and maintenance of PRASA's systems. This agreement was replaced by a new 10-year agreement entered into on May 3, 2002 with Ondeo Puerto Rico, Inc. ("Ondeo"), an affiliate of Ondeo Suez, under which Ondeo will manage, operate, maintain, repair and, as and when necessary or appropriate, replace the PRASA systems. This agreement has as its major objectives the elimination of PRASA's operating deficit, the elimination of unaccounted-for-water, the achievement of environmental compliance, the improvement of the planning and implementation of capital projects and the general improvement of the water and sewer service available to the residents of Puerto Rico.

Ondeo will be compensated through a service fee component (the "SFC") which consists of a fixed part and a variable part. The SFC may be adjusted for additions and/or deletions of components to PRASA's systems (new plants, pumping stations, etc.), for uncontrollable circumstances and for inflation. With respect to inflation, the agreement may be adjusted only during the last five years by the difference between an inflation index and 4.5%. The SFC includes all operating expenses (regardless of the actual amount of such expenses) with the exception of electricity and insurance, which are treated as pass-through costs. The SFC also includes the replacement of any system component as required during the life of the agreement. The replacement requirement applies to all system components in operation with the exception of pipelines, where the requirement is for the annual replacement of at least 0.5% of the pipes.

The agreement also provides for a variable compensation component (the "VCC") which may not exceed 20% of total compensation. The VCC includes incentives for increasing PRASA revenues, reducing electricity consumption, achieving general performance improvements and reducing PRASA operating costs.

The agreement contains a number of operating commitments to ensure that its objectives are met. The commitments include reduction of unaccounted-for-water, existing pipeline rehabilitation, pipe repair to control leaks, improvement in customer service and achievement of environmental compliance.

The agreement contains a number of events of default relating to operator nonperformance with the agreement's standards. The agreement may be cancelled without cause by PRASA after five years

upon payment of a termination fee. PRASA's monetary obligations under the agreement are unconditionally guaranteed by GDB.

Recently, Ondeo requested PRASA to reimburse Ondeo for certain expenses that it claims to have incurred as a result of conditions that were not contemplated by the agreement. PRASA has rejected this claim. PRASA and Ondeo are currently discussing this claim.

*Children's Trust* is a not-for-profit corporate entity created in 1999 as a public instrumentality of the Commonwealth. The Commonwealth has transferred to Children's Trust all of its rights, title and interest under the tobacco litigation Master Settlement Agreement, including the Commonwealth's right to receive initial, annual and strategic contribution payments to be made by the participating cigarette manufacturers under the Master Settlement Agreement.

Children's Trust issued \$1,171,200,000 aggregate principal amount of Tobacco Settlement Asset-Backed Bonds in October 2002. These bonds and any other additional senior bonds issued by Children's Trust are secured by a statutory pledge of the payments made and to be made by participating manufacturers under the Master Settlement Agreement. To date, all payments required to be made under the Master Settlement Agreement have been made on a timely basis and Puerto Rico's share thereof has been received by Children's Trust.

*Convention Center District Authority*, created by Act No. 142 of October 4, 2001, was established to own, develop, finance, plan, design, build, operate, maintain, administrate and promote the Convention Center and designated private parcels located within the Convention Center District in San Juan. The Authority currently has two lines of credit with GDB totaling \$221,000,000, of which \$105,400,000 is outstanding.

*Economic Development Bank* was created in July 1985 to engage primarily in granting small direct loans, providing loan guarantees to private enterprises, and making equity investments in such enterprises. Its initial capital was provided by a transfer of loans in the principal amount of \$15,000,000 previously administered by a now inactive subsidiary of GDB. As of June 30, 2003, Economic Development Bank had outstanding debt of \$13,100,000. A bill to make the bank a subsidiary of GDB is presently pending in the Legislature.

*Electric Power Authority* owns and operates the island's electric system. The capital improvement program for the five-year period ending June 30, 2007, is estimated to cost approximately \$2.1 billion and will be financed primarily by borrowed funds, supplemented by internally generated funds. The Authority's bonded debt consists of Power Revenue Bonds, secured by a lien on net revenues of the electric system. As of June 30, 2003, the Authority had \$4,630,181,000 in bonds outstanding (not including accretion of interest from the respective issuance dates on capital appreciation bonds). Subsequent to June 30, 2003, the Authority issued \$517,305,000 in additional bonds. As a means of reducing its dependency on oil, the Authority has entered into long-term power purchase contracts with the operators of two cogeneration plants that use fuels other than oil. These two cogeneration projects consist of EcoElectrica LP's 507 megawatts liquefied natural gas plant at Guayanilla and a 454 megawatts clean coal facility at Guayama operated by an affiliate of Applied Energy Systems ("AES"). EcoElectrica's and AES's plants started commercial operations in March 2000 and November 2002, respectively. It is expected that these two cogeneration plants will initially provide approximately one-third of the Authority's energy needs.

*Health Insurance Administration* was created in 1993 to implement the health reform by negotiating and contracting for the provision of comprehensive health insurance coverage for qualifying

(generally low income) Puerto Rico residents. Under this system, the government selects, through a bidding system, one private health insurance company in each of several designated regions of the island and pays such insurance company the insurance premium for each eligible beneficiary within such region. The health insurance system covers all of the municipalities, and approximately 1.6 million persons were covered by the system as of June 30, 2002.

The cost to the General Fund of the health insurance program for fiscal year 2003 is expected to be \$1.302 billion, compared to \$1.302 billion for fiscal year 2002. The fiscal year 2004 recommended budget estimates the cost of the health insurance program to be \$1.348 billion.

*Highway and Transportation Authority* is responsible for highway construction in Puerto Rico. Such construction is financed by debt (interim notes and revenue bonds), revenues of the Authority, and federal and Commonwealth grants. Debt service on the Authority's revenue bonds constitutes a first lien on its gross revenues, which consist currently of all the proceeds of the gasoline tax; one-half of the proceeds of the tax on gas oil or diesel oil; all the proceeds of the excise taxes on crude oil, unfinished oil and derivative products, up to \$120 million per fiscal year; highway toll revenues; and the gross receipts of \$15.00 per vehicle per year from certain motor vehicle license fees. Such revenues (except for toll revenues) may be applied first to the payment of debt service on general obligation bonds and notes of the Commonwealth and payments required to be made by the Commonwealth under its guarantees of bonds and notes to the extent that no other revenues are available for such purpose. The Commonwealth has never applied such revenues for such payment. As of June 30, 2003, the Authority had \$5,273,449,000 in bonds outstanding.

The Authority has under construction the first phase of a new mass transit system, known as Tren Urbano, to serve a portion of metropolitan San Juan. The first phase of Tren Urbano is being constructed under several design/build contracts, including a design/build/operate contract covering the design and construction of the system and the operation of Tren Urbano for five years with an additional five-year option at the Authority's election. The cost of the first phase is estimated to be \$2.3 billion, which cost will be financed by Federal Transit Administration grants, other federal funding sources and the Authority's own resources.

The Authority is a party to a concession agreement under which a private company designed, constructed and currently is operating a toll bridge spanning the San José Lagoon. The toll bridge was financed with special facility revenue bonds of the Authority payable by the private operator of the bridge principally from toll revenues. The concession is for a term of 35 years, subject to earlier termination or extension. The bridge opened for traffic in February 1994. In certain circumstances as described in the concession agreement, including where toll revenues are insufficient to generate certain rates of return to the private operator, the private operator may require the Authority, among other things, to assume the operator's obligations with respect to the special facility revenue bonds. Some of those circumstances, including low toll revenues, exist at this time, but the Authority does not currently anticipate that the operator will exercise its remedy against the Authority. The Authority and the operator are currently negotiating the possible refinancing of the special facility bonds.

*Puerto Rico Industrial Development Company* participates in the Commonwealth-sponsored economic development program by providing physical facilities, general assistance, and special incentive grants to manufacturers. The Company was merged with the Economic Development Administration in January 1998. Rentals derived from the leasing of specified facilities of the Company are pledged to the payment of the Company's revenue bonds. As of June 30, 2003, the Company had \$161,200,000 in bonds outstanding. In July 2003, the Company issued additional revenue bonds in an aggregate principal amount of \$161,680,159.20, which were used to refund outstanding debt and for new capital projects.

*Industrial, Tourist, Educational, Medical and Environmental Control Facilities Financing Authority* (“AFICA”) was created in June 1977. The Authority has issued revenue bonds to finance industrial, tourist, environmental control, medical, and educational facilities in Puerto Rico for the use of private companies, non-profit entities, or government agencies. The bonds are payable solely from payments to be made to the Authority by such private companies, non-profit entities, or government agencies, and do not constitute a debt of the Commonwealth or any of its other public corporations or municipalities. As of June 30, 2003, approximately \$2.9 billion of the Authority’s bonds were outstanding. The Authority has financed the construction of a multi-purpose coliseum in San Juan with a line of credit provided by GDB, which had an outstanding balance of \$128,302,000 as of June 30, 2003. The coliseum is near completion. It is expected that, upon completion, the coliseum will be transferred to the Tourism Company.

*Infrastructure Financing Authority* was created in June 1988 by virtue of Act No. 44 of June 21, 1988, as amended (“Act No. 44”), to provide financial, administrative, consulting, technical, advisory, and other types of assistance to other public corporations and governmental instrumentalities of Puerto Rico authorized to develop infrastructure facilities and to establish alternate means for financing infrastructure facilities. The Authority is authorized to issue bonds and provide loans, grants and other financial assistance for the construction, acquisition, repair, maintenance and reconstruction of infrastructure projects by public corporations and instrumentalities of the Commonwealth. Act No. 44 also established the Puerto Rico Infrastructure Fund, funded with annual fixed amounts from the first proceeds of federal excise taxes imposed on rum and other articles produced in Puerto Rico and sold in the United States which are transferred to Puerto Rico pursuant to the United States Internal Revenue Code of 1986, as amended. Currently, this amount is \$70 million, and it will increase to \$90 million for fiscal years 2007 to 2052. The Authority is using these amounts to provide financial support to aqueduct and sewer projects. The Authority had \$2,018,935,000 in bonds outstanding as of June 30, 2003.

The Authority is providing assistance to Puerto Rico Aqueduct and Sewer Authority covering (i) the design and construction of various strategic regional water and sewer projects intended to provide improved services to targeted regions throughout the island, (ii) the implementation of an action plan to address a number of small water and sewer rehabilitation projects, (iii) the achievement of compliance with certain environmental laws, and (iv) the establishment of a prioritized capital program.

In June 1998, Act No. 44 was amended to establish the Infrastructure Development Fund, a permanent trust fund to be utilized by the Authority for the purpose of financing infrastructure projects. The Infrastructure Development Fund was initially funded in March 1999 with \$1.2 billion of proceeds received by the Telephone Authority from the sale of a controlling interest in Puerto Rico Telephone Company. This initial amount will remain permanently deposited in a segregated, perpetual account, denominated the “corpus account,” and must be invested exclusively in U.S. government or U.S. government-backed obligations. The income from such investment may only be used to finance infrastructure projects related to the Commonwealth’s water and sewer systems. Other moneys in the Infrastructure Development Fund not attributable to the corpus account or the investment income thereon may be used for other infrastructure projects. The Authority is the custodian and administrator of the Infrastructure Development Fund. On October 11, 2000, the Authority issued \$1,092,550,000 of bonds payable from and secured by a pledge of the interest received by the Authority from the investments of the Infrastructure Development Fund. The proceeds of this bond issue are being used to finance certain aqueduct and sewer infrastructure development projects.

*Maritime Shipping Authority* commenced operations in 1974 upon the acquisition of three shipping lines serving Puerto Rico and the United States mainland. On March 3, 1995, the assets and

operations of the Maritime Shipping Authority were acquired by an investor group headed by BTIP, a subsidiary of Bankers Trust New York Corporation, under the terms and conditions approved by the Legislature of Puerto Rico and signed by the Governor on September 27, 1994. The remaining debt of the Authority was refinanced, as allowed under Act No. 113 of September 27, 1994, through the issuance of bonds by Public Finance Corporation, a subsidiary of GDB. The aggregate principal amount of such bonds outstanding as of June 30, 2003, was \$258,784,000 (not including accreted values of capital appreciation bonds outstanding). The bonds are payable from funds to be appropriated annually by the Legislature of Puerto Rico.

*Municipal Finance Agency* was created in 1972 as a municipal “bond bank” for Puerto Rico. The Agency is authorized to issue bonds to purchase general obligation bonds and notes of Puerto Rico municipalities and to fund a debt service reserve. Debt service on the Agency’s bonds is payable from debt service payments on municipal bonds held by the Agency and from the debt service reserve, including investment income thereon. The Commonwealth has agreed to pay such amounts to the debt service reserve as may be necessary to maintain it at its required level, subject to appropriation by the Legislature, which appropriation is authorized but not legally required to be made. To date no such payments have been required. As of June 30, 2003, the Agency had \$1,404,270,000 of bonds outstanding. This amount was reduced to \$1,392,565,000 after the payment of \$11,705,000 of principal due July 1, 2003.

*Ports Authority* owns and operates the major airport and seaport facilities in Puerto Rico. The Authority derives revenues from a variety of sources, including charges on airplane fuel sales, air terminal space rentals, landing fees, wharfage, dockage and harbor fees, and rentals for the lease of seaport equipment and property. Act No. 1 of January 1, 2000, authorized the transfer of the Authority’s unprofitable maritime ferry operations to Puerto Rico Maritime Transportation Authority, a newly created government agency. The Authority reported net income of \$29.0 million and \$16.2 million for fiscal years 2001 and 2002, respectively. The decrease in net income from fiscal year 2001 to fiscal year 2002 resulted principally from a decrease in airline passenger traffic and special incentives granted by the Authority to the airlines in response to the September 11, 2001 terrorist attacks. As of June 30, 2003, the Authority had \$87,335,000 in bonds outstanding.

*Public Buildings Authority* is authorized to construct, purchase or lease office, school, health, correctional and other facilities for lease to departments, public corporations, and instrumentalities of the Commonwealth. Bonds that have been issued by the Authority to finance such facilities (through retirement of interim notes or otherwise) are payable from lease payments, which are largely derived from legislative appropriations and are further secured by the Commonwealth’s guaranty. The Authority is authorized by Act No. 17 of 1968, as amended, to have outstanding at any one time up to \$2,500,000,000 of bonds guaranteed by the Commonwealth. As of June 30, 2003, \$2,086,527,877 of such bonds of the Authority was outstanding (not including accretion of interest from the respective issuance dates on capital appreciation bonds).

*Special Communities Perpetual Trust* is a new, irrevocable and permanent trust created as a public corporation. The Trust’s principal purpose is to fund development projects which address the infrastructure and housing needs of underprivileged communities. The Trust’s initial capital will be funded with a grant from GDB of \$500 million and borrowings of \$500 million.

*Sugar Corporation* was created in 1973 to consolidate ownership and management of the Commonwealth’s interests in Puerto Rico’s sugar industry. Until February 27, 1998, Sugar Corporation owned or leased and operated virtually all the sugar production facilities on the island. Sugar Corporation

bought all cane grown by private growers, processed the cane, and sold crude and refined sugar and molasses. For many years, its operations produced substantial operating deficits.

On September 5, 1996, the Governor of Puerto Rico signed into law Act No. 189, as amended, which authorized the transfer, for a nominal sum, of certain assets and liabilities of the Corporation to entities created by the sugar cane growers. Pursuant thereto, as of December 31, 2000, the Commonwealth transferred the operations of the Corporation to certain entities formed by sugar cane growers. The Corporation retained substantially all its liabilities. During fiscal year 2002, the debt of the Corporation was restructured and refinanced by bonds issued by Public Finance Corporation, which bonds will be paid from funds to be appropriated annually by the Legislature of Puerto Rico.

*Telephone Authority* was created in July 1974 when the Commonwealth purchased the Puerto Rico Telephone Company (“PRTC”) from International Telephone and Telegraph Corporation. PRTC operates the principal telephone system in Puerto Rico.

On March 2, 1999, the Telephone Authority sold a controlling interest in PRTC to a consortium led by GTE International Telecommunications Incorporated, which was acquired by Verizon Communications, Inc. The net proceeds of the sale received at closing were applied to defease outstanding bonds of the Authority in the principal amount of \$756 million, to make a \$1.2 billion deposit to the Infrastructure Development Fund held by the Infrastructure Financing Authority and to pay certain benefits to PRTC employees. On January 2002, Verizon exercised its option to purchase an additional 15% of PRTC stock for \$172 million. The Commonwealth retains a 28% stock participation in PRTC. The proceeds from the Verizon stock option exercise were transferred to the Employees Retirement System of the Commonwealth and its instrumentalities.

*University of Puerto Rico* (the “University”), with 68,830 students in academic year 2001-2002, is by far the largest institution of higher education on the island. Government appropriations are the principal source of University revenues, but additional revenues are derived from tuition, student fees, auxiliary enterprises, interest income, federal grants, and other sources. University capital improvements have been financed mainly by revenue bonds, \$430,300,000 of which were outstanding as of June 30, 2003.

On December 21, 2000, AFICA issued its \$86,735,000 Educational Facilities Revenue Bonds, 2000 Series A (University Plaza Project) for the purpose of financing the construction of additional student housing and parking and office space for the University. The project is being built and will be operated by Desarrollos Universitarios, Inc., a Puerto Rico not-for-profit corporation, and will be leased to the University for a term equal to the term of the bonds with lease payments being in sufficient amounts to pay debt service on said bonds as they become due.

*Other public corporations* have outstanding debt in the aggregate amount of \$692,982,000 as of June 30, 2003. Debt service on \$173,070,000 of such outstanding debt is being paid from legislative appropriations. However, the Commonwealth is not obligated to make any such appropriations. Additional legislative appropriations are made to enable certain of such corporations to pay their operating expenses.

## **INSURANCE MATTERS**

Government-owned property is insured through policies obtained by the Secretary of the Treasury and through self-insurance, except for property owned by the Electric Power Authority and the Aqueduct and Sewer Authority, which is insured through arrangements and policies obtained by the respective Authorities. Personal injury awards against the Commonwealth are limited by law to \$150,000 per occurrence.

## **RETIREMENT SYSTEMS**

Public employees of the Commonwealth and its instrumentalities are covered by five retirement systems: the Employees Retirement System of the Commonwealth and its instrumentalities (the "Employees Retirement System"), the Annuity and Pension System for the Teachers of Puerto Rico (the "Teachers Retirement System"), the Commonwealth Judiciary Retirement System (the "Judiciary Retirement System"), the Retirement System of the University of Puerto Rico (the "University Retirement System"), and the Employees Retirement System of Puerto Rico Electric Power Authority (the "Electric Power Authority Retirement System").

The University Retirement System and the Electric Power Authority Retirement System apply to employees of the University of Puerto Rico and Electric Power Authority, respectively. The Commonwealth is not required to contribute directly to those two systems, although a large portion of University revenues is derived from legislative appropriations.

The Teachers Retirement System covers primarily public school teachers, the Judiciary Retirement System covers judges, and the Employees Retirement System covers all other employees of the Commonwealth, its municipalities and instrumentalities. As of June 30, 2001, the total number of active members of the three systems was as follows: Employees Retirement System, 156,009; Teachers Retirement System, 46,640, and Judiciary Retirement System, 357. The three systems are financed by contributions made by employers (the Commonwealth, public corporations, or municipalities), employees, and investment income. The central government is responsible for approximately 67% of total employer contributions to the Employees Retirement System, and the other 33% is the responsibility of public corporations and municipalities. The central government is also responsible for 100% and 99% of total employer contributions to the Judiciary and Teachers Retirement Systems, respectively. Retirement and related benefits provided by the systems and required contributions to the systems by employees are determined by law. Required employers' contributions to the systems are determined by law and are not actuarially determined. For the Employees Retirement System, required employer contributions consist of 9.275% of applicable payroll in the case of municipalities, central government and public corporations. Required employee contributions for the Employees Retirement System vary according to salary and how the individual employee's retirement benefits are coordinated with social security benefits. For the Judiciary Retirement System, required contributions consist of 20% of applicable payroll for the employer and 8% for the employees.

According to the most recent actuarial valuation of the Employees Retirement System and Judiciary Retirement System submitted by a firm of independent consulting actuaries, as of June 30, 2001, the total pension benefit obligation for the Employees Retirement System and Judiciary Retirement System was \$9,881,481,000 and \$162,186,168, respectively. The unfunded pension benefit obligation of the Employees Retirement System and Judiciary Retirement System for the same period was \$7,452,817,000 and \$92,103,168, respectively, representing a funding ratio of 25% and 43%, respectively. This funding ratio does not take into account the reduction in the value of their respective

equity portfolios resulting from the decline in the equities market since fiscal year 2001. It is estimated that as of June 30, 2002, the total pension benefit obligation for the Employees Retirement System is \$10,540,000,000 and the unfunded pension benefit obligation is \$8,560,000,000, representing a funding ratio of 19%.

The most recent actuarial valuation was completed in accordance with the “Projected Unit Credit” method. An investment return of 8.5% per year, a salary increase of 5% per year, and a post-retirement benefit increase of 3% every third year were assumed. In the case of the Employees Retirement System, Act No. 10 of May 21, 1992 provided three benefit increases of 3% each. The first 3% increase was granted to retirees who had been receiving their annuities for three or more years as of that date. The second 3% increase was granted to retirees who had been receiving their annuities for three or more years as of January 1, 1995. This increase is being financed by additional contributions from the employers. The third 3% increase was granted to retirees who had been receiving their annuities for three or more years as of January 1, 1998. This third increase is being partially funded with additional contributions from some of the employers. On June 13, 2001, the Legislature approved a law providing a fourth 3% increase, effective as of January 1, 2001, in post-retirement annuity payments granted on or prior to January 1, 1998. This increase will be funded by the General Fund for retirees who were employees of the central government and by municipalities and public corporations for retirees who were their employees. On February 2003 the Governor proposed a fifth increase of 3% in post retirement benefits, to become effective on January 1, 2004. This increase will also be funded by the General Fund for retirees who were employees of the central government and by municipalities and public corporations for retirees who were their employees. Subsequent increases will depend upon the explicit approval of the System’s Board of Trustees and the Legislature, and must provide the funding source. In the case of the Judiciary Retirement System, Act No. 41 of June 13, 2001 provides a 3% increase in annuity payments, commencing on January 1, 2002 and every three years thereafter, to retirees who have been receiving their annuities for three or more years as of that date. This increase will be funded by the General Fund.

On February 1, 1990, the Legislature of Puerto Rico enacted Act No. 1 amending the organic act of the Employees Retirement System to reduce the future pension liabilities of the Employees Retirement System. Among other provisions, the legislation increased the level of contribution to the System and limited the retirement benefits for new employees by increasing the length of time for the vesting of certain benefits and reducing the level of benefits in the case of early retirement. The legislation also reduced the level of occupational disability benefits and death benefits received by new employees.

Act No. 305 of September 24, 1999 further amended the organic act of the Employees Retirement System to change it, prospectively, from a defined benefit system to a defined contribution system. This amendment provides for the establishment of an individual account for each employee hired by the Commonwealth after December 31, 1999 and for those current employees who elect to transfer from the existing defined benefit system. The individual account of each current employee is credited initially with an amount equal to his aggregate contributions to the Employees Retirement System, plus interest. Current employees who did not elect to transfer to the new defined contribution system will continue accruing benefits under the current defined benefit system. The individual account of each participant of the new defined contribution system is credited monthly with the participant’s contribution and is credited semiannually with a rate of return based on either of two notional investment returns. Such accounts are not credited with any contribution by the employer. Instead, employer contributions will now be used completely to reduce the unfunded accumulated pension liability of the Employees Retirement System.

The law approving the sale of a controlling interest in PRTC to a consortium led by GTE International Telecommunications Incorporated (subsequently acquired by Verizon Communications Inc.)

provides that any future proceeds received by the government from the sale of its then remaining 43% stock ownership in PRTC will be transferred to the Employees Retirement System to reduce its accumulated unfunded pension benefit obligation. In January 2002, Verizon exercised its option to purchase and purchased an additional 15% of the stock of PRTC for \$172 million. The proceeds of the sale were transferred to the Employees Retirement System.

The Employees Retirement System's disbursements of benefits during fiscal years 2002 and 2003 exceeded contributions and investment income for those years. This cash shortfall was covered with a portion of the proceeds from the sale to Verizon of the 15% stock ownership in PRTC.

The Employees Retirement System anticipates that its future cash flow needs for disbursement of benefits to participants may exceed the sum of the employer and employee contributions received and its investment and other recurring income. The Employees Retirement System expects to cover this cash flow imbalance in the next few fiscal years with the proceeds from the sale of its remaining shares of PRTC stock. The Employees Retirement System is currently evaluating other measures to increase its revenues.

According to the most recent actuarial valuation of the Teachers Retirement System submitted by a firm of independent consulting actuaries, as of June 30, 2001, the accrued actuarial liability of the system was \$3.684 billion and the value of assets amounted to \$2.284 billion, representing a funding ratio of 62%, and the resulting unfunded accrued liability was \$1.400 billion. This funding ratio does not take into account the recent significant decline in the equities market and the resulting reduction in the value of the equity portfolio. As of June 30, 2000, the remaining amortization period for the unfunded liability is 19 years. The actuarial valuation assumed an investment return of 8% per year and salary increases of 5% per year. Act No. 43 of January 27, 2000 increased the amount of the employee contribution from 7% to 9%, effective immediately. This will result in an increase of employee contributions of \$1.5 million per month.

The following table presents, in summary form, the income and expenses of the retirement systems for the fiscal years ended June 30, 2000, June 30, 2001, and June 30, 2002. The investment income figures presented in the table include unrealized gains and losses.

**Commonwealth of Puerto Rico  
Retirement Systems  
Income and Expenses  
(in thousands)**

	<u>Employees Retirement System</u>	<u>Judiciary Retirement System</u>	<u>Teachers Retirement System</u>
<b><u>Fiscal Year Ended June 30, 2002</u></b>			
Income:			
Employers' contributions	\$308,228	\$ 5,412	\$124,152
Employee contributions	259,203	2,448	99,454
Investment income	<u>(306,008)</u>	<u>(7,791)</u>	<u>(41,068)</u>
Total	<u>\$261,423</u>	<u>\$ 69</u>	<u>\$182,538</u>
Expenses:			
Benefit payments	\$683,106	\$8,462	\$278,168
Administrative and other expenses	<u>27,304</u>	<u>1,072</u>	<u>20,833</u>
Total	<u>\$710,410</u>	<u>\$9,714</u>	<u>\$299,001</u>
Net Income (Loss)	<u>(\$448,987)</u>	<u>(\$9,645)</u>	<u>(\$116,463)</u>
<b><u>Fiscal Year Ending June 30, 2001</u></b>			
Income:			
Employers' contributions	\$302,234	\$5,394	\$116,134
Employee contributions	245,221	2,240	94,295
Special Contribution-PRTC Stock	701,000 <sup>(1)</sup>	N/A	N/A
Investment income	<u>(232,479)</u>	<u>(11,048)</u>	<u>(173,097)</u>
Total	<u>\$1,015,976</u>	<u>(\$3,414)</u>	<u>\$37,332</u>
Expenses:			
Benefit payments	\$600,674	\$8,262	\$240,761
Administrative and other expenses	<u>28,404</u>	<u>1,049</u>	<u>22,507</u>
Total	<u>\$629,078</u>	<u>\$9,311</u>	<u>\$263,268</u>
Net Income (Loss)	<u>\$386,898</u>	<u>(\$12,725)</u>	<u>(\$225,936)</u>
<b><u>Fiscal Year Ended June 30, 2000</u></b>			
Income:			
Employers' contributions	\$309,097	\$5,222	\$86,246
Employee contributions	218,342	2,094	68,864
Investment income	<u>290,912</u>	<u>10,662</u>	<u>292,291</u>
Total	<u>\$818,351</u>	<u>\$17,978</u>	<u>\$447,401</u>
Expenses:			
Benefit payments	\$605,465	\$7,705	\$217,572
Administrative and other expenses	<u>28,651</u>	<u>1,372</u>	<u>34,069</u>
Total	<u>\$634,116</u>	<u>\$9,077</u>	<u>\$251,641</u>
Net Income	<u>\$ 184,235</u>	<u>\$ 8,901</u>	<u>\$ 195,760</u>

(1) Value of 43% stock ownership interest in PRTC based on an appraisal made by an independent firm. As of June 30, 2002, the shares of PRTC held by the Employee Retirement System after the sale of certain optioned shares to Verizon were valued at \$383.1 million.

Sources: Employees Retirement System, Judiciary Retirement System and Teachers Retirement System

## COMMONWEALTH FINANCIAL STATEMENTS

Since fiscal year 1990, the complete financial statements of the Commonwealth have been audited. For fiscal year 2002, such financial statements were audited by KPMG LLP. Preparation of the audited financial statements of the Commonwealth involves the collection and combination of audited financial statements from approximately fifty separate reporting entities. KPMG LLP did not audit the financial statements of the Public Building Authority capital project fund (a major fund), and certain activities, funds and component units identified separately in their report. Those financial statements were audited by other auditors whose reports were furnished to KPMG LLP, and its opinion on the basic financial statements, insofar as it relates to the amounts included in the basic financial statements pertaining to such activities, funds and component units, was based solely on the reports of the other auditors.

### PUERTO RICO TAXES, OTHER REVENUES AND EXPENDITURES

The Secretary of the Treasury has custody of the funds of the central government and is responsible for the accounting, disbursement and investment of such funds. Central government funds are grouped into three major categories or “types” of funds, as follows: (i) Governmental Fund Types, which include the General, Special Revenue, Debt Service (also referred to herein as Redemption), and Capital Project Funds; (ii) Proprietary Fund Types, which include the Enterprise and Internal Service Funds; and (iii) Fiduciary Fund Types, which include the Trust and Agency Funds. These funds do not include funds of the municipalities, because the municipalities are governmental entities with independent treasuries. The Special Revenue Fund is incorporated into the General Fund for financial reporting purposes (but not for budgetary purposes).

The General Fund is the primary operating fund of the Commonwealth. General Fund revenues are broadly based and include revenues raised internally as well as those from non-Puerto Rico sources. Internal revenues consist principally of income taxes and excise taxes. Revenues from non-Puerto Rico sources are derived from federal excise taxes and customs duties returned to the Commonwealth. The primary expenditures of the Commonwealth through the General Fund are for grants and subsidies, and personal and other services.

#### Summary and Management’s Discussion of General Fund Results

The following table presents the revenues and expenditures of the General Fund on a cash basis for fiscal year 2000 through fiscal year 2003 and the Commonwealth’s budgeted revenues and expenditures for fiscal year 2004. The information through fiscal year 2003 is based on actual fiscal year-end results. (The information relating to fiscal year 2003 is preliminary and subject to audit adjustments.) The information relating to fiscal year 2004 is based on the approved budget of revenues and expenditures for fiscal year 2004.

The amounts shown on the table as expenditures may be different than those reflected in the budget or in the Commonwealth’s financial statements because the table shows only cash disbursements, while the budget includes all authorized expenditures, regardless of when the related cash is actually disbursed. In addition, transfers to the Redemption Fund (used to pay debt service on the Commonwealth’s bonds), which are included in the budget under “debt service,” are shown as a deduction from total revenues in calculating “adjusted revenues” on the table and are not included under “expenditures.” Finally, certain expenditures incurred in excess of budgeted amounts may not be reflected in the table as expenditures to the extent they are paid from reserve funds, such as moneys in the

Budgetary Fund. For example, in fiscal year 2003, there were approximately \$150 million of such expenditures that are not reflected in the table. A discussion of the budget for fiscal year 2004 and of the budget results for fiscal year 2003 appears below under “Budget of the Commonwealth of Puerto Rico.”

To improve the presentation of the following table, the Department of the Treasury has eliminated the use of line items identified as “Operating Transfers In” and “Operating Transfers Out” in the financial statements of the Commonwealth and has assigned the amounts previously listed under these two categories to the following revenue and expenditure line items according to the purpose and amount of each transfer: “Other Income,” “Other Expenditures,” “Capital Outlays and Other Debt Service” and “Transfers to Agencies.” Amounts listed under “Other Income” represent recurring General Fund revenues not appropriately attributable to other revenue line items, such as repayment of General Fund advances to municipalities and government agencies and funds. “Other Expenditures” represent recurring General Fund expenditures not appropriately attributable to other expenditures line items, such as advances to government agencies and municipalities, which advances are to be reimbursed to the General Fund by law. Amounts listed under “Capital Outlays and Other Debt Service” represent debt service on obligations and capital expenditures for which the Legislature has by resolution agreed to appropriate funds. “Transfers to Agencies” represents moneys appropriated for the operation of the Health Facilities and Services Administration or, after the dissolution of that Administration, the Department of Health. General Fund revenues, expenditures and transfers as presented in the table differ from the General Fund revenues, expenditures and transfers as presented in the financial statements of the Commonwealth, as the latter statements reflect an expanded General Fund entity in accordance with generally accepted accounting principles.

**Commonwealth of Puerto Rico**  
**General Fund Revenues, Expenditures, and Changes in Cash Balance**  
**(in thousands)**

	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003(p)</u>	<u>2004(1)</u>
Beginning cash balance .....	\$ 474,759	\$ 287,055	\$ 125,154	\$ 350,284	\$ 179,058
Revenues from internal sources:					
Income Taxes:					
Individuals .....	2,352,066	2,259,090	2,471,782	2,517,678	2,816,000
Corporations .....	1,781,862	1,696,766	1,584,719	1,776,985	1,826,000
Partnerships.....	2,339	3,026	2,670	2,101	2,000
Withheld from non-residents.....	557,276	696,835	583,256	517,141	560,000
Tollgate taxes.....	111,130	49,511	59,515	45,321	22,000
Interest .....	11,674	14,782	14,310	11,278	13,000
Dividends.....	39,664	58,580	62,548	49,790	47,000
Total income taxes .....	<u>4,856,011</u>	<u>4,778,590</u>	<u>4,778,800</u>	<u>4,920,294</u>	<u>5,286,000</u>
Commonwealth excise taxes:					
Alcoholic beverages .....	236,374	237,512	249,705	299,582	313,000
Cigarettes .....	115,157	119,135	116,055	149,487	159,000
Motor vehicles .....	389,995	406,252	418,024	499,252	543,000
Other excise taxes.....	668,820	579,050	674,762	703,029	738,000
Total Commonwealth excise taxes .....	<u>1,410,346</u>	<u>1,341,949</u>	<u>1,458,546</u>	<u>1,651,350</u>	<u>1,753,000</u>
Property taxes .....	1,131	287	-	-	-
Inheritance and gift taxes.....	3,109	7,475	1,962	2,825	3,000
Licenses.....	73,801	76,338	82,575	85,876	87,000
Other:					
Lottery.....	63,779	57,482	61,358	67,621	66,000
Electronic Lottery .....	70,209	70,211	57,897	89,443	88,000
Miscellaneous non-tax revenues.....	169,246	299,758	668,226 <sup>(2)</sup>	438,457	292,000
Total Other .....	<u>303,234</u>	<u>427,451</u>	<u>787,481</u>	<u>595,521</u>	<u>446,000</u>
Total revenues from internal sources.....	<u>6,647,632</u>	<u>6,632,090</u>	<u>7,109,364</u>	<u>7,255,866</u>	<u>7,575,000</u>
Revenues from non-Commonwealth sources:					
Federal excise taxes .....	245,750	286,890	314,253	309,958	330,000
Customs .....	50,231	43,154	30,595	25,918	20,000
Total revenues from non-Commonwealth sources .....	<u>295,981</u>	<u>330,044</u>	<u>344,848</u>	<u>335,876</u>	<u>350,000</u>
Total revenues.....	<u>6,943,613</u>	<u>6,962,134</u>	<u>7,454,212</u>	<u>7,591,742</u>	<u>7,925,000</u>
Other Income (refunds) <sup>(3)</sup> .....	64,325	84,878	111,411	(78,927)	305,468
Transfers to Redemption Fund <sup>(4)</sup> .....	(410,046)	(245,814)	(274,773)	(331,925)	(407,948)
Proceeds of notes and other borrowings <sup>(5)</sup> .....	778,863	825,703	1,161,856	2,259,775	1,568,397
Repayment of notes and other borrowings <sup>(6)</sup> .....	(787,155)	(686,024)	(1,201,084)	(2,021,832)	(1,574,634)
Adjusted revenues.....	<u>6,589,600</u>	<u>6,940,577</u>	<u>7,251,622</u>	<u>7,418,833</u>	<u>7,816,283</u>
Expenditures:					
Grants and subsidies .....	2,864,215	3,078,505	2,862,288	3,773,579	2,626,738
Personal services.....	2,737,159	2,779,989	2,884,636	3,119,476	4,718,184
Other services .....	745,194	778,236	764,655	583,343	344,406
Materials and supplies .....	109,081	106,072	106,294	80,491	146,036
Equipment purchases.....	56,404	48,326	20,397	33,170	21,187
Capital outlays and other debt service.....	101,178	33,235	73,806	-	-
Transfers to agencies .....	164,073	280,415	314,416	-	-
Prior year disbursements .....	-	-	-	-	88,432
Total expenditures.....	<u>6,777,304</u>	<u>7,102,778</u>	<u>7,026,492</u>	<u>7,590,059</u>	<u>7,944,984</u>
Adjusted revenues less expenditures .....	<u>(187,704)</u>	<u>(161,901)</u>	<u>25,130</u>	<u>(171,226)</u>	<u>(128,701)</u>
Ending cash balance.....	<u>\$ 287,055</u>	<u>\$ 125,154</u>	<u>\$ 350,284</u>	<u>\$ 179,058</u>	<u>\$ 50,357</u>

(p) Preliminary.

(1) Approved budget.

(2) Includes certain non-recurring revenues totaling \$244.1 million.

(3) Consists of reimbursement of certain advances to agencies to cover expenses, revenues from the General Fund's non budgetary funds and a reserve for future tax refunds reduced by estimated tax refunds.

(4) Consists of amounts to pay principal of and interest on general obligation bonds and notes of the Commonwealth. Does not include amounts deposited directly to the Redemption Fund from non-General Fund revenues.

(5) Consists of proceeds of Commonwealth tax and revenue anticipation notes and borrowings from Government Development Bank.

(6) Consists of repayment of Commonwealth tax and revenue anticipation notes and borrowings from Government Development Bank.

Source: Department of the Treasury

### *Fiscal Year 2004 Budget Compared to Preliminary Fiscal Year 2003*

The General Fund budget for fiscal year 2004, which commenced on July 1, 2003, was approved in June of 2003. It provides for total resources and appropriations of \$8.265 billion, which represents an increase of \$422 million, or 5.4%, over the fiscal year 2003 budget. Total resources include \$7.925 billion of total revenues and \$340 million of other sources, which are included as part of "Other Income (refunds)." General Fund total budgeted and actual resources for fiscal year 2003, which ended on June 30, 2003, were \$7.843 billion. This amount includes total revenues of \$7.593 billion and \$250 million reported as part of "Proceeds of notes and other borrowings." The \$250 million represents a loan from Government Development Bank. The loan has a term of five years, and may be repaid sooner to the extent that sufficient revenues are available for such purpose.

The major changes in revenues from fiscal year 2003 are expected to be: (i) projected increases in income taxes of \$366 million; (ii) projected increases in total excise taxes of \$102 million; and (iii) projected decreases in other revenues of \$150 million. The budgeted General Fund revenues for fiscal year 2004 assume a 6.0% nominal, 2.5% real growth in gross product, and additional revenues of \$225 million from new legislative measures.

For the first two months of fiscal year 2004, General Fund revenues were \$1.184 billion, which is \$199 million or 20.1% higher than General Fund revenues during the first two months of fiscal year 2003, and \$16 million or 1.4% higher than budgeted revenues for this period.

Projected total cash expenditures for fiscal year 2004 are estimated to increase to \$7.945 billion, which amount includes \$88 million in disbursements related to fiscal year 2003. After considering (i) \$408 million in debt service payments (separately identified on the table as "Transfers to Redemption Fund"), (ii) net repayments of \$6 million to the Government Development Bank and (iii) \$305 million in other sources from the General Fund's non-budgetary funds and a reserve for future tax refunds reduced by estimated tax refunds (separately identified on the table as "Other Income (refunds)"), the ending cash balance of the General Fund would be reduced from \$179 million at the end of fiscal year 2003 to \$50 million at the end of fiscal year 2004.

### *Preliminary Fiscal Year 2003 Compared to Fiscal Year 2002*

Preliminary General Fund total revenues for fiscal year 2003 were \$7.593 billion, representing an increase of \$139 million, or 1.9%, from actual fiscal year 2002 revenues. This amount excludes proceeds of a loan of \$250 million obtained from the Government Development Bank, mentioned above, which is included as part of "Proceeds of notes and other borrowings." The major changes from fiscal year 2002 were: (i) increases in income taxes from individuals of \$46 million and in corporate income taxes of \$192 million; (ii) increases in excise taxes on alcoholic beverages and cigarettes of \$83 million, and increases in motor vehicle excise taxes of \$81 million; (iii) an increase in electronic lottery revenues of \$32 million; and (iv) a decrease in miscellaneous non-tax revenues of \$230 million and in income taxes withheld from non-residents of \$66 million. The decrease in miscellaneous non-tax revenues relates to certain special administrative measures that had been implemented by the Secretary of the Treasury in fiscal year 2002 and that do not apply to fiscal year 2003.

Preliminary total cash expenditures for fiscal year 2003 were \$7.590 billion, which amount excludes certain amounts related to fiscal year 2003 but disbursed or to be disbursed in fiscal year 2004. After considering (i) \$332 million in debt service payments (separately identified on the table as “Transfers to Redemption Fund”), (ii) \$238 million in net borrowings from the Government Development Bank (which includes the \$250 million loan mentioned above) and other sources, and (iii) \$79 million in reserves for future tax refunds reduced by estimated tax refunds (separately identified on the table as “Other Income (refunds)”), the ending cash balance of the General Fund was reduced from \$350 million at the end of fiscal year 2002 to \$179 million at the end of fiscal year 2003.

#### *Fiscal Year 2002 Compared to Fiscal Year 2001*

General Fund total revenues for fiscal year 2002 were \$7.454 billion, representing an increase of \$492 million, or 7.1%, from fiscal year 2001 revenues. The major changes from fiscal year 2001 were: (i) an increase in income taxes from individuals of \$213 million; (ii) increases in Commonwealth excise taxes of \$117 million; (iii) an increase in miscellaneous non-tax revenues of \$368 million; (iv) a decrease in income taxes from corporations of \$112 million; and (v) a decrease in income taxes withheld from non-residents, tollgate taxes and dividend taxes totaling \$99 million.

The increase in miscellaneous non-tax revenues relates to certain special revenue raising measures adopted by the Secretary of the Treasury in fiscal year 2002. Such measures included the transfer to the General Fund of funds on deposit in a contingency fund related to the sale of PRTC stock and of certain compulsory insurance premiums, the sale of certain tax receivables to GDB, and savings generated by the refinancing of certain Commonwealth bonds.

Total cash expenditures for fiscal year 2002 were \$7.026 billion. After considering (i) \$275 million in debt service payments (separately identified on the table as “Transfers to Redemption Fund”), (ii) net repayments of \$39 million to the Government Development Bank and other sources, and (iii) \$111 million in other sources from the General Fund’s non-budgetary funds, the ending cash balance of the General Fund increased from \$125 million at the end of fiscal year 2001 to \$350 million at the end of fiscal year 2002.

#### *Fiscal Year 2001 Compared to Fiscal Year 2000*

General Fund total revenues for fiscal year 2001 were \$6.962 billion, an increase of \$19 million from fiscal year 2000. The major changes from fiscal year 2000 were a decrease of \$85 million in corporate income taxes; a decrease of \$93 million in individual income taxes; a decrease of \$62 million in tollgate taxes; a decrease of \$90 million in other excise taxes; an increase in income tax withheld from non-residents of \$140 million; and an increase in federal excise taxes of \$41 million.

Total cash expenditures for fiscal year 2001 were \$7.103 billion. After considering (i) \$246 million in debt service payments (separately identified on the table as “Transfers to Redemption Fund”), (ii) \$140 million in net borrowings from the Government Development Bank and other sources, and (iii) \$89 million in other sources from the General Fund’s non-budgetary funds, the ending cash balance of the General Fund decreased from \$287 million at the end of fiscal year 2000 to \$125 million at the end of fiscal year 2001.

## Major Sources of General Fund Revenues

### *Income Taxes*

The Commonwealth's income tax law, the Internal Revenue Code of 1994, as amended (the "PR Code"), imposes a tax on the income of individual residents of Puerto Rico, trusts, estates, and domestic and foreign (if engaged in a trade or business in Puerto Rico) corporations and partnerships. A withholding tax is imposed on certain payments made to non-residents of Puerto Rico.

*Individuals.* Resident individuals are subject to tax on their taxable income from all sources. Prior to January 1, 2000, the PR Code had five tax brackets for individuals with tax rates of 8%, 12%, 18%, 31% and 33%. As a result of legislation enacted in 1999 and thereafter, the first four brackets have been reduced to 7.5%, 11%, 16.5% and 29.5% for the taxable year commencing on January 1, 2000, to 7%, 10%, 15% and 28% for taxable years commencing after December 31, 2000. Dividend income from Puerto Rico corporations and certain qualifying foreign corporations is taxed at a rate of 10%.

Gain realized from the sale or exchange of a capital asset by resident individuals, if held for more than six months, is taxed at a rate of 20%. It is taxed at a rate of 10% if the capital asset consists of certain property located or deemed located in Puerto Rico. Gains realized by Puerto Rico resident individuals, trusts and estates from the sale of stock of certain Puerto Rico corporations in an initial public offering made prior to December 31, 2001 are subject to a special capital gains rate of 7%.

Interest income in excess of \$2,000 on deposits with Puerto Rico financial institutions is taxed at a rate of 17%; the first \$2,000 of interest income from such institutions is exempt from taxation. Interest income on certain qualifying debt obligations issued by Puerto Rico corporations and certain qualifying foreign corporations and paid to resident individuals, trusts and estates qualifies for a special 17% tax rate. Legislation has recently been enacted that will reduce this 17% tax rate to 10% under certain circumstances.

*Corporations and Partnerships.* Puerto Rico corporations and partnerships are subject to tax on income from all sources; foreign corporations and partnerships that are engaged in a trade or business in Puerto Rico are subject to tax on their income from Puerto Rico sources and on income from sources outside Puerto Rico that is effectively connected with the conduct of their trade or business in Puerto Rico. Unless a corporation or partnership qualifies for partial exemption from corporate income and other taxes under the industrial incentives program (see "Tax Incentives" under *The Economy* above), it is subject to tax at graduated rates.

The PR Code provides for six income tax brackets for corporations and partnerships, with the highest rate (39%) applicable to net taxable income in excess of \$300,000. Gains realized from the sale or exchange of a capital asset, if held for more than six months, are taxed at a maximum rate of 25% or 12.5% if the capital asset consists of certain property located or deemed located in Puerto Rico sold or exchanged after December 31, 2000. Dividends received by Puerto Rico corporations and partnerships of foreign corporations and partnerships engaged in trade or business in Puerto Rico are subject to general income tax rates. A dividends received credit may be available. A special tax rate of 17% is applicable to dividend distributions of REIT's received by corporations.

Certain corporations and partnerships covered by the tax incentives acts continue to be subject to a maximum tax rate of 45% on their taxable income. Corporations and partnerships covered by the Puerto Rico Tourism Incentives Act of 1993, as amended, are subject to a maximum tax rate of 42% on their taxable income. The PR Code also provides for an alternative minimum tax of 22%. Corporations

and partnerships operating under a new grant of tax exemption issued under the 1998 Tax Incentives Act are subject to a maximum income tax rate of 7% during their basic exemption period.

The PR Code imposes a branch profits tax on resident foreign corporations less than 80% of whose gross income qualifies as income effectively connected with a Puerto Rico trade or business. The branch profits tax is 10% of an annual dividend equivalent amount, and it applies without regard to the Puerto Rico source of income rules.

Interest from Puerto Rico sources paid to non-resident non-affiliated corporate recipients is not subject to any income or withholding tax. Interest paid to certain related non-resident recipients continues to be subject to a withholding tax of 29%. Dividends paid to non-resident corporate recipients are subject to a withholding tax of 10%. Dividends distributed by corporations (including Section 936 Corporations) operating under new grants of tax exemption issued under the 1998 Tax Incentives Act are not subject to Puerto Rico income tax. However, royalty payments made by such corporations to non-resident recipients are subject to a 10% withholding tax. The basic tax on dividends paid to foreign corporate shareholders of Section 936 Corporations operating under grants of tax exemption issued under prior incentives laws is 10% but is subject to reduction if a percentage of the profits is invested in certain eligible instruments for specified periods of time.

Subject to certain exceptions, payments in excess of \$1,500 during a calendar year made by the Commonwealth and persons engaged in a trade or business in Puerto Rico in consideration of the receipt of services rendered in Puerto Rico are subject to a 7% withholding tax.

#### *Excise Taxes*

The PR Code imposes a tax on articles and commodities that are imported into or manufactured in Puerto Rico for consumption in Puerto Rico and a tax on certain transactions, such as hotel occupancy, public shows, and horse racing. The excise tax on certain articles and commodities, such as cigarettes, alcohol and petroleum products, is based upon the quantity of goods imported. The excise tax on motor vehicles is based on its suggested retail price. The PR Code imposes a tax at an effective rate of 6.6% of the F.O.B. factory price for imported goods and 3.6% of the sales price of goods manufactured in Puerto Rico, except sugar, cement, cigarettes, motor vehicles and certain petroleum products, which are taxed at different rates. Goods to be used by the government, except for motor vehicles and construction equipment, are not exempt. Exemptions apply to certain articles, such as food and medicines, and to articles designated for certain users.

#### *Other Taxes and Revenues*

Motor vehicle license plate and registration fees comprise the major portion of license tax receipts.

Non-tax revenues consist principally of lottery proceeds, documentary stamps, permits, fees and forfeits, proceeds of land sales and receipts from public corporations in lieu of taxes.

Revenues from non-Commonwealth sources include customs duties collected in Puerto Rico and excise taxes on shipments of rum from the island to the United States mainland. The customs duties and excise taxes on shipments are imposed and collected by the United States and returned to the Commonwealth. The excise tax on shipments of rum from Puerto Rico and other rum producing countries is \$13.50 per gallon. Of this amount, \$13.25 per gallon is returned to the Treasury of Puerto Rico during the period from July 1, 1999 to December 31, 2003. Effective on January 1, 2004, the

amount returned will be \$10.50 per gallon. The budget submitted by the President for fiscal year 2004 extends the period during which the tax returned to Puerto Rico remains at \$13.25 per gallon to December 2005.

### *Property Taxes*

Personal property, which accounts for approximately 53% of total collections of taxable property, is self-assessed. Real property taxes are assessed at 1958 values. No real property reassessment has been made since 1958, and construction taking place after that year has been assessed on the basis of what the value of the property would have been in 1958. Accordingly, the overall assessed valuation of real property for taxation purposes is substantially lower than the actual market value. Also, an exemption on the first \$15,000 of assessed valuation in owner-occupied residences is available.

Property taxes are assessed, determined and collected for the benefit of the municipalities by the Municipal Revenues Collection Center (“CRIM”), a government instrumentality of the Commonwealth. However, a special 1.03% tax on the assessed value of all property (other than exempted property) imposed by the Commonwealth for purposes of paying the Commonwealth’s general obligation debt is deposited in the Commonwealth’s Redemption Fund.

The following table presents the assessed valuations and real and personal property taxes collected for the fiscal years ending June 30, 1998 through 2002.

**Commonwealth of Puerto Rico**  
**Assessed Valuations and Real and Personal Property Taxes**  
**(Commonwealth and Municipalities Combined)**  
**(in thousands)**

<u>Fiscal Year Ended June 30</u>	<u>Assessed Valuations<sup>(1)</sup></u>	<u>Taxes Levied</u>	<u>Collections of Current Year</u>	<u>Collections of Previous Years</u>	<u>Total</u>
1998	\$ 19,272,428	\$ 619,343	\$ 510,999	\$ 90,311	\$ 601,310
1999	20,042,738	642,555	523,886	47,309	571,195
2000	20,514,014	704,568	594,151	64,812	658,963
2001	21,575,063	736,667	614,411	70,496	684,907
2002	22,743,568	806,348	645,117	60,677	705,794

(1) Valuation set as of July 1 of each fiscal year.

*Source:* Municipal Revenues Collection Center

### **Collections of Income and Excise Taxes**

The Department of the Treasury has continued its program for improving tax collections, which began in fiscal year 1986. The program has consisted, in part, of taking the initiative in sponsoring and implementing tax reform, particularly in the areas of excise taxes and income taxes, in order to decrease the incidences of nonpayment of taxes and to expand the taxpayer base. The program has also included (i) improving the methods by which delinquent taxpayers are identified, primarily through the use of computer analyses, (ii) computerizing the processing of tax returns, and (iii) identifying and eliminating taxpayer evasion.

## **Transfers to General Obligation Redemption Fund**

These consist of transfers from the General Fund to the Redemption Fund for the amortization of the principal of and interest on general obligation bonds and notes of the Commonwealth.

## **Components of General Fund Expenditures**

### *Grants and Subsidies*

This category includes grants and contributions to municipalities, public corporations with independent treasuries, and charitable institutions. It also includes items for or included in court awards, damage awards for personal injury or property damage, and payment of taxes and payments in lieu of taxes.

### *Personal Services*

This category includes compensation paid for personal services rendered to the Commonwealth and its public instrumentalities by individuals or firms in the form of salaries, wages, *per diems*, fees, commissions, or other forms of compensation.

### *Other Services*

This category includes compensation for services other than the services referred to above, including advertising, printing, communications, legal expenses, utilities, building and equipment rental and maintenance expenses, insurance premiums and miscellaneous services.

### *Materials and Supplies*

This category includes all articles that ordinarily have a short life and durability, lose their characteristic identity in the process of use, have only nominal value (\$25 or less), or are not otherwise chargeable as equipment.

### *Equipment Purchases*

This category includes items that have three special characteristics distinguishing them from materials: durability, long useful life, and high unit cost. In addition, these items are subject to centralized inventory control as fixed assets.

### *Capital Outlays and Other Debt Service*

Capital outlays are made primarily for land acquisition or interests in land, construction of buildings, roads, bridges and other structures, and permanent improvements and additions. Other debt service includes payments on notes held by GDB to be paid from the General Fund and payments for the amortization of the principal of and interest on non-general obligations payable from Commonwealth appropriations.

*Transfers to Agencies*

These transfers include the repayment of loans and advances to other funds, certain refunds, advances from other funds and other receipts, repayment of advances from other funds, grants and contributions to other funds under the custody of the Secretary of the Treasury and other items. The major portion of grants and contributions in recent fiscal years has consisted of transfers to cover the costs of health reform and advances to the municipalities.

*Other Expenditures*

This category represents recurring General Fund expenditures not appropriately attributable to other expenditure line items, such as advances to government agencies and municipalities, which advances are to be reimbursed to the General Fund by law.

**Federal Grants**

Puerto Rico receives grants under numerous federal programs. Federal grants to the agencies and instrumentalities of the Commonwealth government are estimated to be \$4.725.8 billion for fiscal year 2004, an increase of \$202.1 million, or 4.4%, over fiscal year 2003. The following table presents revenues from federal grants by broad program areas, which are accounted in the central accounting system of the Department of the Treasury. The figures for fiscal years 2000, 2001 and 2002 are actual figures. The preliminary figures for fiscal year 2003 and the projected figures for fiscal year 2004 are based on the information submitted by each agency to the Office of Management and Budget.

**Commonwealth of Puerto Rico  
Federal Grants<sup>(1)</sup>  
(in thousands)**

	Fiscal Year Ending June 30				
	<u>2000</u>	<u>2001</u>	<u>2002</u>	<u>2003<sup>(2)</sup></u>	<u>2004<sup>(3)</sup></u>
Education	\$ 676,018	\$ 642,082	\$ 721,001	\$ 825,226	\$ 879,301
Social Services	1,571,480	1,665,248	1,711,372	1,781,236	1,789,701
Health	353,487	297,865	320,576	342,751	352,696
Labor and Human Resources <sup>(4)</sup>	180,477	339,772	376,916	344,431	327,470
Crime	20,666	16,965	15,689	37,948	28,484
Housing <sup>(5)</sup>	268,782	336,175	385,686	353,658	431,852
Drug and Justice	14,710	17,524	11,587	12,248	29,960
Agriculture and Natural Resources	6,427	5,341	13,119	7,890	12,342
Contributions to Municipalities	58,865	56,809	59,191	59,191	59,002
Other	<u>5,568</u>	<u>8,180</u>	<u>10,661</u>	<u>14,526</u>	<u>14,526</u>
TOTAL	<u>\$3,156,480</u>	<u>\$3,385,961</u>	<u>\$3,625,798</u>	<u>\$3,779,105</u>	<u>\$3,925,334</u>

(1) Federal grants to public corporations, including the Highway and Transportation Authority, are not included in this table.

(2) Preliminary.

(3) Projected.

(4) Amounts include grants to the Right to Work Administration and the Occupational Development and Human Resources Council.

(5) Amounts include grants to the Public Housing Administration.

Source: Office of Management and Budget

## **BUDGET OF THE COMMONWEALTH OF PUERTO RICO**

### **Office of Management and Budget**

The Office of Management and Budget's ("OMB") predominant mission is to assist the Governor in overseeing the preparation of the budget of the Commonwealth and supervise its administration in the agencies of the Executive Branch. In helping to formulate the Governor's budget, OMB evaluates the effectiveness of agency programs, policies, and procedures, assesses competing funding demands among agencies, and sets funding priorities.

In addition, OMB oversees and coordinates the Administration's initiatives in financial management, information technology, general management and organizational structure, and supervises the agencies' compliance with the Governor's program and regulatory policies. In each of these areas OMB's role is to help improve administrative management, develop better performance measures and coordinating mechanisms, and promote efficiency in the use of public funds.

### **Budgetary Process**

The fiscal year of the Commonwealth begins each July 1. The Governor is constitutionally required to submit to the Legislature an annual balanced budget of capital improvements and operating expenses of the central government for the ensuing fiscal year. The annual budget is prepared by OMB, in coordination with the Planning Board, the Department of the Treasury, and other government offices and agencies. Section 7 of Article VI of the Constitution provides that "The appropriations made for any fiscal year shall not exceed the total revenues, including available surplus, estimated for said fiscal year unless the imposition of taxes sufficient to cover said appropriations is provided by law."

The annual budget, which is developed utilizing elements of program budgeting, includes an estimate of revenues and other resources for the ensuing fiscal year under (i) laws existing at the time the budget is submitted, and (ii) legislative measures proposed by the Governor and submitted with the proposed budget, as well as the Governor's recommendations as to appropriations that in her judgment are necessary, convenient, and in conformity with the four-year investment plan prepared by the Planning Board.

The Legislature may amend the budget submitted by the Governor but may not increase any items so as to cause a deficit without imposing taxes to cover such deficit. Upon passage by the Legislature, the budget is referred to the Governor, who may decrease or eliminate any item but may not increase or insert any new item in the budget. The Governor may also veto the budget in its entirety and return it to the Legislature with the Governor's objections. The Legislature, by a two-thirds majority in each house, may override the Governor's veto. If a budget is not adopted prior to the end of the fiscal year, the annual budget for the preceding fiscal year as originally approved by the Legislature and the Governor is automatically renewed for the ensuing fiscal year until a new budget is approved by the Legislature and the Governor. This permits the Commonwealth to continue making payments of its operating and other expenses until a new budget is approved.

### **Financial Control and Adjustment Procedures**

Revenue estimates for budgetary purposes are prepared by the Department of the Treasury, except for estimates of federal grants, which are prepared by OMB based on information received from the various departments and other recipients of such grants. Revenue and federal grant estimates are under continuous review and, if necessary, are revised at least quarterly during the fiscal year. Fiscal

control over expenditures is exercised by the Governor, through the Director of OMB, and the Secretary of the Treasury. Monthly reviews and expenditure cut-off procedures are followed to prevent expenditure in excess of appropriations.

During any fiscal year in which the resources available to the Commonwealth are insufficient to cover the appropriations approved for such year, the Governor may take administrative measures to reduce expenses and submit to both houses of the Legislature a detailed report of any adjustment necessary to balance the budget, or make recommendations to the Legislature for new taxes or authorize borrowings under provisions of existing legislation or take any other necessary action to meet the estimated deficiency. Any such proposed adjustments shall give effect to the “priority norms” established by law for the disbursement of public funds in the following order of priority; first the payment of the interest on and amortization requirements for public debt (Commonwealth general obligations and guaranteed debt for which the Commonwealth’s guarantee has been exercised); second, the fulfillment of obligations arising out of legally binding contracts, court decisions on eminent domain, and other unavoidable obligations to protect the name, credit and good faith of the Commonwealth; third, current expenditures in the areas of health, protection of persons and property, education, welfare and retirement systems; and fourth, all other purposes.

A Budgetary Fund was created by Act No. 147 of June 18, 1980, as amended (the “Budgetary Fund”), to cover the appropriations approved in any fiscal year in which the revenues available for such fiscal year are insufficient, to secure the payment of public debt, and to provide for unforeseen circumstances in the provision of public service. Currently, an amount equal to one percent of the General Fund net revenues of the preceding fiscal year is deposited annually into the Fund. In addition, other income (not classified as revenues) that is not assigned by law to a specific purpose is also required to be deposited in the Budgetary Fund. The maximum balance of the Budgetary Fund may not exceed 6% of the total appropriations included in the budget for the preceding fiscal year. As of July 1, 2003, after considering adjustments made at the end of fiscal year 2003, the balance in the Budgetary Fund was \$115 million.

An Emergency Fund was created by Act No. 91 of June 21, 1966, as amended (the “Emergency Fund”), to cover unexpected public needs caused by calamities, such as wars, hurricanes, earthquakes, droughts, floods and plagues, and to protect people’s lives and property and the public sector credit. The Emergency Fund is capitalized annually with an amount totaling no less than one percent of the General Fund net revenues of the preceding fiscal year. The Governor or, by designation, the Director of OMB, may order the deposit of funds from any source into the Emergency Fund in an amount greater than the amount fixed in Act No. 91 when deemed convenient. When said funds are ordered deposited into the Emergency Fund, however, the balance thereof cannot exceed five percent of the budget approved for the fiscal year in which such deposit is ordered. As part of the fiscal year 2004 budget process, Act No. 91 was amended to set an upper limit to the Emergency Fund of \$150 million. As of July 1, 2003, the balance in the Emergency Fund was \$150 million.

## **Appropriations**

Appropriations in the central government budget of Puerto Rico consist of the following:

(i) General Fund appropriations for recurring ordinary operating expenses of the central government and for contributions to public corporations, municipalities, and private organizations. Such appropriations are made by a single annual law known as the Joint Resolution of the General Budget.

(ii) General Fund appropriations for special operating expenses and for capital expenditures. Such appropriations are authorized by separate law for one or more years for special programs or activities, which may be permanent or transitory.

(iii) Disbursements of Special Funds for operating purposes and for capital improvements. For the most part, such disbursements do not require annual legislative authorization, because they are authorized by previous legislation or by the United States Congress. Federal grants constitute the major part of the resources of the Special Funds.

(iv) Bond Fund appropriations for capital expenditures financed by bonds. Such expenditures occur in one or more years.

In Puerto Rico, the central government has many functions, which in the fifty states are the responsibility of local government, such as providing public education, police and fire protection. The central government provides significant annual grants to the Aqueduct and Sewer Authority, the University of Puerto Rico and to the municipalities. In the summaries of the central government budgets presented below, grants to the University of Puerto Rico are included in current expenses for education and debt service on general obligation bonds is included in current expenses for debt service. Debt service on Sugar Corporation notes paid by the Commonwealth is included in current expenses for economic development, and debt service on Urban Renewal and Housing Corporation bonds and notes and on Housing Finance Authority mortgage subsidy bonds paid by the Commonwealth is included in current expenses for housing.

Approximately 30% of the General Fund is committed for payment of fixed charges such as municipal subsidies, grants to the University of Puerto Rico, contributions to the Aqueduct and Sewer Authority, funding for the judiciary branch, rental payments to the Public Buildings Authority, among others, and debt service on direct debt of the Commonwealth. In the case of the judiciary branch, legislation approved in December of 2002 provides that, commencing with fiscal year 2004, the Commonwealth will appropriate annually to the judiciary branch an amount initially equal to 3.3% of the average annual revenue from internal sources for each of the two preceding fiscal years. This percentage will increase until it reaches 4% in fiscal year 2008, and may be further increased upon review, with scheduled reviews every five years.

### **Fiscal Year 2003 Budget Results**

General Fund total budgeted and actual resources for fiscal year 2003, which ended on June 30, 2003, were \$7.843 billion. This includes total revenues of \$7.593 billion and proceeds of a \$250 million loan from Government Development Bank. The loan has a term of five years, and may be repaid sooner to the extent that sufficient revenues are available for such purpose. The actual results for the fiscal year also include \$150 million of additional expenditures that were covered with reserve funds, federal fiscal relief funds and other sources. The principal reason for the higher expenditures was higher than anticipated education costs.

### **Fiscal Year 2004 Budget**

The consolidated budget for fiscal year 2004 totaled \$23.354 billion. Of this amount, \$13.270 billion is assigned to the central government. This includes General Fund total resources and appropriations of \$8.265 billion, which represents an increase of \$422 million, or 5.4%, over budgeted amounts for fiscal year 2003. These total resources include \$7.925 billion of total revenues and \$340 million of other sources. The following table presents a summary of the Commonwealth's central government budget for the fiscal year ending June 30, 2004.

**Commonwealth of Puerto Rico**  
**Summary of Central Government Annual Budget**  
**Fiscal Year Ending June 30, 2004**  
**(in thousands)**

	<u>General Fund<sup>(1)</sup></u>	<u>Bond Fund</u>	<u>Special Funds</u>	<u>Total</u>
Revenues from internal sources:				
Property taxes	\$ -		\$ 103,524	\$ 103,524
Personal income taxes	2,816,000	-	-	2,816,000
Retained non-resident income tax	560,000	-	-	560,000
Corporate income taxes	1,838,000	-	-	1,838,000
Partnership income taxes	2,000	-	-	2,000
Tollgate taxes	22,000	-	-	22,000
17% withholding tax on interest	13,000	-	-	13,000
10% withholding tax on dividends	47,000	-	-	47,000
Inheritance and gift taxes	3,000	-	-	3,000
Excise taxes:				
Alcoholic beverages	313,000	-	-	313,000
Motor vehicles and accessories	543,000	-	-	543,000
Cigarettes	159,000	-	-	159,000
Special excise tax on certain petroleum products	22,000	-	-	22,000
General 5% excise tax	556,000	-	-	556,000
Other	160,000	-	65,500	225,500
Licenses	87,000	-	-	87,000
Miscellaneous non-tax revenues:				
Contributions from lottery fund	66,000	-	-	66,000
Electronic lottery	88,000	-	-	88,000
Registration and document certification fees	159,000	-	-	159,000
Other	<u>121,000</u>	-	<u>250,476</u>	<u>371,476</u>
Total revenues from internal sources	7,575,000	-	419,500	7,994,500
Revenues from non-Commonwealth sources:				
Federal excise taxes on off-shore shipments	330,000	-	-	330,000
Federal grants	0	-	3,925,334 <sup>(2)</sup>	3,925,334
Customs	<u>20,000</u>	-	-	<u>20,000</u>
Total revenues from non-Commonwealth sources	<u>350,000</u>	-	<u>3,925,334</u>	<u>4,275,334</u>
Total revenues	<u>7,925,000</u>	-	<u>4,344,834</u>	<u>12,269,834</u>
Other:				
Other Income	339,995		-	339,995
Balance from previous year	-		427,833	427,833
Bonds authorized	-	<u>540,000</u>	-	<u>540,000</u>
Total other sources	<u>339,995</u>	<u>540,000</u>	<u>427,833</u>	<u>1,307,828</u>
Total resources	<u>8,264,945</u>	<u>540,000</u>	<u>4,772,667</u>	<u>13,577,662</u>
Appropriations:				
Current expenses:				
General government	773,326	-	46,572	819,898
Education	2,608,269	-	992,751	3,601,020
Health	1,363,183	-	381,205	1,744,388
Welfare	400,348	-	2,208,550	2,608,898
Economic development	182,319	-	72,752	255,071
Public safety and protection	1,389,747	-	77,632	1,467,379
Transportation and communications	80,605	-	44,866	125,471
Housing	24,266	-	254,096	278,362
Contributions to municipalities	354,227	-	2,091	356,318

	<u>General Fund<sup>(1)</sup></u>	<u>Bond Fund</u>	<u>Special Funds</u>	<u>Total</u>
Special pension contributions	193,071	-	-	193,071
Debt service	407,948	-	103,524	511,472
Other debt service	487,686	-	<u>25,992</u>	<u>513,678</u>
Total appropriations-current expenses	8,264,995	-	4,210,031	12,475,026
Capital improvements	-	<u>540,000</u>	<u>255,048</u>	<u>795,048</u>
Total appropriations	8,264,995	540,000	4,465,079	13,270,074
Year-end balance	-	-	<u>307,588</u>	<u>307,588</u>
Total appropriations and year-end balance	<u>\$8,264,995</u>	<u>\$540,000</u>	<u>\$4,772,667</u>	<u>\$13,577,662</u>

- (1) Law No. 93 of August 20, 1997 establishes that resources that do not represent revenues, become part of the Budgetary Fund.
- (2) Does not include grants received by agencies whose accounting systems are not centralized in the Department of Treasury.

*Sources:* Department of the Treasury and Office of Management and Budget.

In the fiscal year 2004 budget, revenues and other resources of all budgetary funds total \$12,609,829,000 excluding balances from the previous fiscal year and general obligation bonds authorized. The estimated net increase in General Fund revenues in fiscal year 2004 is accounted mainly by increases in corporate income taxes (up \$61,015,000), general 5% excise tax (up \$50,291,000) personal income taxes (up \$48,322,000), excise taxes on motor vehicles and accessories (up \$43,748,000), retained non-resident income tax (up \$42,859,000), federal excise taxes on offshore shipments (up \$20,042,000), excise taxes on alcoholic beverages (up \$13,418,000), excise taxes on cigarettes (up \$9,513,000) and decreases in customs (down \$5,918,000) and tollgate taxes (down \$23,321,000).

Current expenses and capital improvements of all budgetary funds total \$13,270,074,000, an increase of \$669,281,000 from fiscal year 2003. The major changes in General Fund expenditures by program in fiscal 2004 are: education (up \$116,054,000), health (up \$86,840,000), debt service on Commonwealth's general obligation and guaranteed debt (up \$76,013,000), other debt service, consisting principally of Commonwealth appropriation debt (up \$63,193,000), special pension contributions (up \$62,451,000), general government (up \$15,133,000), transportation and communications (up \$4,687,000), housing (up \$1,652,000), and decreases in welfare (down \$755,000), contributions to municipalities (down \$859,000), public safety and protection (up \$2,452,000) and economic development (down \$4,566,000).

The general obligation bond authorization for the fiscal year 2004 budget is \$540,000,000.

### **Differences between Budget and Basic Financial Statements**

Revenue and expenditures, as reported by the Department of the Treasury in its Basic Financial Statements, may differ substantially from resources and appropriations in the annual budget for a number of reasons, including the following:

- (i) The budgetary accounts are on a cash basis, while financial statements prepared by the Department of the Treasury include accruals and other adjustments as required by government accounting standards.

(ii) Expenditures for current purposes in a particular fiscal year may include amounts appropriated for earlier periods but not previously expended and, conversely, may exclude amounts appropriated for such fiscal year but not expended until later periods.

(iii) Bonds are authorized by the Commonwealth in accordance with a four-year capital improvement program. Since bond sales are determined by bond market conditions and other factors, the amounts of bonds sold for these improvements are financed by advances from the General Fund to the Capital Projects Fund, which are later reimbursed from proceeds of bond or notes sales.

## LITIGATION

The Commonwealth is a defendant in numerous legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Under Act No. 104 of the Legislature of Puerto Rico, approved on June 25, 1955, as amended (“Act No. 104”), persons are authorized to sue the Commonwealth only for causes of actions specified in said Act. The Commonwealth may be liable under Act No. 104 for damages up to a maximum amount of \$75,000 or \$150,000 if the suit involves actions for damages to more than one person or where a single injured party is entitled to several causes of action. Under certain circumstances, as provided in Act No. 9 of the Legislature of Puerto Rico, approved on November 26, 1975, as amended (“Act No. 9”), the Commonwealth may provide its officers and employees, including directors of public corporations and government instrumentalities and mayors of the municipalities of the Commonwealth, with legal representation, as well as assume the payment of any judgment that may be entered against them. There is no limitation on the amount of the judgment that may be paid under Act No. 9.

With respect to pending and threatened litigation, as of June 30, 2003, the Commonwealth will include in its financial statements reported liabilities of approximately \$50 million for awarded and anticipated unfavorable judgments. This amount represented the amount estimated at the time as a probable liability or a liability with a fixed or expected due date, which would require future available financial resources for its payment. The Commonwealth believes that the ultimate liability in excess of amounts provided in the financial statements, if any, would not be significant.

The Commonwealth is a defendant in two lawsuits filed in local and federal district court by an association of insurance companies seeking to recover from the Commonwealth approximately \$74 million of compulsory insurance premiums allegedly belonging to the insurance companies or their policyholders which were transferred by the Secretary of the Treasury to the General Fund. The Commonwealth believes that its ultimate liability, if any, would not be significant.

The Commonwealth is a defendant in a lawsuit alleging violations of civil rights. The amounts claimed approximate \$23 million; however, the ultimate liability cannot be presently determined. No provision for any liability that may result upon adjudication of this lawsuit has been recognized in the financial statements by the Commonwealth. The Commonwealth believes that the ultimate liability, if any, would not be significant.

Several officers of the Commonwealth are defendants in a class action lawsuit filed in 1979 in the United States District Court for the District of Puerto Rico by various inmates who alleged that their constitutional rights were being violated because of overcrowding and lack of adequate healthcare in the island's correctional system. In 1980, the United States District Court issued a preliminary injunction and required the defendants to provide additional capacity for the cells of the correctional facilities and to improve the healthcare services available to inmates. Fines in the amount of \$280 million have been assessed against the defendants in order to assure compliance with the space and healthcare requirements imposed by the United States District Court. Of the fines imposed, \$150 million have already been paid by the Commonwealth.

**FORM OF OPINION OF BOND COUNSEL**

*Upon delivery of the Notes, Squire, Sanders & Dempsey L.L.P. is prepared to render its final opinion with respect to the Notes in substantially the following form:*

October \_\_, 2003

Juan A. Flores Galarza  
Secretary of the Treasury of  
Puerto Rico  
San Juan, Puerto Rico

Re: \$550,000,000 Tax and Revenue Anticipation Notes of the Commonwealth of Puerto Rico, Series 2004A-1 and \$250,000,000 Tax and Revenue Anticipation Notes of the Commonwealth of Puerto Rico, Series 2004A-2

Dear Sir:

We have served as bond counsel in connection with the issuance by the Commonwealth of Puerto Rico (the "Commonwealth") of its \$550,000,000 aggregate principal amount of Tax and Revenue Anticipation Notes of the Commonwealth of Puerto Rico, Series 2004A-1 (the "Series 2004A-1 Notes") and \$250,000,000 aggregate principal amount of Tax and Revenue Anticipation Notes of the Commonwealth of Puerto Rico, Series 2004A-2 (the "Series 2004A-2 Notes" and, together with the Series 2004A-1 Notes, the "Notes"). The Notes are dated the initial date of delivery, mature on July 30, 2004 and bear interest at the rate of 2.00%, with respect to the Series 2004A-1 Notes, and at the rate of 3.50%, with respect to the Series 2004A-2 Notes, in each case payable on July 30, 2004, all as set forth in the Note Resolution referred to hereinbelow. The Notes are issuable as registered notes without coupons in denominations of \$5,000 or any multiple thereof, in the manner and in accordance with the terms and conditions of the Note Resolution. The Notes are not subject to redemption prior to maturity.

In our capacity as bond counsel, we have examined the transcript of the proceedings (the "Transcript") of the Commonwealth relating to the issuance of the Notes, including, without limitation, Act No. 1 of the Legislature of Puerto Rico, approved June 26, 1987 (the "Act"), and resolutions adopted on October 3, 2003 by the Secretary of the Treasury of Puerto Rico and approved by the Governor of Puerto Rico (collectively, the "Note Resolution"), and such other documents as we have deemed necessary to render this opinion.

We have also examined a copy of a Series 2004A-1 Note and a Series 2004A-2 Note as executed and authenticated. We assume that all other Notes have been similarly executed and authenticated.

From such examination, we are of the opinion that:

1. The Act is valid.
2. Said proceedings have been validly and legally taken.
3. The Notes have been duly authorized and issued to fund a portion of the projected cash flow requirements of the Commonwealth's General Fund in fiscal 2004, which requirements result from timing differences between expected disbursements and receipts of taxes and revenues, including, without limitation, repayment of amounts borrowed by the Commonwealth under a line of credit provided by Government Development Bank for Puerto Rico in advance of the issuance of the Notes. The Notes are valid and binding obligations of the Commonwealth payable solely from all taxes and revenues of the Commonwealth required to be deposited in the General Fund of the Commonwealth as received by the Secretary of the Treasury after March 31, 2004 and on or prior to June 30, 2004, together with any taxes and revenues collected after the delivery of the Notes and on deposit in the General Fund on April 1, 2004, after any required transfers from the General Fund to the fund known as the "Special Fund for the Amortization of General Obligations Evidenced by Bonds and Promissory Notes" pursuant to the Act. The full faith, credit and taxing power of the Commonwealth are not pledged to the payment of the Notes.
4. The interest on the Notes is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. The Notes and the interest thereon are exempt from state, Commonwealth and local income taxation. We express no opinion as to any other tax consequences regarding the Notes.

A portion of the interest on the Notes earned by certain corporations may be subject to a federal corporate alternative minimum tax and interest on the Notes may be subject to a federal branch profits tax imposed on certain foreign corporations doing business in the United States and to a federal tax imposed on excess net passive income of certain S corporations.

In giving the opinion set forth in numbered paragraph 4. hereof, we have relied upon and assumed continuing compliance with the Commonwealth's covenants and the accuracy, which we have not independently verified, of the representations and certifications of the Commonwealth contained in the Transcript. The accuracy of those representations and certifications, and the Commonwealth's compliance with those covenants, may be necessary for the interest on the Notes

to be and to remain excluded from gross income for federal income tax purposes. Failure to comply with certain of those covenants subsequent to issuance of the Notes may cause interest on the Notes to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Notes. The Commonwealth has covenanted to comply with the requirements of the Code to the extent permitted by the Constitution and laws of the Commonwealth. We are not aware of any provisions of the Constitution or laws of the Commonwealth that would prevent the Commonwealth from complying with the requirements of the Code.

In rendering the opinions set forth herein, we have assumed the accuracy and truthfulness of all public records and of all certifications, documents and other proceedings examined by us that have been executed or certified by public officials acting within the scope of their official capacities and have not verified the accuracy or truthfulness thereof. We have also assumed the genuineness of the signatures appearing upon such public records, certifications, documents and proceedings. As to questions of fact material to our opinion, we have relied on representations of the Commonwealth furnished to us, without undertaking to verify such representations by independent investigation.

It is to be understood that the rights of the holders of the Notes and the enforceability of the Note Resolution and the Notes may be subject to judicial discretion and valid bankruptcy, insolvency, reorganization, moratorium and other laws affecting creditors' rights generally, and subject to general principles of equity (regardless of whether considered in a proceeding in equity or at law).

Respectfully submitted,

[To be signed "Squire, Sanders & Dempsey L.L.P."]