

**NEW ISSUE - BOOK-ENTRY ONLY**  
See “Book-Entry Only System” under *The Bonds*

*In the opinion of Bond Counsel, under the provisions of the Acts of Congress now in force, (i) subject to continuing compliance with certain tax covenants, interest on the Bonds will not be includable in gross income for federal income tax purposes, and (ii) the Bonds and interest thereon will be exempt from state, Commonwealth and local taxation under existing law. However, see “Tax Exemption” for a description of alternative minimum tax consequences with respect to interest on the Bonds and other tax considerations.*

**\$835,650,000**  
**COMMONWEALTH OF PUERTO RICO**  
**\$500,000,000 Public Improvement Bonds of 2006, Series A**  
**\$335,650,000 Public Improvement Refunding Bonds, Series 2006 B**  
**(General Obligation Bonds)**

**Dated: Date of Delivery**

**Due: July 1, as shown on the inside cover**

The Bonds are issuable as registered bonds without coupons in denominations of \$5,000 and whole multiples thereof. Interest on the Bonds will accrue from their date of issuance at the annual rates described on the inside front cover, except for CPI Bonds whose rates will be determined as described in *Appendix III* hereto, and will be payable semi-annually on each January 1 and July 1, commencing on January 1, 2007. The Bonds (other than the CPI Bonds) are subject to redemption prior to maturity as set forth herein, the earliest possible date of redemption being July 1, 2016.

The scheduled payment of principal and interest on some of the Public Improvement Bonds of 2006, Series A, will be insured by Assured Guaranty Corp. and Financial Guaranty Insurance Company, as indicated on the inside cover of this Official Statement.

Following the issuance of the Bonds, the Commonwealth expects to issue one or more additional series of its Public Improvement Bonds and Public Improvement Refunding Bonds. A portion of the Public Improvement Bonds will be offered for sale solely to investors in the United States. The remaining portion of the Public Improvement Bonds and the Public Improvement Refunding Bonds will be offered for sale solely in the Commonwealth. These bonds will be offered pursuant to separate Official Statements.

**THE BONDS ARE GENERAL OBLIGATIONS OF THE COMMONWEALTH. THE GOOD FAITH, CREDIT AND TAXING POWER OF THE COMMONWEALTH ARE IRREVOCABLY PLEDGED FOR THE PROMPT PAYMENT OF THE PRINCIPAL OF AND INTEREST ON THE BONDS. THE CONSTITUTION OF PUERTO RICO PROVIDES THAT PUBLIC DEBT OF THE COMMONWEALTH, WHICH INCLUDES THE BONDS, CONSTITUTES A FIRST CLAIM ON AVAILABLE COMMONWEALTH REVENUES.**

The Bonds are offered for delivery when, as and if issued and accepted by the Underwriters, subject to the approval of legality by Sidley Austin LLP, New York, New York, Bond Counsel, and certain other conditions. Certain legal matters will be passed upon for the Underwriters by Pietrantoní Méndez & Alvarez LLP, San Juan, Puerto Rico. It is expected that the Bonds will be available for delivery through the facilities of The Depository Trust Company on or about August 10, 2006.

**Morgan Stanley**  
**Banc of America Securities LLC**  
**Lehman Brothers**  
**Raymond James & Associates, Inc.**

**Citigroup**  
**Merrill Lynch & Co.**  
**Samuel A. Ramírez & Co.**  
**Wachovia Bank, National Association**

**Goldman, Sachs & Co**  
**JPMorgan**  
**Popular Securities**  
**UBS Investment Bank**

August 2, 2006

**\$835,650,000**  
**COMMONWEALTH OF PUERTO RICO**  
**\$500,000,000 Public Improvement Bonds of 2006, Series A**  
**\$335,650,000 Public Improvement Refunding Bonds, Series 2006 B**  
**(General Obligation Bonds)**

**Public Improvement Bonds of 2006, Series A**

Maturity July 1,	Amount	Interest Rate	Price or Yield	CUSIP
2017	\$ 720,000	4.50%	4.51%	74514LJQ1
2018*	30,005,000	CPI <sup>†</sup>	100.00	74514LJR9
2019*	31,280,000	CPI <sup>†</sup>	100.00	74514LJS7
2020*	32,625,000	CPI <sup>†</sup>	100.00	74514LJT5
2021**	32,815,000	CPI <sup>†</sup>	100.00	74514LJU2
2021	1,220,000	5.25%	4.68%	74514LJV0
2022	35,475,000	5.25%	4.71%	74514LJW8
2023	37,340,000	5.25%	4.73%	74514LJX6
2024	39,300,000	5.25%	4.75%	74514LJY4
2025	41,360,000	5.25%	4.76%	74514LJZ1
2026	43,530,000	5.25%	4.77%	74514LKA4
2027	45,820,000	5.25%	4.79%	74514LKB2
\$128,510,000 5.25% Term Bonds due July 1, 2030 -Yield 4.84%				74514LKC0

**Public Improvement Refunding Bonds, Series 2006 B**

\$139,295,000	5.25% Term Bonds due July 1, 2032	-Yield 4.87%	74514LKD8
\$196,355,000	5.00% Term Bonds due July 1, 2035	-Yield 4.95%	74514LKE6

\* Insured by Assured Guaranty Corp.

\*\* Insured by Financial Guaranty Insurance Company.

† For a description of the CPI Rate and its calculation, see *Appendix III – CPI Bonds Provisions*.

# Commonwealth of Puerto Rico

## **Governor**

ANÍBAL ACEVEDO VILÁ

## **Members of the Cabinet**

JORGE P. SILVA-PURAS  
*Chief of Staff*

FERNANDO BONILLA  
*Secretary of State*

ROBERTO J. SÁNCHEZ RAMOS  
*Secretary of Justice*

JUAN C. MÉNDEZ TORRES  
*Secretary of the Treasury*

RAFAEL ARAGUNDE TORRES  
*Secretary of Education*

ROMÁN M. VELASCO GONZÁLEZ  
*Secretary of Labor and  
Human Resources*

ROSA PÉREZ PERDOMO  
*Secretary of Health*

JOSÉ O. FABRE LABOY  
*Secretary of Agriculture*

GABRIEL ALCARAZ EMMANUELLI  
*Secretary of Transportation  
and Public Works*

RICARDO RIVERA CARDONA  
*Acting Secretary of Economic  
Development and Commerce*

FÉLIX MATOS  
*Secretary of Family Affairs*

JORGE RIVERA JIMENEZ  
*Secretary of Housing*

JAVIER VÉLEZ AROCHO  
*Secretary of Natural and  
Environmental Resources*

ALEJANDRO GARCIA PADILLA  
*Secretary of  
Consumer Affairs*

DAVID E. BERNIER RIVERA  
*Secretary of Sports and Recreation*

MIGUEL A. PEREIRA  
*Secretary of Corrections  
and Rehabilitation*

---

### *Legislative Officers*

KENNETH D. MCCLINTOCK  
President, Senate

JOSÉ F. APONTE  
Speaker, House of  
Representatives

### *Fiscal Officers*

ESPERANZA RUIZ  
Acting Director, Office of  
Management and Budget

ALFREDO SALAZAR  
Acting President,  
Government Development  
Bank for Puerto Rico

No dealer, broker, sales representative or other person has been authorized by the Commonwealth or the Underwriters to give any information or to make any representations other than those contained herein and, if given or made, such other information or representations must not be relied upon as having been authorized by the Commonwealth or any Underwriter. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds, by any person in any jurisdiction in which it is unlawful for such person to make such an offer, solicitation or sale. The information set forth herein has been obtained from the Commonwealth and other official sources that are believed to be reliable. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the Commonwealth since the date hereof. The Underwriters have provided the following sentence and paragraph for inclusion in this Official Statement. The Underwriters have reviewed the information in this Official Statement in accordance with, and as part of, their respective responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriters do not guarantee the accuracy or completeness of such information.

IN CONNECTION WITH THIS OFFERING, THE UNDERWRITERS MAY EFFECT TRANSACTIONS WHICH STABILIZE OR MAINTAIN THE MARKET PRICES OF THE BONDS AND THE COMMONWEALTH'S OUTSTANDING GENERAL OBLIGATION BONDS AT LEVELS ABOVE THOSE WHICH MIGHT OTHERWISE PREVAIL IN THE OPEN MARKET. SUCH STABILIZING, IF COMMENCED, MAY BE DISCONTINUED AT ANY TIME.

CERTAIN STATEMENTS CONTAINED IN THIS OFFICIAL STATEMENT REFLECT NOT HISTORICAL FACTS BUT FORECASTS AND "FORWARD-LOOKING STATEMENTS." THESE STATEMENTS ARE BASED UPON A NUMBER OF ASSUMPTIONS AND ESTIMATES THAT ARE SUBJECT TO SIGNIFICANT UNCERTAINTIES, MANY OF WHICH ARE BEYOND THE CONTROL OF THE COMMONWEALTH OF PUERTO RICO. IN THIS RESPECT, THE WORDS "ESTIMATES," "PROJECTS," "ANTICIPATES," "EXPECTS," "INTENDS," "BELIEVES" AND SIMILAR EXPRESSIONS ARE INTENDED TO IDENTIFY FORWARD-LOOKING STATEMENTS. ALL PROJECTIONS, FORECASTS, ASSUMPTIONS, EXPRESSIONS OF OPINIONS, ESTIMATES AND OTHER FORWARD-LOOKING STATEMENTS ARE EXPRESSLY QUALIFIED IN THEIR ENTIRETY BY THIS CAUTIONARY STATEMENT: ACTUAL RESULTS MAY DIFFER MATERIALLY FROM THOSE EXPRESSED OR IMPLIED BY FORWARD-LOOKING STATEMENTS.

Other than with respect to information concerning Assured Guaranty Corp. ("Assured") and Financial Guaranty Insurance Company ("FGIC") contained under the caption *Bond Insurance* and the insurance policy specimens appearing in *Appendices IV* and *V* herein, none of the information in this Official Statement has been supplied or verified by Assured and FGIC, respectively, and Assured and FGIC make no representation or warranty, express or implied, as to (i) the accuracy or completeness of such information, (ii) the validity of the Bonds, or (iii) the tax-exempt status of the interest on the Bonds.

**TABLE OF CONTENTS**

	<u>Page</u>
INTRODUCTORY STATEMENT .....	1
OVERVIEW .....	3
RECENT DEVELOPMENTS .....	4
The Commonwealth’s Budget Deficit for Fiscal Year 2006, Its Structural Budget Imbalance and Other Fiscal Challenges .....	4
Tax and Fiscal Reform and Government Reorganization Plan .....	6
Fiscal Year 2007 Budget .....	8
Rating Action Involving the Commonwealth .....	10
PLAN OF FINANCING .....	10
Sources and Uses of Funds .....	11
THE BONDS .....	11
General .....	11
Book-Entry Only System .....	11
Payments and Transfers .....	14
Discontinuance of Book-Entry Only System .....	14
Authorization .....	14
Redemption .....	15
Notice of Redemption; Effect of Redemption .....	15
Security .....	16
Payment Record .....	17
Debt Limitation .....	18
Maturity Limitation .....	19
BOND INSURANCE .....	19
The Assured Insurance Policy .....	19
The FGIC Insurance Policy .....	22
Concerning the Insurance Policies of the Bond Insurers .....	25
PUBLIC SECTOR DEBT OF THE COMMONWEALTH .....	26
Public Sector Debt .....	26
Debt Service Requirements for Commonwealth General Obligation Bonds and Certain Guaranteed Debt .....	27
TAX EXEMPTION .....	29
Discount Bonds .....	30
Premium Bonds .....	30
LEGAL MATTERS .....	31
LEGAL INVESTMENT .....	31
UNDERWRITING .....	31
GOVERNMENT DEVELOPMENT BANK FOR PUERTO RICO .....	31
RATINGS .....	32
CONTINUING DISCLOSURE .....	32
MISCELLANEOUS .....	35
Appendix I – Commonwealth of Puerto Rico Financial Information and Operating Data Report, dated July 1, 2006 .....	I-1
Appendix II – Form of Opinions of Bond Counsel .....	II-1
Appendix III – CPI Bonds Provisions .....	III-1
Appendix IV – Specimen of the Assured Insurance Policy .....	IV-1
Appendix V – Specimen of the FGIC Insurance Policy .....	V-1

[THIS PAGE INTENTIONALLY LEFT BLANK]

**\$835,650,000**  
**COMMONWEALTH OF PUERTO RICO**  
**\$500,000,000 Public Improvement Bonds of 2006, Series A**  
**\$335,650,000 Public Improvement Refunding Bonds, Series 2006 B**  
**(General Obligation Bonds)**

**INTRODUCTORY STATEMENT**

This Official Statement of the Commonwealth of Puerto Rico (the “Commonwealth” or “Puerto Rico”), which includes the cover page, the inside cover page, the table of contents and the appendices, provides certain information in connection with the sale of \$500,000,000 Commonwealth of Puerto Rico Public Improvement Bonds of 2006, Series A (the “Series A Bonds”), and \$335,650,000 Commonwealth of Puerto Rico Public Improvement Refunding Bonds, Series 2006 B (the “Series 2006 B Bonds” and, together with the Series A Bonds, the “Bonds”).

Following the issuance of the Bonds, the Commonwealth expects to issue one or more additional series of its Public Improvement Bonds and Public Improvement Refunding Bonds. A portion of the Public Improvement Bonds will be offered for sale solely to investors in the United States. The remaining portion of the Public Improvement Bonds and the Public Improvement Refunding Bonds will be offered for sale solely in the Commonwealth. These bonds will be offered pursuant to separate Official Statements.

The Series A Bonds are being issued under the provisions of Act No. 43 of the Legislature of Puerto Rico, approved on August 1, 2005, as amended by Act No. 159 of December 21, 2005 (collectively, “Act 43”), and pursuant to a resolution authorizing the issuance of the Series A Bonds (the “Series A Bond Resolution”) adopted in accordance with Act 43 by the Secretary of the Treasury of the Commonwealth of Puerto Rico (the “Secretary of the Treasury”) and approved by the Governor of Puerto Rico on August 2, 2006.

The Series 2006 B Bonds are being issued under the provisions of Act No. 33 of the Legislature of Puerto Rico, approved on December 7, 1942, as amended (“Act 33”), and pursuant to a resolution authorizing the issuance of the Series 2006 B Bonds (the “Series 2006 B Bond Resolution” and, together with the Series A Bond Resolution, the “Bond Resolutions”) adopted in accordance with Act 33 by the Secretary of the Treasury and approved by the Governor of Puerto Rico on August 2, 2006.

The Series A Bonds maturing on July 1, 2018, 2019 and 2020 (the “Assured Insured Bonds”) will be insured by a municipal bond insurance policy (the “Assured Insurance Policy”) issued by Assured Guaranty Corp. (“Assured”). The Series A Bonds maturing on July 1, 2021, in the aggregate principal amount of \$32,815,000 (the “FGIC Insured Bonds” and, together with the Assured Insured Bonds, the “Insured Bonds”), will be insured by a municipal bond insurance policy (the “FGIC Insurance Policy” and, together with the Assured Series A Insurance Policy, the “Insurance Policies”) issued by Financial Guaranty Insurance Company (“FGIC”). Assured and FGIC are each a “Bond Insurer” and, collectively, the “Bonds Insurers.”

Under Act 43 and Act 33, the good faith, credit and taxing power of the Commonwealth are irrevocably pledged for the prompt payment of the principal of and interest on the Bonds. The Constitution of Puerto Rico provides that public debt of the Commonwealth, which includes the Bonds, constitutes a first claim on available Commonwealth revenues.

This Official Statement includes the Commonwealth's Financial Information and Operating Data Report, dated July 1, 2006 (the "Commonwealth Report"), attached hereto as *Appendix I*, and the Comprehensive Annual Financial Report of the Commonwealth for the fiscal year ended June 30, 2005, prepared by the Department of the Treasury of the Commonwealth (the "Commonwealth's Annual Financial Report"), which is incorporated by reference herein. The Commonwealth Report attached hereto as *Appendix I* includes important operating and financial information about the Commonwealth, including information about its economy, historical revenues and expenditures of its General Fund, the estimated year-end results of fiscal year 2006, the budget for fiscal year 2007, and the debt of the Commonwealth's public sector, and should be read in its entirety. The Commonwealth's Annual Financial Report includes the basic financial statements of the Commonwealth as of and for the fiscal year ended June 30, 2005, together with the independent auditor's report thereon, dated March 14, 2006, of KPMG LLP, certified public accountants. KPMG LLP did not audit the financial statements of the Public Buildings Authority's capital project fund (a major fund), and certain activities, funds and component units separately identified in its report. Those financial statements were audited by other auditors whose reports have been furnished to KPMG LLP, and its opinion as to the basic financial statements, insofar as it relates to the amounts included in the basic financial statements pertaining to such activities, funds and component units, is based solely on the reports of the other auditors. The report by KPMG LLP contains an emphasis paragraph for the adoption of Governmental Accounting Standards Board (GASB) Statement No. 40, *Deposits and Investment Risk Disclosures*, as of June 30, 2005. The Commonwealth's Annual Financial Report has been filed by the Commonwealth with each nationally recognized municipal securities information repository ("NRMSIR").

Any appendix of an Official Statement of the Commonwealth or of any instrumentality of the Commonwealth containing any revision to the Commonwealth Report or to the Commonwealth's Annual Financial Report that is filed with each NRMSIR and the Municipal Securities Rulemaking Board, or any new or revised Commonwealth Report or Commonwealth Annual Financial Report or other document containing information that modifies or supersedes the information contained in the Commonwealth Report or in the Commonwealth's Annual Financial Report that is filed with each NRMSIR, in each case after the date hereof and prior to the termination of the offering of the Bonds, shall be deemed to be incorporated by reference into this Official Statement and to be part of this Official Statement from the date of filing of such document. Any statement contained in the Commonwealth's Annual Financial Report shall be deemed to be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any such subsequently filed document modifies or supersedes such statement. Any statement contained in the Commonwealth Report or elsewhere herein shall also be deemed to be modified or superseded to the extent that a statement contained in any such subsequently filed document modifies or supersedes such statement. Any such statement so modified or superseded shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

The Commonwealth will provide without charge to any person to whom this Official Statement is delivered, on the written or oral request of such person, a copy of the Commonwealth's Annual Financial Report incorporated herein by reference. Requests should be directed to Director-New York Office, Government Development Bank for Puerto Rico, 666 Fifth Avenue, 15<sup>th</sup> Floor, New York, New York 10103-1599, telephone number (212) 422-6420, or to Director-General Obligations Division, Government Development Bank for Puerto Rico, P.O. Box 42001, San Juan, Puerto Rico 00940, telephone number (787) 722-7060.

A copy of the Commonwealth's Annual Financial Report may also be obtained by contacting a NRMSIR. The address of each NRMSIR is set forth in *Continuing Disclosure* below.

## OVERVIEW

Puerto Rico is located approximately 1,600 miles southeast of New York City. According to the United States Census Bureau, its population was 3,808,610 in 2000. Puerto Rico's political status is that of a commonwealth. The United States and the Commonwealth share a common defense, market, currency and citizenship. The Commonwealth government exercises virtually the same control over its internal affairs as is exercised by the state governments of each of the fifty states over their respective internal affairs, with similar separation of powers among the executive, legislative and judicial branches. It differs from the states, however, in its relationship with the federal government. The people of Puerto Rico are citizens of the United States but do not vote in national elections. They are represented in Congress by a Resident Commissioner who has a voice in the House of Representatives but no vote. Most federal taxes, except those such as Social Security taxes, which are imposed by mutual consent, are not levied in Puerto Rico. No federal income tax is collected from Puerto Rico residents on income earned in Puerto Rico, except for certain federal employees who are subject to taxes on their salaries. The official languages of Puerto Rico are Spanish and English.

Puerto Rico has a diversified economy with manufacturing and services comprising its principal sectors. Puerto Rico's economy is closely linked to the United States economy. In fiscal year 2005 (which ended on June 30, 2005), the Commonwealth's gross product (preliminary, in current dollars) was \$53.4 billion, and personal income per capita (preliminary, in current dollars) was \$12,502.

The Constitution of Puerto Rico limits the amount of general obligation debt that the Commonwealth can issue. The Commonwealth's policy has been and continues to be to maintain the level of such debt within a prudent range below the constitutional limitation.

Fiscal responsibility for the Commonwealth is shared among the Department of the Treasury, the Office of Management and Budget ("OMB") and Government Development Bank for Puerto Rico ("Government Development Bank" or the "Bank"). The Department of the Treasury is responsible for collecting most of the Commonwealth's revenues, overseeing preparation of its financial statements and contributing to the preparation of the budget. OMB prepares the Commonwealth's budget and is responsible for monitoring expenditures. Government Development Bank is the fiscal agent and financial advisor to the Commonwealth

and its agencies, public corporations and municipalities and coordinates the management of public finances.

Additional information about the Commonwealth can be found in the Commonwealth Report attached hereto as *Appendix I*, including information about the economy, historical revenues and expenditures of the Commonwealth's General Fund, the estimated year-end results of fiscal year 2006, the budget for fiscal year 2007, and the debt of the Commonwealth's public sector. The Commonwealth Report should be read in its entirety.

## RECENT DEVELOPMENTS

This section summarizes certain information about the Commonwealth's current fiscal situation appearing in the Commonwealth Report. This section should be read in conjunction with the information included in the Commonwealth Report, which should be read in its entirety.

### **The Commonwealth's Budget Deficit for Fiscal Year 2006, Its Structural Budget Imbalance and Other Fiscal Challenges**

*Estimated Budget Deficit for Fiscal Year 2006.* The Secretary of the Treasury's estimate of total revenues for fiscal year 2006 is \$8.545 billion (excluding \$100 million of proceeds generated by the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A, which were privately placed), which is \$350 million less than the amount originally budgeted. This reduction in revenues is attributable to the current economic slowdown, caused primarily by the current price of oil and its derivatives being at a historically high level, the government's fiscal crisis, which resulted in a two-week shutdown of non-essential government services, and the uncertainty that prevailed during the later part of fiscal year 2006 regarding the enactment of proposed tax and fiscal reform measures designed to resolve the fiscal crisis.

Total expenditures for fiscal year 2006 are estimated at \$9.683 billion, or approximately \$1.1 billion above the estimate of total revenues for fiscal year 2006. Taking into account certain additional cash requirements of the General Fund that were covered by alternative financing mechanisms, the fiscal year 2006 budget deficit totals approximately \$1.5 billion. See "Commonwealth's Structural Budget Imbalance" below.

The excess expenditures experienced during fiscal year 2006 (totaling \$1.1 billion) were partially covered with funds from the Emergency and Budgetary Funds (\$64 million), the proceeds generated by the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A (\$100 million), and a Government Development Bank loan (\$741 million). The remaining shortfall, totaling \$243 million, did not have a cash impact during fiscal year 2006 as a result of various cash management mechanisms, including the postponement of certain payments to third party vendors. This shortfall will have an impact on the Commonwealth's cash flow during fiscal year 2007.

The excess expenditures referred to above do not include other expenditures related to fiscal year 2006 which had been excluded from the budget, such as certain vendor debts of prior fiscal years and \$368 million of debt service due during fiscal year 2006 on the

Commonwealth's general obligation bonds, which was paid from the proceeds of a Government Development Bank loan that is being refunded with the proceeds of the Series 2006 B Bonds and the Series 2006 C Bonds (the "Financed Debt Service"). These excluded expenditures are referred to as the "Additional Expenditures." See the discussion of "Additional Expenditures" in "Summary and Management's Discussion of General Fund Results – Commonwealth's Structural Budget Imbalance" under *Puerto Rico Taxes, Other Revenues, and Expenditures* in *Appendix I*.

*Commonwealth's Structural Budget Imbalance.* The budget imbalance in fiscal year 2006 comes in the wake of several recent fiscal years during which the Commonwealth's recurring expenditures exceeded its recurring revenues. These budget imbalances were covered in the past with loans from Government Development Bank, financing transactions (including long-term bond issues payable from the General Fund) and other non-recurring resources. The Commonwealth's recurring operating expenditures during fiscal year 2006 exceeded recurring revenues (the so-called structural imbalance) by approximately \$1.2 billion, compared to \$1 billion for fiscal year 2005. The \$1.2 billion structural imbalance for fiscal year 2006 is the difference between estimated expenditures of \$9.683 billion plus the Financed Debt Service, for a total of \$10.05 billion, less budgeted recurring revenues of \$8.895 billion. The calculation of the \$1.2 billion structural imbalance does not take into account (i) the \$350 million reduction in recurring revenues during fiscal year 2006 discussed above because the government does not consider it a permanent reduction in recurring revenues and (ii) net proceeds of \$100 million received in fiscal year 2006 from the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A. The amount of estimated expenditures also does not take into account certain of the Additional Expenditures discussed above, which, if considered recurrent, would increase the structural budget imbalance. See "Summary and Management's Discussion of General Fund Results – Commonwealth's Structural Budget Imbalance" under *Puerto Rico Taxes, Other Revenues, and Expenditures* and "2006 Budget Approval Process" under *Budget of the Commonwealth of Puerto Rico* in *Appendix I*.

*Other Fiscal Challenge.* Other than its current budgetary shortfalls, the principal challenge facing the Commonwealth involves resolving the increasing unfunded pension liability of the Employees Retirement System and the Teachers Retirement System, which were \$9.2 billion as of June 30, 2003 and \$2.3 billion as of June 30, 2004, respectively. The Commonwealth expects to reduce the unfunded liability of the Employees Retirement System through passage of proposed legislation which provides for increased employer and employee contributions, the issuance of up to \$2 billion of pension obligation bonds, which would be payable from the Commonwealth's General Fund, and, subject to regulatory approval and other conditions, the sale of its remaining Puerto Rico Telephone Company ("PRTC") stock for approximately \$500 million, which the Employees Retirement System expects to invest in higher-yielding assets.

The Employees Retirement System and the Teachers Retirement System are seeking reimbursement from the Commonwealth for certain special retirement benefits paid by them in prior fiscal years under legislation providing such retirement benefits. The Employees Retirement System is seeking reimbursement from the Commonwealth in the amount of \$77.4 million for cumulative benefits paid to beneficiaries through June 30, 2005. The Employees

Retirement System projects an additional shortfall of \$39.4 million for fiscal year 2006 in connection with payments pursuant to special benefit laws. OMB believes that the basis of the claims from the Employees Retirement System is valid but that the amounts claimed remain to be verified and reconciled. Recently, the Employees Retirement System received a \$42.9 million payment from OMB to cover shortfalls related to payments made in connection with special benefit laws. OMB does not recognize as a Commonwealth liability part of the claims by the Teachers Retirement System (\$119 million). OMB and the Teachers Retirement System are currently under inter-agency arbitration in an effort to resolve their differences. Pursuant to Act No. 91 of May 13, 2006, the Commonwealth must use any future budget surplus to pay any amounts owed to the retirement systems.

For more details about the retirement systems and their finances, see *Retirement Systems* in *Appendix I*.

### **Tax and Fiscal Reform and Government Reorganization Plan**

In an effort to address the Commonwealth's structural budget imbalance and its other fiscal difficulties, the Executive Branch and the Legislative Assembly enacted and the Governor signed legislation providing for tax reform and fiscal reform, as discussed below. The tax reform legislation is aimed at increasing revenues by expanding the tax base through the implementation of a broad-based sales tax. The fiscal reform legislation is aimed at limiting expenditures in relation to past spending rates and stabilizing expenditure growth at a level below that of recurring revenues.

*Tax Reform.* Act No. 117 of July 4, 2006 ("Act 117") amends the Puerto Rico Internal Revenue Code of 1994 (the "PR Code") to provide, among other things, for a general sales and use tax of 5.5% to be imposed by the central government (the "Central Government Sales Tax"). Act 117 also authorizes each municipal government to impose a municipal sales and use tax of 1.5% (the "Municipal Sales Tax" and, together with the Central Government Sales Tax, the "Sales Tax"). In general, the Municipal Sales Tax has the same tax base, exemptions (except for unprocessed foods) and limitations as those provided for the Central Government Sales Tax. Act 117 also provides certain income tax reductions to address the regressive effect of the Sales Tax on taxpayers in lower income tax brackets.

The Sales Tax is imposed on the sale, use, consumption and storage of taxable items, which include tangible personal property, taxable services, admission rights and certain other types of transactions covering separable and identifiable taxable items which are sold for a single price, subject to certain exceptions and limitations provided therein. The Sales Tax will not be imposed on, among other things: (i) taxable items acquired by merchants for resale, (ii) taxable items acquired by manufacturing plants, (iii) taxable items acquired for use and consumption outside of Puerto Rico, (iv) certain food products that do not need to be heated before their sale, (v) prescription drugs, (vi) the rental payments received by a lessor of real property which is used for residential or commercial purposes, (vii) services provided by designated professionals, (viii) cash, cash equivalents, stocks, bonds, notes, mortgage loans, insurance, securities and interest derived for the use or forbearance of money, (ix) sales of real property, and (x) leases in which the Industrial Development Company is the owner of the property.

Act 117 repeals the 5% general excise tax imposed on imported goods and the 3.6% general excise tax imposed on goods manufactured in Puerto Rico. Certain items, such as fuel, crude oil and petroleum products, and vehicles, however, remain subject to the excise tax previously applicable to such items and will not be subject to the Sales Tax.

The Sales Tax and the repeal of the 5% general excise tax will be effective on November 15, 2006. Municipalities, however, may implement the Municipal Sales Tax starting on July 1, 2006, and some have already done so. The revenues derived from the Sales Tax will be distributed as follows: (i) municipal governments will retain 1.3% of the Sales Tax, (ii) the Financial Assistance Fund, created by Act No. 91 of May 13, 2006, will receive 1% of the Sales Tax, and (iii) the General Fund will receive 4.7% of the Sales Tax. The Secretary of the Treasury projects that each percentage point of the Sales Tax will generate annually approximately \$191 million of gross revenues and that the Sales Tax will generate total annual gross revenues of approximately \$1.337 billion. The additional revenues to be generated by the Sales Tax will be partly offset by the partial elimination of the 5% general excise tax and the effect of the income tax reduction measures included in Act 117.

Act 117 also provides for special income tax rates with respect to certain transactions occurring on and between July 1, 2006 and December 31, 2006. These special tax rates will apply to eligible dividends declared by domestic corporations or partnerships and “built-in” gains associated with capital assets held for periods in excess of six months. These special tax rates are only available for transactions in connection with capital assets consisting of stock or participations of domestic and foreign corporations and partnerships, and real property located in Puerto Rico. In the case of resident corporations and partnerships, these special tax rates apply only to real property located in Puerto Rico.

The Secretary of the Treasury expects the aforementioned provisions of Act 117 to generate approximately \$264 million by December 31, 2006. The Legislative Assembly, however, authorized the Governor to increase by Executive Order the Sales Tax by 1% if these provisions do not generate \$1 billion by December 31, 2006. This 1% increase in the Sales Tax would remain in effect until it has produced, along with the aforementioned provisions of Act 117, a total of \$1 billion.

Members of the House of Representatives have indicated that they may challenge the validity of the Sales Tax because the House of Representatives intended to enact a 6.5% aggregate sales and use tax (consisting of a 5.5% aggregate sales and use tax, which includes the portion attributable to the municipalities, plus a 1% increase at the Governor’s discretion). The Secretary of Justice, however, has opined that any potential challenge to the Sales Tax rate would be without merit.

*Fiscal Reform Legislation.* On May 25, 2006, the Governor signed legislation providing for a fiscal reform of the Commonwealth government (the “Fiscal Reform Legislation”). The legislation applies to every instrumentality and entity of the Executive Branch funded, in whole or in part, from the General Fund and sets forth as the public policy of the Commonwealth the reduction of government spending, the elimination or consolidation of redundant agencies, the reduction of government payroll without causing the layoff of regular employees or increasing

the actuarial liability of the retirement systems, the limitation of unnecessary, extravagant or excessive spending, and the limitation of public relations and other similar expenses. For a discussion of the Fiscal Reform Legislation, see “Fiscal Reform” under *Budget of the Commonwealth of Puerto Rico* in *Appendix I*.

Despite his approval of the Fiscal Reform Legislation, the Governor has stated that certain of its provisions may be unconstitutional because they infringe on Executive Branch prerogatives. As such, the Governor has informed the Legislative Assembly that certain provisions of the Fiscal Reform Legislation will be implemented at the Executive Branch’s discretion and through the use of the Executive Branch’s prerogatives. There is no assurance that the Fiscal Reform Legislation will generate the expected savings or that it will be implemented as enacted.

*Government Reorganization Plan.* The Commonwealth has launched the Government Efficiency Project (the “Project”) as part of its efforts to implement a thorough fiscal reform. The main objective of the Project is to review and analyze the functions, financial situation, and performance of every government agency and public corporation. This review and analysis will permit the Commonwealth to implement a comprehensive reorganization via the restructuring, consolidation, and/or elimination of public entities. The Project’s aim is to refocus the Commonwealth’s resources in a more efficient and effective manner, geared towards implementing a “customer service” culture in public service. The Project was launched on June 22, 2006, and is referred to as the “100 Day Plan.” The Project’s purpose is to establish the parameters, objectives, and goals of the Commonwealth’s restructuring efforts in order to provide a cohesive and integrated action plan for its implementation.

### **Fiscal Year 2007 Budget**

On July 10, 2006, the Governor signed a General Fund budget for fiscal year 2007 of \$9.488 billion, or approximately \$195 million less than the estimated expenditures for fiscal year 2006 of \$9.683 billion (excluding the Additional Expenditures). This reduction of approximately \$195 million is attributable principally to decreases in the amount allocated to the Department of Education and certain health related expenditures. Currently, the Department of Education is working on an internal restructuring to reduce its expenditures so as to remain within its reduced operating budget. The Commonwealth expects to cover certain of its health related expenditures with a fund transfer from the State Insurance Fund of \$230 million. This transfer, however, will be subject to approval by the Legislative Assembly.

The Secretary of the Treasury’s revenue projection for fiscal year 2007 is \$9.163 billion, an increase of \$618 million, or 7.2%, from estimated net revenues for fiscal year 2006 of \$8.545 billion. The Secretary of the Treasury’s revenue projection for fiscal year 2007 consists of \$8.899 billion of recurring revenues, a 4.1% increase over fiscal year 2006, and \$264 million to be generated by certain non-recurring tax measures. See “Tax and Fiscal Reform and Government Reorganization Plan – Tax Reform” above. The revenue projections for fiscal year 2007 have been adjusted to take into account (i) the Planning Board’s downward revision of its forecast for real growth in gross national product from 2.5% to 0.6%, (ii) the substitution of the Sales Tax for the 5% general excise tax (4.7% of which Sales Tax is allocated to the General

Fund) starting on November 15, 2006 through June 30, 2007, and (iii) certain income tax rate reductions included in the tax reform legislation. See “Summary and Management’s Discussion of General Fund Results – Fiscal Year 2007 Projected Revenues” under *Puerto Rico Taxes, Other Revenues, and Expenditures* in *Appendix I*.

The revenues projected by the Secretary of the Treasury for fiscal year 2007 include approximately \$643 million from the implementation of the Sales Tax. This amount consists of the 4.7% allocable to the General Fund for the period from November 15, 2006 through June 30, 2007 and the additional 1% that the Legislative Assembly authorized the Governor to impose, as discussed above, beginning on February 1, 2007. Although the projections include the additional 1% Sales Tax for a five month period in fiscal year 2007, the government will examine alternatives (including cost cutting measures) that would avoid the imposition of such additional Sales Tax. Only in the event of extraordinary circumstances, and once all other alternatives are exhausted, would that option be exercised. The additional revenues to be generated by the Sales Tax during fiscal year 2007 will be partly offset by a projected \$368 million reduction in revenues due to the partial elimination of the 5% general excise tax on November 15, 2006 and a projected \$166 million reduction in revenues due to the income tax reductions provided by Act 117.

The Commonwealth’s budgeted expenditures for fiscal year 2007 of \$9.488 billion exceed projected revenues of \$9.163 billion by approximately \$325 million. In addition, the Commonwealth must cover a \$243 million cash shortfall relating to fiscal year 2006 and a \$52 million cash shortfall relating to fiscal year 2007 consisting of (i) certain payments excluded from the fiscal year 2007 budget and (ii) temporary differences in cash flow during fiscal year 2007. The Commonwealth expects to cover this combined budget deficit and cash shortfall of \$620 million through the implementation of additional expenditure reducing measures, a possible increase in tax revenues resulting from the reduction of the uncertainty surrounding the government’s fiscal crisis, and cash management mechanisms. The possible increase in tax revenues may be tempered by the adverse economic impact resulting from increases in the price of oil and the implementation of the Sales Tax.

The Commonwealth has also excluded from the fiscal year 2007 budget approximately \$522 million of debt service payments on its outstanding appropriation debt. Of this amount, Government Development Bank advanced and, on July 15, 2006, deposited with the trustee \$303 million corresponding to debt service of the Public Finance Corporation. Additional debt service requirements for fiscal year 2007 will be covered with amounts to be deposited in the Financial Assistance Fund, a special fund created by Act No. 91 of May 13, 2006. The Financial Assistance Fund will be funded with 1% of the Sales Tax, which is expected to generate annually approximately \$191 million. However, due to the implementation of the Sales Tax on November 15, 2006, the 1% Sales Tax is expected to generate approximately \$120 million for fiscal year 2007. The Commonwealth is currently evaluating various restructuring alternatives for its outstanding appropriation debt in order to cover these debt service payments with the expected revenues of the Financial Assistance Fund. Amounts not covered by the Financial Assistance Fund, if any, would have to be covered by additional legislative appropriations from the Commonwealth’s General Fund.

## **Rating Action Involving the Commonwealth**

*Recent Rating Action.* On July 20, 2006, Standard & Poor's Rating Services, a division of The McGraw-Hill Companies, Inc. ("S&P"), confirmed its "BBB" and "BBB-" rating on the Commonwealth's general obligation debt and appropriation debt, respectively, and removed the rating from CreditWatch with negative implications, where it had been placed on March 22, 2006. S&P's ratings outlook, however, remains negative.

On July 21, 2006, Moody's Investors Service ("Moody's") confirmed its "Baa3" and "Ba1" rating on the Commonwealth's general obligation debt and appropriation debt, respectively, and removed the ratings from Watchlist with negative implications, where it had been placed on February 24, 2006. Moody's ratings outlook, however, also remains negative.

*Previous Rating Action.* On March 22, 2006, S&P placed the Commonwealth's rating on CreditWatch with negative implications as a result of the Commonwealth's anticipated budget deficit for fiscal year 2006, slow progress on tax and fiscal reform and the apparent political impasse regarding these measures. This action had been preceded in May 2005 by a reduction in S&P's rating of the Commonwealth's general obligation debt and appropriation debt rating from "A-" to "BBB" and from "BBB" to "BBB-," respectively.

On May 8, 2006, Moody's downgraded the Commonwealth's general obligation and appropriation bond ratings from "Baa2" to "Baa3" and from "Baa3" to "Ba1," respectively, and kept the ratings on Watchlist for possible further downgrade. Moody's action reflected the Commonwealth's strained financial condition, ongoing political conflict and lack of agreement regarding the measures necessary to end the government's multi-year trend of financial deterioration. For a discussion of previous rating actions affecting the Commonwealth, see "Rating of Commonwealth General Obligation Bonds" under *Debt* in *Appendix I*.

## **PLAN OF FINANCING**

The net proceeds of the Series A Bonds will be deposited in the 2006 Public Improvements Fund established under Act 43 and will be used to carry out certain capital improvements programs authorized by the Legislature in Act 43. The net proceeds of the Series 2006 B Bonds will be used to refinance a portion of a Government Development Bank line of credit which the Secretary of the Treasury drew upon to pay a portion of the Commonwealth's general obligation bonds debt service for fiscal year 2006.

## Sources and Uses of Funds

### Sources:

Principal amount of the Bonds.....	\$835,650,000.00
Original Issue Premium .....	18,412,327.10
Total sources .....	<u>\$854,062,327.10</u>

### Uses:

Deposit into the 2006 Public Improvements Fund .....	\$507,050,871.90
Repayment of Government Development Bank line of credit.....	338,000,000.00
Underwriting discount, bond insurance premium, legal, printing, and other financing expenses.....	9,011,455.20
Total uses .....	<u>\$854,062,327.10</u>

## THE BONDS

### General

The Bonds will be dated, bear interest at such rates (except for the CPI Bonds, as defined below), be payable at such times, and mature on the dates and in the principal amounts set forth on the cover and inside cover page of this Official Statement. The Bonds (other than the CPI Bonds) are subject to redemption at the times and at the prices set forth below in “Redemption.” Banco Popular de Puerto Rico will serve as paying agent and registrar (the “Registrar”) for the Bonds.

The \$30,005,000 Series A Bonds maturing on July 1, 2018, \$31,280,000 Series A Bonds maturing on July 1, 2019, \$32,625,000 Series A Bonds maturing on July 1, 2020, and \$32,815,000 Series A Bonds maturing on July 1, 2021 bear interest at the CPI Rate, as indicated on the inside front cover (the “CPI Bonds”). The CPI Rate and its calculation are described in *Appendix III*. The CPI Rate is a variable interest rate based on changes in the Consumer Price Index. Holders of the CPI Bonds should review *Appendix III* with respect to further details on the CPI Bonds and the CPI Rate.

In connection with the CPI Bonds, the Commonwealth will enter into an interest rate swap agreement with an affiliate of Morgan Stanley, the lead underwriter of the Bonds, as described in *Appendix III*. The Commonwealth is obligated to make debt service payments on the Bonds regardless of the performance of a swap provider of its obligations under the interest rate swap agreement.

### Book-Entry Only System

The following information concerning The Depository Trust Company (“DTC”), New York, New York and DTC’s book-entry system has been obtained from DTC. Neither the Commonwealth nor the Underwriters take any responsibility for the accuracy thereof.

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully registered bonds registered in the name of Cede & Co. (DTC's partnership nominee) or such other nominee as may be requested by an authorized representative of DTC. One fully registered bond will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934, as amended. DTC holds and provides asset servicing for over 2.2 million issues of U.S. and non-U.S. equity, corporate and municipal debt, and money market instruments from over 100 countries that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC, in turn, is owned by a number of Direct Participants of DTC and Members of the National Securities Clearing Corporation, Fixed Income Clearing Corporation, and Emerging Markets Clearing Corporation (NSCC, FICC, and EMCC, also subsidiaries of DTCC), as well as by the New York Stock Exchange, Inc., the American Stock Exchange LLC, and the National Association of Securities Dealers, Inc. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has the highest rating issued by S&P: "AAA." The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com) and [www.dtc.org](http://www.dtc.org).

Purchases of the Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of a Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchases. Beneficial Owners are, however, expected to receive written confirmations providing details of their transactions, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co, or such other nominee as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and

their registration in the name of Cede & Co. or such other nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the bond documents. For example, Beneficial Owners may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Commonwealth as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on such record date (identified in a listing attached to the Omnibus Proxy).

Principal, redemption premium, if any, and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Commonwealth, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, its nominee, or the Commonwealth, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal, redemption premium, if any, and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Commonwealth, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Commonwealth or the Registrar. Under

such circumstances, in the event that a successor securities depository is not obtained, definitive Bonds will be printed and delivered.

The Commonwealth may decide to discontinue use of the system of book-entry only transfers through DTC (or a successor depository). In that event, definitive Bonds will be printed and delivered.

### **Payments and Transfers**

No assurance can be given by the Commonwealth that DTC will make prompt transfer of payments to the Participants or that Participants will make prompt transfer of payments to Beneficial Owners. The Commonwealth is not responsible or liable for payment by DTC or Participants or for sending transaction statements or for maintaining, supervising or reviewing records maintained by DTC or Participants.

For every transfer and exchange of the Bonds, the Beneficial Owners may be charged a sum sufficient to cover any tax, fee or other charge that may be imposed in relation thereto.

### **Discontinuance of the Book-Entry Only System**

In the event that the book-entry only system is discontinued, the following provisions will apply: principal of and redemption premium, if any, on the Bonds shall be payable in lawful money of the United States of America at the principal office of the Registrar in San Juan, Puerto Rico. Interest on the Bonds will be payable by check mailed to the respective addresses of the registered owners determined as of the 15<sup>th</sup> day of the month preceding the interest payment date as shown on the registration books of the Commonwealth maintained by the Registrar. The Bonds will be issued only as registered bonds without coupons in denominations of \$5,000 or any integral multiple thereof. The transfer of the Bonds will be registrable and they may be exchanged at the corporate trust office of the Registrar in San Juan, Puerto Rico, upon the payment of any taxes or other governmental charges required to be paid with respect to such transfer or exchange.

### **Authorization**

Section 2 of Article VI of the Constitution of the Commonwealth provides that the power of the Commonwealth to contract and to authorize the contracting of debts shall be exercised as determined by the Legislative Assembly. Pursuant to this power, the Legislative Assembly enacted Act 43, which authorizes the Secretary of the Treasury to issue the Series A Bonds pursuant to one or more resolutions adopted by the Secretary of the Treasury and approved by the Governor. In accordance with Act 43, the Secretary of the Treasury adopted and the Governor approved the Series A Bond Resolution.

Act 33 authorizes the Secretary of the Treasury to issue the Series 2006 B Bonds pursuant to one or more resolutions adopted by the Secretary of the Treasury and approved by the Governor. In accordance with Act 33, the Secretary of the Treasury adopted and the Governor approved the Series 2006 B Bond Resolution.

## Redemption

The Bonds (other than the CPI Bonds, which are not subject to redemption) maturing on or after July 1, 2016 are subject to redemption prior to maturity as described below.

*Optional Redemption.* At the option of the Secretary of the Treasury and upon at least 30 days' notice, the Bonds (other than the CPI Bonds) maturing on or after July 1, 2016 are subject to redemption, from any moneys that may be available for that purpose (other than from moneys set aside in respect of an amortization requirement), prior to maturity, on and after July 1, 2016, either in whole or in part (and if in part, in such order of maturity as directed by the Secretary of the Treasury), on any date, at the principal amount of the Bonds to be redeemed, together with accrued interest to the date fixed for redemption, without premium.

*Mandatory Redemption.* The Bonds maturing July 1, 2030, July 1, 2032 and July 1, 2035 (the "Term Bonds") are subject to redemption to the extent of the respective amortization requirements therefor set forth below (less the amount applied to the purchase of any such Term Bonds and otherwise subject to adjustment as described below), upon at least 30 days' notice, on July 1, 2028, July 1, 2030 and July 1, 2033, respectively, and on July 1 in each year thereafter at a redemption price of par plus accrued interest to the dates fixed for redemption:

### Amortization Requirements for the Term Bonds Due

<u>Year</u>	<u>July 1, 2030</u>	<u>July 1, 2032</u>	<u>July 1, 2035</u>
2028	\$48,225,000		
2029	50,755,000		
2030	29,530,000*	\$23,890,000	
2031		56,225,000	
2032		59,180,000*	
2033			\$62,285,000
2034			65,400,000
2035			68,670,000*
Average Life	22.75 years	25.15 years	27.92 years

\* Maturity

If the amount of the Term Bonds purchased or redeemed in a fiscal year exceeds the amount of the amortization requirement for such Bonds for such fiscal year, the amortization requirement for such Bonds may be decreased for such subsequent fiscal years and in such amounts aggregating the amount of such excess as the Secretary of the Treasury shall determine.

### Notice of Redemption; Effect of Redemption

Any redemption of the Bonds, either in whole or in part, shall be made upon at least a 30-day prior notice by mail to DTC or, if the book-entry only system described above has been discontinued, by first class mail, postage prepaid, to all registered owners of the Bonds to be redeemed in the manner and under the terms and conditions provided in the Bond Resolutions.

On the date designated for redemption, notice having been given as provided in the Bond Resolutions and moneys for payment of the principal of and accrued interest on the Bonds or portions thereof so called for redemption being held by the Registrar, interest on the Bonds or portions thereof so called for redemption shall cease to accrue.

Each notice of redemption shall contain, among other things, the particular Bonds (or portions thereof) being called for redemption, the redemption date and price and the address at which such Bonds are to be surrendered for payment of the redemption price. Any defect in such notice or the failure so to mail any such notice to DTC in respect of, or the registered owner of, any Bond will not affect the validity of the proceedings for the redemption of any other Bond.

If less than all the Bonds of any maturity are called for redemption, the particular Bonds so called for redemption shall be selected by the Registrar by such method as it deems fair and appropriate, except that so long as the book-entry only system shall remain in effect, in the event of any such partial redemption, DTC shall reduce the credit balances of the applicable DTC Participants in respect of the Bonds and such DTC Participants shall in turn select those Beneficial Owners whose ownership interests are to be extinguished by such partial redemption, each by such method as DTC or such DTC Participant, as the case may be, in its sole discretion, deems fair and appropriate.

## **Security**

### *Provision for Payment of Public Debt*

Act 43 and Act 33 provide that the good faith, credit and taxing power of the Commonwealth are irrevocably pledged for the prompt payment of the principal of and interest on the bonds issued under the provisions of Act 43 and Act 33. The Secretary of the Treasury is authorized and directed under Act 43 and Act 33 to pay the principal of and interest on the Bonds as the same become due and payable from any funds available for such purpose with the Department of the Treasury in the fiscal year in which such payment is due. Act 43 and Act 33 provide that the provisions contained therein with respect to the payment of the principal of and interest on the Bonds shall be considered to be a continuous appropriation for the Secretary of the Treasury to make such payments, even though no specific appropriations are made for such purposes. The payments under Act 43 and Act 33 are required to be made pursuant to the provisions of the laws of the Commonwealth that regulate the disbursement of public funds.

The Constitution of Puerto Rico provides that public debt of the Commonwealth will constitute a first claim on available Commonwealth revenues. Public debt includes general obligation bonds and notes of the Commonwealth and any payments required to be made by the Commonwealth under its guarantees of bonds and notes issued by its public instrumentalities.

The Commonwealth has allocated certain motor vehicle fuel taxes, crude oil and derivative products excise taxes and license fees to Puerto Rico Highway and Transportation Authority (the "Highway Authority"). The amounts so allocated, however, are subject to first being applied to payment of the principal of and interest on the Commonwealth public debt, but only if and to the extent that all other available revenues of the Commonwealth are insufficient

for that purpose. The Commonwealth has never applied such amounts to the payment of its public debt.

Since fiscal year 1989, the Commonwealth has pledged to Puerto Rico Infrastructure Financing Authority certain federal excise taxes imposed on alcoholic beverages and tobacco products produced in Puerto Rico and sold in the United States, which taxes are returned to the Commonwealth. The amounts so pledged, however, are subject to first being applied to payment of the principal of and interest on the Commonwealth public debt, but only if and to the extent that all other available revenues of the Commonwealth are insufficient for that purpose. The Commonwealth has never applied such amounts to the payment of its public debt.

The Constitution expressly empowers a holder of bonds and notes evidencing public debt to bring suit against the Secretary of the Treasury to require application of available revenues, including surplus, to the payment of principal of and interest on public debt when due.

#### *Special Fund for the Bonds (General Obligation) Debt Service*

Act No. 83 of the Legislature of Puerto Rico, approved on August 30, 1991, as amended, provides for the levy of an annual special tax of 1.03% of the assessed value of all real and personal property not exempt from taxation. The proceeds of said tax are credited to the Commonwealth Debt Redemption Fund (the "Redemption Fund"), for application to the payment of general obligation bonds and notes of the Commonwealth.

Act No. 39 of the Legislature of Puerto Rico, approved on May 13, 1976, as amended ("Act No. 39"), requires the Secretary of the Treasury to transfer each month from available funds of the Commonwealth to the Redemption Fund such amounts which, together with certain other funds deposited therein, will be equal to the sum of one-sixth of the interest to be paid in the next six months and one-twelfth of the principal to be paid or required to be amortized within the next twelve months on all bonds and notes of the Commonwealth for which its full faith and credit are pledged as the same become due and all bonds and notes of the Commonwealth for which the guaranty of the Commonwealth has been exercised. Moneys in the Redemption Fund are held in trust by Government Development Bank. Act No. 39 provides that the obligation of the Secretary of the Treasury to make the above transfers is cumulative, and the amount of any deficiency in any month shall be added to the amount of transfers required in future months until such deficiency has been fully paid.

Act No. 39 expressly relates to direct obligations of the Commonwealth. It may also apply to the payment of Commonwealth guaranteed obligations of public corporations outstanding prior to the date of its adoption but not to the payment of bonds and other obligations of such public corporations guaranteed by the Commonwealth issued after the date of its adoption.

#### **Payment Record**

The Commonwealth has never defaulted on the payment of principal of or interest on any of its debt.

## **Debt Limitation**

Section 2 of Article VI of the Constitution of Puerto Rico provides that direct obligations of the Commonwealth evidenced by full faith and credit bonds or notes shall not be issued if the amount of the principal of and interest on such bonds and notes and on all such bonds and notes theretofore issued which is payable in any fiscal year, together with any amount paid by the Commonwealth in the preceding fiscal year on account of bonds or notes guaranteed by the Commonwealth, exceeds 15% of the average annual revenues raised under the provisions of Commonwealth legislation and covered into the Treasury of Puerto Rico (hereinafter “internal revenues”) in the two fiscal years preceding the then current fiscal year. Section 2 of Article VI does not limit the amount of debt that the Commonwealth may guarantee so long as the 15% limitation is not exceeded. Internal revenues consist principally of income taxes, property taxes and excise taxes. Certain revenues, such as federal excise taxes on offshore shipments of alcoholic beverages and tobacco products and customs duties, which are collected by the United States Government and returned to the Treasury of Puerto Rico, and motor vehicle fuel taxes and license fees, which are allocated to the Highway Authority, are not included as internal revenues for the purpose of calculating the debt limit, although they may be available for the payment of debt service.

All or a portion of the proceeds of certain refunding bonds issued by the Commonwealth were invested in guaranteed investment contracts or federal agency securities (in each case rated in the highest rating category by Moody’s and S&P), none of which is eligible to be used for legal defeasance under Puerto Rico law (“non-eligible investments”). Since bonds refunded with proceeds invested in non-eligible investments are not legally defeased, such bonds are treated as outstanding for purposes of the 15% debt limitation.

Joint Resolution No. 2104 of September 30, 2004 (“Joint Resolution No. 2104”), authorized the Commonwealth to enter into interest rate exchange agreements with respect to the Commonwealth’s \$447,875,000 Public Improvement Refunding Bonds, Series 2004 B (the “Series 2004 B Bonds”), which were issued as variable rate bonds. Joint Resolution No. 2104 allows the Commonwealth to calculate the constitutional debt limitation using (i) the fixed rate it is required to pay under any interest rate exchange agreement entered into by the Commonwealth in connection with the Series 2004 B Bonds, and (ii) the lesser of (A) the maximum interest rate allowed by law, and (B) the maximum interest rate set forth in the resolution approving the bonds, if any, in connection with the Commonwealth’s \$279,240,000 Public Improvement Refunding Bonds, Series 2004 A (the “Series 2004 A Bonds”) and any Series 2004 B Bonds for which no interest rate exchange agreement is executed. In November 2004, the Commonwealth entered into two interest rate exchange agreements with respect to the Series 2004 B Bonds.

After giving effect to the issuance of the Bonds, future maximum annual debt service for the Commonwealth’s outstanding general obligation debt is \$768,843,249.58 in the fiscal year ending June 30, 2020 (based on the assumption that (i) the bonds refunded with non-eligible investment are treated as being outstanding, (ii) the Series 2004 A Bonds bear interest at their actual rate per annum through July 1, 2012 and thereafter at 12% per annum, and (iii) the Series 2004 B Bonds and the CPI Bonds bear interest at 12% per annum). This amount (\$768,843,249.58) is equal to 9.48% of \$8,113,386,000, which is the average of the adjusted

internal revenues for the fiscal year ended June 30, 2005 and the currently estimated adjusted internal revenues for the fiscal year ended June 30, 2006. If the bonds refunded with non-eligible investments were treated as not being outstanding, and the interest on the Series 2004 B Bonds and the CPI Bonds is calculated using the fixed rate paid by the Commonwealth under the interest rate exchange agreements executed in connection with such bonds, the percentage referred to in the preceding sentence would be 8.38%.

Debt service for the Puerto Rico Aqueduct and Sewer Authority (“PRASA”) guaranteed bonds of \$30,120,768 was paid by PRASA during fiscal year 2006 (including, for this purpose, debt service payments due and paid on July 1, 2006) and, thus, is not included in the calculation of the 15% debt limitation. See “Other Public Corporations – Aqueduct and Sewer Authority” under *Public Corporations* in *Appendix I*. In the event PRASA is unable to make any portion of the future debt service payments on its guaranteed bonds, the Commonwealth would be required to make such payments under its guarantee from the General Fund and such debt service would be included in the calculation of the 15% debt limitation.

### **Maturity Limitation**

The Constitution provides that no bonds or notes of the Commonwealth shall mature later than 30 years from their date of issue, except bonds or notes for housing facilities, which shall mature in no more than 40 years.

## **BOND INSURANCE**

### **The Assured Insurance Policy**

The following information is not complete and reference is made to *Appendix IV* for a specimen of the Assured Insurance Policy.

Assured has made a commitment to issue the Assured Insurance Policy relating to the Assured Insured Bonds, effective as of the date of issuance of the Assured Insured Bonds. Under the terms of the Assured Insurance Policy, Assured will unconditionally and irrevocably guarantee to pay that portion of principal of and interest on the Assured Insured Bonds that become Due for Payment but shall be unpaid by reason of Nonpayment by the Commonwealth (the “Insured Payments”). Insured Payments shall not include any additional amounts owing by the Commonwealth solely as a result of the failure by the Registrar to pay such amount when due and payable, including without limitation any such additional amounts as may be attributable to penalties or to interest accruing at a default rate, to amounts payable in respect of indemnification, or any other additional amounts payable by the Registrar by reason of such failure. The Assured Insurance Policy is non-cancelable for any reason, including without limitation the non-payment of premium.

“Due for Payment” means, when referring to the principal of the Assured Insured Bonds, the stated maturity date thereof, or the date on which the Assured Insured Bonds shall have been duly called for mandatory sinking fund redemption, and does not refer to any earlier date on which payment is due by reason of a call for redemption (other than by mandatory sinking fund

redemption), acceleration or other advancement of maturity (unless Assured in its sole discretion elects to make any principal payment, in whole or in part, on such earlier date) and, when referring to interest on the Assured Insured Bonds, means the stated dates for payment of interest.

“Nonpayment” means, in respect of the Assured Insured Bonds, the failure of the Commonwealth to have provided sufficient funds to the Registrar for payment in full of all principal and interest Due for Payment on the Assured Insured Bonds and any amount that is paid, credited, transferred or delivered to the holder of the Assured Insured Bond in respect of any Insured Payment by the Registrar, which amount has been rescinded or recovered from or otherwise required to be returned or repaid by such holders pursuant to the United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction that such payment constitutes an avoidable preference with respect to such holder. Nonpayment does not include nonpayment of principal or interest caused by the failure of the Registrar, to pay such amount when due and payable.

Assured will pay each portion of an Insured Payment that is Due for Payment and unpaid by reason of Nonpayment by the Commonwealth to the Registrar, as beneficiary of the Assured Insurance Policy on behalf of the holders of the Assured Insured Bonds, on the later to occur of (i) the date such principal or interest becomes Due for Payment, or (ii) the business day next following the day on which Assured shall have received a completed notice of claim therefor in accordance with the terms of the Assured Insurance Policy.

Assured shall be fully subrogated to the rights of the holders of the Assured Insured Bonds to receive payments in respect of the Insured Payments to the extent of any payment by Assured under the Assured Insurance Policy.

The Assured Insurance Policy is not covered by any insurance or guaranty fund established under New York, California, Connecticut or Florida insurance law.

*Assured.* Assured is a Maryland-domiciled insurance company regulated by the Maryland Insurance Administration and licensed to conduct financial guaranty insurance business in forty-eight states, the District of Columbia and the Commonwealth. Assured commenced operations in 1988. Assured is a wholly owned, indirect subsidiary of Assured Guaranty Ltd. (“AGL”), a Bermuda-based holding company whose shares are publicly held and are listed on the New York Stock Exchange under the symbol “AGO.” AGL, through its operating subsidiaries, provides credit enhancement products to the public finance, structured finance and mortgage markets. Neither AGL nor any of its shareholders is obligated to pay any debts of Assured or any claims under any insurance policy issued by Assured.

Assured is subject to insurance laws and regulations in Maryland and in New York (and in other jurisdictions in which it is licensed) that, among other things, (i) limit Assured’s business to financial guaranty insurance and related lines, (ii) prescribe minimum solvency requirements, including capital and surplus requirements, (iii) limit classes and concentrations of investments, (iv) regulate the amount of both the aggregate and individual risks that may be insured, (v) limit the payment of dividends by Assured, (vi) require the maintenance of

contingency reserves, and (vii) govern changes in control and transactions among affiliates. Certain state laws to which Assured is subject also require the approval of policy rates and forms.

Assured's financial strength is rated "AAA" by S&P, "AAA" by Fitch, Inc. and "Aa1" by Moody's. Each rating of Assured should be evaluated independently. An explanation of the significance of the above ratings may be obtained from the applicable rating agency. The above ratings are not recommendations to buy, sell or hold any security, and such ratings are subject to revision or withdrawal at any time by the rating agencies. Any downward revision or withdrawal of any of the above ratings may have an adverse effect on the market price of any security guaranteed by Assured. Assured does not guaranty the market prices of the securities it guarantees, nor does it guaranty that the ratings on such securities will not be revised or withdrawn.

*Capitalization of Assured.* As of December 31, 2005, Assured had total admitted assets of \$1,140,661,558 (audited), total liabilities of \$844,915,840 (audited), total surplus of \$295,745,718 (audited) and total statutory capital (surplus plus contingency reserves) of \$854,790,565 (audited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities. As of March 31, 2006, Assured had total admitted assets of \$1,160,477,684 (unaudited), total liabilities of \$861,418,983 (unaudited), total surplus of \$299,058,701 (unaudited) and total statutory capital (surplus plus contingency reserves) of \$877,656,891 (unaudited) determined in accordance with statutory accounting practices prescribed or permitted by insurance regulatory authorities.

The Maryland Insurance Administration recognizes only statutory accounting practices for determining and reporting the financial condition and results of operations of an insurance company, for determining its solvency under the Maryland Insurance Code, and for determining whether its financial condition warrants the payment of a dividend to its stockholders. No consideration is given by the Maryland Insurance Administration to financial statements prepared in accordance with accounting principles generally accepted in the United States ("GAAP") in making such determinations.

The following documents are hereby incorporated by reference into this Official Statement and shall be deemed to be a part hereof: (i) the consolidated balance sheets of Assured as of December 31, 2005 and December 31, 2004 and the related consolidated statements of operations and comprehensive income, of shareholder's equity and of cash flows for each of the three years in the period ended December 31, 2005, prepared in accordance with GAAP, included as Exhibit 99.1 to the Annual Report on Form 10-K of AGL for the fiscal year ended December 31, 2005 (which was filed by AGL with the Securities and Exchange Commission (the "SEC") on March 2, 2006); (ii) the unaudited consolidated balance sheet and statement of shareholder's equity of Assured as of and for the period ended March 31, 2006, respectively, and the related consolidated statements of operations and comprehensive income and cash flows for the three months ended March 31, 2006 and March 31, 2005, prepared in accordance with GAAP, included as Exhibit 99.1 to the Quarterly Report on Form 10-Q for the quarterly period ended March 31, 2006 (which was filed by AGL with the SEC on May 10, 2006); (iii) the Current Reports on Form 8-K filed by AGL with the SEC on April 12, 2006 and May 9, 2006, as they relate to Assured.

Any statement contained in a document incorporated herein by reference or contained herein under the heading “The Assured Bond Insurance Policy” shall be modified or superseded for purposes of this Official Statement to the extent that a statement contained herein or in any subsequently filed document which is incorporated by reference herein also modifies or supersedes such statement. Any statement so modified or superseded shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement.

All consolidated financial statements of Assured included in documents filed by AGL with the SEC pursuant to Section 13(a), 13(c), 14 or 15(d) of the Securities Exchange Act of 1934, as amended, subsequent to the date of this Official Statement and prior to the termination of the offering of the Assured Insured Bonds shall be deemed to be incorporated by reference into this Official Statement and to be a part hereof from the respective dates of filing such consolidated financial statements.

Copies of the consolidated financial statements of Assured incorporated by reference herein and of the statutory financial statements filed by Assured with the Maryland Insurance Administration are available upon request by contacting Assured at 1325 Avenue of the Americas, New York, New York 10019 or by calling Assured at (212) 974-0100.

Assured makes no representation regarding the Assured Insured Bonds or the advisability of investing in the Assured Insured Bonds. In addition, Assured makes no representation regarding, nor does it accept any responsibility for the accuracy or completeness of this Official Statement or any information or disclosure contained herein, or omitted herefrom, other than with respect to the accuracy of the information regarding Assured supplied by Assured and presented under the heading “The Assured Insurance Policy.”

### **The FGIC Insurance Policy**

The following information has been furnished by FGIC for use in this Official Statement. Reference is made to *Appendix V* for a specimen of FGIC’s Insurance Policy.

Concurrently with the issuance of the FGIC Insured Bonds, FGIC will issue its FGIC Insurance Policy for the FGIC Insured Bonds. The FGIC Insurance Policy unconditionally guarantees the payment of that portion of the principal or accreted value (if applicable) of and interest on the FGIC Insured Bonds which has become due for payment, but shall be unpaid by reason of nonpayment by the Commonwealth. FGIC will make such payments to U.S. Bank Trust National Association, or its successor as its agent (the “Fiscal Agent”), on the later of the date on which such principal, accreted value or interest (as applicable) is due or on the business day next following the day on which FGIC shall have received notice (in accordance with the terms of the FGIC Insurance Policy) from an owner of a FGIC Insured Bond or the Registrar of the nonpayment of such amount by the Commonwealth. The Fiscal Agent will disburse such amount due on any FGIC Insured Bond to its owner upon receipt by the Fiscal Agent of evidence satisfactory to the Fiscal Agent of the owner’s right to receive payment of the principal, accreted value or interest (as applicable) due for payment and evidence, including any appropriate instruments of assignment, that all of such owner’s rights to payment of such principal, accreted value or interest (as applicable) shall be vested in FGIC. The term “nonpayment” in respect of a

FGIC Insured Bond includes any payment of principal, accreted value or interest (as applicable) made to an owner of a FGIC Insured Bond which has been recovered from such owner pursuant to the United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction.

Once issued, the FGIC Insurance Policy is non-cancellable by FGIC. The FGIC Insurance Policy covers failure to pay principal (or accreted value, if applicable) of the FGIC Insured Bonds on their stated maturity dates and their mandatory sinking fund redemption dates, and not on any other date on which the FGIC Insured Bonds may have been otherwise called for redemption, accelerated or advanced in maturity. The FGIC Insurance Policy also covers the failure to pay interest on the stated date for its payment. In the event that payment of the FGIC Insured Bonds is accelerated, FGIC will only be obligated to pay principal (or accreted value, if applicable) and interest in the originally scheduled amounts on the originally scheduled payment dates. Upon such payment, FGIC will become the owner of the FGIC Insured Bonds, appurtenant coupon or right to payment of principal or interest on such Bond and will be fully subrogated to all of the Bondholder's rights thereunder.

The FGIC Insurance Policy does not insure any risk other than Nonpayment by the Commonwealth, as defined in the FGIC Insurance Policy. Specifically, the FGIC Insurance Policy does not cover: (i) payment on acceleration, as a result of a call for redemption (other than mandatory sinking fund redemption) or as a result of any other advancement of maturity; (ii) payment of any redemption, prepayment or acceleration premium; or (iii) nonpayment of principal (or accreted value, if applicable) or interest caused by the insolvency or negligence or any other act or omission of the Registrar.

As a condition of its commitment to insure the FGIC Insured Bonds, FGIC may be granted certain rights under the Series A Bond Resolution. See "Concerning the Insurance Policies of the Bond Insurers" below.

The Policy is not covered by the Property/Casualty Insurance Security Fund specified in Article 76 of the New York Insurance Law.

*Financial Guaranty Insurance Company.* FGIC is a New York stock insurance corporation that writes financial guaranty insurance in respect of public finance and structured finance obligations and other financial obligations, including credit default swaps. FGIC is licensed to engage in the financial guaranty insurance business in all 50 states, the District of Columbia, the Commonwealth of Puerto Rico, the U.S. Virgin Islands and the United Kingdom.

FGIC is a direct, wholly owned subsidiary of FGIC Corporation, a Delaware corporation. At June 30, 2006, the principal owners of FGIC Corporation and the approximate percentage of its outstanding common stock owned by each were as follows: The PMI Group, Inc. – 42%; affiliates of the Blackstone Group L.P. – 23%; and affiliates of the Cypress Group L.L.C. – 23%. Neither FGIC Corporation nor any of its stockholders or affiliates is obligated to pay any debts of FGIC or any claims under any insurance policy, including the FGIC Insurance Policy, issued by FGIC.

FGIC is subject to the insurance laws and regulations of the State of New York, where FGIC is domiciled, including New York's comprehensive financial guaranty insurance law. That law, among other things, limits the business of each financial guaranty insurer to financial guaranty insurance (and related lines); requires that each financial guaranty insurer maintain a minimum surplus to policyholders; establishes limits on the aggregate net amount of exposure that may be retained in respect of a particular issuer or revenue source (known as single risk limits) and on the aggregate net amount of exposure that may be retained in respect of particular types of risk as compared to the policyholders' surplus (known as aggregate risk limits); and establishes contingency, loss and unearned premium reserve requirements. In addition, FGIC is also subject to the applicable insurance laws and regulations of all other jurisdictions in which it is licensed to transact insurance business. The insurance laws and regulations, as well as the level of supervisory authority that may be exercised by the various insurance regulators, vary by jurisdiction.

At June 30, 2006, FGIC had net admitted assets of approximately \$3.746 billion, total liabilities of approximately \$2.610 billion, and total capital and policyholders' surplus of approximately \$1.136 billion, determined in accordance with statutory accounting practices ("SAP") prescribed or permitted by insurance regulatory authorities.

The unaudited consolidated financial statements of FGIC and subsidiaries, on the basis of U.S. generally accepted accounting principles ("GAAP"), as of June 30, 2006 and the audited consolidated financial statements of FGIC and subsidiaries, on the basis of GAAP, as of December 31, 2005 and 2004, which have been filed with the NRMSIRs, are hereby included by specific reference in this Official Statement. Any statement contained herein in "The FGIC Insurance Policy" under *Bond Insurance* or in any documents included by specific reference herein, shall be modified or superseded to the extent required by any statement in any document subsequently filed by FGIC with such NRMSIRs, and shall not be deemed, except as so modified or superseded, to constitute a part of this Official Statement. All financial statements of FGIC (if any) included in documents filed by FGIC with the NRMSIRs subsequent to the date of this Official Statement and prior to the termination of the offering of the FGIC Insured Bonds shall be deemed to be included by specific reference into this Official Statement and to be a part hereof from the respective dates of filing of such documents.

The New York State Insurance Department recognizes only SAP for determining and reporting the financial condition and results of operations of an insurance company, for determining its solvency under the New York Insurance Law, and for determining whether its financial condition warrants the payment of a dividend to its stockholders. Although FGIC prepares both GAAP and SAP financial statements, no consideration is given by the New York State Insurance Department to financial statements prepared in accordance with GAAP in making such determinations. A discussion of the principal differences between SAP and GAAP is contained in the notes to FGIC's audited SAP financial statements.

Copies of FGIC's most recently published GAAP and SAP financial statements are available upon request to: Financial Guaranty Insurance Company, 125 Park Avenue, New York, NY 10017, Attention: Corporate Communications Department. FGIC's telephone number is (212) 312-3000.

*Financial Guaranty's Credit Ratings.* The financial strength of FGIC is rated "AAA" by S&P, "Aaa" by Moody's, and "AAA" by Fitch Ratings. Each rating of FGIC should be evaluated independently. The ratings reflect the respective ratings agencies' current assessments of the insurance financial strength of FGIC. Any further explanation of any rating may be obtained only from the applicable rating agency. These ratings are not recommendations to buy, sell or hold the FGIC Insured Bonds, and are subject to revision or withdrawal at any time by the rating agencies. Any downward revision or withdrawal of any of the above ratings may have an adverse effect on the market price of the FGIC Insured Bonds. FGIC does not guarantee the market price or investment value of the FGIC Insured Bonds nor does it guarantee that the ratings on the FGIC Insured Bonds will not be revised or withdrawn.

Neither FGIC nor any of its affiliates accepts any responsibility for the accuracy or completeness of the Official Statement or any information or disclosure that is provided to potential purchasers of the Bonds, or omitted from such disclosure, other than with respect to the accuracy of information with respect to FGIC or the FGIC Insurance Policy in "The FGIC Insurance Policy" under *Bond Insurance*. In addition, FGIC makes no representation regarding the Bonds or the advisability of investing in the Bonds.

#### **Concerning the Insurance Policies of the Bond Insurers**

As provided in the Bond Resolutions, the Bond Insurers shall be deemed the owners of the Insured Bonds in lieu of the Beneficial Owners, as long as the Bond Insurers shall not then be in default of their obligations under their respective Insurance Policies, for the purpose of giving of consents to the adoption of any resolution supplemental to the Bond Resolution.

## PUBLIC SECTOR DEBT OF THE COMMONWEALTH

### Public Sector Debt

The following table presents a summary of the public sector debt of the Commonwealth as of March 31, 2006. The table also shows the public sector debt as further adjusted by the following bond issuances and events that have occurred after March 31, 2006: (i) the issuance by the Commonwealth on June 23, 2006, of \$101,695,000 principal amount of Public Improvement Refunding Bonds, Series 2006 A (the “Series 2006 A Bonds”), (ii) amounts outstanding under the Commonwealth’s Tax and Revenue Anticipation Note, Series A (2007), issued pursuant to a \$1 billion short-term revolving credit and term loan facility executed in July 2006 with The Bank of Nova Scotia, New York Agency, as administrative agent for a bank syndicate (the “TRANS Loan”), and (iii) the issuance of the Bonds. The table should be read in conjunction with the information set forth under *Debt* in *Appendix I*.

### Commonwealth of Puerto Rico Public Sector Debt<sup>\*</sup> (in thousands)

	March 31, 2006	As Adjusted <sup>(1)</sup>
Puerto Rico direct debt <sup>(2)</sup>	\$10,580,301	\$10,420,496
Municipal debt	2,283,652	2,283,652
Public corporations debt		
Puerto Rico guaranteed debt	697,073	697,073
Debt supported by Puerto Rico appropriations or taxes	16,945,455	16,945,455
Other non-guaranteed debt	8,972,463	8,972,463
Total public corporations debt	26,614,991	26,614,991
Total public sector debt	\$39,478,944	\$39,319,139

\* For a complete recital of all notes to this table, see “Public Sector Debt” under *Debt* in *Appendix I*.

(1) Adjusted to exclude the Commonwealth’s Tax and Revenue Anticipation Notes, Series 2006, in the aggregate principal amount of \$1,042,500,000, and \$319 million provided by Government Development Bank to the Commonwealth under a tax and revenue anticipation line of credit, both of which were paid by the Commonwealth on July 28, 2006, and to include the issuance of the Series 2006 A Bonds, the TRANS Loan and the Bonds. This amount, however, does not take into account additional disbursements made, and payments received, by Government Development Bank under various lines of credit to the Commonwealth since March 31, 2006.

(2) Includes general obligation bonds, tax and revenues anticipation notes, and lines of credit provided by Government Development Bank. The amount excludes certain Commonwealth general obligations that have been refunded with proceeds that were invested in non-eligible investments, even though such bonds will be considered outstanding under their respective authorizing resolutions and for purposes of calculating the Commonwealth’s constitutional debt limitation.

Source: Government Development Bank

## **Debt Service Requirements for Commonwealth General Obligation Bonds and Certain Guaranteed Debt**

The following table presents the debt service requirements for (i) Commonwealth general obligation bonds outstanding on July 1, 2006; (ii) debt service on the Bonds; and (iii) total debt service adjusted for the issuance of the Bonds. The table excludes debt service on Commonwealth general obligation bonds that have been refunded with the proceeds of refunding bonds invested in non-eligible investments, notwithstanding that such bonds will be considered to be outstanding under their authorizing resolution and for purposes of calculating the Commonwealth's debt limitation. Debt service requirements for each fiscal year, as shown in the following table, include principal and interest due on July 1 immediately following the close of such fiscal year.

**Commonwealth of Puerto Rico**  
**Debt Service Requirements\***  
(in thousands)

Fiscal Year Ending June 30	Outstanding Bonds Total Debt Service <sup>(1)</sup>	The Bonds		Grand Total <sup>(2)</sup>
		Principal	Interest	
2007	569,385	-	37,566	606,951
2008	579,123	-	42,130	621,253
2009	574,789	-	42,130	616,919
2010	574,975	-	42,130	617,105
2011	572,594	-	42,130	614,724
2012	572,445	-	42,130	614,575
2013	572,510	-	42,130	614,640
2014	574,604	-	42,130	616,734
2015	574,924	-	42,130	617,054
2016	575,186	-	42,130	617,316
2017	575,568	720	42,130	618,418
2018	576,949	30,005	42,098	649,052
2019	577,591	31,280	40,819	649,690
2020	608,044	32,625	39,478	680,146
2021	456,145	34,035	38,068	528,248
2022	366,296	35,475	36,626	438,396
2023	322,500	37,340	34,763	394,603
2024	299,217	39,300	32,803	371,320
2025	299,311	41,360	30,740	371,411
2026	290,486	43,530	28,568	362,584
2027	290,095	45,820	26,283	362,198
2028	289,738	48,225	23,878	361,841
2029	289,272	50,755	21,346	361,373
2030	288,488	53,420	18,681	360,589
2031	287,676	56,225	15,877	359,778
2032	108,048	59,180	12,925	180,153
2033	74,522	62,285	9,818	146,625
2034	35,510	65,400	6,704	107,614
2035	310	68,670	3,434	72,413
<b>Total</b>	<b>\$ 11,776,299</b>	<b>\$835,650</b>	<b>\$921,773</b>	<b>\$13,533,722</b>

\* Totals may not add due to rounding.

(1) Since fiscal year 1997, the Commonwealth has made annual debt service payment of approximately \$30 million pursuant to its guaranty of PRASA bonds. On January 1, 2006, PRASA began making annual debt service payments under its bonds as a result of anticipated increased revenues from its rate increases. Thus, the Commonwealth has ceased making annual debt service payments on guaranteed PRASA bonds. See "Other Public Corporations – Aqueduct and Sewer Authority" under *Public Corporations in Appendix I*. In the event PRASA is unable to make any portion of the future debt service payments on its guaranteed bonds, the Commonwealth would be required to make such payments under its guarantee from the General Fund. Also, debt service requirements on all general obligation bonds outstanding on July 1, 2006 are adjusted to exclude debt service on all general obligation bonds refunded with proceeds invested in non-eligible investments, notwithstanding that such bonds will be considered to be outstanding under their authorizing resolution and for purposes of calculating the Commonwealth's debt limitation. Interest on the Series 2004 A Bonds is calculated at their actual rate per annum through July 1, 2012 and thereafter at 12% per annum. Interest on the Series 2004 B Bonds and the CPI Bonds is calculated using the respective fixed interest rates to be paid by the Commonwealth under the respective interest rate exchange agreements executed in connection with such bonds.

(2) Debt service requirements on all general obligation bonds outstanding, adjusted as discussed in footnote 1 above and further adjusted to include the issuance of the Bonds.

Sources: Government Development Bank and Department of the Treasury

## **TAX EXEMPTION**

The Internal Revenue Code of 1986, as amended (the “Code”), includes requirements regarding the use, expenditure and investment of bond proceeds and the timely payment of certain investment earnings to the Treasury of the United States, if required, which must continue to be satisfied after the issuance of the Bonds in order that interest on the Bonds not be included in gross income for federal income tax purposes. The failure to meet these requirements may cause interest on the Bonds to be included in gross income for federal income tax purposes retroactive to their date of issuance. Each of the Commonwealth and PRASA has covenanted to comply, to the extent permitted by the Constitution and the laws of the Commonwealth, with the requirements of the Code in order to maintain the exclusion from gross income for federal income tax purposes of interest on the Bonds. Bond Counsel is not aware of any provision of the Constitution or laws of the Commonwealth which would prevent the Commonwealth or PRASA from complying with the requirements of the Code.

In the opinion of Bond Counsel, subject to continuing compliance by the Commonwealth and PRASA with the tax covenant referred to above, under the provisions of the Acts of Congress now in force and under existing regulations, rulings and court decisions, interest on the Bonds will not be includable in gross income for federal income tax purposes. Interest on the Bonds will not be an item of tax preference for purposes of the federal alternative minimum tax imposed on individuals and corporations. Interest on the Bonds will, however, be includable in the computation of the alternative minimum tax on corporations imposed by the Code. Bond Counsel is rendering no opinion on the effect of any action taken or not taken after the date of its opinion without its approval (except for such action or omission to act as is provided for in the documents pertaining to the Bonds) or in reliance upon the advice of counsel other than such firm on the exclusion from gross income of the interest on the Bonds for federal income tax purposes. Bond Counsel is further of the opinion that under the provisions of the Acts of Congress now in force, the Bonds and the interest thereon will be exempt from state, Commonwealth and local income taxation.

Ownership of tax-exempt obligations such as the Bonds may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, certain foreign corporations, certain S Corporations with excess passive income, individual recipients of Social Security or Railroad Retirement benefits, taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations and taxpayers who may be eligible for the earned income tax credit.

Ownership of tax-exempt obligations such as the Bonds may also result in collateral income tax consequences under Puerto Rico law to financial institutions doing business in Puerto Rico.

Prospective purchasers of the Bonds should consult their tax advisors as to the applicability and impact of any collateral consequences.

Legislation affecting municipal securities is constantly being considered by the United States Congress. There can be no assurance that legislation enacted after the date of issuance of the Bonds will not have an adverse effect on the tax-exempt status of the Bonds. Legislative or regulatory actions and proposals may also affect the economic value of tax exemption or the market prices of the Bonds.

### **Discount Bonds**

The excess, if any, of the amount payable at maturity of any maturity of the Bonds over the issue price thereof constitutes original issue discount. The amount of original issue discount that has accrued and is properly allocable to an owner of any maturity of the Bonds with original issue discount (a “Discount Bond”) will be excluded from gross income for federal income tax purposes to the same extent as interest on the Bonds. In general, the issue price of a maturity of the Bonds is the first price at which a substantial amount of Bonds of that maturity was sold (excluding sales to bond houses, brokers or similar persons or organizations acting in the capacity of underwriters, placement agents, or wholesalers) and the amount of original issue discount accrues in accordance with a constant yield method based on the compounding of interest. A purchaser’s adjusted basis in a Discount Bond will be increased by the amount of such accruing discount for purposes of determining taxable gain or loss on the sale, redemption or other disposition of such Discount Bond for federal income tax purposes.

A portion of the original issue discount that accrues in each year to a Bond owner of a Discount Bond that is a corporation will be included in the calculation of the corporation’s federal alternative minimum tax liability. In addition, original issue discount that accrues in each year to an owner of a Discount Bond is included in the calculation of the distribution requirements of certain regulated investment companies and may result in some of the collateral federal income tax consequences discussed herein. Consequently, an owner of a Discount Bond should be aware that the accrual of original issue discount in each year may result in an alternative minimum tax liability, additional distribution requirements or other collateral federal income tax consequences although the owner of such Discount Bond has not received cash attributable to such original issue discount in such year.

The accrual of original issue discount and its effect on the redemption, sale or other disposition of any maturity of a Discount Bond that is not purchased in the initial offering at the first price at which a substantial amount of Discount Bond of that maturity is sold to the public may be determined according to rules that differ from those described above. An owner of a Discount Bond should consult his tax advisor with respect to the determination for federal income tax purposes of the amount of original issue discount with respect to such Discount Bond and with respect to state, Commonwealth and local tax consequences of owning and disposing of such Discount Bond.

### **Premium Bonds**

The excess, if any, of the tax basis of a Bond to a purchaser in the initial public offering of the Bonds (other than a purchaser who holds such Bonds as inventory, stock in trade or for sale to customers in the ordinary course of business) over the amount payable at maturity of that

Bond is “Bond Premium.” Bond Premium is amortized over the term of such Bond for federal income tax purposes (in the case of a Bond with Bond Premium callable prior to its stated maturity, the amortization period and yield may be required to be determined on the basis of an earlier call date that results in the lowest yield on such Bond). No deduction is allowed for such amortization of Bond Premium. Bond Premium is, however, treated as an offset to qualified stated interest received on the Bonds. An owner of such Bond is required to decrease his adjusted basis in such Bond by the amount of amortizable bond premium attributable to each taxable year such Bond is held. An owner of such Bond should consult his tax advisor with respect to the precise determination for federal income tax purposes of the treatment of Bond Premium upon sale, redemption or other disposition of such Bond and with respect to Commonwealth, state, and local income tax consequences of owning and disposing of such Bond.

### **LEGAL MATTERS**

The proposed form of opinions of Sidley Austin LLP, New York, New York, Bond Counsel, is set forth in *Appendix II* to this Official Statement. Certain legal matters will be passed upon for the Underwriters by Pietrantoni Méndez & Alvarez LLP, San Juan, Puerto Rico.

### **LEGAL INVESTMENT**

The Bonds will be eligible for deposit by banks in Puerto Rico to secure public funds and will be approved investments for insurance companies to qualify them to do business in Puerto Rico, as required by law.

### **UNDERWRITING**

The Underwriters have jointly and severally agreed, subject to certain conditions, to purchase the Bonds from the Commonwealth at an aggregate discount of \$5,028,769.62 from the initial offering prices of the Bonds set forth or derived from information set forth on the inside cover hereof. The obligation of the Underwriters to purchase the Bonds is subject to certain conditions precedent, and they will be obligated to purchase all the Bonds if any Bonds are purchased. The Underwriters may offer to sell the Bonds to certain dealers (including dealers depositing the Bonds into unit investment trusts, certain of which may be sponsored or managed by the Underwriters) and others at prices lower than the initial public offering prices. The offering prices may be changed from time to time by the Underwriters.

### **GOVERNMENT DEVELOPMENT BANK FOR PUERTO RICO**

As required by Act No. 272 of the Legislature of Puerto Rico, approved May 15, 1945, as amended, Government Development Bank has acted as financial advisor to the Commonwealth in connection with the Bonds offered hereby. As financial advisor, Government Development Bank participated in the selection of the Underwriters of the Bonds. Certain of the Underwriters have been selected by Government Development Bank to serve from time to time as underwriters of its obligations and the obligations of the Commonwealth, its instrumentalities

and public corporations. Certain of the Underwriters or their affiliates participate in other financial transactions with Government Development Bank.

## **RATINGS**

Moody's and Standard & Poor's have given the Bonds ratings of "Baa3" and "BBB," respectively. Ratings reflect only the respective views of the rating agencies and an explanation of the significance of each rating may be obtained only from the respective rating agency. Such rating agencies were provided with materials relating to the Commonwealth and the Bonds and other relevant information, and no application has been made to any other rating agency for the purpose of obtaining a rating on the Bonds.

There is no assurance that such ratings will remain in effect for any given period of time or that they will not be revised downward or withdrawn entirely by either or both of such rating agencies, if in the judgment of either or both, circumstances so warrant. Any such downward revision or withdrawal of such ratings, or either of them, may have an adverse effect on the market prices of the Bonds.

## **CONTINUING DISCLOSURE**

In accordance with the requirements of Rule 15c2-12, as amended (the "Rule"), promulgated by the Securities and Exchange Commission (the "SEC"), the Commonwealth has covenanted in the Bond Resolution for the benefit of the Beneficial Owners (as defined in the Bond Resolution):

1. to file, within 305 days after the end of each fiscal year commencing with the fiscal year ending June 30, 2006, with each NRMSIR and with any Commonwealth state information depository ("SID"), core financial information and operating data for the prior fiscal year, including (i) the Commonwealth's audited financial statements, prepared in accordance with generally accepted accounting principles in effect from time to time, and (ii) material historical quantitative data (including financial information and operating data) on the Commonwealth and its revenues, expenditures, financial operations and indebtedness, in each case generally found in this Official Statement; and
2. to file, in a timely manner, with each NRMSIR or with the Municipal Securities Rulemaking Board and with each Commonwealth SID, notice of any failure of the Commonwealth to comply with paragraph 1 above and of the occurrence of any of the following events with respect to the Bonds, if material:
  - a. principal and interest payment delinquencies;
  - b. non-payment related defaults;
  - c. unscheduled draws on debt service reserves reflecting financial difficulties;
  - d. unscheduled draws on credit enhancements reflecting financial difficulties;

- e. substitution of credit or liquidity providers, or their failure to perform;
- f. adverse opinions or events affecting the tax-exempt status of the Bonds;
- g. modifications to rights of the holders (including Beneficial Owners) of the Bonds;
- h. Bond calls;
- i. defeasances;
- j. release, substitution, or sale of property securing repayment of the Bonds; and
- k. rating changes.

Events (c), (d) and (e) are included pursuant to a letter from the SEC staff to the National Association of Bond Lawyers, dated September 19, 1995. However, events (c), (d) and (e) may not be applicable, since the terms of the Bonds do not provide for “debt service reserves,” “credit enhancements,” or “liquidity providers.” In addition, with respect to the following events:

Events (d) and (e). The Commonwealth does not undertake to provide any notice with respect to credit enhancement added after the primary offering of the Bonds, unless the Commonwealth applies for or participates in obtaining the enhancement.

Event (f). For information on the tax status of the Bonds, see *Tax Exemption*.

Event (h). The Commonwealth does not undertake to provide the above-described event notice of a mandatory scheduled redemption, not otherwise contingent upon the occurrence of an event, if the terms, dates and amounts of redemption are set forth in detail in this Official Statement under “*The Bonds — Redemption*,” the only open issue is which Bonds will be redeemed in the case of a partial redemption, notice of redemption is given to the Bondholders as required under the terms of the Bonds, and public notice of the redemption is given pursuant to Securities Exchange Act of 1934 Release No. 34-23856 of the SEC, even if the originally scheduled amounts are reduced by prior optional redemptions or Bond purchases.

The Commonwealth expects to provide the information described in paragraph 1(ii) above by filing its first bond official statement that includes such information for the preceding fiscal year or, if no such official statement is issued by the 305-day deadline, by filing a separate document containing such information.

The Commonwealth has made similar continuing disclosure covenants in connection with prior bond issuances, and has complied with all such covenants, except as hereinafter noted. The Commonwealth’s audited financial statements for the fiscal year ended June 30, 2002 were filed after the Commonwealth’s filing deadline of May 1, 2003, because of delays in finalizing such financial statements resulting from the implementation of Governmental Accounting Standards Board Statement No. 34 (“GASB 34”). The Commonwealth’s audited financial statements for the fiscal year ended June 30, 2003 were also filed after the Commonwealth’s filing deadline of April 30, 2004, because of delays in finalizing the financial statements of certain of the Commonwealth’s reporting units due to the implementation of GASB 34.

As of the date of this Official Statement, there is no Commonwealth SID, and the NRMSIRs are: Bloomberg Municipal Repository, 100 Business Park Drive, Skillman, New Jersey 08558; Standard & Poor's Securities Evaluations, Inc., 55 Water Street, 45<sup>th</sup> Floor, New York, New York 10041; FT Interactive Data, Attn: NRMSIR, 100 William Street, 15<sup>th</sup> Floor, New York, New York 10038; and DPC Data Inc., One Executive Drive, Fort Lee, New Jersey 07024.

The Commonwealth may from time to time choose to provide notice of the occurrence of certain other events in addition to those listed above if, in the judgment of the Commonwealth, such other events are material with respect to the Bonds, but the Commonwealth does not undertake to provide any such notice of the occurrence of any material event except those events listed above.

The Commonwealth acknowledges that its undertaking pursuant to the Rule described above is intended to be for the benefit of the Beneficial Owners of the Bonds, and shall be enforceable by any such Beneficial Owners; provided that the right to enforce the provisions of its undertaking shall be limited to a right to obtain specific enforcement of the Commonwealth's obligations thereunder.

No Beneficial Owner may institute any suit, action or proceeding at law or in equity ("Proceeding") for the enforcement of the foregoing covenants (the "Covenants") or for any remedy for breach thereof, unless such Beneficial Owner shall have filed with the Commonwealth written notice of any request to cure such breach, and the Commonwealth shall have refused to comply within a reasonable time. All Proceedings shall be instituted only in a Commonwealth court located in the Municipality of San Juan, Puerto Rico for the equal benefit of all Beneficial Owners of the outstanding Bonds benefited by the Covenants, and no remedy shall be sought or granted other than specific performance of any of the Covenants at issue. Moreover, Proceedings filed by Beneficial Owners against the Commonwealth may be subject to the sovereign immunity provisions of Section 2 of Act No. 104, approved June 29, 1955, as amended, which governs the scope of legal actions against the Commonwealth, substantially limits the amount of monetary damages that may be awarded against the Commonwealth and provides certain notice provisions, the failure to comply with which may further limit any recovery.

The Covenants may only be amended if:

(1) the amendment is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Commonwealth, or type of business conducted; the Covenants, as amended, would have complied with the requirements of the Rule at the time of award of the Bonds, after taking into account any amendments or change in circumstances; and the amendment does not materially impair the interest of Beneficial Owners, as determined by persons unaffiliated with the Commonwealth; or



[THIS PAGE INTENTIONALLY LEFT BLANK]

**COMMONWEALTH OF PUERTO RICO**  
**Financial Information and Operating Data Report**  
**July 1, 2006**

**TABLE OF CONTENTS**

	<u>Page</u>
INTRODUCTION .....	I-1
Geographic Location and Demography .....	I-1
Relationship with the United States.....	I-1
Governmental Structure.....	I-1
Principal Officials Responsible for Fiscal Matters .....	I-2
Political Trends.....	I-2
THE ECONOMY.....	I-3
General .....	I-3
Economic Development Program for the Private Sector.....	I-7
Employment and Unemployment.....	I-9
Economic Performance by Sector .....	I-11
Higher Education.....	I-21
Tax Incentives .....	I-22
DEBT.....	I-24
Public Sector Debt.....	I-24
Debt Service Requirements for Commonwealth General Obligation Bonds .....	I-27
Rating of Commonwealth General Obligation Bonds.....	I-29
Commonwealth Guaranteed Debt .....	I-30
Trends of Public Sector Debt.....	I-31
PUBLIC CORPORATIONS.....	I-32
Government Development Bank for Puerto Rico.....	I-34
Other Public Corporations .....	I-36
INSURANCE MATTERS.....	I-42
RETIREMENT SYSTEMS .....	I-42
COMMONWEALTH FINANCIAL STATEMENTS .....	I-53
PUERTO RICO TAXES, OTHER REVENUES, AND EXPENDITURES .....	I-53
Summary and Management's Discussion of General Fund Results.....	I-53
Tax Reform.....	I-59
Major Sources of General Fund Revenues .....	I-60
Collections of Income and Excise Taxes.....	I-63
Transfers to General Obligation Redemption Fund.....	I-64
Components of General Fund Expenditures.....	I-64
Federal Grants .....	I-65
BUDGET OF THE COMMONWEALTH OF PUERTO RICO .....	I-66
Office of Management and Budget .....	I-66
Budgetary Process .....	I-66
Financial Control and Adjustment Procedures .....	I-66
Appropriations.....	I-67
2006 Budget Approval Process .....	I-68
Fiscal Year 2006 Preliminary Expenditures.....	I-69
Budget for Fiscal Year 2006.....	I-70
Fiscal Reform .....	I-72
Budget for Fiscal Year 2007.....	I-73
Differences between Budget and Basic Financial Statements.....	I-74
LITIGATION.....	I-74

[THIS PAGE INTENTIONALLY LEFT BLANK]

**COMMONWEALTH OF PUERTO RICO**  
**Financial Information and Operating Data Report**  
**July 1, 2006**

**INTRODUCTION**

**Geographic Location and Demography**

Puerto Rico, the fourth largest of the Caribbean islands, is located approximately 1,600 miles southeast of New York City. It is approximately 100 miles long and 35 miles wide.

According to the United States Census Bureau, the population of Puerto Rico was 3,808,610 in 2000 (3,911,299 in 2005 according to a Census Bureau estimate), compared to 3,522,000 in 1990. As of 2000, the population of San Juan, the island's capital and largest city, was 434,375.

**Relationship with the United States**

Puerto Rico was discovered by Columbus in 1493 and shortly thereafter the island was conquered and settled by the Spaniards. It remained a Spanish possession for four centuries.

Puerto Rico came under United States sovereignty pursuant to the Treaty of Paris, signed on December 10, 1898, which ended the Spanish-American War. Puerto Ricans have been citizens of the United States since 1917. In 1950, after a long evolution toward greater self-government for Puerto Rico, the Congress of the United States enacted Public Law 600, which is "in the nature of a compact" and which became effective upon its acceptance by the electorate of Puerto Rico. It provides that those sections of existing law which defined the political, economic, and fiscal relationship between Puerto Rico and the United States would remain in full force. It also authorized the people of Puerto Rico to draft and adopt their own Constitution. The Constitution was drafted by a popularly elected constitutional convention, overwhelmingly approved in a special referendum by the people of Puerto Rico and approved by the United States Congress and the President of the United States, becoming effective upon proclamation of the Governor of Puerto Rico on July 25, 1952. Puerto Rico's relationship with the United States is referred to herein as commonwealth status.

The United States and the Commonwealth of Puerto Rico (the "Commonwealth") share a common defense, market, and currency. The Commonwealth exercises virtually the same control over its internal affairs as do the 50 states. It differs from the states, however, in its relationship with the federal government. The people of Puerto Rico are citizens of the United States but do not vote in national elections. They are represented in Congress by a Resident Commissioner who has a voice in the House of Representatives but no vote. Most federal taxes, except those such as Social Security taxes which are imposed by mutual consent, are not levied in Puerto Rico. No federal income tax is collected from Puerto Rico residents on income earned in Puerto Rico, except for certain federal employees who are subject to taxes on their salaries.

The official languages of Puerto Rico are Spanish and English.

**Governmental Structure**

The Constitution of the Commonwealth provides for the separation of powers of the executive, legislative, and judicial branches of government. The Governor is elected every four years. The Legislative Assembly consists of a Senate and a House of Representatives, the members of which are elected for four-year terms. The highest court within the local jurisdiction is the Supreme Court of Puerto

Rico. Puerto Rico constitutes a District in the Federal Judiciary and has its own United States District Court. Decisions of this court may be appealed to the United States Court of Appeals for the First Circuit and from there to the Supreme Court of the United States.

Governmental responsibilities assumed by the central government of the Commonwealth are similar in nature to those of the various state governments. In addition, the central government assumes responsibility for local police and fire protection, education, public health and welfare programs, and economic development.

### **Principal Officials Responsible for Fiscal Matters**

Aníbal Acevedo Vilá was sworn in as Governor of Puerto Rico on January 2, 2005. He is a graduate of the University of Puerto Rico, where he obtained a Bachelor's degree in Political Science and a Juris Doctor degree. He obtained an LL.M. from Harvard Law School and served as law clerk for Puerto Rico Supreme Court Judge Federico Hernández Denton and for U.S. First Circuit Court of Appeals Judge Levin Campbell. He also served in the public sector as legislative adviser to the Governor of Puerto Rico. From 1993 to 2001, he served as an elected member of the Puerto Rico House of Representatives. From 2001 until assuming his position as Governor, he served as the elected Resident Commissioner of the Commonwealth in the U.S. House of Representatives.

Juan C. Méndez Torres, Secretary of the Department of the Treasury (the "Treasury"), took office in January 2005. He is a certified public accountant and a graduate of the University of Puerto Rico, where he obtained a Bachelor's degree in Accounting and a Juris Doctor degree. He obtained an LL.M. in tax law from Georgetown University Law Center. From 2002 to mid-2004, he worked as a technical advisor to the Secretary of the Treasury. Prior to 2002, he worked as a tax attorney at a large law firm in Puerto Rico.

Esperanza Ruiz, Acting Director of the Office of Management and Budget ("OMB"), took office in July 2006. She is a graduate of the University of Puerto Rico, where she obtained a Bachelor's degree in Political Science and a Master's degree in Public Administration. From November 2005 until assuming her current position, she worked as the Deputy Director of OMB. From 2001 to 2005, she worked as Deputy Secretary in charge of Administration at the Department of State.

Alfredo Salazar Conde became Acting President of Government Development Bank for Puerto Rico ("GDB") effective on August 19, 2005. Mr. Salazar is a private investor with over 30 years of experience in commercial banking. Mr. Salazar served as President of GDB from 1975 to 1976 and as Executive Director of Puerto Rico Industrial Development Company during 1990. Mr. Salazar has a Bachelor's degree in economics from Villanova University and pursued post graduate studies in finance at New York University and Harvard Business School.

### **Political Trends**

For many years there have been two major views in Puerto Rico with respect to Puerto Rico's relationship with the United States: one favoring commonwealth status, represented by the Popular Democratic Party, and the other favoring statehood, represented by the New Progressive Party. The following table shows the percentages of the total votes received by the gubernatorial candidates of the various parties in the last five elections. While the electoral choices of Puerto Rico's voters are not based solely on party preferences regarding Puerto Rico's relationship with the United States, candidates who support a continuing relationship between Puerto Rico and the United States have prevailed in elections for many years.

	<u>1988</u>	<u>1992</u>	<u>1996</u>	<u>2000</u>	<u>2004</u>
Popular Democratic Party	48.7%	45.9%	44.5%	48.6%	48.4%
New Progressive Party	45.8%	49.9%	51.1%	45.7%	48.2%
Puerto Rico Independence Party	5.4%	4.2%	3.8%	5.2%	2.7%
Others	0.1%	--	0.6%	0.5%	0.6%

With the results of the 2004 election, control of the executive branch continued under the Popular Democratic Party while the legislative branch is now controlled by the New Progressive Party. The composition of the Senate and House of Representatives by political party is as follows:

	<u>Senate</u>	<u>House</u>
Popular Democratic Party	9	18
New Progressive Party	17	32
Puerto Rico Independence Party	1	1
Total	<u>27</u>	<u>51</u>

The next general election (gubernatorial, municipal, and legislative) in Puerto Rico will be held in November 2008. Voter participation in Puerto Rico is substantially higher than in the United States, averaging 82% since 1972.

## **THE ECONOMY**

### **General**

The Commonwealth has established policies and programs directed principally at developing the manufacturing and services sectors of the economy and expanding and modernizing the Commonwealth's infrastructure. Domestic and foreign investments have been stimulated by selective tax exemptions, development loans, and other financial and tax incentives. Infrastructure expansion and modernization have been to a large extent financed by bonds and notes issued by the Commonwealth, its public corporations, and municipalities. Economic progress has been aided by significant increases in the levels of education and occupational skills of the population.

Puerto Rico has enjoyed more than two decades of almost continuous economic expansion. Virtually every sector of the economy has participated in this expansion, and record levels of employment have been achieved. Factors contributing to this expansion include government-sponsored economic development programs, increases in the level of federal transfer payments, and the relatively low cost of borrowing. In some years, these factors were aided by a significant expansion in construction investment driven by infrastructure projects, private investment, primarily in housing, and relatively low oil prices. Since the last recession in fiscal year 2002 (from July 1, 2001 to June 30, 2002), the economy has been expanding at a moderate annual rate of 2.3%, but recently, as several key economic figures have begun to indicate a slowing of economic activity, the Planning Board recently lowered its real gross national product forecast from 2.2% to 1.2% for fiscal year 2006 and from 2.5% to 0.6% for fiscal year 2007.

Personal income, both aggregate and per capita, has increased consistently each fiscal year from 1985 to 2005. In fiscal year 2005, aggregate personal income was \$48.8 billion (\$44.1 billion in 2000 prices) and personal income per capita was \$12,502 (\$11,304 in 2000 prices).<sup>1</sup> Personal income includes transfer payments to individuals in Puerto Rico under various social programs. Total federal payments to Puerto Rico, which include transfers to local government entities and expenditures of federal agencies in Puerto Rico, in addition to federal transfer payments to individuals, are lower on a per capita basis in Puerto Rico than in any state of the United States. Transfer payments to individuals in fiscal year 2005 were \$9.9 billion, of which \$7.5 billion, or 77%, represented entitlements to individuals who had previously performed services or made contributions to programs such as Social Security, Veterans' Benefits, Medicare, and U.S. Civil Service retirement pensions.

Total average annual employment (as measured by the Department of Labor and Human Resources Household Employment Survey) has also increased. From fiscal year 2001 to fiscal year 2005, annual employment increased from 1,144,120 to 1,237,593, an increase of 8.2%.

The dominant sectors of the Puerto Rico economy are manufacturing and services. The manufacturing sector has undergone fundamental changes over the years as a result of increased emphasis on higher wage, high technology industries, such as pharmaceuticals, biotechnology, electronics, computers, microprocessors, professional and scientific instruments, and certain high technology machinery and equipment. The services sector, including finance, insurance, real estate, wholesale and retail trade, and tourism, also plays a major role in the economy. It ranks second to manufacturing in contribution to the gross domestic product and leads all sectors in providing employment.

The following table shows the gross national product for the five fiscal years ended June 30, 2005.

	<b>Commonwealth of Puerto Rico</b>				
	<b>Gross National Product</b>				
	<b>Fiscal Years Ended June 30,</b>				
	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005<sup>(1)</sup></b>
Gross national product - \$ millions <sup>(2)</sup>	\$44,047	\$45,071	\$47,479	\$50,391	\$53,380
Real gross national product - \$ millions (2000 prices)	42,045	41,900	42,795	43,984	44,882
Annual percentage increase in real gross national product (2000 prices)	1.5%	(0.3%)	2.1%	2.8%	2.0%
U.S. annual percentage increase in real gross national product (2000 prices)	2.1%	0.6%	2.0%	4.3%	3.4%

(1) Preliminary.

(2) In current dollars.

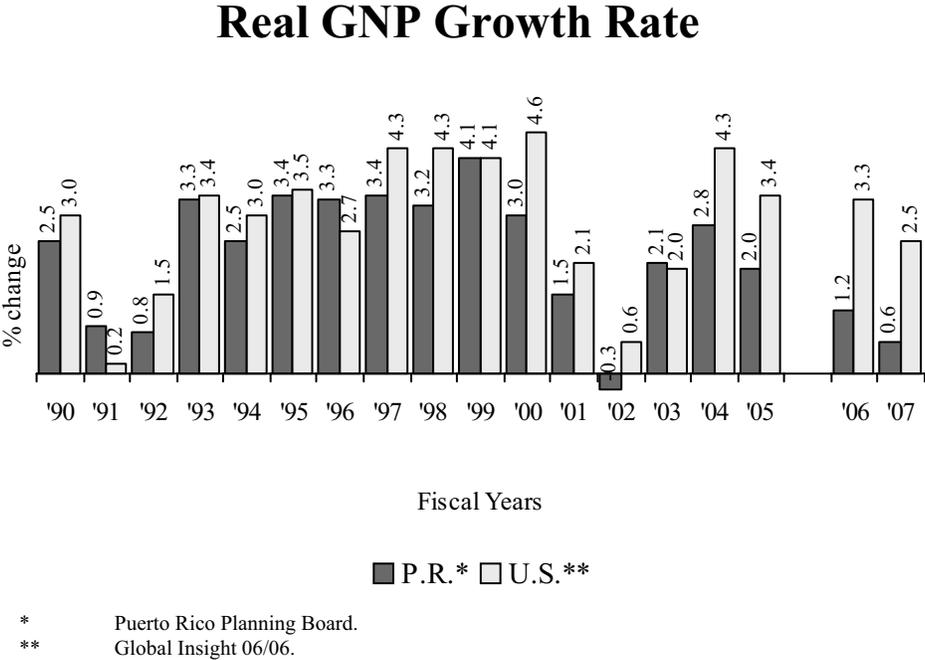
Sources: Puerto Rico Planning Board and Global Insight Inc.

The economy of Puerto Rico is closely linked to the United States economy, as most of the external factors that affect the Puerto Rico economy (other than the price of oil) are determined by the policies and results of the economy of the United States. These external factors include exports, direct investment, the amount of federal transfer payments, the level of interest rates, the rate of inflation, and tourist expenditures. During fiscal year 2005 (from July 1, 2004 to June 30, 2005) approximately 83% of Puerto Rico's exports went to the United States mainland, which was also the source of approximately

<sup>1</sup> Different price deflators are used for gross national product and personal income statistics. The year 2000 is used as a basis for comparison because that is the year used by the U.S. Department of Commerce.

50% of Puerto Rico’s imports. Consequently, the recession in the United States in 2001, and the subsequent recovery, was also reflected in the Puerto Rico economy, although to a lesser degree.

The following graph compares the growth rate of real gross national product for the Puerto Rico and United States economies since fiscal year 1990, and the forecast of the growth rate for fiscal years 2006 and 2007.



Since the 1950s, the Puerto Rico Planning Board (the “Planning Board”) has prepared a complete set of macroeconomic measures like those prepared for the United States by the Bureau of Economic Analysis (“BEA”) of the Department of Commerce. In contrast with the BEA, which computes the economic accounts on a quarterly basis, the Planning Board computed the economic accounts on an annual basis. Beginning with fiscal year 2007, the Planning Board will begin to compute economic accounts on a quarterly basis. Like the BEA, the Planning Board revises the macroeconomic numbers on a regular basis. The Planning Board has always classified the latest annual numbers as preliminary until they are revised and made final in conjunction with the release of new data each year. At present, all macroeconomic accounts for fiscal year 2005 are preliminary until the revised figures are released.

*Forecast for Fiscal Year 2007*

The Planning Board’s current real gross national product forecast for fiscal year 2007, which was revised in January 2006, projected an increase of 2.5%, or 5.9% in current dollars. Personal income was also expected to grow by 2.4%, or 5.8% in current dollars. Since that release, however, several key economic figures have begun to indicate a slowdown in the economy and, accordingly, the Planning Board recently lowered its fiscal year 2007 real gross national product growth forecast to 0.6%, or 4.9% in current dollars. Factors affecting the economy include the effect of increases in the price of oil and the adverse economic impact of the Commonwealth’s fiscal crisis.

## *Forecast for Fiscal Year 2006*

The Planning Board's current real gross national product forecast for fiscal year 2006, which was revised in January 2006, projects an increase of 2.2%, or 5.8% in current terms. This real gross national product forecast, however, was recently lowered to 1.2%, or 6.6% in current dollars<sup>1</sup>, due to the effects of several key variables. Among the variables contributing to the Planning Board's downward revision in the forecast are the persistent high levels of oil prices, the upward trend in short-term interest rates, the depreciation of the dollar (which affects the value of imports from foreign countries, accounting for approximately 50% of total imports to Puerto Rico), and the deceleration of public investment due to the Commonwealth's budget deficits (which served, together with other factors, to reduce activity in construction and other sectors). The persistent high level of the price of oil and its derivatives (such as gasoline) has served to reduce the income available for other purchases and, thereby, negatively affected domestic demand. Due to the Commonwealth's dependence on oil for power generation and gasoline, the high level of oil prices will account for an increased outflow of approximately \$1 billion in fiscal year 2006. The upward trend in short-term interest rates has also directly affected construction activity, which has been a major contributor to economic growth in recent years, and accentuated the fiscal difficulties of the Commonwealth's government with respect to the fiscal year 2006 budget deficit. The implementation of the tax reform legislation discussed below, however, is expected to alleviate the Commonwealth's fiscal difficulties by raising additional revenues from the imposition of a sales tax but this, too, may reduce net disposable income even after giving effect to certain income tax reductions provided in the tax reform legislation. For a discussion of the Commonwealth's fiscal difficulties and the recently enacted tax reform, see "Fiscal Year 2006 Preliminary Expenditures" under *Budget of the Commonwealth of Puerto Rico*, "Summary and Management's Discussion of General Fund Results — Commonwealth's Structural Budget Imbalance" and "Tax Reform" under *Puerto Rico Taxes, Other Revenues, and Expenditures*.

According to the Department of Labor and Human Resources Household Employment Survey (the "Household Survey"), total employment for fiscal year 2006 averaged 1,253,000, an increase of 1.3% when compared to 1,238,000 for fiscal year 2005. The driving force of total employment is self-employment. The unemployment rate for fiscal year 2006 was 11.7%, an increase from 10.6% for fiscal year 2005. The average annual unemployment rate for fiscal year 2006 increased due to the partial government shutdown in May 2006. This partial government shutdown, which coincided with the dates during which the Household Survey data are collected, caused the unemployment rate for May 2006 to increase to approximately 20%.

## *Fiscal Year 2005*

The Planning Board's preliminary reports of the performance of the Puerto Rico economy during fiscal year 2005 indicate that the economy registered an increase of 2.0% in real gross national product. Nominal gross national product was \$53.4 billion in fiscal year 2005 (\$44.9 billion in 2000 prices), compared to \$50.4 billion in fiscal year 2004 (\$44.0 billion in 2000 prices). This represents an increase in nominal gross national product of 5.9%. Aggregate personal income increased from \$45.9 billion in fiscal year 2004 (\$43.0 billion in 2000 prices), to \$48.8 billion in fiscal year 2005 (\$44.1 billion in 2000 prices), and personal income per capita increased from \$11,819 in fiscal year 2004 (\$11,072 in 2000 prices), to \$12,502 in fiscal year 2005 (\$11,304 in 2000 prices).

According to the Household Survey, total employment for fiscal year 2005 averaged 1,237,600, an increase of 2.7% compared to 1,205,600 for fiscal year 2004. The unemployment rate for fiscal year

---

<sup>1</sup> Although the real gross national product forecast is lower than the Planning Board's previous forecast, the gross national product forecast of 6.6% in current dollars is higher due to a significant increase in inflation with respect to imports.

2005 was 10.6%, a decrease from 11.4% for fiscal year 2004. As in the past, the economy of Puerto Rico followed the performance of the United States economy.

### **Economic Development Program for the Private Sector**

The Commonwealth's economic development program for the private sector is now focused on initiatives aimed at producing a more diversified and sustainable economic development. The three principal elements of these initiatives are the following: (i) the promotion of foreign investment focused on life sciences and communications and information technology; (ii) the promotion of local entrepreneurial investment that builds upon the Commonwealth's competitive advantages in, among other areas, life sciences, tourism, commerce, and services; and (iii) investment in infrastructure and human capital to complement the promotion of foreign and local investment and focus on the current and future needs for human capital.

The Commonwealth has formulated a strategic plan to enhance its competitiveness in knowledge-based economic sectors, such as research and development of science and technology products. Four major components of this strategic plan are: (i) building on the strong presence in Puerto Rico of multinational companies in the science and technology sectors; (ii) building on Puerto Rico's skilled workforce to promote the expansion of research and development facilities by companies currently operating in Puerto Rico; (iii) attracting new companies in such sectors; and (iv) providing incentives for companies and entrepreneurs to engage in the process of innovation and commercialization of new products and to establish research and development facilities in Puerto Rico. The last initiative includes the creation of the Puerto Rico Science & Technology Trust, a government-sponsored trust, that will provide grants and financing to companies, entrepreneurs, and universities that engage in these activities.

The Commonwealth is also providing incentives to promote the establishment of distribution and call centers, the acquisition and development of patents, and the development of a local entrepreneurial class. Distribution and call centers located in the Commonwealth will benefit from special incentives such as: (i) an excise tax exemption on machinery and equipment acquired by a call center; and (ii) a preferential tax rate of 4% for call centers located in Puerto Rico if they offer services to Latin America and a preferential tax rate of 2% if they offer hemisphere or worldwide services. The Commonwealth has decided to focus on this type of industry because it is labor intensive, presents no environmental concerns, and is generally able to start operations quickly.

With respect to the acquisition and development of patents, under newly enacted legislation, the Secretary of the Treasury may (i) negotiate the payment of taxes on patent royalties; and (ii) reduce the tax rate on patent royalties to a rate as low as 2%. These incentives are in addition to those already enacted for research and development carried out in the Commonwealth. To further develop a local entrepreneurial class, the Commonwealth has enacted legislation providing local entrepreneurs with the following benefits: (i) tax incentives to retailers that use their distribution channels to sell products made in Puerto Rico in other jurisdictions; (ii) at least 15% of products and services purchased by government agencies must be locally manufactured or provided; and (iii) the use of government-sponsored financing, marketing and/or training to promote the production of economically feasible products or services for Puerto Rico markets.

#### *Puerto Rico Tax Incentives*

One of the benefits enjoyed by the Commonwealth is that corporations operating in Puerto Rico (other than corporations organized in the United States with a local branch) and individuals residing in Puerto Rico generally are not subject to federal income taxes. This enables the Commonwealth to utilize

local tax legislation as a tool for stimulating economic development in Puerto Rico. See “Tax Incentives” below.

In this regard, the Commonwealth enacted legislation extending certain benefits of its most recent tax incentive law, Act No. 135 of December 2, 1997, as amended (the “1998 Tax Incentives Act”), to all eligible businesses operating under previous tax incentives laws. These benefits include a 200% deduction for research and development expenses and worker training expenses, the ability to deduct as a current expense investments in machinery and equipment, and the ability to claim a tax credit equal to 25% of the purchase price of a product manufactured in the Commonwealth (in excess of a base amount) or 35% of the purchase price of a locally manufactured recycled product.

The 1998 Tax Incentives Act was also amended to allow a credit against the Puerto Rico tax liability of investors that acquire the majority of the stock, partnership interests or operational assets of an exempted business that is in the process of closing operations in Puerto Rico. A credit against Puerto Rico tax liability is also provided to investors that contribute cash to such exempted business for the construction or improvement of its physical plant and the purchase of machinery and equipment. The amount of the credit is equal to 50% of the cash invested for such purposes, not to exceed \$5,000,000 per exempted business. The credits are subject to approval by the Secretary of the Treasury, and the maximum amount of such credits for any fiscal year is \$15,000,000.

In addition, legislation was enacted (i) amending the 1998 Tax Incentives Act to permit income tax rates lower than 2% for companies that establish operations in Puerto Rico in “core pioneer industries” which utilize innovative technology in their operations not used in Puerto Rico prior to January 1, 2000; (ii) granting tax credits with respect to eligible investments made in the construction or substantial rehabilitation of housing units to be rented to low income families; (iii) granting income tax exemption to financial institutions for the fees and interest income received in connection with loans or guarantees of loans made to finance tourism development projects; (iv) granting an exemption to qualified associations administering timesharing rights or vacation clubs and to owners’ associations of areas designated as tourism enhancement districts; (v) granting income tax exemption to financial institutions for charges collected on obligations issued for the financing of tourism projects; (vi) granting tax exemption for investments in infrastructure made by housing developers; (vii) granting tax credits to Puerto Rico businesses that acquire products manufactured in Puerto Rico for exportation; and (viii) rehabilitating urban centers through the development of housing projects, community areas, commercial areas, parks and recreational spaces, construction and renovation of structures, and the development of undeveloped or under-developed sites.

#### *Reduction of the Costs of Doing Business*

The Commonwealth believes that, to make Puerto Rico more competitive and foster investment, it needs to reduce the cost of doing business in Puerto Rico. In order to accomplish this, the Commonwealth proposes to (i) promote the creation of more cogeneration power plants to diversify energy fuel sources and reduce oil imports for electric power generation; (ii) streamline the permitting process to accelerate and reduce the cost of investment in Puerto Rico; and (iii) create a multi-agency task force to expedite critical projects in the life sciences sector. The Commonwealth has also implemented additional initiatives to restructure certain government agencies in order to improve the services offered by these agencies and provide such services in a more efficient manner.

The Commonwealth is in the process of diversifying its energy fuel sources. Two cogeneration power plants, one of which is fueled by coal and the other by liquefied natural gas, have reduced Puerto Rico’s dependence on oil imports for the generation of electricity by approximately 25%, from 99% to 74%. Currently, as part of the Electric Power Authority’s capital improvement plan, the Authority is

considering building an additional cogeneration power plant fueled by liquefied natural gas in the municipality of Mayagüez.

### *Federal Tax Incentives*

In connection with the phase-out of Sections 30A and 936 of the U.S. Internal Revenue Code of 1986, as amended (the “U.S. Code”) (see “Tax Incentives – Incentives Under the U.S. Code” below), the United States Senate requested the Joint Commission on Taxation (“JCT”) and the United States Government Accountability Office (“GAO”) to study the economic impact of such phase-out and present recommendations on alternative tax incentives for U.S.-based companies operating in Puerto Rico. In anticipation of the final phase-out of Sections 30A and 936 of the U.S. Code, most U.S.-based companies operating under Sections 30A and 936 of the U.S. Code have converted from United States corporations to Controlled Foreign Corporations (“CFCs”), thus lessening the impact of the phase-out of those sections. Currently, the United States Congress is considering legislation that would extend to production activities that take place in Puerto Rico the benefit of section 199 of the U.S. Code, which provides a three-point reduction in the federal income tax rate, phased-in over five years (from 35% to 31.85% after 2009). The Commonwealth is also seeking the extension of additional sections of the U.S. Code that provide a dividends received deduction for a percentage of profits generated in Puerto Rico by CFCs, as well as deductions that would encourage investments in research and development activities.

In May 2006, the GAO published its study titled “Fiscal Relations with the Federal Government and Economic Trends during the Phaseout of the Possessions Tax Credit.” The GAO study found that Puerto Rico’s per capita gross domestic product and gross national product were significantly lower compared to United States averages. Also, the absolute gap between the per capita gross national product of Puerto Rico residents and that of United States residents has increased. The GAO study further found that, although the value-added by United States companies claiming the possessions tax credit decreased by about two thirds, much of the decline was offset by growth in other corporations, such as pharmaceuticals. Finally, the GAO study determined that although residents of Puerto Rico pay considerably less total tax per capita than residents of the United States, they pay approximately the same percentage of their personal income in taxes. The GAO study, which is informative in nature, is intended to help the United States Congress decide which economic development initiatives will best suit Puerto Rico’s current situation.

In June 2006, the JCT published its pamphlet titled “An Overview of the Special Tax Rules related to Puerto Rico and an Analysis of the Tax and Economic Policy Implications of Recent Legislative Options” (the “JCT Report”). The JCT Report provides an overview of the tax and non-tax rules applicable to United States possessions, the special tax rules applicable to Puerto Rico and an economic analysis of such special tax rules. The JCT Report also presents certain legislative options and specific proposals that have been advocated by various parties in order to stimulate economic growth in Puerto Rico. Although these legislative options and specific proposals are not recommendations of the JCT, the JCT Report does state that federal and Commonwealth tax policy must be coordinated in order to design and implement new tax policies aimed at enhancing development in Puerto Rico by targeting problems unique to Puerto Rico, instead of problems common to the United States and Puerto Rico, which policies are likely to induce business to relocate from the United State to Puerto Rico.

### **Employment and Unemployment**

The number of persons employed in Puerto Rico during fiscal year 2005 averaged 1,237,600, a 2.7% increase from 1,205,600 in fiscal year 2004. Unemployment, although at relatively low historical levels, remains above the United States average. The average unemployment rate decreased from 11.4% in fiscal year 2004 to 10.6% in fiscal year 2005.

The following table presents annual statistics of employment and unemployment for fiscal year 2002 through fiscal year 2006. These employment figures are based on the Household Survey, which includes self-employed individuals, instead of the non-farm payroll employment survey (the “Payroll Survey”), which does not. The number of self-employed individuals represents around 17% of civilian employment in Puerto Rico, more than double the level in the United States.

**Commonwealth of Puerto Rico  
Employment and Unemployment<sup>(1)</sup>  
(persons age 16 and over)  
(in thousands)**

<u>Fiscal Years Ended June 30</u>	<u>Labor Force</u>	<u>Employed</u>	<u>Unemployed</u>	<u>Unemployment Rate<sup>(2)</sup></u>
		<b><u>(Annual Average)</u></b>		
2002 .....	1,309	1,152	158	12.0%
2003 .....	1,352	1,188	164	12.1%
2004 .....	1,360	1,206	155	11.4%
2005 .....	1,385	1,238	147	10.6%
2006 .....	1,420	1,253	167	11.7%

(1) Totals may not add due to rounding.

(2) Unemployed as percentage of labor force.

*Source:* Department of Labor and Human Resources - Household Survey

## Economic Performance by Sector

From fiscal year 2001 to fiscal year 2005, the manufacturing and services sectors generated the largest portion of gross domestic product. The three sectors of the economy that provide the most employment are manufacturing, services and government.

The following table presents annual statistics of gross domestic product by sector and gross national product for the five fiscal years ended June 30, 2001 through 2005.

<b>Commonwealth of Puerto Rico</b>					
<b>Gross Domestic Product by Sector and Gross National Product</b>					
<b>(in millions at current prices)</b>					
<b>Fiscal Years Ended June 30</b>					
	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005<sup>(1)</sup></b>
Manufacturing	\$29,037	\$31,243	\$31,532	\$32,991	33,132
Services <sup>(2)</sup>	26,615	26,913	28,919	30,567	32,285
Government <sup>(3)</sup>	5,992	6,303	6,948	7,377	8,336
Transportation, communication and public utilities	4,698	4,948	5,178	5,333	5,474
Agriculture, forestry and fisheries	348	277	333	410	395
Construction <sup>(4)</sup>	1,802	1,648	1,772	1,893	1,881
Statistical discrepancy	717	292	146	378	531
Total gross domestic product <sup>(5)</sup>	<u>\$69,208</u>	<u>\$71,624</u>	<u>\$74,827</u>	<u>\$78,947</u>	<u>\$82,034</u>
Less: net payment abroad	<u>(25,162)</u>	<u>(26,552)</u>	<u>(27,348)</u>	<u>(28,556)</u>	<u>(28,653)</u>
Total gross national product <sup>(5)</sup>	<u>\$44,046</u>	<u>\$45,071</u>	<u>\$47,479</u>	<u>\$50,391</u>	<u>\$53,380</u>

(1) Preliminary.

(2) Includes wholesale and retail trade, finance, insurance and real estate, tourism, and other services.

(3) Includes the Commonwealth, its municipalities and certain public corporations, and the federal government. Excludes certain other public corporations, like the Electric Power Authority and the Aqueduct and Sewer Authority.

(4) Includes mining.

(5) Totals may not add due to rounding.

Source: Planning Board

The data for employment by sector or industries presented here, like in the United States, is based on the Payroll Survey, which is designed to measure employment by sector. The Payroll Survey excludes agricultural employment and self-employed persons.

The following table presents annual statistics of average employment based on the North American Industry Classification System (NAICS) for fiscal years 2002 to 2006.

**Commonwealth of Puerto Rico**  
**Non-Farm Payroll Employment by Economic Sector<sup>(1)</sup>**  
**(persons age 16 and over)**

	<b>Fiscal Years Ended June 30,</b>				
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>(2)</sup></b>
Natural Resources and Construction	72,142	68,525	69,297	68,244	67,059
Manufacturing					
Durable Goods	50,500	49,634	49,776	48,471	46,968
Non-Durable Goods	74,300	69,121	68,660	69,356	65,106
Sub Total	<u>124,800</u>	<u>118,755</u>	<u>118,436</u>	<u>117,827</u>	<u>112,074</u>
Trade, Transportation, Warehouse & Utilities					
Wholesale Trade	32,200	32,181	33,299	33,602	33,626
Retail Trade	130,675	130,180	132,008	136,168	136,517
Transportation, Warehouse & Utilities	18,017	17,352	17,054	17,457	18,236
Sub Total	<u>180,892</u>	<u>179,713</u>	<u>182,361</u>	<u>187,227</u>	<u>188,379</u>
Information	22,483	21,619	21,907	22,787	23,236
Finance	44,975	44,648	46,852	48,554	50,339
Professional & Business	97,408	98,498	101,899	104,241	105,258
Educational & Health	86,400	92,409	98,101	99,484	100,281
Leisure & Hospitality	65,783	67,912	10,310	72,067	73,530
Other Services	16,992	18,808	20,671	21,150	22,671
Government	288,675	297,722	303,431	307,275	304,621
Total Non-Farm	<u>1,000,550</u>	<u>1,008,609</u>	<u>1,033,265</u>	<u>1,048,856</u>	<u>1,047,448</u>

(1) The figures presented in this table are based on the Payroll Survey prepared by the Bureau of Labor Statistics of the Department of Labor and Human Resources. There are numerous conceptual and methodological differences between the Household Survey and the Payroll Survey. The Payroll Survey reflects information collected from payroll records of a sample of business establishments, while the Household Survey is based on responses to a series of questions by persons in a sample of households. The Payroll Survey excludes the self-employed and agricultural employment. Totals may not add due to rounding.

(2) Preliminary.

Source: Department of Labor and Human Resources, Current Employment Statistics Survey (Establishment Survey – NAICS Codes)

*Manufacturing*

Manufacturing is the largest sector of the Puerto Rico economy in terms of gross domestic product. The Planning Board estimates that in fiscal year 2005 manufacturing generated \$33.1 billion or 40.4% of gross domestic product. During fiscal year 2006, payroll employment for the manufacturing sector was 112,074, a decrease of 4.9% compared with fiscal year 2005, with most of the job losses occurring in labor-intensive industries. Most of the island's manufacturing output is shipped to the United States mainland, which is also the principal source of semi-finished manufactured articles on which further manufacturing operations are performed in Puerto Rico. The United States minimum wage laws are applicable in Puerto Rico. As of December 2005, the average hourly manufacturing wage rate in Puerto Rico was 66.8% of the average mainland United States rate.

Manufacturing in Puerto Rico is now more diversified than during the earlier phases of its industrial development and includes several industries less prone to business cycles. In the last three decades, industrial development has tended to be more capital intensive and more dependent on skilled

labor. This gradual shift in emphasis is best exemplified by large investments over the last decade in the pharmaceutical, scientific instruments, computers and electrical products industries in Puerto Rico. One of the factors encouraging the development of the manufacturing sector has been the tax incentives offered by the federal and Puerto Rico governments. Federal legislation enacted in 1996, however, which amended Section 936 of the U.S. Code, phases out the federal tax incentives during a ten-year period that recently ended, making the phase-out complete. See "Tax Incentives - Incentives Under the U.S. Code" under *The Economy*.

The following table sets forth gross domestic product by manufacturing sector for the five fiscal years ended June 30, 2001 through June 30, 2005.

**Commonwealth of Puerto Rico**  
**Gross Domestic Product by Manufacturing Sector**  
**(in millions at current prices)**

	Fiscal Years Ended June 30,				
	2001	2002	2003	2004	2005 <sup>(1)</sup>
Pharmaceuticals	\$16,620	\$18,681	\$18,998	\$19,725	\$20,095
Machinery and metal products:					
Machinery, except electrical	3,376	3,845	3,507	3,499	3,499
Electrical machinery	1,874	1,757	1,771	1,754	1,716
Professional and scientific instruments	2,100	2,191	2,981	3,211	3,343
Other machinery and metal products	316	312	288	267	279
Food products	1,974	2,092	1,903	2,579	2,620
Other chemical and allied products	765	578	502	551	411
Apparel	569	530	353	328	333
Other <sup>(2)</sup>	1,444	1,258	1,231	1,305	1,384
Total gross domestic product of manufacturing sector <sup>(3)</sup>	<u>\$29,037</u>	<u>\$31,243</u>	<u>\$31,532</u>	<u>\$32,991</u>	<u>\$33,132</u>

(1) Preliminary.

(2) Includes petroleum products; petrochemicals; tobacco products; stone, clay and glass products; textiles and others.

(3) Totals may not add due to rounding.

Source: Planning Board

The following table presents annual statistics of average manufacturing employment by industry based on the North American Industry Classification System (NAICS) for fiscal years 2002 to 2006.

**Commonwealth of Puerto Rico**  
**Non-Farm Payroll Manufacturing Employment by Industry Group\***  
 (persons age 16 years and over)

<u>Industry Group</u>	<u>Fiscal Years Ended June 30,</u>				
	<u>2002</u>	<u>2003</u>	<u>2004</u>	<u>2005</u>	<u>2006<sup>(1)</sup></u>
<b><u>Durable Goods</u></b>					
Nonmetallic Mineral Products Manufacturing	4,525	4,444	4,706	4,459	3,851
Cement and Concrete Products Manufacturing	3,617	3,543	3,867	3,738	3,188
Fabricated Metal Products	6,517	6,198	6,490	6,500	6,063
Computer and Electronic	11,742	11,623	10,581	10,642	10,446
Electrical Equipment	7,233	7,415	7,744	7,882	7,469
Electrical Equipment Manufacturing	4,125	4,399	4,935	5,051	4,942
Miscellaneous Manufacturing	12,033	12,308	12,070	11,261	11,326
Medical Equipment and Supplies Manufacturing	10,858	11,336	11,059	10,578	10,606
Other Durable Goods Manufacturing	8,450	7,646	8,185	7,727	7,813
Total – Durable Goods	<u>50,500</u>	<u>49,634</u>	<u>49,776</u>	<u>48,471</u>	<u>46,968</u>
<b><u>Non-Durable Goods</u></b>					
Food Manufacturing	14,842	13,628	13,244	13,075	13,055
Beverage and Tobacco Products Manufacturing	3,508	3,159	3,038	3,117	3,214
Apparel Manufacturing	12,000	8,988	8,522	8,901	7,962
Cut and Sew Apparel Manufacturing	11,233	8,969	8,518	8,888	7,942
Chemical Manufacturing	31,067	31,183	31,385	33,006	31,413
Pharmaceutical and Medicine Manufacturing	26,358	26,645	27,187	28,680	26,986
Plastics and Rubber Products	3,492	3,340	3,210	2,710	1,968
Plastics Product Manufacturing	3,183	3,030	2,917	2,243	1,835
Other Non-Durable Goods Manufacturing	9,391	8,823	9,261	8,547	7,494
Total – Non-Durable Goods	<u>74,300</u>	<u>69,121</u>	<u>68,660</u>	<u>69,356</u>	<u>65,106</u>
 Total Manufacturing Employment	 <u>124,800</u>	 <u>118,755</u>	 <u>118,436</u>	 <u>117,827</u>	 <u>112,074</u>

\* Totals may not add due to rounding.

(1) Preliminary.

*Source:* Department of Labor and Human Resources, Current Employment Statistic Survey (Establishment Survey - NAICS Codes)

Total employment in the manufacturing sector decreased by 12,726 from fiscal year 2002 to fiscal year 2006. This reduction in manufacturing employment was coupled with a significant increase in manufacturing productivity and investment as shown by the expansion in real manufacturing output and in the growth of exports. Most of the decrease in employment has been concentrated in labor intensive industries, particularly apparel, textiles, tuna canning, and leather products.



## Services

Puerto Rico has experienced significant growth in the services sector, which includes finance, insurance, real estate, wholesale and retail trade, tourism and other services, in terms of both income and employment over the past decade, showing a favorable trend as compared with certain other industrialized economies. During the period between fiscal years 2001 and 2005, the gross domestic product in this sector, in nominal terms, increased at an average annual rate of 4.9%, while payroll employment in this sector increased at an average annual rate of 1.1%. It should also be noted that in the Puerto Rico labor market, self-employment, which is not accounted for in the Payroll Survey, represents approximately 17% of total employment according to the Household Survey. Most of the self-employment is concentrated in the service and construction sectors. For example, in fiscal year 2003 the number of self-employed individuals was 180,464, out of which 46.0% were in the service sector and 10.5% were in the construction sector. The development of the services sector has been positively affected by demand generated by other sectors of the economy, such as manufacturing, construction and agriculture. The services sector in Puerto Rico has a diversified base.

The high degree of knowledge, skills, and expertise in professional and technical services available in Puerto Rico places the island in a favorable competitive position with respect to Latin America and other trading countries throughout the world.

The services sector ranks second to manufacturing in its contribution to gross domestic product, and it is the sector with the greatest employment. In fiscal year 2005, services generated \$32.3 billion of gross domestic product, or 39.4% of the total. Services employment grew from 516,135 in fiscal year 2001 to 547,057 in fiscal year 2005 (representing 52.5% of total non-farm payroll employment). This represents a cumulative increase of 6.0% during such period. Wholesale and retail trade, finance, insurance and real estate experienced significant growth in fiscal years 2001 to 2005, as measured by gross domestic product. From fiscal year 2001 to 2005, gross domestic product increased in wholesale and retail trade from \$8.3 billion to \$10.4 billion, and in finance, insurance, and real estate from \$11.3 billion to \$13.6 billion. There are sixteen commercial banks and trust companies currently operating in Puerto Rico. Total assets of these institutions as of December 31, 2005 were \$109.1 billion. As of December 31, 2005, there were approximately thirty-five international banking entities operating in Puerto Rico licensed to conduct offshore banking transactions with total assets of \$74.1 billion.

The following tables set forth gross domestic product for fiscal years 2001 to 2005 and employment for the services sector for fiscal years 2002 to 2006.

**Commonwealth of Puerto Rico**  
**Gross Domestic Product by Service Sector\***  
(in millions at current prices)

	<b>Fiscal Years Ended June 30</b>				
	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005<sup>(1)</sup></b>
Wholesale and retail trade	\$ 8,339	\$ 8,623	\$ 9,150	\$ 9,859	\$10,433
Finance, insurance and real estate	11,294	11,212	12,508	12,964	13,633
Other services <sup>(2)</sup>	6,982	7,078	7,260	7,744	8,219
Total	<u>\$26,615</u>	<u>\$26,913</u>	<u>\$28,919</u>	<u>\$30,567</u>	<u>\$32,285</u>

\* Totals may not add due to rounding.

(1) Preliminary.

(2) Includes tourism.

**Commonwealth of Puerto Rico**  
**Non-Farm Payroll Employment by Services Sector\***  
**(thousands of persons age 16 and over)**

	<b>Fiscal Years Ended June 30,</b>				
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006<sup>(1)</sup></b>
Wholesale Trade	32,200	32,181	33,299	33,602	33,626
Retail Trade	130,675	130,180	132,008	136,168	136,517
Transportation, Warehouse & Utilities	18,017	17,352	17,054	17,457	18,236
Trade, Transportation, Warehouse & Utilities	180,892	179,713	182,361	187,227	188,379
Information	22,483	21,619	21,907	22,787	23,236
Finance	44,975	44,648	46,852	48,554	50,339
Professional and Business	97,408	98,498	101,899	104,241	105,258
Educational & Health	86,400	92,409	98,101	99,484	100,281
Leisure & Hospitality	65,783	67,912	70,310	72,067	73,530
Other Services	16,992	18,808	20,671	21,150	22,671
Total	514,933	523,607	542,101	555,510	563,694

\* Totals may not add due to rounding.

(1) Preliminary.

Source: Department of Labor and Human Resources, Benchmark on Employment, Hours and Earnings

*Hotels and Related Services - Tourism*

During fiscal year 2005, the number of persons registered in tourist hotels, including residents of Puerto Rico and tourists staying in more than one hotel during their visit, was 1,842,400, an increase of 3.1% over the number of persons registered during the same period in fiscal year 2004. The number of non-resident tourists registered in tourist hotels during fiscal year 2005 increased 2.8% compared to fiscal year 2004 due to new hotel rooms opened in 2005. Hotel rooms available during fiscal year 2005 increased 5.3% compared to fiscal year 2004. The average number of rooms rented in tourist hotels increased 3.1% during fiscal year 2005 compared to fiscal year 2004. The average occupancy rate in tourist hotels during fiscal year 2005 was 70.8% compared to 72.4% for fiscal year 2004. The decrease in the occupancy rate in tourist hotels during fiscal year 2005 was due to the addition of new hotel rooms.

During the first six months of fiscal year 2006, the number of persons registered in tourist hotels, including residents of Puerto Rico and tourists staying in more than one hotel during their visit, was 903,700, an increase of 1.1% over the number of persons registered during the same period in fiscal year 2005. The average occupancy rate in tourist hotels during the first six months of fiscal year 2006 was 66.6%, compared to 68.1% during the same period in fiscal year 2005. The average number of rooms rented in tourist hotels increased 2.1% during the first six months of fiscal year 2006 compared with the same period during fiscal year 2005. The average number of rooms available in tourist hotels increased 4.3% during the first six months of fiscal year 2006 compared to the same period in fiscal year 2005.

San Juan is the largest homeport for cruise ships in the Caribbean and one of the largest homeports for cruise ships in the world.

The following table presents data relating to visitors to Puerto Rico and tourist expenditures for the five fiscal years ended June 30, 2005.

**Commonwealth of Puerto Rico**  
**Tourism Data<sup>(1)</sup>**  
**Number of Visitors**

<b>Fiscal Years Ended June 30</b>	<b>Tourist Hotels<sup>(2)</sup></b>	<b>Cruise Ship</b>	<b>Other<sup>(3)</sup></b>	<b>Total</b>	<b>Total Visitors' Expenditures (in millions)</b>
2001 .....	1,186,800	1,356,600	2,364,400	4,907,800	2,728.1
2002 .....	1,147,800	1,277,000	1,939,300	4,364,100	2,486.4
2003 .....	1,239,200	1,163,900	1,999,200	4,402,300	2,676.6
2004 .....	1,307,000	1,348,200	2,234,000	4,889,200	3,024.0
2005 .....	1,361,640	1,386,925	2,324,275	5,072,840	3,238.6

- (1) Only includes information about non-resident tourists registering in tourist hotels. They are counted once even if registered in more than one hotel.  
(2) Includes visitors in guesthouses.  
(3) Includes visitors in homes of relatives, friends, and in hotel apartments.

*Sources:* Puerto Rico Tourism Company and the Planning Board

The Commonwealth, through the Convention Center District Authority, has completed the development of the largest convention center in the Caribbean, and the centerpiece of a 100-acre private development, including hotels, restaurants, cinemas, office space and housing. The convention center district is being developed at a total cost of \$1.3 billion to improve Puerto Rico's competitive position in the convention and group travel segments. The convention center opened on November 17, 2005, and 17 conventions have already been booked for the first year of operations.

The Convention Center District Authority also owns a multi-purpose coliseum located in San Juan, Puerto Rico. The coliseum, known as the Jose Miguel Agrelot Coliseum, was inaugurated in 2004 and has been host to various successful artistic and other events.

*Government*

The government sector of Puerto Rico plays an important role in the economy. In fiscal year 2005, the government accounted for \$8.3 billion of Puerto Rico's gross domestic product, or 10.2% of the total. The government is also a significant employer, providing jobs for 309,594 workers, or 29.7% of total non-farm payroll employment in fiscal year 2005.

On February 25, 1998, legislation was enacted permitting the unionization of employees of the central government (excluding municipal employees). Under this law, government employees are given collective bargaining rights subject to a number of limitations. Among those limitations are: employees are prohibited from striking; salary increases are contingent on the availability of budgeted revenues; employees cannot be required to become union members and pay union dues; and collective bargaining negotiations cannot occur in an election year. During fiscal year 2006, the Commonwealth and its instrumentalities began to negotiate the economic and non-economic terms of at least forty collective bargaining agreements. The results of these negotiations could have a material impact on the General Fund.

On May 1, 2006, certain non-essential services offered by government agencies and departments, including public schools, were suspended in connection with the Commonwealth's attempt to address its budget deficit for fiscal year 2006. Approximately 95,000 public employees were granted a two-week

leave of absence. For a more detailed discussion of this temporary government shutdown, see “Fiscal Year 2006 Expenditures” under *Budget of the Commonwealth of Puerto Rico*.

### *Transportation*

Thirty-four shipping lines offer regular ocean freight service to eighty United States and foreign ports. San Juan is the island’s leading seaport, but there are also seaport facilities at other locations in Puerto Rico including Arecibo, Culebra, Fajardo, Guayama, Guayanilla, Mayagüez, Ponce, Vieques, and Yabucoa.

Luis Muñoz Marín International Airport is currently served by 25 United States and international airlines. At present, there is daily direct service between San Juan and Atlanta, Boston, Chicago, Dallas, Miami, New York, Philadelphia, and numerous other destinations within the United States. There is also regularly scheduled service between Aguadilla and Ponce and New York and between Puerto Rico and other Caribbean islands and certain Latin American and European cities. A major United States airline uses San Juan as a hub for its intra-Caribbean airline service. Several smaller airports serve intra-island traffic.

The island’s major cities are connected by a modern highway system, which, as of December 31, 2004, totaled approximately 4,608 miles. The highway system comprises 379 miles of primary system highways, which are the more important interregional traffic routes and include PR-52, PR-22, PR-53 and PR-20 toll highways, 230 miles of primary urban system highways, 959 miles of secondary system highways serving the needs of intra-regional traffic and 3,041 miles of tertiary highways and roads serving local, intra-regional traffic.

The first phase of a new mass transit system, known as Tren Urbano, has been completed. Tren Urbano serves a portion of metropolitan San Juan and is expected eventually to serve the municipalities of Carolina and Caguas as well.

The Port of the Americas Authority (“PAA”) is responsible for the development and operation of the Port of the Americas, a deep draft port on the south coast of Puerto Rico. The first phase of the Port of the Americas was completed in fiscal year 2004. This initial phase included the improvement of piers 4, 5 and 6 of the Port and the acquisition of heavy equipment at a cost of \$40 million. During calendar year 2005, the PAA began the second phase of the Port which is expected to be completed by the end of calendar year 2007. Completion of this second phase will provide capacity to handle up to 250,000 Twenty-Foot Equivalent Units (“TEU”). This second phase includes (i) dredging the entrance channel and adjacent areas of the Port to a depth of 50 feet; (ii) reconstructing the container terminals; (iii) commencing certain required environmental risk mitigation procedures; and (iv) preparing final construction schematics. With respect to these tasks, dredging is 60% complete, the final design contract has been awarded, acquisition of environmental risk mitigation land is underway, and the contract for reconstruction of the container terminal was awarded on April 20, 2006. The Port is expected to be capable of providing capacity for up to 700,000 TEUs when the third phase is completed.

As of June 19, 2006, PAA had an outstanding balance of \$23.8 million under various lines of credit from GDB. PAA is authorized to borrow up to \$250 million under these lines of credit. This debt is payable from annual legislative appropriations until the PAA starts generating revenues sufficient to cover debt service and is also guaranteed by the Commonwealth. Partial operation of the Port of the Americas, at a capacity of up to 250,000 TEUs per year, could begin in early 2008.

## *Construction*

Although the construction industry represents a relatively small segment of the economy compared to other sectors, it has made significant contributions to the growth of economic activity. During the period from fiscal year 2001 through fiscal year 2005, however, real construction investment decreased 0.9%. This decline is relatively small when compared to the high levels of construction activity recorded in prior fiscal years. The total value of construction permits increased 21.2% during the same five fiscal year period.

Public investment has been an important component of construction investment. During fiscal year 2004, approximately 41% of the total investment in construction was related to public projects. During fiscal year 2005, the total value of construction permits increased 0.1% compared with fiscal year 2004. Average payroll employment in the construction sector during fiscal year 2006 was 67,059, a decrease of 1.7% from fiscal year 2005.

During fiscal year 2005, total sales of cement, including imports, decreased 0.1% compared with fiscal year 2004.

Total construction investment for fiscal year 2005 decreased (in real terms) by 0.6% due principally to the reduction in construction related public projects. For fiscal years 2006 and 2007, the Planning Board forecasts construction investment increases (in real terms) of 0.5% and 1.3% for each year. Public investment will be primarily in housing, new schools (and school reconstruction programs), water projects, and other public infrastructure projects. Public investment in construction, however, could be negatively affected by the Commonwealth's fiscal difficulties. See "Fiscal Year 2006 Preliminary Expenditures" under *Budget of the Commonwealth of Puerto Rico*.

During the first ten months of fiscal year 2006, the number of construction permits and the total value of construction permits decreased 0.9% and 5.5%, respectively, compared to the same period in fiscal year 2005. The total sales of cement, including imports, decreased 0.5% during the first eleven months of fiscal year 2006 compared to the same period in fiscal year 2005.

## *Agriculture*

The Department of Agriculture and related agencies have directed their efforts at increasing and improving local agricultural production, increasing efficiency and the quality of produce, and stimulating the consumption of locally produced agricultural products. During fiscal year 2005, gross income from agriculture was \$803.1 million, a decrease of 0.6% compared with fiscal year 2004. Agriculture gross income consists of the total value of production in the principal agricultural sectors, which include traditional crops, livestock and poultry, grains, vegetables, fruits, and other products. During fiscal year 2005, fruits, starchy vegetables, and ornamental plants contributed a higher percentage of the sector's income than in the previous fiscal year.

The Commonwealth supports agricultural activities through incentives, subsidies, and technical and support services, in addition to income tax exemptions for qualified income derived by bona fide farmers. Act No. 225 of 1995 provides a 90% income tax exemption for income derived from agricultural operations, an investment tax credit equal to 50% of the investment in qualified agricultural projects, and a 100% exemption from excise taxes, real and personal property taxes, municipal license taxes and tariff payments. It also provides full income tax exemption for interest income from bonds, notes and other debt instruments issued by financial institutions to provide financing to agricultural businesses. Subsequent legislation imposed an aggregate annual limit of \$15 million on the investment tax credits available under Act No. 225.

Policy changes have been implemented to promote employment and income generated by the agricultural sector. The policy initiatives include a restructuring of the Department of Agriculture, an increase in government purchases of local agricultural products, new programs geared towards increasing the production and sales of agricultural products, and a new system of agricultural credits and subsidies for new projects.

## Higher Education

During the five decades from 1950 to 2000, Puerto Rico made significant advances in the field of education, particularly at the college and graduate school level. The transformation of Puerto Rico during the 1950s and 1960s from an agricultural economy to an industrial economy brought about an increased demand for educational services at all levels. During the 1970s and 1980s, certain higher wage, higher technology industries became more prominent in Puerto Rico. More recently, employment in the services sector has increased significantly. This has resulted in an increased demand for workers having a higher level of education and greater expertise in various technical fields. During the same time period, enrollments in institutions of higher learning rose very rapidly due to growth in the college-age population, and the increasing proportion of college attendance by such population. During the 1990s and into the current decade, college attendance and college attendance as a percentage of the college-age population continued to increase.

The following table presents comparative trend data for Puerto Rico and the United States with respect to college-age population and the percentage of such population attending institutions of higher learning.

Academic Year	Commonwealth of Puerto Rico			Mainland United States		
	Population 18-24 Years of Age	Higher Education Enrollment	Percent <sup>(1)</sup>	Population 18-24 Years of Age	Higher Education Enrollment	Percent <sup>(1)</sup>
1970	341,448 <sup>(2)</sup>	57,340	16.8%	23,714,000 <sup>(2)</sup>	8,580,887	36.2%
1980	397,839 <sup>(2)</sup>	130,105	32.7%	30,022,000 <sup>(2)</sup>	12,096,895	40.3%
1990	417,636 <sup>(2)</sup>	156,147	37.4%	26,961,000 <sup>(2)</sup>	13,621,000	50.5%
2000	428,892 <sup>(2)</sup>	176,015	41.0%	27,143,455 <sup>(2)</sup>	15,312,000	56.4%
2001	426,194 <sup>(3)</sup>	185,015	43.4%	27,968,162 <sup>(3)</sup>	15,928,000	56.7%
2002	423,852 <sup>(3)</sup>	190,776	45.0%	28,442,293 <sup>(3)</sup>	16,612,000	58.4%
2003	420,295 <sup>(3)</sup>	199,842	47.6%	28,923,731 <sup>(3)</sup>	16,910,000	58.5%
2004	416,020 <sup>(3)</sup>	206,791	49.7%	29,245,102 <sup>(3)</sup>	17,095,000	58.4%

(1) Number of persons of all ages enrolled in institutions of higher education as percent of population 18-24 years of age.

(2) Based on census population as of April 1 of the stated year.

(3) Estimated population (reference date July 1 of the stated year).

Sources: United States Census Bureau (Mainland United States Population), United States National Center for Education Statistics, Planning Board (Puerto Rico Population) and Council on Higher Education of Puerto Rico

The University of Puerto Rico, the only public university in Puerto Rico, has eleven campuses located throughout the island. The University's total enrollment for academic year 2004-2005 was approximately 67,053 students. The Commonwealth is legally bound to appropriate annually for the University of Puerto Rico an amount equal to 9.60% of the average annual revenue from internal sources for each of the two fiscal years immediately preceding the current fiscal year.

In addition to the University of Puerto Rico, there are 40 public and private institutions of higher education located in Puerto Rico. Such institutions have a current enrollment of approximately 138,700 students and provide programs of study in liberal arts, education, business, natural sciences, technology, secretarial and computer sciences, nursing, medicine, and law. Degrees are offered by these institutions at the associate, bachelor, master, and doctoral levels.

## **Tax Incentives**

One factor that has promoted and continues to promote the development of the manufacturing sector in Puerto Rico is the various local and federal tax incentives available, particularly those under Puerto Rico's Industrial Incentives Program and, until recently, Sections 30A and 936 of the U.S. Code. Tax and other incentives have also been established to promote the development of the tourism industry. These incentives are summarized below.

### *Industrial Incentives Program*

Since 1948, Puerto Rico has had various industrial incentives laws designed to stimulate industrial investment in the island. Under these laws, which are designed to promote investment in Puerto Rico, companies engaged in manufacturing and certain other designated activities were eligible to receive full or partial exemption from income, property, and other local taxes. The most recent of these industrial incentives laws is the 1998 Tax Incentives Act.

The benefits provided by the 1998 Tax Incentives Act are available to new companies as well as companies currently conducting tax-exempt operations in Puerto Rico that choose to renegotiate their existing tax exemption grant, expand current operations or commence operating a new eligible business. The activities eligible for tax exemption include manufacturing, certain designated services performed for markets outside Puerto Rico (including the United States), the production of energy from local renewable sources for consumption in Puerto Rico and laboratories for research and development. Companies qualifying thereunder can benefit from income tax rates ranging from 2% to 7% for periods ranging from 10 to 25 years. In addition, the 1998 Tax Incentives Act grants 90% exemption from property taxes, 100% exemption from municipal license taxes during the first three semesters of operations and between 60% and 80% thereafter, and 100% exemption from excise taxes with respect to the acquisition of raw materials and certain machinery and equipment used in the exempt activities. The 1998 Tax Incentives Act also provides various special deductions designed to stimulate employment and productivity, research and development and capital investment in Puerto Rico.

Under the 1998 Tax Incentives Act, companies can repatriate or distribute their profits free of Puerto Rico dividend taxes. In addition, passive income derived from the investment of eligible funds in Puerto Rico financial institutions, obligations of the Commonwealth, and other designated investments are fully exempt from income and municipal license taxes. Individual shareholders of an exempted business are allowed a credit against their Puerto Rico income taxes up to 30% of their proportionate share of the exempted business's income tax liability. Gain from the sale or exchange of shares of an exempted business by its shareholders during the exemption period is subject to a 4% income tax rate.

Under the 1998 Tax Incentives Act, core pioneer industries that employ innovative technologies in their operations, including high technology industries with activities that produce a significant economic impact, can be eligible for income tax rates below 2%. Eligible manufacturing industries may also qualify for certain payroll and training deductions, building and construction expense deductions, a 25% credit for purchases of products manufactured in Puerto Rico, and a 35% credit for purchases of locally recycled products and products manufactured with locally recycled materials.

The 1998 Tax Incentives Act also provides investors who acquire an exempted business that is in the process of closing its operations in Puerto Rico a 50% credit in connection with the cash purchase of such corporation's stocks or assets. Also, exempted businesses that produce high technology products may be eligible for a credit equal to the amount in excess of \$100 million of the annual taxes retained on the payment of rights, rents, royalties and licenses related to the production of such goods. Finally, call centers servicing markets outside Puerto Rico are exempt from paying excise taxes on the purchase of equipment needed for the operation of such call centers.

#### *Tourism Incentives Program*

For many years, Puerto Rico has also had incentives laws designed to stimulate investment in hotel operations on the island. The most recent of these laws, the Tourism Incentives Act of 1993 (the "Tourism Incentives Act"), provides partial exemptions from income, property, and municipal license taxes for a period of up to ten years. The Tourism Incentives Act also provides certain tax credits for qualifying investments in tourism activities, including hotel and condo-hotel development projects. Recently enacted legislation provides further tourism incentives by granting certain tax exemptions on interest income received from permanent or interim financing of tourism development projects and fees derived from credit enhancements provided to the financing of such projects. See "Government Development Bank for Puerto Rico-Tourism Development Fund" under *Public Corporations*.

As part of the incentives to promote the tourism industry, the Commonwealth established the Tourism Development Fund as a subsidiary of GDB with the authority to (i) make investments in or provide financing to entities that contribute to the development of the tourism industry and (ii) provide financial guarantees and direct loans for financing hotel development projects. To date, the Fund has provided direct loans and financial guarantees for loans made or bonds issued to finance the development of seventeen hotel projects representing over 3,900 new hotel rooms.

#### *Incentives under the U.S. Code*

United States corporations operating in Puerto Rico have been subject to special tax provisions since the Revenue Act of 1921. Prior to enactment of the Tax Reform Act of 1976, under Section 931 of the U.S. Code, United States corporations operating in Puerto Rico (and meeting certain source of income tests) were taxed only on income arising from sources within the United States.

The Tax Reform Act of 1976 created Section 936 of the U.S. Code, which revised the tax treatment of United States corporations operating in Puerto Rico by taxing such corporations on their worldwide income in a manner similar to that applicable to any other United States corporation but providing such corporations a full credit for the federal tax on their business and qualified investment income in Puerto Rico. The credit provided an effective 100% federal tax exemption for operating and qualifying investment income from Puerto Rico sources.

As a result of amendments to Section 936 of the U.S. Code made in 1996 (the "1996 Amendments"), the tax credit was phased out over a ten-year period for companies that were operating in Puerto Rico in 1995, and is no longer available for corporations that establish operations in Puerto Rico after October 13, 1995. The 1996 Amendments also eliminated the credit previously available for income derived from certain qualified investments in Puerto Rico.

#### *Controlled Foreign Corporations*

Because of the modification and phase out of the federal tax incentives under Section 936 of the U.S. Code, many corporations previously operating thereunder reorganized their operations in Puerto

Rico to become controlled foreign corporations (“CFCs”). A CFC is a corporation that is organized outside the United States and is controlled by United States shareholders. In general, a CFC may defer the payment of federal income taxes on its trade or business income until such income is repatriated to the United States in the form of dividends or through investments in certain United States properties. The Puerto Rico Office of Industrial Tax Exemption has received notification from numerous corporations that have converted part or all of their operations to CFCs. These include most of the major pharmaceutical, instrument and electronics companies manufacturing in Puerto Rico.

CFCs operate under transfer pricing rules for intangible income that are different from those applicable to United States corporations operating under Section 936 of the U.S. Code (“Section 936 Corporations”). In many cases, they are allowed to attribute a larger share of this income to their Puerto Rico operation but must make a royalty payment “commensurate with income” to their U.S. affiliates. Section 936 Corporations were exempted from Puerto Rico withholding taxes on any cost sharing payments they might have opted to make, but CFCs are subject to a fifteen percent Puerto Rico withholding tax on royalty payments.

## **DEBT**

### **Public Sector Debt**

Public sector debt comprises bonds and notes of the Commonwealth, its municipalities, and public corporations (“notes” as used in this section refers to certain types of non-bonded debt regardless of maturity), subject to the exclusions described below.

Section 2 of Article VI of the Constitution of the Commonwealth provides that direct obligations of the Commonwealth evidenced by full faith and credit bonds or notes shall not be issued if the amount of the principal of and interest on such bonds and notes and on all such bonds and notes theretofore issued which is payable in any fiscal year, together with any amount paid by the Commonwealth in the preceding fiscal year on account of bonds or notes guaranteed by the Commonwealth, exceeds 15% of the average annual revenues raised under the provisions of Commonwealth legislation and deposited into the Treasury (hereinafter “internal revenues”) in the two fiscal years preceding the then current fiscal year. Section 2 of Article VI does not limit the amount of debt that the Commonwealth may guarantee so long as the 15% limitation is not exceeded. Internal revenues consist principally of income taxes, property taxes and excise taxes. Certain revenues, such as federal excise taxes on offshore shipments of alcoholic beverages and tobacco products and customs duties, which are collected by the United States Government and returned to the Treasury, and motor vehicle fuel taxes and license fees, which are allocated to the Highway and Transportation Authority, are not included as internal revenues for the purpose of calculating the debt limit, although they may be available for the payment of debt service.

All or a portion of the proceeds of certain refunding bonds issued by the Commonwealth were invested in guaranteed investment contracts or federal agency securities (in each case rated in the highest category by Moody’s and S&P, none of which is eligible to be used for a legal defeasance under Puerto Rico law (“non-eligible investments”). Since bonds refunded with proceeds of non-eligible investments are not legally defeased, such bonds are treated as outstanding for purposes of the 15% debt limitation.

Future maximum annual debt service for the Commonwealth’s outstanding general obligation debt is \$691,675,575 in the fiscal year ending June 30, 2020 (based on the assumption that the Public Improvement Refunding Bonds, Series 2004 A, which are variable rate bonds, bear interest at their actual rate per annum through July 1, 2012 and thereafter at 12% per annum, and the Public Improvement Refunding Bonds, Series 2004 B, which are also variable rate bonds, bear interest at 12% per annum). This amount (\$691,675,575) is equal to 8.53% of \$8,113,386,000, which is the average of the adjusted

internal revenues for the fiscal year ended June 30, 2005 and the estimate for such revenues for the fiscal year ended June 30, 2006. If bonds refunded with non-eligible investments described in the preceding paragraph were treated as not being outstanding, and the interest on the Public Improvement Refunding Bonds, Series 2004 B was calculated using the effective fixed interest rate payable by the Commonwealth under the interest rate exchange agreements entered into in respect thereof, the percentage referred to in the preceding sentence would be 8.18% and future maximum annual debt service for the Commonwealth's outstanding general obligation debt would be \$663,825,275 in the fiscal year ending June 30, 2020. Debt service for the PRASA guaranteed bonds of \$30,120,768 was paid by PRASA during fiscal year 2006 (including, for this purpose, debt service payments due and paid on July 1, 2006) and, thus, is no longer included in the calculation of the 15% debt limitation. In the event PRASA is unable to make any portion of the future debt service payments on its guaranteed bonds, the Commonwealth would be required to make such payments under its guarantee from the General Fund and such debt service would be included in the calculation of the 15% debt limitation.

The Commonwealth's policy has been and continues to be to maintain the amount of such debt prudently below the constitutional limitation. Debt of municipalities, other than bond anticipation notes, is supported by real and personal property taxes and municipal license taxes. Debt of public corporations, other than bond anticipation notes, is generally supported by the revenues of such corporations from rates charged for services or products. See *Public Corporations*. However, certain debt of public corporations is supported, in whole or in part, directly or indirectly, by Commonwealth appropriations or taxes.

Direct debt of the Commonwealth is issued pursuant to specific legislation approved in each particular case. Debt of the municipalities is issued pursuant to resolutions adopted by the respective municipal assemblies. Debt of public corporations is issued pursuant to resolutions adopted by the governing bodies of the public corporations in accordance with their enabling statutes. GDB, as fiscal agent of the Commonwealth and its municipalities and public corporations, must approve the specific terms of each issuance.

The following table presents a summary of public sector debt as of March 31, 2006. Excluded from the table is debt not primarily payable from either Commonwealth or municipal taxes, Commonwealth appropriations or rates charged by public corporations for services or products, some of which debt is set forth in footnote 4 below. Also excluded from the table is debt the inclusion of which would reflect double counting including, but not limited to, \$1.6 billion of outstanding bonds (as of March 31, 2006) issued by the Municipal Finance Agency to finance its purchase of bonds of Puerto Rico municipalities, and \$2.6 billion of obligations of the Public Finance Corporation issued to purchase certain Commonwealth public sector debt.

**Commonwealth of Puerto Rico**  
**Public Sector Debt**  
**(in thousands)**

	<u>March 31, 2006</u>
Puerto Rico direct debt <sup>(1)</sup>	\$ 10,580,301
Municipal debt	2,283,652
Public corporations debt	
Puerto Rico guaranteed debt <sup>(2)</sup>	697,073
Debt supported by Puerto Rico appropriations or taxes <sup>(3)</sup>	16,945,455
Other non-guaranteed debt <sup>(4)</sup>	8,972,463
Total public corporations debt	<u>26,614,991</u>
Total public sector debt	<u><u>\$ 39,478,944</u></u>

- (1) Includes general obligation bonds, tax and revenue anticipation notes, and lines of credit provided by GDB. Excludes certain Commonwealth general obligation bonds in the principal amount of \$1.08 billion that have been refunded with proceeds that were invested in guaranteed investment contracts or other securities not eligible to effect a legal defeasance, even though such bonds will be considered outstanding under their respective authorizing resolutions and for purposes of calculating the Commonwealth's constitutional debt limitation.
- (2) Consists of \$504.7 million of bonds issued by Aqueduct and Sewer Authority, \$169.9 million of State Revolving Fund Loans, incurred under various federal water laws, and \$22.5 million of bonds issued by Port of the Americas Authority. Excludes Public Buildings Authority bonds in the principal amount of \$2.88 billion as of March 31, 2006 and \$267 million of GDB bonds payable from available moneys of GDB.
- (3) Represents, among others, bonds and notes issued by Aqueduct and Sewer Authority, Highway and Transportation Authority, Housing Finance Authority, Infrastructure Financing Authority, Public Buildings Authority and Public Finance Corporation.
- (4) Excludes the following: \$1 billion of Infrastructure Financing Authority bonds, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company; \$1.2 billion of Children's Trust bonds which are payable solely from the payments to be received pursuant to the tobacco litigation settlement; \$641.3 million of Housing Finance Authority bonds, which are payable from Puerto Rico Housing Administration's annual allocation of Public Housing Capital Funds from the United States Department of Housing and Urban Development; \$153 million of Special Facilities Revenue Bonds issued by the Highway and Transportation Authority, which are payable from net toll revenues collected from the Teodoro Moscoso Bridge; \$155 million of Special Facilities Bonds issued by the Ports Authority, which are solely payable from the pledge of certain payments made by a private corporation under a special facilities agreement; \$97 million of Qualified Zone Academy Bonds issued by the Public Finance Corporation, which are payable from securities purchased with funds assigned by the Children's Trust to the Department of Education; \$84.1 million of Educational Facilities Revenue Bonds, 2000 Series A (University Plaza Project) issued by the Industrial, Tourist, Educational, Medical and Environmental Control Facilities Financing Authority, which are payable from rent payments made by the University of Puerto Rico; and approximately \$111 million of bonds issued by the Industrial, Tourist, Educational, Medical and Environmental Control Facilities Financing Authority to finance the construction of various government infrastructure projects, which are payable from rent payments made by various government entities. The bonds listed in this footnote are subsequently collectively referred to as the "Excluded Bonds." If the principal amounts of the Excluded Bonds were included in the above table, total public corporations debt would be \$30,128,755,000 and total public sector debt would be \$42,992,708,000.

*Source:* Government Development Bank for Puerto Rico

No deductions have been made in the table above for debt service funds and debt service reserve funds. The table above and the amounts shown throughout this section as representing outstanding debt include outstanding capital appreciation bonds at their respective original principal amounts and do not include any accretion thereon.

## **Debt Service Requirements for Commonwealth General Obligation Bonds**

The following table presents the debt service requirements for Commonwealth general obligation bonds outstanding as of March 31, 2006.

The table excludes debt service on \$1.08 billion of general obligation bonds refunded with refunding bonds the proceeds of which, pending the redemption of the refunded bonds, were invested in guaranteed investment contracts or other securities not eligible to effect a legal defeasance. Such refunded bonds will be considered to be outstanding under their respective authorizing resolutions and for purposes of calculating the Commonwealth's constitutional debt limitation described above. In addition, in respect of certain variable rate general obligation bonds as to which the Commonwealth has entered into interest rate exchange agreements, the interest in the table is calculated by using the respective fixed rates of interest that the Commonwealth is paying under said agreements. Debt service requirements for each fiscal year, as shown in the following table, include principal and interest due on July 1 immediately following the close of such fiscal year.

**Puerto Rico  
Debt Service Requirements\*  
(in thousands)**

<b>Fiscal Year Ending June 30</b>	<b>Outstanding Bonds</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total Debt Service<sup>(1)</sup></b>
2007	164,012	405,373	569,385
2008	202,542	376,581	579,123
2009	241,480	333,309	574,789
2010	255,570	319,406	574,975
2011	267,107	305,487	572,594
2012	286,850	285,595	572,445
2013	304,545	267,965	572,510
2014	302,393	272,211	574,604
2015	316,665	258,259	574,924
2016	331,945	243,241	575,186
2017	347,702	227,866	575,568
2018	365,215	211,735	576,949
2019	398,656	178,935	577,591
2020	456,680	151,364	608,044
2021	327,220	128,925	456,145
2022	252,380	113,916	366,296
2023	219,880	102,620	322,500
2024	206,335	92,882	299,217
2025	215,225	84,086	299,311
2026	215,250	75,236	290,486
2027	224,365	65,730	290,095
2028	233,865	55,873	289,738
2029	243,860	45,412	289,272
2030	254,695	33,793	288,488
2031	265,600	22,076	287,676
2032	98,335	9,713	108,048
2033	69,300	5,222	74,522
2034	33,805	1,705	35,510
2035	295	15	310
	<u>\$7,101,770</u>	<u>\$4,674,529</u>	<u>\$11,776,299</u>

\* Totals may not add due to rounding. Excludes the debt service on certain economically (but not legally) defeased general obligation bonds and includes the effective fixed rate on certain variable rate general obligation bonds as to which the Commonwealth has entered into interest rate exchange agreements.

(1) Since fiscal year 1997, the Commonwealth had been paying approximately \$30 million annual debt service on PRASA bonds and other obligations guaranteed by the Commonwealth. Beginning with the debt service payment due January 1, 2006, the Commonwealth stopped making such payments and PRASA resumed making all payments due on and after such date from its net revenues. In the event PRASA is unable to make any portion of the future debt service payments on its guaranteed bonds, the Commonwealth would be required to make such payments under its guarantee from the General Fund. See "Other Public Corporations - Aqueduct and Sewer Authority" under *Public Corporations* below.

*Sources:* Government Development Bank for Puerto Rico and Department of the Treasury

## **Ratings of Commonwealth General Obligation Bonds**

In May 2005, Moody's Investors Service ("Moody's") and Standard & Poor's Rating Services, a division of The McGraw-Hill Companies, Inc. ("S&P"), each announced downgrades to the Commonwealth's general obligation debt rating. Moody's and S&P lowered their respective ratings on the Commonwealth's general obligation debt from "Baa1" to "Baa2" and from "A-" to "BBB." Among the reasons given by the rating agencies for the reduction in the ratings were the concern for the Commonwealth's financial performance, particularly the structural imbalance in its budget, the low funding ratio of the Employees Retirement System of the Commonwealth and its instrumentalities (the "Employees Retirement System"), the uncertainty surrounding the approval of a budget for fiscal year 2006 and the availability of additional recurring revenue sources. See "Commonwealth's Structural Budget Imbalance" under *Puerto Rico Taxes, Other Revenues, and Exemptions*. See also *Retirement Systems* and *Budget of the Commonwealth of Puerto Rico*. For more information relating to the rating downgrades please refer to [www.moody.com](http://www.moody.com) and [www.standardandpoors.com](http://www.standardandpoors.com).

On March 22, 2006, S&P placed the Commonwealth's rating on CreditWatch with negative implications as a result of the Commonwealth's anticipated budget deficit for fiscal year 2006, slow progress on tax and fiscal reform and the apparent political impasse regarding these measures.

On July 20, 2006, S&P confirmed its "BBB" and "BBB-" rating on the Commonwealth's general obligation debt and appropriation debt, respectively, and removed the rating from CreditWatch with negative implications, where it had been placed on March 22, 2006. S&P removed the Commonwealth from CreditWatch as a result of the recent approval of a 7% sales tax, the adoption of a \$9.488 billion budget for fiscal year 2007, and the development during fiscal year 2007 of a government-restructuring plan to realign government agencies and curb operating expenditure growth. S&P, however, maintained its negative outlook based on the Commonwealth's history of lax expenditure and budget controls, which may offset the revenue flexibility provided by the recently adopted tax reform.

On February 24, 2006, Moody's placed the Commonwealth's general obligation rating of "Baa2" on its Watchlist for review and possible downgrade. Moody's also placed on its Watchlist all other bonds issued by various Commonwealth instrumentalities whose credit is directly or indirectly linked to that of the Commonwealth. On May 2, 2006, Moody's issued a report in response to the partial shutdown of the Commonwealth's government. In the report, Moody's stated that a prolonged political stalemate with respect to the resolution of the Commonwealth's budget deficit for fiscal year 2006 will have negative ratings implications.

On May 8, 2006, Moody's downgraded the Commonwealth's general obligation and appropriation bond ratings from "Baa2" to "Baa3" and from "Baa3" to "Ba1," respectively, and kept the ratings on Watchlist for possible further downgrades. Moody's action reflected the Commonwealth's strained financial condition, ongoing political conflict and lack of agreement regarding the measures necessary to end the government's multi-year trend of financial deterioration.

On July 21, 2006, Moody's confirmed its "Baa3" and "Ba1" rating on the Commonwealth's general obligation debt and appropriation debt, respectively, and removed the ratings from Watchlist with negative implications, where it had been placed on February 24, 2006. The confirmation of the Commonwealth's debt rating reflects recent passage of legislation enacting the tax and fiscal reform. However, Moody's outlook remained negative due to potential for continued fiscal strain and political conflict as the tax and fiscal reform, including the new sales tax, are implemented.

The Commonwealth has been assigned a negative ratings outlook by each of the rating agencies.

## **Commonwealth Guaranteed Debt**

As of March 31, 2006, \$2.88 billion of Commonwealth guaranteed bonds of the Public Buildings Authority were outstanding. Maximum annual debt service on these bonds is \$219.5 million in fiscal year ending June 30, 2011, with their final maturity being July 1, 2036. No payments under the Commonwealth guaranty have been required to date for bonds of the Public Buildings Authority.

As of March 31, 2006, \$267 million of Commonwealth guaranteed obligations of GDB were outstanding. No payments under the Commonwealth guaranty have been required for any obligations of GDB to date.

As of March 31, 2006, GDB held approximately \$22.5 million of the Port of the Americas Authority's outstanding bonds, which are guaranteed by the Commonwealth. The Authority is authorized to issue bonds guaranteed by the Commonwealth in a maximum aggregate principal amount of \$250 million. The proceeds from these bonds will be used to continue the development of the Port. Currently, GDB is authorized to purchase up to an aggregate principal amount of \$250 million of the Authority's bonds.

As of March 31, 2006, the aggregate outstanding principal amount of obligations of PRASA guaranteed by the Commonwealth was \$674.6 million. This amount consisted of \$292 million in revenue bonds sold to the public, \$212.7 million in bonds issued to the United States Department of Agriculture, Rural Development, and \$169.9 of loans by the State Revolving Funds for the benefit of PRASA. On January 2, 1997, the Commonwealth began to make debt service payments under the Commonwealth guaranty and continuously made payments through fiscal year 2005. Beginning with the debt service payment due January 1, 2006, the Commonwealth stopped making debt service payments required on these revenue bonds. PRASA has resumed payment of this debt from the net revenues it expects to receive as part of its newly revised tariff structure. In the event PRASA is unable to make any portion of the future debt service payments on its guaranteed bonds, the Commonwealth would be required to make such payments under its guarantee from the General Fund. See "Other Public Corporations - Aqueduct and Sewer Authority" under *Public Corporations* below.

## Trends of Public Sector Debt

The following table shows the growth rate of short-term and long-term public sector debt and the growth rate of Gross National Product (in current dollars) for the five fiscal years ended June 30, 2005 and the first nine months of fiscal year 2006. As of March 31, 2006, outstanding short-term debt, relative to total debt, was 9.1%.

**Commonwealth of Puerto Rico**  
**Public Sector Debt and Gross National Product**  
(dollars in millions)\*

June 30	Public Sector Debt				Gross National Product <sup>(1)</sup>		
	Long Term <sup>(2)</sup>	Short Term <sup>(3)</sup>	Short Term as % of Total	Total	Rate of Increase	Amount	Rate of Increase
2001 .....	\$22,345	\$2,870 <sup>(4)</sup>	11.4%	\$25,215	5.8%	\$44,047	6.3%
2002 .....	26,737	1,250 <sup>(5)</sup>	4.5%	27,987	11.0%	45,071	2.3%
2003 .....	28,102	1,605 <sup>(5)</sup>	5.4%	29,707	6.1%	47,479	5.3%
2004 .....	31,767	2,175 <sup>(5)</sup>	6.4%	33,942	14.3%	50,391	6.1%
2005 .....	34,789	1,914 <sup>(5)</sup>	5.2%	36,703	8.1%	53,380	5.9%
March 31, 2006.....	35,885	3,594 <sup>(6)</sup>	9.1%	39,479	7.6%	N/A	N/A

\* Totals may not add due to rounding.

(1) In current dollars.

(2) Does not include the Excluded Bonds identified in footnote 4 of the table above entitled "Commonwealth of Puerto Rico -- Public Sector Debt," which would have been issued and outstanding at the time, all of which would be considered long-term debt.

(3) Obligations (other than bonds) issued with an original maturity of three years or less and lines of credit with a remaining maturity of three years or less are considered short-term debt.

(4) Includes a \$164 million line of credit from GDB to the Secretary of the Treasury, the proceeds of which were applied to pay debt service on general obligation bonds.

(5) Does not include the tax and revenue anticipation notes that were outstanding at the close of the indicated fiscal years because prior to the end of said fiscal years sufficient funds had been set aside for the payment of such notes in full.

(6) Includes a \$368 million line of credit from GDB to the Secretary of the Treasury, the proceeds of which were applied to pay debt service on general obligation bonds.

Source: Government Development Bank for Puerto Rico

The following table shows the trend of public sector debt by major category for the five fiscal years ended June 30, 2005 and the first nine months of fiscal year 2006.

**Commonwealth of Puerto Rico**  
**Public Sector Debt by Major Category**  
(dollars in millions)\*

June 30	Commonwealth			Municipalities			Public Corporation <sup>(1)</sup>			Total		
	Long Term <sup>(2)</sup>	Short Term <sup>(3)</sup>	Total	Long Term	Short Term <sup>(3)</sup>	Total	Long Term	Short Term <sup>(3)</sup>	Total	Long Term	Short Term <sup>(3)</sup>	Total
2001.....	\$5,674	\$ 164 <sup>(4)</sup>	\$5,838	\$1,469	\$163	\$1,632	\$15,201	\$2,543	\$17,744	\$22,345	\$2,870	\$25,215
2002.....	6,025	91 <sup>(5)</sup>	6,116	1,618	177	1,795	19,094	982	20,076	26,737	1,250	27,987
2003.....	6,709	177 <sup>(5)</sup>	6,886	1,754	201	1,955	19,639	1,227	20,866	28,102	1,605	29,707
2004.....	7,758	761 <sup>(5)</sup>	8,519	1,820	226	2,046	22,190	1,187	23,377	31,762	2,175	33,942
2005.....	8,761	257 <sup>(5)</sup>	9,018	1,927	254	2,181	24,101	1,403	25,504	34,789	1,914	36,703
March 31, 2006 .....	8,982	1,598 <sup>(6)</sup>	10,580	2,026	258	2,284	24,877	1,738	26,615	35,885	3,594	39,479

\* Totals may not add due to rounding.

(1) Includes Commonwealth guaranteed debt; does not include the Excluded Bonds.

(2) Includes the Transferred Debt from Urban Renewal and Housing Corporation ("CRUV").

(3) Obligations (other than bonds) issued with an original maturity of three years or less and lines of credit with a remaining maturity of three years or less are considered short-term debt.

(4) Consists of a line of credit from GDB to the Secretary of the Treasury the proceeds of which were applied to pay debt service on general obligation bonds.

(5) Does not include the tax and revenue anticipation notes which were outstanding at the close of the indicated fiscal years because prior to the end of said fiscal years sufficient funds had been set aside for the payment of such notes in full.

(6) Includes a \$368 million line of credit from GDB to the Secretary of the Treasury, the proceeds of which were applied to pay debt service on general obligation bonds.

Source: Government Development Bank for Puerto Rico

## PUBLIC CORPORATIONS

In Puerto Rico, many governmental or quasi-governmental functions are performed by public corporations. These are governmental entities created by the Legislative Assembly with varying degrees of independence from the central government. Public corporations are generally created to perform a single function or a limited number of related functions. Most public corporations obtain revenues from rates charged for services or products, but many are subsidized to some extent by the central government. Most public corporations are governed by boards appointed by the Governor with the advice and consent of the Senate, but some public corporations are subsidiaries of departments of the central government. Capital improvements of most of the larger public corporations are financed by revenue bonds under trust agreements or bond resolutions, or notes under loan agreements. The following table presents the outstanding bonds and notes of certain of the public corporations as of March 31, 2006 ("notes" as used in this section refers primarily to certain types of non-bonded debt regardless of maturity). Debt of certain other public corporations is excluded from this table because such debt is payable primarily from funds or grants provided by the federal government or is payable from sources other than Commonwealth appropriations or taxes or revenues of public corporations, or is payable from revenues derived from private sector services or products, such as industrial development bonds. Also excluded from this table is debt of certain public corporations the inclusion of which would reflect double counting. No deductions have been made in the table for debt service funds and debt service reserve funds. More detailed information about the major public corporations is presented in the following sections.

**Commonwealth of Puerto Rico**  
**Outstanding Debt of Public Corporations**  
**March 31, 2006**  
**(in thousands)**

	<b>Bonds</b>			<b>Notes</b>			<b>Total Bonds and Notes</b>		
	<b>With Guaranty</b>	<b>Without Guaranty</b>	<b>Total</b>	<b>With Guaranty</b>	<b>Without Guaranty</b>	<b>Total</b>	<b>With Guaranty</b>	<b>Without Guaranty</b>	<b>Total</b>
Aqueduct and Sewer Authority	\$ 504,718	\$ -	\$ 504,718	\$ 169,878	\$ 526,646 <sup>(1)</sup>	\$696,524	\$ 674,596	\$ 526,646 <sup>(1)</sup>	\$1,201,242
Convention Center District Authority	-	468,800	468,800	-	154,125	154,125	-	622,925	622,925
Electric Power Authority	-	5,246,362	5,246,362	-	525,671	525,671	-	5,772,033	5,772,033
Highway and Transportation Authority	-	6,462,434 <sup>(2)</sup>	6,462,434	-	-	-	-	6,462,434	6,462,434
Housing Finance Authority <sup>(3)</sup>	-	544,317	544,317	-	97,375	97,375	-	641,692	641,692
Industrial Development Company	-	281,404	281,404	-	27,199	27,199	-	308,603	308,603
Infrastructure Financing Authority	-	1,450,418 <sup>(4)</sup>	1,450,418	-	10,715	10,715	-	1,461,133	1,461,133
Public Buildings Authority	2,884,487	-	2,884,487	-	50,245	50,245	2,884,487	50,245	2,934,732
Public Finance Corporation	-	4,270,701 <sup>(5)</sup>	4,270,701	-	-	-	-	4,207,701	4,270,701
Port of the Americas Authority	22,477	-	22,477	-	-	-	22,477	-	22,477
Ports Authority	-	70,735 <sup>(6)</sup>	70,735	-	423,670	423,670	-	494,405	494,405
University of Puerto Rico	-	391,853 <sup>(7)</sup>	391,853	-	71,914	71,914	-	463,767	463,767
Others	-	-	-	-	1,958,847	1,958,847	-	1,958,847	1,958,847
<b>Total<sup>(8)</sup></b>	<b>\$ 3,389,205</b>	<b>\$19,209,501</b>	<b>\$22,598,706</b>	<b>\$ 169,878</b>	<b>\$3,846,407</b>	<b>\$4,016,285</b>	<b>\$ 3,559,083</b>	<b>\$23,055,908</b>	<b>\$26,614,991</b>

- (1) Principal of and interest on this debt are reimbursed from Commonwealth appropriations.
- (2) Excludes \$153 million of Special Facilities Revenue Bonds issued by the Highway and Transportation Authority, which are payable from net toll revenues collected from the Teodoro Moscoso Bridge.
- (3) Excludes the \$641.3 million of Housing Finance Authority bonds, which are payable solely from Puerto Rico Public Housing Administration's annual allocation of Public Housing Capital Funds from the United States Department of Housing and Urban Development.
- (4) Excludes \$1 billion of outstanding bonds of Infrastructure Financing Authority, which are payable solely from the investment income of funds on deposit in the Infrastructure Development Fund consisting of proceeds from the sale of a controlling interest in Puerto Rico Telephone Company.
- (5) Payable primarily from Commonwealth appropriations. Excludes \$97 million of Qualified Zone Academy Bonds issued by the Public Finance Corporation, which are payable from securities purchased with funds assigned by the Children's Trust to the Department of Education.
- (6) Excludes \$155 million of Special Facilities Bonds issued by the Ports Authority, which are solely payable from by the pledge of certain payments made by a private corporation under a special facilities agreement.
- (7) Excludes \$84.1 million of Educational Facilities Revenue Bonds, 2000 Series A (University Plaza Project) issued by the Industrial, Tourist, Educational, Medical and Environmental Control Facilities Financing Authority, which are payable from rent payments made by the University of Puerto Rico.
- (8) Excludes accretion of interest from the respective issuance dates on capital appreciation bonds. Also excludes \$1.2 billion original principal amount of Children's Trust Tobacco Settlement Asset-Backed Bonds, Series 2002, issued on October 10, 2002, which will be repaid from payments made by certain tobacco companies under a master settlement agreement. See "Other Public Corporations" below.

Source: Government Development Bank for Puerto Rico

## **Government Development Bank for Puerto Rico**

The principal functions of GDB are to act as financial advisor to and fiscal agent for the Commonwealth, its municipalities and public corporations in connection with the issuance of bonds and notes, to make loans and advances to public corporations and municipalities, and to make loans to private enterprises to aid in the economic development of Puerto Rico.

As of March 31, 2006, \$1.1 billion of bonds and notes of GDB (excluding its subsidiaries) were outstanding, consisting of \$267 million in Commonwealth guaranteed GDB bonds and \$885 million of medium term senior notes. Act No. 12 of May 9, 1975, as amended, provides that the payment of principal of and interest on specified notes and other obligations of GDB, not exceeding \$550 million, may be guaranteed by the Commonwealth, of which \$267 million were outstanding as of March 31, 2006. As of said date, GDB also had \$5.8 billion in loans outstanding to the central government of the Commonwealth and its public corporations and municipalities. On May 25, 2006 and June 8, 2006, GDB issued a total of \$821,960,000 of additional medium term senior notes.

Act No. 82 of June 16, 2002 (“Act No. 82”) amended GDB’s Charter to authorize GDB to transfer annually to the General Fund, beginning with fiscal year 2001, up to 10% of its audited net income or \$10,000,000, whichever is greater. GDB is not required by Act No. 82 to transfer any funds. GDB made payments to the General Fund of \$11.6 million for fiscal year 2003 and \$18.4 million for fiscal year 2004. GDB did not make a payment to the General Fund under Act No. 82 for fiscal years 2005 and 2006. GDB expects it will not make a payment to the General Fund under Act No. 82 for fiscal year 2007.

Act No. 271 of November 21, 2002 required GDB to make a special capital contribution to the Special Communities Perpetual Trust (the “Trust”) of \$500 million and to provide the Trust a \$500 million, non-revolving, line of credit. In December 2004, GDB transferred to the Trust the required \$500 million capital contribution and an additional \$270.7 million, which represented the remaining undisbursed balance of the \$500 million line of credit. The amounts transferred to the Trust were deposited in two investment accounts held by GDB for the benefit of the Trust. As of March 31, 2006, the Trust had repaid \$74.9 million of its line of credit and had an outstanding balance of \$425.1 million. The line of credit is payable from legislative appropriations.

GDB has several subsidiaries which perform various functions. The principal subsidiaries and their functions are listed below:

*Housing Finance Authority.* Housing Finance Authority (formerly known as Housing Finance Corporation) was created to provide needed rental housing units and stimulate the construction industry under federally subsidized programs. Effective February 8, 2002, Housing Finance Corporation became the Housing Finance Authority and the Housing Bank and Finance Agency was dissolved and its powers transferred to the Housing Finance Authority. Housing Finance Authority provides financing for rental housing units, stimulates the construction industry under federally subsidized programs and provides interim financing for low-income housing projects and single-family homeownership programs. It is also engaged in insuring and servicing mortgages originated by the former Housing Bank and Finance Agency. As of March 31, 2006, Housing Finance Authority’s total outstanding loans to the private sector for development of housing projects targeted to low-and moderate income families were \$75.2 million. The Authority’s mortgage loans to low and moderate income homeowners represented an additional \$97.4 million as of the same date.

Housing Finance Authority has outstanding tax-exempt revenue bonds and notes that were issued to finance the construction of housing units approved for federal rental subsidies and to finance home

ownership of single family housing units. Such bonds and notes are generally limited obligations of Housing Finance Authority payable solely from revenues collected from such housing units, with certain exceptions. As of March 31, 2006, \$652.2 million of Housing Finance Authority bonds were outstanding.

As of March 31, 2006, the Authority also had outstanding \$544.3 million of bonds and notes issued to fund certain payments of the Commonwealth under its mortgage subsidy and other programs for low and moderate income families, and to guarantee certain insurance obligations of the former Housing Bank and Finance Agency.

As of March 31, 2006, the Authority had total notes and bonds outstanding of \$1.3 billion (including \$97.4 million of debt outstanding under GDB lines of credit) and total unrestricted net assets of \$513.7 million.

*Tourism Development Fund.* The Tourism Development Fund was created in November 1993 to promote Puerto Rico's hotel and tourism industry by making available direct loans and guarantees to secure the payment of private financing used for new hotel development projects. The Tourism Development Fund is also authorized to make capital investments in tourism related projects. As of March 31, 2006, the Tourism Development Fund had outstanding direct loans in an aggregate principal amount of \$275.7 million and guarantees issued in the outstanding amount of \$164.6 million to finance several hotels and tourism-related projects.

The Tourism Development Fund has made payments under its guarantees and letters of credit in the aggregate amount of approximately \$313.4 million with respect to several projects, including \$282 million disbursed to pay in full the bonds issued to finance three projects, which bonds had been declared due and payable at the direction of the Tourism Development Fund due to the failure of the borrowers of such projects to comply with their obligations under the related reimbursement agreements. Of the total amount disbursed, the Tourism Development Fund has been able to recover approximately \$199.7 million from the borrowers. After taking these payments and all related recoveries into consideration, the unrestricted net assets of the Tourism Development Fund as of March 31, 2006, were approximately \$102.6 million, and its allowances for losses on guarantees, loans, other real estate owned and letters of credit were approximately \$35.4 million.

*Capital Fund.* The Government Development Bank for Puerto Rico Capital Fund (the "Capital Fund") was created in November 1992 for the purpose of investing and trading in debt obligations and publicly traded shares of domestic and foreign corporations separate from GDB's general investment operations. As of March 31, 2006, the Capital Fund had assets of \$75.3 million, of which \$75.1 million were invested in an equity index fund that invests mainly in growth stocks.

*Development Fund.* The Puerto Rico Development Fund (the "Development Fund") was established in April 1977 to provide an alternate source of financing to private enterprises in Puerto Rico that have difficulties in obtaining financing from traditional sources. The Development Fund is also authorized to guarantee obligations of these enterprises and invest in their equity securities. As of March 31, 2006, the Development Fund had \$23.4 million in such investments. The Development Fund proposes to sell most of its assets to the Economic Development Bank for Puerto Rico. This transaction closed in June 2006.

*Public Finance Corporation.* Puerto Rico Public Finance Corporation ("Public Finance Corporation") was established in November 1984 to provide agencies and instrumentalities of the Commonwealth with alternate means of meeting their financing requirements. Public Finance Corporation currently holds notes payable by the Commonwealth, the Maritime Shipping Authority, the Office for the Improvement of Public Schools, the Department of Health, and the Aqueduct and Sewer

Authority, among others. As of March 31, 2006, Public Finance Corporation had \$4.2 billion aggregate principal amount of bonds outstanding. All such bonds are limited non-recourse obligations of Public Finance Corporation payable solely from Commonwealth appropriations made to pay the notes held by Public Finance Corporation.

A description of certain other affiliates of GDB is provided in “Other Public Corporations” below.

### **Other Public Corporations**

*Aqueduct and Sewer Authority.* Puerto Rico Aqueduct and Sewer Authority (“PRASA”) owns and operates the island’s public water supply and sanitary sewer facilities systems (the “Systems”).

PRASA needs to make a substantial investment in infrastructure and a major overhaul of its operations to maintain the viability of the Systems and to finance its expansion for new users. Funds for this investment are expected to be provided through a combination of revenues from PRASA, financing transactions, federal grants and other sources. Debt service on revenue bonds is payable from net revenues of the Systems after payment of current expenses. Due to PRASA’s financial difficulties (discussed below) and its inability to access the bond market, Act No. 45 was enacted in July 1994 to provide a Commonwealth guaranty of the principal and interest payments to the bondholders of all outstanding revenue bonds issued by PRASA. In addition, Act No. 45 was amended in 2000 to extend the Commonwealth payment guaranty to all outstanding bonds issued by PRASA to the United States Department of Agriculture, Rural Development, and loans granted by the Clean Water and Drinking Water State Revolving Funds for the benefit of PRASA. In February 2004, this guaranty was extended through new legislation to include debt obligations issued until 2010. The total debt of PRASA was \$1.2 billion as of March 31, 2006.

PRASA reported operational losses of \$282.5 million and \$343.0 million during fiscal years 2004 and 2005, respectively.

Beginning in fiscal year 2006, the Commonwealth’s General Fund ceased to provide financial assistance to PRASA. As part of its efforts to regain fiscal independence, PRASA announced substantial increases in water and wastewater service rates, to be implemented in two phases. The first phase took effect on October 10, 2005. The second phase took effect on July 1, 2006. The new rate structure also includes changes from bi-monthly to monthly invoicing of residential customers. GDB has extended PRASA a line of credit in the aggregate principal amount of \$200 million to allow PRASA to implement the rate increase. PRASA expects to repay this line of credit from the additional net revenues generated by the rate increase. In order to achieve fiscal independence, however, PRASA will have to implement various changes, such as (i) aggressive cost savings programs; and (ii) a new and aggressive enforcement policy to identify and process delinquent customers. Although PRASA will require GDB financial assistance until these measures are fully implemented, they are intended to allow PRASA to become financially independent in the future. Beginning with the debt service payment due January 1, 2006, the Commonwealth stopped making debt service payments required on PRASA’s revenue bonds. PRASA has resumed payment of this debt from the net revenues it received as part of its newly revised tariff structure. There is no assurance, however, that PRASA will generate sufficient revenues to enable it, after satisfying other senior obligations described below, to continue to pay debt service on its guaranteed bonds. In the event PRASA is unable to make any portion of the future debt service payments on its guaranteed bonds, the Commonwealth would be required to make such payments under its guarantee from the General Fund.

In June 2006, PRASA entered into an agreement to plead guilty to an indictment charging 15 felony counts of violating the federal Clean Water Act through the illegal discharge of pollutants from

nine sanitary wastewater treatment plants and five drinking water treatment plants. Under the plea agreement, PRASA will pay a criminal fine of \$9 million. PRASA and the United States also reached a comprehensive civil settlement which resolves repeated environmental violations at 61 wastewater treatment plants throughout the Commonwealth. According to the civil settlement, PRASA will spend an estimated \$1.7 billion implementing approximately 145 capital improvement projects and other remedial measures at all of its 61 wastewater treatment plants and related collection systems over the next 15 years.

PRASA is currently evaluating various transactions by which it would raise approximately \$1.1 billion in order to fund its capital improvements program, cover operational expenses and refinance certain operating debts. PRASA expects to raise the \$1.1 billion by borrowing approximately \$250 million during the summer of 2006 from a syndicate of private banks and issuing tax-exempt bonds during 2006 in an aggregate principal amount of approximately \$800 million. Debt service on the loan and the tax-exempt bonds would be repaid from PRASA's net operating revenues or from the proceeds of alternate financing mechanisms (in the case of the \$250 million loan) and will be senior to the PRASA obligations guaranteed by the Commonwealth.

*Children's Trust* is a not-for-profit corporate entity created in 1999 as a public instrumentality of the Commonwealth. The Commonwealth has transferred to Children's Trust all of its rights, title and interest under the tobacco litigation Master Settlement Agreement, including the Commonwealth's right to receive initial, annual and strategic contribution payments to be made by the participating cigarette manufacturers under the Master Settlement Agreement.

Children's Trust issued \$1.2 billion aggregate principal amount of Tobacco Settlement Asset-Backed Bonds in October 2002. The bond proceeds were used, among other things, to pay the cost of certain capital expenses of the Commonwealth and certain capital and working capital expenses of PRASA. On June 30, 2005, the Children's Trust issued its \$108.2 million Tobacco Settlement Asset-Backed Bonds, Series 2005-A and 2005-B, to pay working capital expenses of the Commonwealth. As of March 31, 2006, the outstanding principal amount of the Trust's bonds was \$1.2 billion. These bonds and any other additional senior bonds issued by Children's Trust are secured by a statutory pledge of the payments made and to be made by participating manufacturers under the Master Settlement Agreement. To date, all principal and interest payments required to be made by the Trust on its outstanding bonds have been made on a timely basis from contribution payments made by participating manufacturers under the Master Settlement Agreement.

*Convention Center District Authority.* The Convention Center District Authority was created to own, develop, finance, plan, design, build, operate, maintain, administrate and promote a new convention center and designated private parcels located within the Convention Center District in San Juan. The convention center opened on November 17, 2005.

The Industrial, Tourist, Educational, Medical and Environmental Control Facilities Financing Authority ("AFICA") financed the construction of a multi-purpose coliseum in San Juan, known as the José Miguel Agrelot Coliseum, with a line of credit provided by GDB. The José Miguel Agrelot Coliseum was recently completed and transferred to the Convention Center District Authority. Pursuant to Act No. 185 of August 3, 2004, AFICA also transferred the line of credit to the Convention Center District Authority. As of March 31, 2006, this line of credit with GDB had an outstanding balance of \$153.1 million.

The Authority's lines of credit with GDB (including lines of credit with respect to the José Miguel Agrelot Coliseum) total \$645.7 million, of which \$500.9 million was outstanding as of March 31, 2006. On March 24, 2006, the Authority repaid approximately \$372 million of its lines of credit with the Bank from the proceeds of a bond issue in the aggregate principal amount of approximately \$468.8

million. The Authority intends to issue long-term bonds within the next few months to refinance its lines of credit with the Bank relating to the José Miguel Agrelot Coliseum.

*Electric Power Authority.* The Authority owns and operates the island's electric system. The capital improvement program for the five-year period ending June 30, 2010 is estimated to cost approximately \$2.3 billion and will be financed primarily by borrowed funds, supplemented by internally generated funds. The Authority's bonded debt consists of Power Revenue Bonds, secured by a lien on net revenues of the electric system. As of March 31, 2006, the Authority's total debt was \$5.8 billion, including \$5.2 billion of bonds outstanding (not including accretion of interest from the respective issuance dates on capital appreciation bonds). As a means of reducing its dependency on oil, the Authority has entered into long-term power purchase agreements with the operators of two co-generation plants that use fuels other than oil. Currently, these two co-generation plants provide approximately 27% of the Authority's energy needs.

*Health Insurance Administration* was created in 1993 to implement the health reform by negotiating and contracting for the provision of comprehensive health insurance coverage for qualifying (generally low income) Puerto Rico residents. Under this system, the government selects, through a bidding system, one private health insurance company in each of eight designated regions of the island and pays such insurance company the insurance premium for each eligible beneficiary within such region.

In January 2006, the Commonwealth entered into various contracts with several Medicare Advantage Organizations for the provision of health coverage to approximately 200,000 eligible beneficiaries. Pursuant to these agreements, the Commonwealth pays each Medicare Advantage Organization a premium difference to cover services not included in their contracts with the Center for Medicaid and Medicare Services. The health insurance system covers all of the municipalities, and approximately 1.5 million persons were covered by the system during fiscal year 2006.

The total cost of the health insurance program for fiscal year 2006 is estimated at \$1.57 billion, compared to \$1.46 billion for fiscal year 2005 and \$1.37 billion for fiscal year 2004. For fiscal year 2006, the General Fund covered \$984 million of the total cost of the health insurance program, while the remaining \$586 million was paid from federal, municipal and other sources. The fiscal year 2007 budget estimates the cost of the health insurance program at more than \$1.7 billion, of which the General Fund is expected to cover \$1.6 billion. Negotiations with insurance companies will be focused on cost containment strategies that will lower the plan costs to projected total income, which is currently estimated at \$1.62 billion. See *Budget of the Commonwealth of Puerto Rico*.

*Highways and Transportation Authority.* The Authority is responsible for highway construction in Puerto Rico. Such construction is financed by debt (interim notes and revenue bonds), revenues of the Authority, and federal and Commonwealth grants. Debt service on the Authority's revenue bonds constitutes a first lien on its gross revenues, which consist currently of all the proceeds of the tax on gasoline, one-half of the proceeds of the tax on gas oil and diesel oil, all the proceeds of the excise taxes on crude oil, unfinished oil and derivative products, up to \$120 million per fiscal year, highway toll revenues (which were increased approximately 43% in September 2005), and the gross receipts of \$15.00 per vehicle per year from certain motor vehicle license fees. Such revenues (except for toll revenues) may be applied first to the payment of debt service on general obligation bonds and notes of the Commonwealth and to payments required to be made by the Commonwealth under its guarantees of bonds and notes, to the extent that no other revenues are available for such purpose. The Commonwealth has never applied such revenues for such payment. In September 2005, the Authority issued bonds in an amount of \$1.5 billion to finance various highway projects and refund certain of the Authority's revenue bonds. As of March 31, 2006, the Authority's total debt was \$6.5 billion.

The Authority has completed the first phase of a new mass transit system, known as Tren Urbano, to serve a portion of metropolitan San Juan. The first phase of Tren Urbano was constructed under several design/build contracts, including a design/build/operate contract covering the design and construction of the system and the operation of Tren Urbano for five years with an additional five-year option at the Authority's election. The cost of the first phase was \$2.25 billion, which cost was financed by Federal Transit Administration grants, other federal funding sources and the Authority's own resources, including bond financings. Tren Urbano commenced operations in June 2005.

The Authority is a party to a concession agreement under which a private company designed, constructed and currently is operating a toll bridge spanning the San José Lagoon. The toll bridge was financed with special facility revenue bonds of the Authority, the outstanding principal balance of which was \$153.2 million as of March 31, 2006, payable by the private operator of the bridge principally from toll revenues. The concession is for a term of 35 years, subject to earlier termination or extension. The bridge opened for traffic in February 1994. In certain circumstances described in the concession agreement, including where toll revenues are insufficient to generate certain rates of return to the private operator, the private operator may require the Authority, among other things, to assume the operator's obligations with respect to the special facility revenue bonds. Some of those circumstances, including low toll revenues, exist at this time, but the Authority does not currently anticipate that the operator will exercise its remedy against the Authority.

*Puerto Rico Industrial Development Company* participates in the Commonwealth-sponsored economic development program by providing physical facilities, general assistance, and special incentive grants to manufacturers. The Company was merged with the Economic Development Administration in January 1998. Rentals derived from the leasing of specified facilities of the Company are pledged to the payment of the Company's revenue bonds. As of March 31, 2006, the Company's total debt was \$308 million. The Company has recently restructured its operations in order to allow it to react more quickly to changing business situations. Part of this restructuring includes a significant reduction in the number of its employees.

*Industrial, Tourist, Educational, Medical and Environmental Control Facilities Financing Authority* ("AFICA") was created in June 1977. The Authority has issued revenue bonds to finance industrial, tourist, educational, medical, and environmental control facilities in Puerto Rico for the use of private companies, non-profit entities, or government agencies. The bonds are payable solely from payments to be made to the Authority by such private companies, non-profit entities, or government agencies, and do not constitute a debt of the Commonwealth or any of its other public corporations or municipalities. As of March 31, 2006, approximately \$1.7 billion of the Authority's bonds were outstanding.

*Infrastructure Financing Authority* was created in June 1988 to provide financial, administrative, consulting, technical, advisory, and other types of assistance to other public corporations, governmental instrumentalities, political subdivisions and municipalities (collectively, "Benefited Entities") authorized to develop infrastructure facilities and to establish alternate means for financing infrastructure facilities. The Authority is authorized to issue bonds and provide loans, grants and other financial assistance for the construction, acquisition, repair, maintenance and reconstruction of infrastructure projects by Benefited Entities. The Authority's enabling act also established the Puerto Rico Infrastructure Fund, funded with annual fixed amounts from the first proceeds of federal excise taxes imposed on rum and other articles produced in Puerto Rico and sold in the United States which are transferred to Puerto Rico pursuant to the United States Internal Revenue Code of 1986, as amended. Currently, this amount is \$70 million, and it will increase to \$90 million for fiscal years 2007 to 2052. Rum is the only article currently produced in Puerto Rico subject to federal excise taxes, the proceeds of which are required to be returned to the

Treasury. The Authority is using these amounts to provide financial support for various infrastructure and other projects. As of March 31, 2006, the Authority's total debt was \$1.5 billion.

The Authority has provided assistance to PRASA, among other Benefited Entities, with regards to (i) the design and construction of various strategic regional water and sewer projects intended to provide improved services to targeted regions throughout the island; (ii) the implementation of an action plan to address a number of small water and sewer rehabilitation projects; (iii) the achievement of compliance with certain environmental laws; and (iv) the establishment of a prioritized capital program.

In June 1998, the Authority's enabling act was amended to establish the Infrastructure Development Fund, a permanent trust fund to be utilized by the Authority for the purpose of financing infrastructure projects. The Infrastructure Development Fund was initially funded in March 1999 with \$1.2 billion of proceeds received by the Telephone Authority from the sale of a controlling interest in Puerto Rico Telephone Company. This initial amount will remain permanently deposited in a segregated, perpetual account, denominated the "corpus account," and must be invested exclusively in U.S. government or U.S. government-backed obligations. The income from such investment may only be used to finance infrastructure projects related to the Commonwealth's water and sewer systems. Other moneys in the Infrastructure Development Fund not attributable to the corpus account or the investment income thereon may be used for other infrastructure projects. The Authority is the custodian and administrator of the Infrastructure Development Fund. In October 2000, the Authority issued \$1.093 billion of bonds payable from and secured by a pledge of the interest received by the Authority from the investments of the Infrastructure Development Fund. The proceeds of this bond issue were used to finance certain aqueduct and sewer infrastructure development projects.

The Authority will invest approximately \$405 million in new infrastructure projects in connection with the holding of the Central American and Caribbean Games in Mayagüez, Puerto Rico, in 2010.

*Maritime Shipping Authority* commenced operations in 1974 upon the acquisition of three shipping lines serving Puerto Rico and the United States mainland. In 1995, the assets and operations of the Maritime Shipping Authority were sold to a private investor group. The remaining debt of the Authority was refinanced through the issuance of bonds by Public Finance Corporation, a subsidiary of GDB. The aggregate principal amount of such bonds outstanding as March 31, 2006, was \$328.5 million (not including accreted values of capital appreciation bonds outstanding). The bonds are payable from funds to be appropriated annually by the Legislative Assembly of Puerto Rico.

*Municipal Finance Agency* was created in 1972 as a municipal "bond bank" for Puerto Rico. The Agency is authorized to issue bonds to purchase general obligation bonds and notes of Puerto Rico municipalities and to fund a debt service reserve. Debt service on the Agency's bonds is payable from debt service payments on municipal bonds held by the Agency and from the debt service reserve, including investment income thereon. The Commonwealth has agreed to pay such amounts to the debt service reserve as may be necessary to maintain it at its required level, subject to appropriation by the Legislative Assembly, which appropriation is authorized but not legally required to be made. To date no such payments have been required. As of March 31, 2006, the Agency had \$1.6 billion of bonds outstanding.

*Port of the Americas Authority.* Port of the Americas Authority is responsible for the development and operation of the Port of the Americas (the "Port"), a deep draft port on the south coast of Puerto Rico. In December of 2004, the first phase of the Port was completed at a cost of \$40 million. The Authority is authorized to issue bonds guaranteed by the Commonwealth in a maximum aggregate principal amount of \$250 million. The proceeds from these bonds will be used to continue the development of the Port. Currently, GDB is authorized to purchase bonds of the Authority in an

aggregate principal amount not to exceed \$250 million. As of March 31, 2006, GDB held approximately \$22.5 million of the Authority's outstanding bonds, which are guaranteed by the Commonwealth.

*Ports Authority.* The Authority owns and operates the major airport and seaport facilities in Puerto Rico. The Authority derives revenues from a variety of sources, including charges on airplane fuel sales, air terminal space rentals, landing fees, wharfage, dockage and harbor fees, and rentals for the lease of seaport equipment and property. As of March 31, 2006, the Authority had \$494.4 million in debt, including \$301.5 million under a line of credit with GDB.

*Public Buildings Authority* is authorized to construct, purchase or lease office, school, health, correctional and other facilities for lease to departments, public corporations, and instrumentalities of the Commonwealth. Bonds that have been issued by the Authority to finance such facilities (through retirement of interim notes or otherwise) are payable from lease payments, which are largely derived from legislative appropriations and are further secured by the Commonwealth's guaranty. The Authority is authorized by law to have outstanding at any one time up to \$3.325 billion of bonds guaranteed by the Commonwealth. As of March 31, 2006, \$2.88 billion of such bonds of the Authority was outstanding (not including accretion of interest from the respective issuance dates on capital appreciation bonds). As of March 31, 2006, Public Building Authority's line of credit with GDB had an outstanding balance of \$50.2 million.

*Special Communities Perpetual Trust.* The Special Communities Perpetual Trust is an irrevocable and permanent trust created in November 2002 as a public corporation. The Trust's principal purpose is to fund development projects which address the infrastructure and housing needs of underprivileged communities. Act No. 271 of November 21, 2002 required GDB to make a special capital contribution to the Special Communities Perpetual Trust of \$500 million and to provide the Trust a \$500 million non-revolving line of credit. In December 2004, GDB transferred to the Special Communities Irrevocable Trust the required \$500 million capital contribution and an additional \$270.7 million, which represented the remaining undisbursed balance of the \$500 million line of credit. The amounts transferred to the Special Communities Irrevocable Trust were deposited in two investment accounts held by GDB for the benefit of the Special Communities Irrevocable Trust, of which \$209.9 million had been disbursed to the Trust as of March 31, 2006. As of March 31, 2006, the Special Communities Perpetual Trust's line of credit with GDB had an outstanding balance of \$425.1 million. The line of credit is payable from legislative appropriations.

*Telephone Authority* was created in July 1974 when the Commonwealth purchased the Puerto Rico Telephone Company ("PRTC") from International Telephone and Telegraph Corporation. PRTC operates the principal telephone system in Puerto Rico.

In March 1999, the Telephone Authority sold a controlling interest in PRTC to a consortium led by GTE International Telecommunications Incorporated, which was subsequently acquired by Verizon Communications, Inc. The net proceeds of the sale received at closing were applied to defease outstanding bonds of the Authority in the principal amount of \$756 million, to make a \$1.2 billion deposit to the Infrastructure Development Fund held by the Infrastructure Financing Authority and to pay certain benefits to PRTC employees. In January 2002, Verizon exercised its option to purchase an additional 15% of PRTC stock for \$172 million. The Commonwealth retains a 28% stock participation in PRTC. The proceeds from the Verizon stock option exercise and the remaining 28% ownership interest were transferred to the Employees Retirement System of the Commonwealth and its instrumentalities.

In April 2006, Verizon announced that it had reached an agreement to sell all of its PRTC stock to Sercotel, S.A. de C.V., a subsidiary of América Móvil, S.A. de C.V. ("Sercotel"). The Authority has certain "tag along" rights, which permit it to participate in the transaction with Sercotel and sell all of its

remaining PRTC stock to Sercotel at the same price per share offered to Verizon. The Authority has decided to exercise its rights to sell its remaining PRTC stock to Sercotel. The proceeds of the transaction, which is subject to regulatory approval and other conditions, will be transferred to the Employees Retirement System.

*University of Puerto Rico* (the “University”), with approximately 67,053 students in academic year 2004-2005, is by far the largest institution of higher education on the island. Government appropriations are the principal source of University revenues, but additional revenues are derived from tuition, student fees, auxiliary enterprises, interest income, federal grants, and other sources. University capital improvements have been financed mainly by revenue bonds. As of March 31, 2006, the University’s total debt was \$464 million.

On December 21, 2000, AFICA issued its \$86,735,000 Educational Facilities Revenue Bonds, 2000 Series A (University Plaza Project) for the purpose of financing the construction of additional student housing and parking and office space for the University. The project was built and is being operated by Desarrollos Universitarios, Inc., a Puerto Rico not-for-profit corporation, and is leased to the University for a term equal to the term of the bonds with University lease payments being sufficient to pay debt service on said bonds as they become due.

*Other public corporations* (not described above) have outstanding debt in the aggregate amount of \$1.3 billion as of March 31, 2006. Debt service on \$640.3 million of such outstanding debt is being paid from legislative appropriations. However, the Commonwealth is not obligated to make any such appropriations. Additional legislative appropriations are made to enable certain of such corporations to pay their operating expenses.

## **INSURANCE MATTERS**

Government-owned property is insured through policies obtained by the Secretary of the Treasury and through self-insurance, except for property owned by the Electric Power Authority and PRASA, which is insured through arrangements and policies obtained by the respective Authorities. Personal injury awards against the Commonwealth are limited by law to \$150,000 per occurrence.

## **RETIREMENT SYSTEMS**

*General.* Public employees of the Commonwealth and its instrumentalities are covered by five retirement systems: the Employees Retirement System, the Puerto Rico System of Annuities and Pensions for Teachers (the “Teachers Retirement System”), the Commonwealth Judiciary Retirement System (the “Judiciary Retirement System”), the Retirement System of the University of Puerto Rico (the “University Retirement System”), and the Employees Retirement System of Puerto Rico Electric Power Authority (the “Electric Power Authority Retirement System”).

The University Retirement System and the Electric Power Authority Retirement System apply to employees of the University of Puerto Rico and Electric Power Authority, respectively. The Commonwealth is not required to contribute directly to those two systems, although a large portion of University revenues is derived from legislative appropriations.

*Covered Employees.* The Teachers Retirement System covers public school teachers and certain private school teachers, as well as teachers working in administrative positions. Act No. 91 of March 29, 2004 established that (i) all new teachers hired from that date and thereafter are covered by the Teachers Retirement System; and (ii) employees of the Teachers Retirement System as of that date may elect to participate in the Teachers Retirement System or in the Employees Retirement System. The Judiciary

Retirement System covers judges, and the Employees Retirement System covers all other employees of the Commonwealth, its municipalities and instrumentalities. As of March 31, 2006, the total number of participants, including active participants and retirees, in the three systems was as follows: Employees Retirement System, 291,778; Teachers Retirement System, 77,511; and Judiciary Retirement System, 684. The three systems are financed by contributions made by employers (the Commonwealth, public corporations, and municipalities) and employees, and investment income.

*Funding Requirements.* The central government is responsible for approximately 67% of total employer contributions to the Employees Retirement System, and the other 33% is the responsibility of public corporations and municipalities. The central government is also responsible for 100% and 99% of total employer contributions to the Judiciary and Teachers Retirement Systems, respectively. Retirement and related benefits provided by the systems and required contributions to the systems by employers and employees are determined by law rather than by actuarial requirements. For the Employees Retirement System, required employer contributions consist of approximately 9.275% of applicable payroll. Required employee contributions for the Employees Retirement System vary according to salary and how the individual employee's retirement benefits are coordinated with social security benefits. For the Judiciary Retirement System, required contributions consist of 20% of applicable payroll for the employer and 8% for the employees. For the Teachers Retirement System, required contributions consist of 8.5% of applicable payroll for the employer and 9.0% for the employees.

*Actuarial Valuation of Employees Retirement System.* According to the most recent actuarial valuation of the Employees Retirement System and Judiciary Retirement System submitted by a firm of independent consulting actuaries, as of June 30, 2003, the total pension benefit obligations for the Employees Retirement System and Judiciary Retirement System were \$11.2 billion and \$166.7 million, respectively. The unfunded pension benefit obligations of the Employees Retirement System and Judiciary Retirement System for the same period were \$9.2 billion and \$105 million, respectively, representing funding ratios of 17% and 37.1%, respectively. Any amounts receivable from the Commonwealth with respect to benefits under special benefits laws (discussed below) are considered in the actuarial evaluation process to determine the unfunded pension benefit obligation of the Employees Retirement System to the extent receivables are recognized as such by the Employees Retirement System. The June 30, 2003 actuarial valuation was completed in accordance with the "Projected Unit Credit" method and assumed an investment return of 8.5% per year and a salary increase of 5% per year. Insofar as the statutorily mandated annual deposit to the Employees Retirement System and Judiciary Retirement System is insufficient to cover the actuarial pension benefit obligation, the unfunded pension benefit obligation of the System will continue to increase in the short term, and additional funding from the Commonwealth may ultimately be necessary to cover such unfunded obligation.

*Actuarial Valuation of Teachers Retirement System.* According to the most recent actuarial valuation of the Teachers Retirement System submitted by a firm of independent consulting actuaries, as of June 30, 2004 the accrued actuarial liability of the system was \$4.7 billion and the value of its assets amounted to \$2.4 billion, representing a funding ratio of 51%, and the resulting unfunded accrued liability was \$2.3 billion. This funding ratio takes into account the recent turn-around in the equities market and the restructuring of the portfolio's asset composition. The actuarial valuation assumed an investment return of 8%, yearly salary increases of 5%, employee and employer contributions of 9% and 8.5%, respectively, an inflation rate of 3.5%, and a remaining amortization period of 16 years for the unfunded accrued liability. The actuarial accrued liability does not include benefits paid under special benefits laws (described below) and will not include the obligation with respect to the prospective payments under special benefits laws because these are not obligations of the Teachers Retirement System, and the funding for such benefits will originate from the Commonwealth's General Fund. Insofar as the statutorily mandated annual deposit to the Teachers Retirement System is insufficient to cover the actuarial pension liability, the unfunded pension benefit obligation will continue to increase in the short

term, and additional funding from the Commonwealth may ultimately be necessary to cover such unfunded liability.

*Special Benefits.* Various special benefits laws enacted in previous years provided for additional benefits for the Employees Retirement System, Teachers Retirement System, and Judiciary Retirement System. Specifically, in the case of the Employees Retirement System, Act No. 10 of May 21, 1992 provided for special benefit increases of 3% every three years. The first 3% increase was granted to retirees who had been receiving their annuities for three or more years as of that date. The second 3% increase was granted to retirees who had been receiving their annuities for three or more years as of January 1, 1995. This increase is being financed by additional contributions from the employers. The third 3% increase was granted to retirees who had been receiving their annuities for three or more years as of January 1, 1998. This third increase is being partially funded with additional contributions from some of the employers. In June 2001, the Legislative Assembly approved a fourth 3% increase, effective as of January 1, 2001, in post-retirement annuity payments granted on or prior to January 1, 1998. This increase will be funded by the General Fund for retirees who were employees of the central government and by municipalities and public corporations for retirees who were their employees. In June 2003, the Legislative Assembly approved a fifth increase of 3% in post retirement benefits effective January 1, 2004. This increase will also be funded by the General Fund for retirees who were employees of the central government and by municipalities and public corporations for retirees who were their employees. Subsequent increases will depend upon the express approval of the Board of Trustees of the Employees Retirement System and the Legislative Assembly, and must provide a funding source. In the case of the Judiciary Retirement System, Act No. 41 of June 13, 2001 provided a 3% special benefit increase in annuity payments, commencing on January 1, 2002 and every three years thereafter, to retirees who have been receiving their annuities for three or more years as of that date. This increase will be funded by the General Fund.

The Teachers Retirement System is seeking reimbursement from the Commonwealth in the amount of \$119 million for special benefits paid by the System to its beneficiaries through June 30, 2005 pursuant to special benefit laws enacted by the Legislative Assembly. The Teachers Retirement System's interpretation of these special benefit laws, to the effect that the Commonwealth is required to reimburse the Teachers Retirement System for such special benefits paid, is being disputed by OMB. This dispute is currently under inter-agency arbitration proceedings. The Employees Retirement System is also seeking reimbursement from the Commonwealth (in connection with other special benefits laws applicable to its beneficiaries) in the amount of \$77.4 million, representing cumulative benefits paid to beneficiaries through June 30, 2005. The Employees Retirement System projects an additional shortfall of \$39.4 million for fiscal year 2006 in connection with special benefits laws payments. OMB believes that the basis of the claims from the Employees Retirement System is valid but that the amounts claimed remain to be verified and reconciled. See "Fiscal Year 2006 Budget" under *Budget of the Commonwealth of Puerto Rico*. Recently, the Employees Retirement System received a \$42.9 million payment from OMB to cover shortfalls related to special benefit laws payments.

*Amendments to Employees Retirement System.* In February 1990, the organic act of the Employees Retirement System was amended to reduce the future pension liabilities of the Employees Retirement System. Among other provisions, the legislation increased the level of contributions to the Employees Retirement System and limited the retirement benefits for new employees by increasing the length of employment required for the vesting of certain benefits and reducing the level of benefits in the case of early retirement. The legislation also reduced the level of occupational disability benefits and death benefits received by new employees.

In 1999, the organic act of the Employees Retirement System was further amended to change it, prospectively, from a defined benefit system to a defined contribution system. This amendment provides

for the establishment of an individual account for each employee hired by the Commonwealth after December 31, 1999 and for those current employees who elect to transfer from the existing defined benefit system. The individual account of each current employee is credited initially with an amount equal to his aggregate contributions to the Employees Retirement System, plus interest. Current employees who did not elect to transfer to the new defined contribution system will continue accruing benefits under the current defined benefit system. The individual account of each participant of the new defined contribution system is credited monthly with the participant's contribution and is credited semiannually with a rate of return based on either of two notional investment returns. Such accounts are not credited with any contribution by the employer. Instead, employer contributions will now be used completely to reduce the accumulated unfunded pension benefit obligation of the Employees Retirement System.

The law approving the sale of a controlling interest in PRTC to a consortium led by GTE International Telecommunications Incorporated (subsequently acquired by Verizon Communications Inc.) provides that any future proceeds received by the government from the sale of its then remaining 43% stock ownership in PRTC will be transferred to the Employees Retirement System to reduce its accumulated unfunded pension benefit obligation. In January 2002, Verizon exercised its option to purchase an additional 15% of the stock of PRTC for \$172 million. The proceeds of the sale were transferred to the Employees Retirement System. The Commonwealth has decided to exercise its tag along rights in connection with the sale by Verizon of its PRTC stock to Sercotel. As a result of the exercise of such rights, the Employees Retirement System will receive, if the transaction is consummated, approximately \$500 million from the sale of its remaining stock participation in PRTC.

Historically, the Employees Retirement System achieved a return on investment of less than 2% on the PRTC stock, while the average return of the other assets in its portfolio was approximately 10.8%. In order to improve its funding ratio and address its continuing cash shortfalls, the Employees Retirement System intends to use the approximately \$500 million received from the sale of the PRTC stock to acquire other, higher-yield assets, such as personal and mortgage loans to participants of the System.

*Cash Flow Shortfalls.* The Employees Retirement System's disbursements of benefits during fiscal years 2003, 2004, and 2005 exceeded contributions and investment income for those years. The cash shortfall for fiscal year 2003 was covered with a portion of the proceeds from the sale to Verizon of the 15% stock ownership in PRTC and a loan received from the Department of the Treasury. The cash shortfall for fiscal year 2004 was covered with a loan received from the Department of the Treasury. Balances owed to the Department of the Treasury and other pending working capital needs through fiscal year 2005 were refinanced through a repurchase agreement with a financial institution in an amount of \$138 million collateralized with the assets of the Employees Retirement System. The Employees Retirement System also experienced a cash shortfall of approximately \$70 million for fiscal year 2006. This shortfall was covered with a line of credit provided by a private financial institution and collateralized with the assets of the Employees Retirement System.

*Efforts to Address Cash Flow Shortfall and Improve Funding Ratio.* The Employees Retirement System anticipates that its future cash flow needs for disbursement of benefits to participants is likely to exceed the sum of the employer and employee contributions received and its investment and other recurring income. The proceeds of approximately \$500 million to be generated by the Commonwealth's sale of its remaining PRTC stock will also be used to fund any cash flow imbalance, or portion thereof, in the next few years. The Employees Retirement System is also evaluating other measures to improve its cash flows and funding ratio. Some of these measures include, but are not limited to, the establishment of a maximum salary to calculate pension benefits, aggressive collection efforts with respect to employer contributions owed by the Commonwealth, the municipalities and public corporations, and the transfer to

the Employees Retirement System of any amounts remaining in the Children's Trust after payment of all the outstanding bonds. See "Tax Reform" under *Puerto Rico Taxes, Other Revenues, and Expenditures*.

In addition, legislation has been submitted that, if enacted, will authorize the issuance of pension obligation bonds ("POBs"). The POBs will contribute approximately \$2 billion in assets to the Employees Retirement System and will be payable solely from the Commonwealth's General Fund. While the POBs are outstanding and the Commonwealth is paying debt service, General Fund transfers to the Employees Retirement System in any fiscal year will be reduced by an amount equal to the lesser of \$100 million and the debt service on the POBs payable in such fiscal year. The proposed legislation also includes a measure that would increase employee and employer contributions to the Employees Retirement System. Employee contributions would increase to 10% while employer contributions would gradually increase by .5% each fiscal year to a maximum of 12.5% in fiscal year 2012. The Employees Retirement System projects that current contributions, together with investment and other recurring income, earnings on the \$2 billion that would be raised by the issuance of the POBs, and the proposed increase in employee and employer contributions will allow it to improve its funding ratio. It is uncertain, however, if and when the legislation submitted will be considered and approved.

The following tables present the Statement of Plan Net Assets and Statement of Changes in Plan Net Assets of the Employees Retirement System, the Judiciary Retirement System, and the Teachers Retirement System for fiscal years 2003, 2004, and 2005, and for the nine month period ended March 31, 2006 with respect to the Employees Retirement System and the Judiciary Retirement System.

**The Commonwealth of Puerto Rico  
Employees Retirement System  
Statement of Plan Net Assets\*  
As of March 31, 2006 and June 30, 2005, 2004 and 2003**

	<u>March 31, 2006<sup>(1)</sup></u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>ASSETS</b>				
Cash and Investments:				
Cash and Cash Equivalents:				
Deposits at commercial banks	\$ 23,731,414	\$ 13,196,092	\$ 12,672,927	\$ 35,038,118
Deposited with GDB:				
Unrestricted	46,013,762	29,177,311	31,852,889	28,112,466
Restricted	838,600	1,577,829	1,139,838	652,637
Total Cash	<u>70,538,776</u>	<u>43,951,232</u>	<u>45,665,654</u>	<u>63,803,223</u>
Marketable Securities:				
Notes and Bonds	9,121,476	20,786,293	106,440,889	218,092,563
Stocks	1,393,480,409	1,200,131,525	1,162,761,633	944,904,356
Master Repo	143,125,352	145,654,230	-	-
Alternative investments	40,504,813	41,243,583	41,632,679	34,089,407
Total Cash and Investments	<u>1,586,232,050</u>	<u>1,407,815,632</u>	<u>1,310,835,201</u>	<u>1,197,086,327</u>
<b>LOANS TO PLAN MEMBERS:</b>				
Mortgage	88,827,281	82,294,726	72,375,251	65,435,904
Personal	393,453,103	362,362,930	281,231,807	203,082,715
Cultural Trips	21,997,523	20,589,837	15,596,226	13,277,170
PEC	113,643	-	-	-
Total Loans to Plan Members	<u>504,391,551</u>	<u>465,247,492</u>	<u>369,203,283</u>	<u>281,795,789</u>
Investment in PRTA Holdings	486,080,000	486,080,000	404,390,000	362,670,000
Total cash, investments and loans to plan members	<u>2,647,287,376</u>	<u>2,403,094,357</u>	<u>2,130,094,139</u>	<u>1,905,355,340</u>
<b>RECEIVABLES:</b>				
Employer	47,893,999	34,655,582	32,655,770	31,256,878
General Fund of the Commonwealth	26,408,665	21,462,669	11,013,923	10,967,574
The Commonwealth of PR Judiciary	1,982,927	1,376,261	3,471,665	2,178,758
Investment Sales	570,861	2,090,013	605,886	572,683
Accrued Interest	2,118,617	2,208,772	2,288,388	4,051,724
Other	37,586,650	21,895,683	36,662,026	17,567,254
Total Receivables	<u>116,561,718</u>	<u>83,688,980</u>	<u>88,697,660</u>	<u>66,594,873</u>
<b>PROPERTY:</b>	<u>7,744,045</u>	<u>8,410,790</u>	<u>8,330,294</u>	<u>7,583,372</u>
<b>OTHER ASSETS:</b>	<u>7,270,914</u>	<u>7,764,041</u>	<u>7,824,497</u>	<u>9,811,479</u>
Total Assets	<u>2,778,864,053</u>	<u>2,502,958,166</u>	<u>2,234,946,590</u>	<u>1,989,345,064</u>
<b>LIABILITIES</b>				
Book overdraft	30,795,275	-	58,028,695	-
Short Term Obligations	138,000,000	138,000,000	-	-
Escrow Funds to plan Members and Guarantee				
Insurance	1,759,803	20,365,814	19,886,502	18,231,988
Investment Purchases	21,438,522	2,078,940	1,202,112	1,348,888
Other Liabilities	1,247,049	14,641,925	14,387,382	22,362,558
Total Liabilities	<u>247,482,543</u>	<u>175,086,679</u>	<u>93,504,692</u>	<u>41,943,435</u>
<b>Net Assets Held in Trust for Pension Benefits</b>	<u>\$2,531,381,509</u>	<u>\$2,327,871,487</u>	<u>\$2,141,441,898</u>	<u>\$1,947,401,629</u>

\* Totals may not add due to rounding.

<sup>(1)</sup> Unaudited.

**The Commonwealth of Puerto Rico**  
**Employees Retirement System**  
**Statement of Changes in Plan Net Assets\***  
**As of March 31, 2006 and June 30, 2005, 2004 and 2003**

	<u>March 31, 2006<sup>(1)</sup></u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>ADDITIONS:</b>				
<b>Contributions:</b>				
Employer	\$ 304,219,830	\$ 374,832,631	\$ 330,335,461	\$ 312,472,902
Employees	258,092,656	332,376,008	294,013,460	276,346,849
Special	16,684,000	14,730,754	14,553,108	17,930,529
<b>Total Contributions</b>	<u>578,996,486</u>	<u>721,930,393</u>	<u>638,902,029</u>	<u>606,750,281</u>
<b>Investment Income:</b>				
Realized Gain or Loss	25,153,169	36,418,166	22,990,043	(209,864,923)
Unrealized Gain or Loss	165,266,630	150,225,279	235,712,185	173,426,231
Dividend Income	20,740,188	19,111,465	6,692,664	42,561,011
Interest Income	44,683,053	49,917,102	43,795,352	43,309,670
<b>Total</b>	<u>255,843,041</u>	<u>255,672,013</u>	<u>309,190,245</u>	<u>49,430,990</u>
Less Investment Expense	(5,955,790)	(3,749,348)	(3,058,130)	(3,425,599)
Other Income	4,565,235	7,924,599	6,860,191	11,126,916
<b>Net Investment Income</b>	<u>254,452,486</u>	<u>259,217,264</u>	<u>312,992,306</u>	<u>57,132,307</u>
<b>Total Additions</b>	<u>833,448,972</u>	<u>981,147,657</u>	<u>951,894,335</u>	<u>663,882,588</u>
<b>DEDUCTIONS:</b>				
Annuities	561,772,145	713,813,825	672,578,372	614,500,062
Special	16,684,000	14,730,754	14,553,108	17,930,529
Death Benefits	11,216,069	10,894,650	11,098,999	12,371,185
<b>Refunds:</b>				
Employer	1,328,499	1,734,049	1,220,245	2,727,922
Employees	15,180,102	17,946,630	18,768,598	19,861,204
Administrative Expenses	23,758,135	36,228,159	31,527,571	28,768,227
Net Adjustment in the conversion to a new loan application	-	-	8,107,173	-
<b>Total Deductions</b>	<u>629,938,952</u>	<u>795,348,067</u>	<u>757,854,066</u>	<u>696,159,131</u>
<b>Net Increase</b>	<u>203,510,020</u>	<u>186,429,589</u>	<u>194,040,269</u>	<u>(32,276,542)</u>
<b>Net Assets Held in Trust for Pension</b>				
<b>Benefits:</b>				
Beginning of the Year	2,327,871,487	2,141,441,898	1,947,401,629	1,979,678,171
End of Year	<u>\$2,531,381,509</u>	<u>\$2,327,871,487</u>	<u>\$2,141,441,898</u>	<u>\$1,947,401,629</u>

\* Totals may not add due to rounding.

<sup>(1)</sup> Unaudited.

**The Commonwealth of Puerto Rico**  
**Judiciary Retirement System**  
**Statement of Plan Net Assets\***  
**As of March 31, 2006 and June 30, 2005, 2004 and 2003**

	<u>March 31, 2006<sup>(1)</sup></u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>ASSETS</b>				
Cash and Investments:				
Cash and Cash Equivalents	\$ 865,359	\$ 1,803,777	\$ 1,028,749	\$2,555,092
Cash Deposited with GDB				
Unrestricted	285,598	921,430	222,120	990,357
Restricted	557	871	762	-
Total Cash	<u>1,151,515</u>	<u>2,726,079</u>	<u>1,251,632</u>	<u>3,545,449</u>
Receivables:				
Accrued Interest	201,448	252,862	304,442	349,600
Investment Sales	25,465	102,365	27,036	32,451
Other	44,572	48,657	45,230	46,004
Total Receivables	<u>271,485</u>	<u>403,885</u>	<u>376,709</u>	<u>428,056</u>
Marketable Securities:				
Notes and Bonds	21,110,842	20,031,133	20,781,506	19,772,751
Stock	56,847,239	49,360,624	48,943,697	40,057,519
Total Marketable Securities	<u>77,958,081</u>	<u>69,391,458</u>	<u>69,725,203</u>	<u>59,830,271</u>
<b>LOANS TO PLAN MEMBERS</b>				
Mortgage	37,635	435,247	48,344	31,219
Personal	197,402	173,292	119,990	306,908
Cultural Trips	47,394	34,453	43,495	51,191
Total Loans to Plan Members	<u>282,432</u>	<u>251,269</u>	<u>211,831</u>	<u>389,319</u>
Total cash, investments and loans to plan members	<u>79,663,512</u>	<u>72,772,692</u>	<u>71,565,376</u>	<u>64,193,096</u>
<b>LIABILITIES</b>				
Book overdraft	882,892	827,661	3,471,665	2,178,758
Due to the Employees Retirement System of the Government of Puerto Rico	1,982,927	1,376,260	129,282	125,630
Escrow Funds to Plan Members and Guarantee Insurance	130,565	130,022	129,282	125,630
Investment Purchases	73,663	123,315	65,300	59,197
Other Liabilities	1,720,385	518,647	48,880	48,762
Total Liabilities	<u>4,790,431</u>	<u>2,975,906</u>	<u>3,715,128</u>	<u>2,412,348</u>
<b>Net Assets Held in Trust for Pension Benefits</b>	<u>\$74,873,081</u>	<u>\$69,796,786</u>	<u>\$67,850,247</u>	<u>\$61,780,747</u>

\* Totals may not add due to rounding.

(1) Unaudited.

**The Commonwealth of Puerto Rico**  
**Judiciary Retirement System**  
**Statement of Changes in Plan Net Assets\***  
**As of March 31, 2006 and June 30, 2005, 2004 and 2003**

	<u>March 31, 2006<sup>(1)</sup></u>	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>ADDITIONS:</b>				
Contributions:				
Employer	\$ 5,000,478	\$ 6,469,432	\$ 5,556,053	\$ 5,536,328
Employees	2,131,736	2,775,268	2,577,924	2,478,483
Total Contributions	<u>7,132,214</u>	<u>9,244,701</u>	<u>8,133,978</u>	<u>8,014,811</u>
Investment Income:				
Realized Gain or Loss	952,700	1,997,588	1,160,917	2,414,484
Unrealized Gain or Loss	5,943,982	2,247,722	6,931,720	-
Dividend Income	149,904	206,323	158,457	168,083
Interest Income	896,661	1,158,023	1,177,090	1,803,760
Total	<u>7,943,247</u>	<u>5,609,657</u>	<u>9,428,185</u>	<u>4,386,327</u>
Less Investment Expense		(190,134)	-	(255,737)
Other Income	1,023	3,645	579	-
Net Investment Income	<u>7,944,270</u>	<u>5,423,169</u>	<u>9,428,765</u>	<u>4,130,590</u>
Total Additions	<u>15,076,484</u>	<u>14,667,871</u>	<u>17,562,743</u>	<u>12,145,401</u>
<b>DEDUCTIONS:</b>				
Annuities	9,291,183	11,229,901	9,927,398	9,330,594
Refunds:				
Employer	-	135,074	-	-
Employees	43,880	124,296	-	-
Administrative Expenses	665,126	1,232,060	1,348,717	1,474,138
Net Adjustment in the conversion to a new loan application	-	-	217,127	-
Total Deductions	<u>10,000,189</u>	<u>12,721,333</u>	<u>11,493,243</u>	<u>10,804,732</u>
Net Increase	<u>5,076,295</u>	<u>1,946,538</u>	<u>6,069,499</u>	<u>1,340,668</u>
Net Assets Held in Trust for Pension Benefits:				
Beginning of the Year	69,796,786	67,850,247	61,780,747	60,440,079
End of the Year	<u>\$74,873,081</u>	<u>\$69,796,786</u>	<u>\$67,850,247</u>	<u>\$61,780,747</u>

\* Totals may not add due to rounding.

<sup>(1)</sup> Unaudited.

**The Commonwealth of Puerto Rico**  
**Annuities and Pension for Teachers**  
**Statement of Plan Net Assets\***  
**As of June 30, 2005, 2004 and 2003**  
**(in thousands)**

	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>ASSETS</b>			
Cash:			
Cash and cash equivalents	\$ 79,017	\$ 67,113	\$ 204,886
Cash with fiscal agent	2,853	-	-
Cash restricted	1,595	2,396	2,236
Cash deposited with GDB	3,536	3,717	4,199
Total Cash	<u>87,001</u>	<u>73,226</u>	<u>211,321</u>
Investments, at fair value:			
Bonds and notes	257,030	280,747	737,913
Stocks	1,833,168	1,678,679	971,014
Total investment at fair value	<u>2,090,198</u>	<u>1,959,426</u>	<u>1,708,927</u>
Other investments:			
Mortgage notes acquired from third parties	-	-	7
Private equity investments	44,747	43,660	34,728
Total investments	<u>2,134,945</u>	<u>2,003,086</u>	<u>1,743,662</u>
Loan to plan members:			
Mortgage	109,605	110,293	113,116
Personal	234,335	233,342	235,118
Cultural trips	1,338	1,148	1,210
Total loans to plan members	<u>345,278</u>	<u>344,783</u>	<u>349,444</u>
Total investments and loans	<u>2,567,224</u>	<u>2,421,095</u>	<u>2,304,427</u>
Accounts receivable:			
Receivable for investments sold	10,516	5,535	124,400
Accrued interest and dividends receivable	4,449	5,380	9,705
Other	2,593	2,500	1,845
Total accounts receivable	<u>17,558</u>	<u>13,415</u>	<u>135,950</u>
Property and equipment, net	26,206	24,332	24,964
Other assets	600	619	597
Total Assets	<u>2,611,588</u>	<u>2,459,461</u>	<u>2,465,938</u>
<b>LIABILITIES</b>			
Investments purchased	14,262	10,567	238,883
Cash overdraft in cash with fiscal agent	-	7,812	42,210
Accounts payable	3,768	2,570	2,296
Obligation under capital lease	78	96	-
Accrued expenses	4	3,071	2,785
Line of credit	4,314	240	-
Escrow fund of mortgage loans and guarantee insurance reserve for loans to plan members	6,069	9,911	11,311
Bonds payable	21,285	22,090	22,943
Other liabilities	669	109	2,848
Total liabilities	<u>50,449</u>	<u>56,466</u>	<u>323,276</u>
<b>Net Assets Held in Trust for Pension Benefits</b>	<u>\$2,561,139</u>	<u>\$2,402,995</u>	<u>\$2,142,662</u>

\* Totals may not add due to rounding.

**The Commonwealth of Puerto Rico**  
**Annuities and Pensions for Teachers**  
**Statement of Changes in Plan Net Assets\***  
**As of June 30, 2005, 2004 and 2003**  
**(in thousands)**

	<u>2005</u>	<u>2004</u>	<u>2003</u>
<b>ADDITIONS:</b>			
<b>Contributions:</b>			
Employees	\$ 131,481	\$ 118,743	\$ 112,774
Employer	120,887	110,548	104,403
Special	60,853	40,409	27,490
Total contributions	<u>313,221</u>	<u>269,700</u>	<u>244,667</u>
<b>Investment Income:</b>			
Interest income	47,577	55,878	82,210
Dividend Income	20,339	17,264	16,513
Net appreciation in fair value of investments	161,685	240,732	(42,227)
	<u>229,601</u>	<u>313,874</u>	<u>56,496</u>
Less investment expense	4,986	4,986	5,508
Net investment income	<u>224,615</u>	<u>308,916</u>	<u>50,988</u>
Other income	1,167	32,397	1,010
Total additions	<u>539,003</u>	<u>611,013</u>	<u>296,665</u>
<b>DEDUCTIONS:</b>			
<b>Benefit paid to participants:</b>			
Annuities and death benefits	313,551	292,401	276,096
Special benefits	38,592	32,210	22,433
Refunds of contributions	2,912	3,432	3,021
Administrative expenses	25,804	22,637	19,544
Total deductions	<u>380,859</u>	<u>350,680</u>	<u>321,094</u>
Net increase in net assets held in trust for pension benefits	158,144	260,333	(24,429)
Net assets held in trust for pension benefits			
Beginning of year	<u>2,402,995</u>	<u>2,142,662</u>	<u>2,167,091</u>
End of year	<u>\$2,561,139</u>	<u>\$2,402,995</u>	<u>\$2,142,662</u>

\* Totals may not add due to rounding.

## COMMONWEALTH FINANCIAL STATEMENTS

For fiscal year 2005, the basic financial statements of the Commonwealth were audited by KPMG LLP. KPMG LLP did not audit the financial statements of the Public Buildings Authority capital project fund (a major fund), and certain activities, funds and component units identified separately in its report. Those financial statements were audited by other independent auditors whose reports were furnished to KPMG LLP, and its opinion on the basic financial statements, insofar as it relates to the amounts included in the basic financial statements pertaining to such activities, funds and component units, is based solely on the reports of the other auditors. The report of KPMG LLP contains an emphasis paragraph for the adoption of Governmental Accounting Standards Board (GASB) Statement No. 40, *Deposits and Investment Risk Disclosures*, as of June 30, 2005.

The Comprehensive Annual Financial Report of the Commonwealth (“CAFR”) for fiscal year 2005, which includes the basic financial statements of the Commonwealth for fiscal year 2005, was filed by the Commonwealth with each nationally recognized municipal securities information repository.

### PUERTO RICO TAXES, OTHER REVENUES, AND EXPENDITURES

The Secretary of the Treasury has custody of the funds of the central government and is responsible for the accounting, disbursement and investment of such funds. Central government funds are grouped into three major categories or “types” of funds, as follows: (i) Governmental Fund Types, which include the General, Special Revenue, Debt Service (also referred to herein as Redemption), and Capital Project Funds; (ii) Proprietary Fund Types, which include the Enterprise and Internal Service Funds; and (iii) Fiduciary Fund Types, which include the Trust and Agency Funds. These funds do not include funds of the municipalities, because the municipalities are governmental entities with independent treasuries. The Special Revenue Fund is incorporated into the General Fund for financial reporting purposes (but not for budgetary purposes).

The General Fund is the primary operating fund of the Commonwealth. General Fund revenues are broadly based and include revenues raised internally as well as those from non-Puerto Rico sources. Internal revenues consist principally of income taxes and excise taxes. Revenues from non-Puerto Rico sources are derived from federal excise taxes and customs duties returned to the Commonwealth. The primary expenditures of the Commonwealth through the General Fund are for grants and subsidies, and personal and other services.

#### Summary and Management’s Discussion of General Fund Results

The following table presents the actual revenues and expenditures of the General Fund on a cash basis for fiscal year 2003 through fiscal year 2005, the preliminary revenues and expenditures for fiscal year 2006, and the projected revenues and expenditures for fiscal year 2007. For a discussion of the anticipated budget deficit for fiscal year 2006, see “Fiscal Year 2006 Preliminary Expenditures” under *Budget of the Commonwealth of Puerto Rico*.

The amounts shown in the following table as expenditures may be different than those reflected in the budget or in the Commonwealth’s financial statements because the table shows only cash disbursements, while the budget includes all authorized expenditures, regardless of when the related cash is actually disbursed. In addition, transfers to the Redemption Fund (used to pay debt service on the Commonwealth’s bonds), which are included in the budget under “debt service,” are shown as a deduction from total revenues in calculating “adjusted revenues” in the table and are not included under “expenditures.” Finally, certain expenditures incurred in excess of budgeted amounts may not be reflected in the table as expenditures to the extent they are paid from reserve funds, such as moneys in the

Budgetary Fund. For example, in fiscal years 2003, 2004, and 2005, there were approximately \$150 million, \$85 million, and \$98.6 million, respectively, of such expenditures that are not reflected in the table. A discussion of the budget for fiscal year 2006 and the budget for fiscal year 2007 appears below under *Budget of the Commonwealth of Puerto Rico*.

Amounts listed under “Other Income” represent recurring General Fund revenues not appropriately attributable to other revenue line items, such as repayment of General Fund advances to municipalities and government agencies and funds. “Other Expenditures” represent recurring General Fund expenditures not appropriately attributable to other expenditures line items, such as advances to government agencies and municipalities, which advances are to be reimbursed to the General Fund by law. Amounts listed under “Capital Outlays and Other Debt Service” represent debt service on obligations and capital expenditures for which the Legislative Assembly has by resolution agreed to appropriate funds. General Fund revenues, expenditures, and transfers as presented in the table differ from the General Fund revenues, expenditures, and transfers as presented in the financial statements of the Commonwealth, as the latter statements reflect an expanded General Fund entity in accordance with generally accepted accounting principles.

**Commonwealth of Puerto Rico**  
**General Fund Revenues, Expenditures, and Changes in Cash Balance**  
(in thousands)

	2003	2004	2005	2006 <sup>(*)</sup>	2007 <sup>(**)</sup>
Beginning cash balance	\$ 350,284	\$ 179,058	\$ 108,512	\$ 42,933	\$ (0)
Revenues from internal sources:					
Income Taxes:					
Individuals	2,517,678	2,720,920	2,885,903	3,091,953	3,149,000
Corporations	1,776,985	1,831,027	1,870,937	1,875,201	1,964,000
Partnerships	2,101	3,005	3,245	2,786	3,000
Withheld from non-residents	517,141	631,100	612,005	921,260	787,000
Tollgate taxes	45,321	31,579	22,973	27,397	15,000
Interest	11,278	10,108	10,489	11,536	13,000
Dividends	49,790	70,192	80,398	66,720	66,000
Total income taxes	<u>4,920,294</u>	<u>5,297,931</u>	<u>5,485,950</u>	<u>5,996,853</u>	<u>5,997,000</u>
Sales and use tax	-	-	-	-	643,000
Commonwealth excise taxes:					
Alcoholic beverages	299,582	296,302	298,235	292,177	296,000
Cigarettes	149,487	144,733	146,527	136,387	136,000
Motor vehicles	499,252	551,181	606,662	533,940	569,000
Other excise taxes	703,029	701,129	740,921	683,295	335,000
Total Commonwealth excise taxes	<u>1,651,350</u>	<u>1,693,345</u>	<u>1,792,345</u>	<u>1,645,799</u>	<u>1,336,000</u>
Property taxes	-	-	3,949	1,106	-
Inheritance and gift taxes	2,825	15,691	7,129	9,469	4,000
Licenses	85,876	84,231	85,216	90,816	105,000
Other:					
Lottery	67,621	65,387	64,638	59,640	63,000
Electronic Lottery	89,443	86,115	68,011	55,212	35,000
Miscellaneous non-tax revenues	438,457	379,501	430,534	430,305 <sup>(6)</sup>	341,000
Total Other	<u>595,521</u>	<u>531,003</u>	<u>563,183</u>	<u>545,157</u>	<u>439,000</u>
Total revenues from internal sources	<u>7,255,866</u>	<u>7,622,201</u>	<u>7,937,772</u>	<u>8,289,200</u>	<u>8,524,000</u>
Revenues from non-Commonwealth sources:					
Federal excise taxes <sup>(1)</sup>	309,958	328,921	341,166	346,271	361,000
Customs	25,918	34,266	26,731	9,553	14,000
Total revenues from non-Commonwealth sources	<u>335,876</u>	<u>363,187</u>	<u>367,897</u>	<u>355,824</u>	<u>375,000</u>
Total net revenues	<u>7,591,742</u>	<u>7,985,388</u>	<u>8,305,669</u>	<u>8,645,024</u>	<u>8,899,000</u>
Other Income (refunds) <sup>(2)</sup>	(78,927)	62,789	(55,409)	76,085	198,000 <sup>(8)</sup>
Transfers to Redemption Fund <sup>(3)</sup>	(331,925)	(341,538)	(369,985)	(484,812)	(512,197)
Proceeds of notes and other borrowings <sup>(4)</sup>	2,259,775	3,940,397	4,925,595	4,115,897 <sup>(7)</sup>	2,230,000
Repayment of notes and other borrowings <sup>(5)</sup>	(2,021,832)	(3,713,634)	(3,909,434)	(3,005,838)	(2,290,000)
Adjusted revenues	<u>7,418,833</u>	<u>7,933,402</u>	<u>8,896,436</u>	<u>9,346,356</u>	<u>8,524,803</u>
Expenditures:					
Grants and subsidies	3,773,579	3,468,531	3,617,386	3,946,349	2,371,267
Personal services	3,119,476	3,951,387	4,783,567	4,797,882	5,055,831
Other services	583,343	400,594	389,346	525,663	609,034
Materials and supplies	80,491	73,757	72,411	50,227	174,005
Equipment purchases	33,170	20,572	20,707	19,378	47,767
Capital outlays and other debt service	-	675	78,598	49,789	90,000
Transfers to agencies	-	-	-	-	176,899
Other disbursements	-	88,432	-	-	-
Total expenditures	<u>7,590,059</u>	<u>8,003,948</u>	<u>8,962,015</u>	<u>9,389,289</u>	<u>8,524,803<sup>(9)</sup></u>
Adjusted revenues less expenditures	<u>(171,226)</u>	<u>(70,546)</u>	<u>(65,579)</u>	<u>(42,933)</u>	<u>-</u>
Ending cash balance	<u>\$ 179,058</u>	<u>\$ 108,512</u>	<u>\$ 42,933</u>	<u>\$ 0</u>	<u>\$ 0</u>

(\*) Preliminary.

(\*\*) Projected.

(1) Excludes transfers by the Commonwealth to the Conservation Trust Fund and amounts deposited by the Secretary of the Treasury into a separate account for the promotion of Puerto Rico runs in foreign markets.

(2) Consists of net revenues from the General Fund's non budgetary funds plus a reserve for future tax refunds reduced by estimated tax refunds.

(3) Consists of amounts to pay principal of and interest on general obligation bonds and notes of the Commonwealth. Does not include amounts deposited directly into the Redemption Fund from non-General Fund revenues.

(4) Consists of proceeds of borrowing from GDB and proceeds from Commonwealth's Tax and Revenue Anticipation Notes, including a \$741 million loan from GDB authorized by the Legislature in 2006.

(5) Consists of amounts of repayments of borrowing from GDB and repayments of Commonwealth's Tax and Revenue Anticipation Notes.

(6) Includes proceeds of \$100 million generated by the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A, which were privately placed.

(7) Includes \$50 million from the Emergency Fund used for operating expenses.

(8) Includes \$264 million expected to be generated by certain non-recurring tax measures.

(9) Excludes approximately \$620 million of projected cash expenditures, some of which are included in the fiscal year 2007 budget, which the government expects to cover through the implementation of additional expenditure reducing measures, a possible increase in tax revenues resulting from a reduction of the uncertainty surrounding the government's fiscal crisis, and cash management mechanisms.

Source: Department of the Treasury

### *Fiscal Year 2007 Projected Revenues.*

The Secretary of the Treasury's revenue projection for fiscal year 2007 is \$9.163 billion, an increase of \$618 million, or 7.2%, from estimated net revenues for fiscal year 2006 of \$8.545 billion (excluding \$100 million of proceeds generated by the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A, which were privately placed). The Secretary of the Treasury's revenue projection for fiscal year 2007 consists of \$8.899 billion of recurring revenues, a 4.1% increase over fiscal year 2006, and \$264 million to be generated by certain non-recurring tax measures. The revenue projections for fiscal year 2007 have been adjusted to take into account (i) the Planning Board's downward revision of its forecast for real growth in gross national product from 2.5% to 0.6%, (ii) the substitution of the Sales Tax (as defined below) for the 5% general excise tax (4.7% of which Sales Tax is allocated to the General Fund), and (iii) certain income tax rate reductions included in the tax reform legislation discussed below. The net revenues projected for fiscal year 2007 include approximately \$5.997 billion of total income taxes (which takes into account the effect of the income tax rate reduction provided for in the tax reform), revenues of \$1.336 billion from excise taxes (which takes into account a projected \$368 million reduction in revenues due to the partial elimination of the 5% general excise tax on November 15, 2006 and a projected \$166 million reduction in revenues due to the income tax reductions provided by the tax reform legislation), and revenues of \$643 million from the implementation of the Sales Tax. The projected revenues from the Sales Tax consist of the 4.7% allocable to the General Fund for the period from November 15, 2006 through June 30, 2007 and the additional 1% that the Legislative Assembly authorized the Governor to impose, as discussed above, beginning on February 1, 2007. Although the projections include the additional 1% Sales Tax for a five month period in fiscal year 2007, the government will examine alternatives (including cost cutting measures) that would avoid the imposition of such additional Sales Tax. Only in the event of extraordinary circumstances, and once all other alternatives are exhausted, would that option be exercised.

The Commonwealth's budgeted expenditures for fiscal year 2007 of \$9.488 billion exceed projected revenues of \$9.163 billion by approximately \$325 million. In addition, the Commonwealth must also cover a \$243 million cash shortfall relating to fiscal year 2006 and a \$52 million cash shortfall relating to fiscal year 2007 consisting of (i) certain payments excluded from the fiscal year 2007 budget and (ii) temporary differences in cash flow during fiscal year 2007. The Commonwealth expects to cover this combined budget deficit and cash shortfall of \$620 million through the implementation of additional expenditure reducing measures, a possible increase in tax revenues resulting from the reduction of the uncertainty surrounding the government's fiscal crisis, and cash management mechanisms. The possible increase in tax revenues may be tempered by the adverse economic impact resulting from the increases in the price of oil and the implementation of the Sales Tax.

### *Fiscal Year 2006 Preliminary Revenues*

General Fund preliminary total revenues for fiscal year 2006 were \$8.545 billion (excluding \$100 million of proceeds generated by the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A), which is \$350 million less than the amount originally budgeted. The reduction is attributable to the current economic slowdown, caused primarily by the current price of oil and its derivatives being at a historically high level, the government's fiscal crisis, which resulted in a two-week shutdown of non-essential government services, and the uncertainty surrounding the enactment of the tax and fiscal reform to address the government's fiscal crisis. Total preliminary revenues for fiscal year 2006 showed an increase of \$239 million, or 2.9%, when compared to fiscal year 2005. This increase, in comparison with fiscal year 2005, was attributable to increases in income taxes from individuals (\$206 million) and taxes withheld from non-residents (\$309 million), together with decreases in external revenues (\$12 million), excise taxes (\$147 million), and miscellaneous non-tax revenues (\$100 million). The increase in revenues from individual income taxes is mainly attributable to administrative measures

and economic activity. The increase in the withholding tax on non-residents includes two extraordinary payments amounting to \$200 million.

Actual preliminary expenditures for fiscal year 2006 were \$9.683 billion. For a discussion of the difference between the budgeted expenditures, estimated expenditures and the measures that the Commonwealth has implemented to cover the budget imbalance, see “Fiscal Year 2006 Preliminary Expenditures” under *Budget of the Commonwealth of Puerto Rico*.

#### *Fiscal Year 2005*

General Fund total net revenues for fiscal year 2005 were \$8.306 billion, representing an increase of \$320 million or 4%, from fiscal year 2004 net revenues. This amount excludes proceeds of a loan of \$550 million obtained from GDB, which is included as part of “Proceeds of notes and other borrowings.” The major changes in revenues from fiscal year 2004 were: (i) increases in total income taxes of \$188 million, mainly resulting from increases in income taxes collected from individuals of \$165 million and in income taxes collected from corporations of \$40 million; (ii) increases in total excise taxes of \$99 million; and (iii) net increases in other revenues of \$32 million, mainly as a result of an increase in miscellaneous non-tax revenues of \$51 million.

Total cash expenditures for fiscal year 2005 were \$9.220 billion (excluding \$98.6 million covered with funds from the Budgetary Fund), which exceeded budgeted expenditures by \$366 million, attributed mainly to increases in the area of education (\$300.5 million), public safety and protection (\$18.6 million), health (\$28.7 million), welfare (\$10.2 million), and economic development (\$8 million). This amount also excludes approximately \$98.6 million of additional expenditures that were not originally budgeted. Various financing transactions were entered into to cover this imbalance.

#### *Fiscal Year 2004*

General Fund total net revenues for fiscal year 2004 were \$7.985 billion, representing an increase of \$143 million, or 1.8%, from fiscal year 2003 net revenues. This amount excludes proceeds of a loan of \$233 million obtained from GDB, which is included as part of “Proceeds of notes and other borrowings.” This amount also excludes \$88 million of additional non-recurring revenues. The major changes in revenues from fiscal year 2003 were: (i) increases in total income taxes of \$128 million, mainly resulting from increases in income taxes from individuals of \$203 million and in income taxes withheld from non-residents of \$114 million; (ii) increases in total excise taxes of \$42 million; and (iii) decreases in other revenues of \$65 million, mainly as a result of a decrease in miscellaneous non-tax revenues of \$59 million. Approximately \$170 million of the increase in total income taxes for fiscal year 2004 relates to the collection of past taxes as a result of an incentives plan implemented by the Treasury.

Total cash expenditures for fiscal year 2004 were \$8.004 billion, which amount excludes certain amounts related to fiscal year 2004 but disbursed in fiscal year 2005. This amount also excludes approximately \$293 million of additional expenditures that were not originally budgeted and were covered with reserve funds (\$50 million), the reimbursement of certain federal education funds (\$141 million), and other sources. After considering (i) debt service payments (separately identified in the table as “Transfers to Redemption Fund”), (ii) \$227 million in net borrowings from GDB and other sources, and (iii) \$63 million in other income from the General Fund’s non-budgetary funds, the ending cash balance of the General Fund decreased from \$179 million at the end of fiscal year 2003 to \$109 million at the end of fiscal year 2004.

### *Fiscal Year 2003*

General Fund total revenues for fiscal year 2003 were \$7.841 billion, representing an increase of \$387 million, or 5.2%, from actual fiscal year 2002 revenues. This amount excludes proceeds of a loan of \$250 million obtained from GDB, which is included as part of “Proceeds of notes and other borrowings.” The major changes from fiscal year 2002 were: (i) increases in income taxes from individuals of \$67 million and in corporate income taxes of \$71 million; (ii) increases in excise taxes on alcoholic beverages and cigarettes of \$83 million, and an increase in motor vehicles excise taxes of \$81 million; (iii) an increase in electronic lottery revenues of \$32 million; and (iv) a decrease in miscellaneous non-tax revenues of \$124 million and in income taxes withheld from non-residents of \$66 million. The decrease in miscellaneous non-tax revenues relates to certain special administrative measures that had been implemented by the Secretary of the Treasury in fiscal year 2002 and that did not apply to fiscal year 2003.

Total cash expenditures for fiscal year 2003 were \$7.590 billion, which amount excludes certain amounts related to fiscal year 2003 but disbursed in fiscal year 2004. This amount also excludes \$150 million of additional expenditures that were not originally budgeted and were covered with reserve funds, federal fiscal relief funds and other sources. The principal reason for these higher expenditures was higher than anticipated education costs. After considering (i) \$332 million in debt service payments (separately identified on the table as “Transfers to Redemption Fund”), (ii) \$238 million in net borrowings from GDB (which includes the \$250 million loan mentioned above) and other sources, and (iii) \$79 million in reserve for future tax refunds reduced by estimated tax refunds (separately identified on the table as “Other Income (refunds)”), the ending cash balance of the General Fund was reduced from \$350 million at the end of fiscal year 2002 to \$179 million at the end of fiscal year 2003.

### *Commonwealth’s Structural Budget Imbalance*

As discussed in more detail in “Fiscal Year 2006 Preliminary Expenditures” under *Budget of the Commonwealth of Puerto Rico*, the Commonwealth experienced a budget imbalance in fiscal year 2006. The imbalance comes in the wake of several recent fiscal years during which the Commonwealth’s recurring expenditures exceeded its recurring revenues. These imbalances have been covered in the past with loans from GDB, financing transactions (including long-term bond issues) and other non-recurring resources. During fiscal year 2005, the amount by which the Commonwealth’s operating expenditures exceeded its recurring revenues (the so-called structural imbalance) was approximately \$1 billion. The structural imbalance for fiscal year 2006 was approximately \$1.2 billion. The \$1.2 billion structural imbalance for fiscal year 2006 is the difference between estimated expenditures of \$9.683 billion plus \$368 million of debt service due during fiscal year 2006 on the Commonwealth’s general obligation bonds, which was paid from the proceeds of a GDB loan that is being refunded with the proceeds of the Commonwealth’s Public Improvement Refunding Bonds, Series 2006 B, and Public Improvement Refunding Bonds, Series 2006 C (the “Financed Debt Service”), for a total of \$10.05 billion, less budgeted recurring revenues of \$8.895 billion. The \$1.2 billion structural imbalance does not take into account (i) the \$350 million reduction in recurring revenues during fiscal year 2006 discussed above because the government does not consider it a permanent reduction in recurring revenues and (ii) net proceeds of \$100 million received in fiscal year 2006 from the issuance of the Commonwealth’s Public Improvement Refunding Bonds, Series 2006 A. As discussed in further detail below, the Commonwealth covered the fiscal year 2006 structural imbalance by financing the Financed Debt Service, financing certain fiscal year 2006 debt service on general obligation bonds with the proceeds of a GDB line of credit that was subsequently refunded with the proceeds of the Commonwealth’s Public Improvement Refunding Bonds, Series 2006 A (\$100 million), transferring approximately \$64 million from the Emergency and Budgetary Funds and financing most of the remaining portion of the Commonwealth’s fiscal year 2006 structural budget imbalance with a GDB loan of \$741 million.

In addition to the Financed Debt Service, there are certain other expenditures not included in the amount of actual preliminary expenditures for fiscal year 2006 that may increase the structural imbalance. These include certain vendor debts from prior fiscal years, estimated amounts required to cover maintenance expenses incurred by Public Buildings Authority (“PBA”) (approximately \$75 million) and subsidy and operational expenses incurred by the Agricultural Services and Development Administration (“ASDA”) (approximately \$75 million). These last two items are being covered by lines of credit from GDB collateralized by real estate and accounts receivable, with payment expected from the sale of such pledged real estate and/or the collection of such pledged receivables.

The Commonwealth has considered new revenue sources and expenditure reductions to address the structural imbalance beyond fiscal year 2006. In this regard, the Commonwealth enacted a new sales tax and has begun to implement the reductions in recurring expenditures provided for in the fiscal reform legislation explained below. See “Tax Reform” below and “Fiscal Reform” under *Budget of the Commonwealth of Puerto Rico*.

## **Tax Reform**

Act No. 117 of July 4, 2006 (“Act 117”) amends the Puerto Rico Internal Revenue Code of 1994 (the “PR Code”) to provide, among other things, for a general sale and use tax of 5.5% to be imposed by the central government (the “Central Government Sales Tax”). Act 117 also authorizes each municipal government to impose a municipal sale and use tax of 1.5% (the “Municipal Sales Tax” and, together with the Central Government Sales Tax, the “Sales Tax”). In general, the Municipal Sales Tax has the same tax base, exemptions (except for unprocessed foods) and limitations as those provided for the Central Government Sales Tax. Act 117 also provides certain income tax reductions to address the regressive effect of the Sales Tax on taxpayers in lower income tax brackets.

The Sales Tax is imposed on the sale, use, consumption and storage of taxable items, which include tangible personal property, taxable services, admission rights and certain other types of transactions covering separable and identifiable taxable items which are sold for a single price, subject to certain exceptions and limitations. The Sales Tax will not be imposed on, among other things: (i) taxable items acquired by merchants for resale, (ii) taxable items acquired by manufacturing plants, (iii) taxable items acquired for use and consumption outside of Puerto Rico, (iv) certain food products that do not need to be heated before their sale, (v) prescription drugs, (vi) the rental payments received by a lessor of real property which is used for residential or commercial purposes, (vii) services provided by designated professionals, (viii) cash, cash equivalents, stocks, bonds, notes, mortgage loans, insurance, securities and interest derived for the use or forbearance of money, (ix) sales of real property, and (x) leases in which the Industrial Development Company is the owner of the property.

Act 117 repeals the 5% general excise tax imposed on imported goods and the 3.6% general excise tax imposed on goods manufactured in Puerto Rico. Certain items, such as fuel, crude oil and petroleum products, and vehicles, however, will remain subject to the excise tax previously applicable to such items, and will not be subject to the Sales Tax.

The Sales Tax and the repeal of 5% general excise tax will be effective starting on November 15, 2006. Municipalities, however, may implement the Municipal Sales Tax starting on July 1, 2006 and some have already done so. The revenues derived from the Sales Tax will be distributed as follows: (i) municipal governments will retain 1.3% of the Municipal Sales Tax, (ii) the Financial Assistance Fund, created by Act No. 91 of May 13, 2006, will receive 1% of the 7% Sales Tax, and (iii) the General Fund will receive the remaining 4.7% of the Sales Tax. The Secretary of the Treasury projects that each percentage point of the Sales Tax will generate annually approximately \$191 million of gross revenues and that the Sales Tax will generate total annual gross revenues of approximately \$1.337 billion. The

additional revenues to be generated by the Sales Tax will be partly offset by the partial elimination of the 5% general excise tax and the effect of the income tax reduction measures included in Act 117.

Act 117 also provides for special income tax rates with respect to certain transactions occurring on and between July 1, 2006 and December 31, 2006 (the “Transition Period”). Eligible dividends declared by domestic corporations or partnerships during the Transition Period will qualify for a 5% special income tax. The dividend does not need to be distributed to qualify for the 5% special income tax rate. During the Transition Period, Act 117 also provides a special tax rate of 5% (10% in the case of resident corporations and partnerships) in connection with “built-in” gains associated to capital assets held for periods in excess of six months (the “Special Capital Gains Tax”). In order to take advantage of the Special Capital Gains Tax, a taxpayer must file an election with the Secretary of the Treasury. The sale of the capital asset is not required to qualify for the Special Capital Gains Tax. In addition to the other conditions mentioned herein, the Special Capital Gains Tax is only available in connection with capital assets consisting of stock or participations of domestic and foreign corporations and partnerships, and real property located in Puerto Rico. However, in the case of resident corporations and partnerships, the Special Capital Gains Tax applies only to real property located in Puerto Rico.

The Secretary of the Treasury expects the aforementioned provisions of Act 117 to generate approximately \$264 million by December 31, 2006. The Legislative Assembly, however, authorized the Governor to increase by Executive Order the Sales Tax by 1% if these provisions do not generate \$1 billion by December 31, 2006. This 1% increase in the Sales Tax would remain in effect until it has produced, along with the aforementioned provisions of Act 117, a total of \$1 billion.

Members of the House of Representatives have indicated that they may challenge the validity of the Sales Tax because the House of Representatives intended to enact a 6.5% aggregate sales and use tax (consisting of a 5.5% aggregate sales and use tax, which includes the portion attributable to the municipalities, plus a 1% increase at the Governor’s discretion). The Secretary of Justice, however, has opined that any potential challenge to the Sales Tax rate would be without merit.

## **Major Sources of General Fund Revenues**

### *Income Taxes*

The Commonwealth’s income tax law, the Internal Revenue Code of 1994, as amended (the “P.R. Code”), imposes a tax on the income of individual residents of Puerto Rico, trusts, estates, and domestic and foreign (if engaged in a trade or business in Puerto Rico) corporations and partnerships at graduated rates. A flat tax is imposed on certain payments made to non-residents of Puerto Rico, which is collected through an income tax withholding.

*Individuals.* Resident individuals are subject to tax on their taxable income from all sources. The P.R. Code has five tax brackets for individuals with tax rates of 7%, 10%, 15%, 28%, and 33%. Dividend income from Puerto Rico corporations and certain qualifying foreign corporations is taxed at a rate of 10%.

Gain realized from the sale or exchange of a capital asset by resident individuals, if held for more than six months, is taxed at a rate of 12.5%.

Interest income in excess of \$2,000 on deposit with Puerto Rico financial institutions is taxed at a rate of 17%; the first \$2,000 of interest income from such institutions is exempt from taxation. Interest income on certain qualifying debt obligations issued by Puerto Rico corporations and certain qualifying

foreign corporations and paid to resident individuals, trusts, estates, corporations and partnerships qualifies for a special 10% tax rate.

*Corporations and Partnerships.* Puerto Rico corporations and partnerships are subject to tax on income from all sources; foreign corporations and partnerships that are engaged in a trade or business in Puerto Rico are subject to tax on their income from Puerto Rico sources and on income from sources outside Puerto Rico that is effectively connected with the conduct of their trade or business in Puerto Rico. Unless a corporation or partnership qualifies for partial exemption from corporate income and other taxes under the industrial incentives program (see “Tax Incentives” under *The Economy* above), it is subject to tax at graduated rates.

In general, the P.R. Code provides for six income tax brackets for corporations and partnerships, with the highest rate (39%) applicable to net taxable income in excess of \$300,000. Also, Act No. 41 of August 1, 2005 was enacted to impose a temporary additional tax of 2.5% on corporations and partnerships with a net taxable income of \$20,000 or more. In addition, Act No. 98 of May 16, 2006, provides for an extraordinary tax of 5% on resident corporations and partnerships engaged in business for pecuniary profit and whose gross income for the immediately preceding taxable year ended on or prior to December 31, 2005 exceed \$10 million. The 5% tax must be paid on or prior to July 31, 2006 and such amount may be subsequently claimed as a tax credit against such entity’s income tax liability. Act No. 89 of May 13, 2006 also imposes an additional special tax for the taxable year commencing in 2006 of 2% on the net income subject to standard taxation of all corporations operating under the provisions of the Puerto Rico Banking Law.

Gains realized from the sale or exchange of a capital asset, if held for more than six months, are taxed at a maximum rate of 20%. Dividends received by Puerto Rico corporations and partnerships of foreign corporations and partnerships engaged in trade or business in Puerto Rico are subject to general income tax rates. A dividends received credit may be available when the corporation or partnership making the distribution is organized in Puerto Rico. A special tax rate of 17% is applicable to dividend distributions of REITs received by corporations. Interest income on certain qualifying debt obligations issued by Puerto Rico corporations and certain qualifying foreign corporations and paid to resident corporations and partnerships qualifies for a special tax rate of 10%.

In general, corporations and partnerships operating under a new grant of tax exemption issued under the 1998 Tax Incentives Act are subject to a maximum income tax rate of 7% during their basic exemption period. Certain corporations and partnerships covered by the tax incentives acts continue to be subject to a maximum tax rate of 45% on their taxable income. Corporations and partnerships covered by the Puerto Rico Tourism Incentives Act of 1993, as amended, are subject to a maximum tax rate of 42% on their taxable income. The P.R. Code also provides for an alternative minimum tax of 22%.

The P.R. Code imposes a branch profits tax on resident foreign corporations less than 80% of whose gross income qualifies as income effectively connected with a Puerto Rico trade or business. The branch profits tax is 10% of an annual dividend equivalent amount, and it applies without regard to the Puerto Rico source of income rules.

Interest from Puerto Rico sources paid to non-resident non-affiliated corporate recipients is not subject to any income or withholding tax. Interest paid to certain related non-resident recipients is subject to a withholding tax of 29%. Dividends paid to non-resident corporate recipients are subject to a withholding tax of 15%. Dividends distributed by corporations (including Section 936 Corporations) operating under new grants of tax exemption issued under the 1998 Tax Incentives Act are not subject to Puerto Rico income tax. However, royalty payments made by such corporations to non-resident recipients are subject to a 15% withholding tax. The basic tax on dividends paid to foreign corporate

shareholders of Section 936 Corporations operating under grants of tax exemption issued under prior incentives laws is 10% but is subject to reduction if a percentage of the profits are invested in certain eligible instruments for specified periods of time.

Subject to certain exceptions, payments in excess of \$1,500 during a calendar year made by the Commonwealth and persons engaged in a trade or business in Puerto Rico in consideration of the receipt of services rendered in Puerto Rico are subject to a 7% withholding tax.

#### *Sales and Use Taxes*

The Sales Tax is imposed on the sale, use, consumption and storage of taxable items, which include tangible personal property, taxable services, admission rights and combined transactions, subject to certain exceptions and limitations. The Sales Tax will not be imposed on, among other things: (i) taxable items acquired by merchants for resale, (ii) taxable items acquired by manufacturing plants, (iii) taxable items acquired for use and consumption outside of Puerto Rico, (iv) certain food products that do not need to be heated before their sale, (v) prescription drugs, (vi) the rental payments received by a lessor of real property which is used for residential or commercial purposes, (vii) services provided by designated professionals, (viii) cash, cash equivalents, stocks, bonds, notes, mortgage loans, insurance, securities and interest derived for the use or forbearance of money, (ix) sales of real property, and (x) leases in which the Industrial Development Company is the owner of the property. The Sales Tax will be effective starting on November 15, 2006 and is projected to generate annually approximately \$1.337 billion in gross revenues.

#### *Excise Taxes*

The P.R. Code imposes a tax on articles and commodities that are imported into or manufactured in Puerto Rico for consumption in Puerto Rico and a tax on certain transactions, such as hotel occupancy, public shows, and horse racing. The excise tax on certain articles and commodities, such as cigarettes, alcohol and petroleum products, is based upon the quantity of goods imported. The excise tax on motor vehicles is based on their suggested retail price. The P.R. Code imposes a tax at an effective rate of 6.6% of the F.O.B. factory price for imported goods and 3.6% of the sales price of goods manufactured in Puerto Rico, except sugar, cement, cigarettes, motor vehicles and certain petroleum products, which are taxed at different rates. Goods to be used by the government, except for motor vehicles and construction equipment, are not exempt. Exemptions apply to certain articles, such as food and medicines, and to articles designated for certain users. The excise tax imposed on articles and commodities imported into or manufactured in Puerto Rico for consumption in Puerto Rico will be replaced by the previously described sales and use tax on November 15, 2006.

#### *Other Taxes and Revenues*

Motor vehicle license plate and registration fees comprise the major portion of license tax receipts. Recent legislation was enacted to increase license fees on luxury vehicles.

Non-tax revenues consist principally of lottery proceeds, documentary stamps, permits, fees and forfeits, proceeds of land sales and receipts from public corporations in lieu of taxes.

Revenues from non-Commonwealth sources include customs duties collected in Puerto Rico and excise taxes on shipments of rum from the island to the United States mainland. The customs duties and excise taxes on shipments are imposed and collected by the United States and returned to the Commonwealth. The excise tax on shipments of rum from Puerto Rico and other rum producing countries is \$13.50 per gallon. Of this amount, \$13.25 per proof gallon has been or will be returned to the

Treasury during the period from July 1, 1999 to December 31, 2005. Effective January 1, 2006, the amount returned will be reduced to the lesser of \$10.50 per proof gallon and the actual excise tax imposed. Legislation is currently pending in both houses of the United States Congress, however, that would increase the amount of federal excise taxes per proof gallon transferred to the Commonwealth to \$13.50 after December 31, 2005 and before January 1, 2007. This legislation would also allocate \$0.50 of the total tax so returned to the Conservation Trust Fund, a charitable trust established in 1968 pursuant to a Memorandum of Understanding between the United States Department of the Interior and the Commonwealth whose mission is to protect natural resources in Puerto Rico.

### *Property Taxes*

Personal property, which accounts for approximately 49% of total collections of taxable property, is self-assessed. Real property taxes are assessed based on 1958 property values. No real property reassessment has been made since 1958, and construction taking place after that year has been assessed on the basis of what the value of the property would have been in 1958. Accordingly, the overall assessed valuation of real property for taxation purposes is substantially lower than the actual market value. Also, an exemption on the first \$15,000 of assessed valuation in owner-occupied residences is available.

Property taxes are assessed, determined and collected for the benefit of the municipalities by the Municipal Revenues Collection Center (“CRIM”), a government instrumentality of the Commonwealth. However, a special 1.03% tax on the assessed value of all property (other than exempted property) imposed by the Commonwealth for purposes of paying the Commonwealth’s general obligation debt is deposited in the Commonwealth’s Redemption Fund.

The following table presents the assessed valuations and real and personal property taxes collected for fiscal years ending June 30, 2000 through June 30, 2005.

**Commonwealth of Puerto Rico**  
**Assessed Valuations and Real and Personal Property Taxes**  
**(Commonwealth and Municipalities Combined)**  
**(in thousands)**

<b>Fiscal Years Ended June 30,</b>	<b>Assessed Valuations<sup>(1)</sup></b>	<b>Taxes Levied</b>	<b>Collections of Current Year</b>	<b>Collections of Previous Years</b>	<b>Total Collections<sup>(2)</sup></b>
2000	\$20,514,014	\$704,568	\$594,151	\$64,812	\$658,963
2001	21,575,063	736,667	614,411	70,496	684,907
2002	22,743,568	792,799	645,117	60,677	705,794
2003	23,138,903	824,933	671,163	79,421	750,584
2004	23,540,237	836,734	706,677	79,772	786,449
2005	25,877,795	899,893	738,074	50,751	788,825

(1) Valuation set as of July 1 of each fiscal year.

(2) During fiscal year 2004 a property tax amnesty was approved by the Legislative Assembly and implemented by CRIM. In addition to the amounts shown, under the amnesty program a total of \$105.3 million was collected in fiscal year 2004 and \$21.1 million in fiscal year 2005.

*Source:* Municipal Revenues Collection Center

### **Collections of Income and Excise Taxes**

The Treasury has continued its program for improving tax collections. The program consists, in part, of taking the initiative in sponsoring and implementing tax reform, particularly in the areas of excise taxes and income taxes, in order to decrease the incidences of nonpayment of taxes and to expand the

taxpayer base. The program has also included (i) improving the methods by which delinquent taxpayers are identified, primarily through the use of computer analyses, (ii) computerizing the processing of tax returns, and (iii) identifying and eliminating taxpayer evasion.

### **Transfers to General Obligation Redemption Fund**

These consist of transfers from the General Fund to the Redemption Fund for the amortization of the principal of and interest on general obligation bonds and notes of the Commonwealth.

### **Components of General Fund Expenditures**

#### *Grants and Subsidies*

This category includes grants and contributions to municipalities, public corporations with independent treasuries, and charitable institutions. It also includes items for or included in court awards, damage awards for personal injury or property damage, and payment of taxes and payments in lieu of taxes.

#### *Personal Services*

This category includes compensation paid for personal services rendered to the Commonwealth and its public instrumentalities by individuals or firms in the form of salaries, wages, *per diems*, fees, commissions, or other forms of compensation.

#### *Other Services*

This category includes compensation for services other than the services referred to above, including advertising, printing, communications, legal expenses, utilities, building and equipment rental and maintenance expenses, insurance premiums and miscellaneous services.

#### *Materials and Supplies*

This category includes all articles that ordinarily have a short life and durability, lose their characteristic identity in the process of use, have only nominal value (\$25 or less), or are not otherwise chargeable as equipment.

#### *Equipment Purchases*

This category includes items that have three special characteristics distinguishing them from materials: durability, long useful life, and high unit cost. In addition, these items are subject to centralized inventory control as fixed assets.

#### *Capital Outlays and Other Debt Service*

Capital outlays are made primarily for land acquisition or interests in land, construction of buildings, roads, bridges and other structures, and permanent improvements and additions. Other debt service includes payments on notes held by GDB to be paid from the General Fund and payments for the amortization of the principal of and interest on non-general obligations payable from Commonwealth appropriations.

### Transfers to Agencies

These transfers include the repayment of loans and advances to other funds, certain refunds, advances from other funds and other receipts, repayment of advances from other funds, grants and contributions to other funds under the custody of the Secretary of the Treasury and other items. The major portion of grants and contributions in recent fiscal years has consisted of transfers to cover the costs of health reform and advances to the municipalities.

### Other Expenditures

This category represents recurring General Fund expenditures not appropriately attributable to other expenditure line items, such as advances to government agencies and municipalities, which advances are to be reimbursed to the General Fund by law.

### Federal Grants

Puerto Rico receives grants under numerous federal programs. Federal grants to the agencies and instrumentalities of the Commonwealth government, including public corporations, are estimated to be \$4.420 billion for fiscal year 2006, an increase of \$328.8 million, or 8%, from fiscal year 2005. The following table presents revenues from federal grants by broad program areas, which are accounted in the central accounting system of the Treasury. The figures for fiscal years 2002, 2003, and 2004 are actual figures. The figures for fiscal years 2005 and 2006 are estimates based on the information submitted by each agency to OMB.

<b>Commonwealth of Puerto Rico</b>					
<b>Federal Grants</b>					
<b>(in thousands)</b>					
	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005<sup>(1)</sup></b>	<b>2006<sup>(1)</sup></b>
Education	\$ 734,917	\$ 828,992	\$1,081,236	\$ 992,658	\$1,046,439
Social Services	1,711,360	1,848,910	1,792,203	1,884,298	1,878,945
Health	333,154	367,916	444,348	478,068	489,556
Labor and Human Resources <sup>(2)</sup>	376,119	334,350	204,679	214,679	208,973
Crime	15,689	32,479	37,988	29,313	29,593
Housing <sup>(3)</sup>	385,592	312,869	366,408	383,219	629,228
Drug and Justice	9,822	11,995	31,349	13,071	32,811
Agriculture and Natural Resources	13,119	7,883	10,378	8,183	10,115
Contributions to Municipalities	59,191	59,191	59,002	56,371	53,744
Other	13,538	25,874	39,879	33,168	40,721
<b>TOTAL</b>	<b>\$3,652,501</b>	<b>\$3,830,459</b>	<b>\$4,067,470</b>	<b>\$4,091,328</b>	<b>\$4,420,125</b>

(1) Estimated.

(2) Amounts include grants to the Right to Work Administration and the Occupational Development and Human Resources Council.

(3) Amounts include grants to the Public Housing Administration.

Source: Office of Management and Budget

## **BUDGET OF THE COMMONWEALTH OF PUERTO RICO**

### **Office of Management and Budget**

OMB's predominant mission is to assist the Governor in overseeing the preparation of the budget of the Commonwealth and supervise its administration of the agencies of the Executive Branch. In helping to formulate the Governor's budget, OMB evaluates the effectiveness of agency programs, policies, and procedures, assesses competing funding demands among agencies, and sets funding priorities.

In addition, OMB oversees and coordinates the Administration's initiatives in financial management, information technology, general management and organizational structure, and supervises the agencies' compliance with the Governor's program and regulatory policies. In each of these areas, OMB's role is to help improve administrative management, develop better performance measures and coordinating mechanisms, and promote efficiency in the use of public funds.

### **Budgetary Process**

The fiscal year of the Commonwealth begins each July 1. The Governor is constitutionally required to submit to the Legislative Assembly an annual balanced budget of revenues, capital improvements, and operating expenses of the central government for the ensuing fiscal year. The annual budget is prepared by OMB, in coordination with the Planning Board, the Treasury, and other government offices and agencies. Section 7 of Article VI of the Constitution provides that "The appropriations made for any fiscal year shall not exceed the total revenues, including available surplus, estimated for said fiscal year unless the imposition of taxes sufficient to cover said appropriations is provided by law."

The annual budget, which is developed utilizing elements of program budgeting, includes an estimate of revenues and other resources for the ensuing fiscal year under (i) laws existing at the time the budget is submitted, and (ii) legislative measures proposed by the Governor and submitted with the proposed budget, as well as the Governor's recommendations as to appropriations that in his judgment are necessary, convenient, and in conformity with the four-year investment plan prepared by the Planning Board.

The Legislative Assembly may amend the budget submitted by the Governor but may not increase any items so as to cause a deficit without imposing taxes to cover such deficit. Upon passage by the Legislative Assembly, the budget is referred to the Governor, who may decrease or eliminate any item but may not increase or insert any new item in the budget. The Governor may also veto the budget in its entirety and return it to the Legislative Assembly with the Governor's objections. The Legislative Assembly, by a two-thirds majority in each house, may override the Governor's veto. If a budget is not adopted prior to the succeeding fiscal year, the annual budget for the preceding fiscal year as originally approved by the Legislative Assembly and the Governor is automatically renewed for the ensuing fiscal year until a new budget is approved by the Legislative Assembly and the Governor. This permits the Commonwealth to continue making payments of its operating and other expenses until a new budget is approved.

### **Financial Control and Adjustment Procedures**

Revenue estimates for budgetary purposes are prepared by the Treasury, except for estimates of federal grants, which are prepared by OMB based on information received from the various departments and other recipients of such grants. Revenue and federal grant estimates are under continuous review and,

if necessary, are revised at least quarterly during the fiscal year. Fiscal control over expenditures is exercised by the Governor, through the Director of OMB, and the Secretary of the Treasury. Monthly reviews and expenditure cut-off procedures are followed to prevent expenditure in excess of appropriations.

During any fiscal year in which the resources available to the Commonwealth are insufficient to cover the appropriations approved for such year, the Governor may take administrative measures to reduce expenses and submit to both houses of the Legislative Assembly a detailed report of any adjustment necessary to balance the budget, or make recommendations to the Legislative Assembly for new taxes or authorize borrowings under provisions of existing legislation or take any other necessary action to meet the estimated deficiency. Any such proposed adjustments shall give effect to the “priority norms” established by law for the disbursement of public funds in the following order of priority; first, the payment of the interest on and amortization requirements for public debt (Commonwealth general obligations and guaranteed debt for which the Commonwealth’s guarantee has been exercised); second, the fulfillment of obligations arising out of legally binding contracts, court decisions on eminent domain, and other unavoidable obligations to protect the name, credit and good faith of the Commonwealth; third, current expenditures in the areas of health, protection of persons and property, education, welfare and retirement systems; and fourth, all other purposes.

A Budgetary Fund was created by Act No. 147 of June 18, 1980, as amended (the “Budgetary Fund”), to cover the appropriations approved in any fiscal year in which the revenues available for such fiscal year are insufficient, to secure the payment of public debt, and to provide for unforeseen circumstances in the provision of public service. Currently, an amount equal to one percent of the General Fund net revenues of the preceding fiscal year is deposited annually into the Fund. In addition, other income (not classified as revenues) that is not assigned by law to a specific purpose is also required to be deposited in the Budgetary Fund. The maximum balance of the Budgetary Fund may not exceed 6% of the total appropriations included in the budget for the preceding fiscal year. As of July 1, 2005, the balance in the Budgetary Fund was \$81.7 million. As of June 30, 2006, the Budgetary Fund is projected to have a balance of less than \$10 million.

An Emergency Fund was created by Act No. 91 of June 21, 1966, as amended (the “Emergency Fund”), to cover unexpected public needs caused by calamities, such as wars, hurricanes, earthquakes, droughts, floods and plagues, and to protect people’s lives and property and the public sector credit. The Emergency Fund is capitalized annually with an amount totaling no less than one percent of the General Fund net revenues of the preceding fiscal year. Act No. 91 was amended on August 28, 2003, to set an upper limit to the Emergency Fund of \$150 million at the beginning of the fiscal year and was further amended in 2005 to authorize the disbursement of funds from the Emergency Fund to cover certain General Fund expenditures and operational costs of the State Emergency Management Agency. The 2005 amendment also authorizes GDB to lend to the Commonwealth up to \$150 million to replenish the Emergency Fund to provide funding for emergency and disaster needs. As of June 30, 2006, the balance in the Emergency Fund was less than \$1 million.

## **Appropriations**

Appropriations in the central government budget of Puerto Rico consist of the following:

(i) General Fund appropriations for recurring ordinary operating expenses of the central government and for contributions to public corporations, municipalities, and private organizations. Such appropriations are made by a single annual law known as the Joint Resolution of the General Budget.

(ii) General Fund appropriations for special operating expenses and for capital expenditures. Such appropriations are authorized by separate law for one or more years for special programs or activities, which may be permanent or transitory.

(iii) Disbursements of Special Funds for operating purposes and for capital improvements. For the most part, such disbursements do not require annual legislative authorization, because they are authorized by previous legislation or by the United States Congress. Federal grants constitute the major part of the resources of the Special Funds.

(iv) Bond Fund appropriations for capital expenditures financed by bonds. Such expenditures occur in one or more years.

In Puerto Rico, the central government performs many functions, which in the fifty states are the responsibility of local governments, such as providing public education, police and fire protection. The central government also provides significant annual grants to the University of Puerto Rico and to the municipalities.

In the summaries of the central government budgets presented below, grants to the University of Puerto Rico are included in current expenditures for education and the debt service on general obligation bonds is included in current expenses for debt service. Debt service on Sugar Corporation notes paid by the Commonwealth is included in current disbursements for economic development, and debt service on Urban Renewal and Housing Corporation bonds and notes and on Housing Finance Authority mortgage subsidy bonds paid by the Commonwealth is included in current expenses for housing.

For fiscal year 2006, approximately 53% of the General Fund was committed for payment of the central government payroll. In addition, approximately 25% of the General Fund was committed to the payment of fixed charges such as municipal subsidies, grants to the University of Puerto Rico, funding for the judicial branch, deposits to the Budgetary and Emergency Funds, among others, and debt service on the direct debt of the Commonwealth. For fiscal year 2007, it is proposed that approximately 54% and 6% of the General Fund be committed for payment of the central government payroll and debt service on the direct debt of the Commonwealth, respectively. In the case of the judicial branch, legislation approved in December of 2002 provides that, commencing with fiscal year 2004, the Commonwealth will appropriate annually to the judicial branch an amount initially equal to 3.3% of the average annual revenue from internal sources for each of the two preceding fiscal years. This percentage will increase until it reaches 4% in fiscal year 2008, and may be further increased upon review, with scheduled reviews every five years.

## **2006 Budget Approval Process**

On March 16, 2005, the Governor submitted to the Legislative Assembly of the Commonwealth a proposed balanced budget of resources and expenditures for fiscal year 2006 providing for General Fund resources and expenditures of \$9.684 billion. The Legislative Assembly, which is controlled by the principal opposition political party, however, did not approve the Governor's proposed budget and instead, on June 30, 2005, approved a budget resolution for fiscal year 2006 that provided for General Fund expenditures of \$9.258 billion. The Governor vetoed this budget resolution because the revenue measures contained therein, as estimated by the Secretary of the Treasury, were insufficient to cover the budgeted expenditures as required by the Constitution. He did, however, sign into law certain revenue-raising measures approved by the Legislative Assembly estimated to generate approximately \$130 million in new revenues. Although the revenue-raising measures contained language conditioning their effectiveness on the approval by the Governor of the \$9.258 billion budget resolution, according to the Secretary of Justice these revenue-raising measures are enforceable regardless of such language.

Although no legal action has been initiated thus far, no assurance can be given that the effectiveness of such revenue measures will not be challenged.

As a result of the Governor's veto, and in accordance with the Commonwealth's Constitution, the budget for fiscal year 2005 (with certain adjustments) carried over and continued in effect for fiscal year 2006. The Governor, through Executive Order 2005-58 of August 30, 2005 (the "2006 Budget Executive Order"), as amended, made certain additional adjustments to the budget in order to bring the total expenditures in line with the Secretary of the Treasury's estimate of total revenues for fiscal year 2006 of \$8.945 billion. These adjustments included, among others, the Financed Debt Service.

### **Fiscal Year 2006 Preliminary Expenditures**

*Budgeted Expenditures for Fiscal Year 2006.* Total expenditures for fiscal year 2006 reached \$9.683 billion. The expenditures in excess of the 2006 Budget Executive Order are attributable to \$429 million of payroll and other related costs, \$219 million of health and retirement systems related expenditures, and \$90 million of other expenditures. Approximately \$354.7 million is due to expenditures in excess of budgeted amounts by the Department of Education, of which \$294.4 million, or 83%, is attributable to payroll and related expenses. This amount of excess expenditures does not include vendor debts attributable to prior fiscal years and the Financed Debt Service (the "Additional Expenditures").

In April 2006, based on the expected budget deficit and the fact that the Commonwealth would be unable to meet certain of its operating expenditures, including payroll, commencing on May 1, 2006, the Governor proposed legislation authorizing GDB to finance \$638 million of the Commonwealth's budget deficit for fiscal year 2006. The Legislative Assembly, however, did not approve the GDB loan at that time. On April 26, 2006, the Governor signed an executive order, effective May 1, 2006, allocating the Commonwealth's remaining revenues to those central government agencies that offer essential services (the "Deficit Executive Order"). As a result, certain non-essential services offered by government agencies and departments, including public schools, were suspended. Approximately 95,000 public employees were granted an unpaid leave of absence.

On May 8, 2006, the Governor of Puerto Rico, the President of the Senate and the Speaker of the House of Representatives (the "Speaker of the House") appointed a special four member committee (the "Committee") which was given the task of: (i) resolving the impasse between the Executive Branch and the Legislative Assembly with respect to ending the partial shutdown of government agencies, and (ii) evaluating measures designed to provide a long-term solution to the Commonwealth's structural budget imbalance. Based on the Committee's recommendations, on May 12, 2006, the Legislative Assembly approved, and on May 13, 2006 the Governor signed, legislation authorizing GDB to lend up to \$741 million to finance the Commonwealth's budget deficit for fiscal year 2006. This action allowed the Commonwealth to resume full government operations on May 15, 2006. The Legislative Assembly also approved and the Governor signed legislation creating a Financial Assistance Fund to be funded by a 1% portion of the sales tax proposed to be enacted and used exclusively to pay debt service on appropriation debt, including the aforementioned loan. Any future budget surplus will also be deposited in the Financial Assistance Fund and will be used to cover the cost of certain early retirement programs and amortize the Commonwealth's debt with the Teachers' Retirement System, the Employees Retirement System and the Judiciary Retirement System, in that order.

The Financial Assistance Fund will be funded with 1% of the Sales Tax, which is expected to generate approximately \$191 million annually. However, due to the implementation of the Sales Tax on November 15, 2006, the 1% Sales Tax is expected to generate approximately \$120 million for fiscal year 2007. The funds deposited into the Financial Assistance Fund will be used to pay debt service on the

Commonwealth's outstanding appropriation debt, which includes GDB lines of credit. Accordingly, the budget for fiscal year 2007 excludes approximately \$522 million of debt service payments. Of this amount, GDB advanced and, on July 15, 2006, deposited with the trustee \$303 million corresponding to debt service of the Public Finance Corporation. Additional debt service requirements for fiscal year 2007 will be covered with amounts to be deposited in the Financial Assistance Fund. The Commonwealth is currently evaluating various restructuring alternatives for its outstanding appropriation debt in order to cover these debt service payments on the outstanding appropriation debt with the expected revenues of the Financial Assistance Fund. Amounts not covered by the Financial Assistance Fund, if any, would have to be covered by additional legislative appropriations from the Commonwealth's General Fund.

In order to address the Commonwealth's structural budget imbalance, the previously referred to legislation also provides for the approval of: (i) additional recurring revenue measures estimated to provide a net tax revenue increase of approximately \$300 to \$400 million, and (ii) a three-year expenditure reduction program expected to generate savings in the Executive Branch of at least \$350 million per year. See "Summary and Management's Discussion of General Fund Results — Tax Reform" under *Puerto Rico Taxes, Other Revenues, and Expenditures*.

*Preliminary Expenditures for Fiscal Year 2006.* As discussed above, the Secretary of the Treasury's estimate of total revenues for fiscal year 2006 is \$8.545 billion (excluding \$100 million of proceeds generated by the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A), which is \$350 less than the amount originally budgeted. See "Summary and Management's Discussion of General Fund Results – Fiscal Year 2006 Preliminary Revenues" under *Puerto Rico Taxes, Other Revenues, and Expenditures* above.

Total expenditures for fiscal year 2006 are estimated at \$9.683 billion, or approximately \$1.1 billion above the estimate of total revenues for fiscal year 2006. This budget imbalance was covered with funds from the Emergency and Budgetary Funds (\$64 million), the proceeds generated by the issuance of the Commonwealth's Public Improvement Refunding Bonds, Series 2006 A (\$100 million), and a Government Development Bank loan (\$741 million). The remaining shortfall, totaling \$243 million, did not have a cash impact during fiscal year 2006 as a result of various cash management mechanisms and the postponement of certain payments to third party vendors. This shortfall will have an impact on the Commonwealth's cash flow during fiscal year 2007.

### **Budget for Fiscal Year 2006**

The consolidated budget for fiscal year 2006, including the resources and appropriation made in connection with the approval of GDB's loan to the Commonwealth of \$741 million, totals \$25.6 billion. Of this amount, \$15.6 billion is assigned to the central government. This includes General Fund total resources and appropriations of \$9.683 billion, which represents an increase of \$463 million, or 5%, over actual expenditures for fiscal year 2005. The following table presents a summary of the Commonwealth's central government budget for the fiscal year ending June 30, 2006.

**Commonwealth of Puerto Rico**  
**Summary of Central Government Annual Budget**  
**Fiscal Year Ending June 30, 2006**  
**(in thousands)\***

	<u>General Fund</u>	<u>Bond Fund</u>	<u>Special Funds</u>	<u>Total</u>
Revenues from internal sources:				
Property taxes	\$ -	-	\$ 113,825	\$ 113,825
Personal income taxes	3,093,000	-	-	3,093,000
Retained non-resident income tax	628,000	-	-	628,000
Corporate income taxes	2,143,000	-	-	2,143,000
Partnership income taxes	3,000	-	-	3,000
Tollgate taxes	17,000	-	-	17,000
17% withholding tax on interest	11,000	-	-	11,000
10% withholding tax on dividends	74,000	-	-	74,000
Inheritance and gift taxes	2,000	-	-	2,000
Excise taxes:				
Alcoholic beverages	316,000	-	-	316,000
Motor vehicles and accessories	614,000	-	-	614,000
Cigarettes	152,000	-	-	152,000
Special excise tax on certain petroleum products	30,000	-	-	30,000
General 5% excise tax	634,000	-	-	634,000
Other (excise taxes)	134,000	-	47,100	181,100
Licenses	110,000	-	-	110,000
Miscellaneous non-tax revenues:				
Contributions from lottery fund	63,000	-	-	63,000
Electronic lottery	83,000	-	-	83,000
Registration and document certification fees	231,000	-	-	231,000
Other	131,000	-	309,200	440,200
Total revenues from internal sources	<u>8,469,000</u>	<u>-</u>	<u>470,125</u>	<u>8,939,125</u>
Revenues from non-Commonwealth sources:				
Federal excise taxes on off-shore shipments	350,000	-	-	350,000
Federal grants	-	-	4,420,125 <sup>(1)</sup>	4,420,125
Customs	26,000	-	-	26,000
Total revenues from non-Commonwealth sources	<u>376,000</u>	<u>-</u>	<u>4,420,125<sup>(2)</sup></u>	<u>4,796,125</u>
Total revenues	<u>8,845,000</u>	<u>-</u>	<u>4,890,250</u>	<u>13,735,250</u>
Other:				
Other Income	841,000	-	-	841,000
Balance from previous year	-	-	394,908	394,908
Bonds authorized	-	675,000	-	675,000
Total other sources	<u>841,000</u>	<u>675,000</u>	<u>394,908</u>	<u>1,910,908</u>
Total resources	<u>9,686,000</u>	<u>675,000</u>	<u>5,285,158</u>	<u>15,646,158</u>
Appropriations:				
Current expenses:				
General government	\$ 793,229	-	\$ 51,844	\$ 845,073
Education	3,454,266	-	1,315,482	4,769,748
Health	1,670,281	-	508,895	2,179,176
Welfare	436,411	-	2,190,033	2,626,444
Economic development	191,047	-	69,252	260,299
Public safety and protection	1,648,921	-	93,860	1,742,781
Transportation and communications	84,750	-	58,605	143,355
Housing	19,391	-	323,818	343,209
Contributions to municipalities	386,395	-	1,985	388,380
Special pension contributions <sup>(3)</sup>	282,265	-	-	282,265
Debt service	116,812	-	113,825	230,637
Other debt service (appropriations) <sup>(4)</sup>	582,202	-	19,000	601,202
Total appropriations-current expenses	<u>9,665,970</u>	<u>-</u>	<u>4,746,599</u>	<u>14,412,569</u>
Capital improvements	17,000	675,000	487,149	1,179,149
Total appropriations	<u>9,682,970</u>	<u>675,000</u>	<u>5,233,748</u>	<u>15,591,718</u>
Year-end balance	-	-	51,410	51,410
Total appropriations and year-end balance	<u>\$9,682,970</u>	<u>\$675,000</u>	<u>\$5,285,158</u>	<u>\$15,643,128</u>

\* Totals may not add due to rounding.

- (1) Does not include grants received by agencies whose accounting systems are not centralized in the Treasury.
- (2) Act No. 93 of August 20, 1997 establishes that resources that do not represent revenues become part of the Budgetary Fund.
- (3) Includes \$60 million from the Budgetary Fund.
- (4) Includes \$75 million from the Emergency Fund.

Sources: Department of the Treasury and Office of Management and Budget

In the fiscal year 2006 budget, revenues and other resources of all budgetary funds total \$13.8 billion, excluding balances from the previous fiscal year and authorized general obligation bonds. The net increase in General Fund revenues in the fiscal year 2006 budget, as compared to fiscal year 2005 preliminary results, is accounted for mainly by increases in personal income taxes (up \$174 million), retained non-resident income taxes (up \$16 million), corporate income taxes (up \$271 million), various excise taxes (up \$137 million), licenses (up \$23 million), contributions from the lottery fund (up \$13 million), electronic lottery fund (up \$15 million), federal excise taxes on offshore shipments (up \$9 million), and decreases in tollgate taxes and withholding taxes on dividends (down \$6 million each), inheritance and gift taxes (down \$5 million), other excise taxes (down \$41 million) and other miscellaneous non-tax revenues (down \$59 million).

Current expenses and capital improvements of all budgetary funds total \$15.6 billion, an increase of approximately \$1.1 billion from fiscal year 2005. The major changes in General Fund expenditures by program in fiscal year 2006 are mainly due to increases in education (up \$304.6 million), health (up \$158.7 million), public safety and protection (up \$37.8 million), contributions to municipalities (up \$16.5 million), other debt service, consisting principally of Commonwealth appropriation debt (up \$124.3 million), and decreases in general government (down \$36.2 million), economic development (down \$14.9 million), housing (down \$7.1 million), and debt service on Commonwealth's general obligation and guaranteed debt (down \$263 million).

The general obligation bond authorization for the fiscal year 2006 budget is \$675 million.

### **Fiscal Reform**

On May 25, 2006, the Governor signed legislation providing for a fiscal reform of the government of the Commonwealth (the "Fiscal Reform Legislation"). The legislation applies to every instrumentality and entity of the Executive Branch funded, in whole or in part, from the General Fund and sets forth as the public policy of the Commonwealth the reduction of government spending, the elimination or consolidation of redundant agencies, the reduction of government payroll without causing the layoff of regular employees or increasing the actuarial liability of the retirement systems, the limitation of unnecessary, extravagant or excessive spending, and the limitation of public relations and other similar expenses.

Specifically, the legislation requires the Executive Branch to realize savings of at least \$300 million during fiscal year 2007 and \$350 million per fiscal year thereafter until fiscal year 2009. Furthermore, on or prior to the third anniversary of the enactment of the legislation, the Commonwealth's budget of operational expenses must not exceed ninety-eight percent (98%) of the Commonwealth's recurring revenues. Similarly, the budget for the Legislative Assembly will remain at the fiscal year 2005 level until fiscal year 2008. The legislation also imposes a government-wide hiring freeze and institutes certain mechanisms through which important positions may be filled.

The Fiscal Reform Legislation prohibits the use of debt, loans or any other financing mechanisms to cover operational expenses or balance the budget of the Commonwealth. It also prohibits the use of savings realized from the refinancing of outstanding debt to cover the Commonwealth's operational expenses or balance the budget and further provides that collections during any fiscal year in excess of budgeted amounts must be deposited in the Financial Assistance Fund and used for the purposes for which such fund was created (i.e., the repayment of certain Commonwealth appropriation debt and repaying the Commonwealth's debt with the retirement systems). The Fiscal Reform Legislation provides that no branch of government is authorized to spend in excess of budgeted amounts and imposes financial and criminal penalties on the director of any instrumentality that violates this provision.

Finally, the Fiscal Reform Legislation requires the implementation of certain internal controls designed to prevent overspending and allow the Commonwealth to better manage its finances. It requires that all covered entities certify annually, among other things, their payroll expenses, the number of employees, the savings achieved during the fiscal year and how they plan to achieve further savings, and the performance of their investments. The Fiscal Reform Legislation also requires that the Governor submit to the Legislative Assembly, together with the proposed budget for the fiscal year, a seven-year strategic plan providing for the restructuring and consolidation of agencies and instrumentalities of the Commonwealth.

Despite his approval of the Fiscal Reform Legislation, the Governor has stated that certain of its provisions may be unconstitutional because they impinge on Executive Branch prerogatives. As such, the Governor has informed the Legislative Assembly that certain provisions of the Fiscal Reform Legislation will be implemented at the Executive Branch's discretion and through the use of the Executive Branch's prerogatives. There is no assurance that the Fiscal Reform Legislation will generate the expected savings or that it will be implemented as enacted.

### Budget for Fiscal Year 2007

The proposed consolidated budget for fiscal year 2007 totals \$25.8 billion. Of this amount, \$15.1 billion is assigned to the central government. This includes General Fund total resources and appropriations of \$9.488 billion, which represents a decrease of \$195 million over actual preliminary expenditures for fiscal year 2006. The following table presents a summary of the Commonwealth's proposed central government budget appropriations for the fiscal year ending June 30, 2007.

**Commonwealth of Puerto Rico**  
**Summary of Central Government Appropriations**  
**Fiscal Year Ending June 30, 2007**  
(in thousands)

	<u>General Fund</u>	<u>Bond Fund</u>	<u>Special Funds</u>	<u>Total</u>
Appropriations:				
Current expenses:				
General government	\$ 835,022	-	\$ 56,594	\$ 891,616
Education	3,376,344	-	1,679,589	5,055,933
Health	1,508,413	-	664,409	2,172,822
Welfare	479,066	-	2,182,711	2,661,777
Economic development	212,042	-	52,099	264,141
Public safety and protection	1,669,654	-	96,097	1,765,751
Transportation and communications	112,440	-	72,697	185,137
Housing	26,139	-	181,744	207,883
Contributions to municipalities	387,120	-	1,781	388,901
Special pension contributions	271,993	-	-	271,993
Debt service	512,197	-	115,072	627,269
Other debt service (appropriations)	97,570	-	-	97,570
Total appropriations-current expenses	<u>9,488,000</u>	<u>-</u>	<u>5,102,793</u>	<u>14,590,793</u>
Capital improvements	-	-	525,119	525,119
Total appropriations	<u>9,488,000</u>	<u>-</u>	<u>5,627,912</u>	<u>15,115,912</u>
Year-end balance	-	-	-	-
Total appropriations and year-end balance	<u>\$9,488,000</u>	<u>-</u>	<u>\$5,627,912</u>	<u>\$15,115,912</u>

Sources: Office of Management and Budget.

Projected expenses and capital improvements of all budgetary funds total \$15.1 billion, a decrease of approximately \$500 million from fiscal year 2006. The major changes in General Fund expenditures by program in fiscal year 2007 are mainly due to increases in welfare (up \$42.7 million), Transportation and Communication (up \$27.7 million), economic development (up \$21 million), public

safety and protection (up \$20.7 million), housing (up \$6.7 million), debt service on Commonwealth's general obligation and guaranteed debt (up \$395.4 million), and decreases in health (down \$161.9 million), education (down \$77.9 million), and other debt service, consisting principally of Commonwealth appropriation debt (down \$484.6 million). The budget for fiscal year 2007 excludes approximately \$522 million of debt service payments. Of this amount, GDB advanced and, on July 15, 2006, deposited with the trustee \$303 million corresponding to debt service of the Public Finance Corporation. Additional debt service requirements for fiscal year 2007 will be covered with amounts to be deposited in the Financial Assistance Fund. Amounts not covered by the Financial Assistance Fund, if any, would have to be covered by additional legislative appropriations from the Commonwealth's General Fund. For a discussion of the Financial Assistance Fund, see "Fiscal Year 2006 Preliminary Expenditures – Budgeted Expenditures for Fiscal Year 2006" under *Budget of the Commonwealth of Puerto Rico* above.

As in prior years, health related expenditures during fiscal year 2006 exceeded budgeted amounts. In light of this experience, the Commonwealth is evaluating transferring approximately \$230 million from the State Insurance Fund in order to cover any health related excess expenditures during fiscal year 2007. The Commonwealth would repay the State Insurance Fund for the amounts transferred to cover health related expenditures. This transfer, however, would have to be approved by the Legislative Assembly.

No general obligation bonds for fiscal year 2007 have been authorized.

### **Differences between Budget and Basic Financial Statements**

Revenues and expenditures, as reported by the Treasury in its Basic Financial Statements, may differ substantially from resources and appropriations in the annual budget for a number of reasons, including the following:

(i) The budgetary accounts are on a cash basis, while financial statements prepared by the Treasury include accruals and other adjustments as required by government accounting standards.

(ii) Expenditures for current purposes in a particular fiscal year may include amounts appropriated for earlier periods but not previously expended and, conversely, may exclude amounts appropriated for such fiscal year but not expended until later periods.

(iii) Bonds are authorized by the Commonwealth in accordance with a four-year capital improvement program. Since bond sales are determined by bond market conditions and other factors, the amounts of bonds sold for these improvements are financed by advances from the General Fund to the Capital Projects Fund, which are later reimbursed from proceeds of bond or notes sales.

### **LITIGATION**

The Commonwealth is a defendant in numerous legal proceedings pertaining to matters incidental to the performance of routine governmental operations. Under Act No. 104 of the Legislative Assembly of Puerto Rico, approved on June 25, 1955, as amended ("Act No. 104"), persons are authorized to sue the Commonwealth only for causes of actions specified in said Act. The Commonwealth may be liable under Act No. 104 for damages up to a maximum amount of \$75,000 or \$150,000 if the suit involves actions for damages to more than one person or where a single injured party is entitled to several causes of action. Under certain circumstances, as provided in Act No. 9 of the Legislative Assembly of Puerto Rico, approved on November 26, 1975, as amended ("Act No. 9"), the Commonwealth may provide its officers and employees, including directors of public corporations and government instrumentalities and mayors of the municipalities of the Commonwealth, with legal representation, as well as assume the

payment of any judgment that may be entered against them. There is no limitation on the amount of the judgment that may be paid under Act No. 9.

With respect to pending and threatened litigation, as of June 30, 2005, the Commonwealth has included in its financial statements reported liabilities of approximately \$219 million for awarded and anticipated unfavorable judgments. This amount represented the amount estimated at the time as a probable liability or a liability with a fixed or expected due date, which would require future available financial resources for its payment. The Commonwealth believes that the ultimate liability in excess of amounts provided in the financial statements, if any, would not be significant.

The Commonwealth is a defendant in two lawsuits filed, one in Commonwealth court and one in the United States District Court for the District of Puerto Rico, by an association of primary care health centers seeking to recover from the Commonwealth \$120 million of Medicaid funds retained by the Department of Health since 1997. In June 2004, the Superior Court of the Commonwealth in San Juan determined that the Commonwealth must return those funds. The Commonwealth appealed this decision. As of June 30, 2004, the Commonwealth has accrued \$120 million for this legal contingency. With respect to the federal case, a preliminary injunction was issued by the Court against the Commonwealth requiring it to disburse approximately \$20 million in six payments beginning in October 2005.

The Commonwealth is a defendant in two lawsuits filed in local and federal district court by an association of insurance companies seeking to recover from the Commonwealth approximately \$38 million of compulsory motor vehicle insurance premiums allegedly belonging to the insurance companies or their policyholders, which were transferred by the Secretary of the Treasury to the General Fund. The Commonwealth believes that its ultimate liability, if any, would not be significant.

The Commonwealth is also a defendant in various cases, including a class action presented by parents of special education students alleging deficient services to these students in the areas of education and health care before Commonwealth Courts. One court recently decided in favor of the parents' request to include damage claims in the same class action case. This decision is appealable and thus, not final at this time. The Commonwealth does not anticipate any final determination or damages award, in any case, to be granted in this fiscal year.

The Commonwealth and various component units are defendants in other lawsuits alleging violations of constitutional rights (for example, by municipalities), civil rights, breach of contract, and other damage claims. Preliminary hearings and discovery proceedings are in progress. The amounts claimed exceed \$7.8 billion; however, the ultimate liability cannot be presently determined. It is the opinion of the Commonwealth that the claims are excessive. No provision for any liability that may result upon adjudication of these lawsuits has been recognized by the Commonwealth. The Commonwealth believes that the ultimate liability, if any, would not be significant.

[THIS PAGE INTENTIONALLY LEFT BLANK]



SIDLEY AUSTIN LLP  
 787 SEVENTH AVENUE  
 NEW YORK, NY 10019  
 (212) 839 5300  
 (212) 839 5599 FAX

BEIJING	GENEVA	SAN FRANCISCO
BRUSSELS	HONG KONG	SHANGHAI
CHICAGO	LONDON	SINGAPORE
DALLAS	LOS ANGELES	TOKYO
FRANKFURT	NEW YORK	WASHINGTON, DC

FOUNDED 1866

[PROPOSED FORM OF OPINIONS OF BOND COUNSEL]

August \_\_, 2006

Hon. Juan Carlos Méndez Torres  
 Secretary of the Treasury of Puerto Rico  
 San Juan, Puerto Rico

Dear Sir:

We have examined Act No. 43 of the Legislature of Puerto Rico, approved August 1, 2005, as amended (the "Act"), and certified copies of the legal proceedings, including a resolution adopted by the Secretary of the Treasury of the Commonwealth of Puerto Rico and approved by the Governor of the Commonwealth of Puerto Rico (the "Resolution"), and other proofs submitted relative to the issuance and sale of the following described bonds (the "Bonds"):

**\$500,000,000**  
**COMMONWEALTH OF PUERTO RICO**  
**PUBLIC IMPROVEMENT BONDS OF 2006, SERIES A**

**Dated: Date of Delivery.**

Maturing on July 1 of the years and in such principal amounts, subject to redemption and bearing interest at the rates, all as set forth in the Resolution. The Bonds are issuable as registered Bonds without coupons in the manner and in accordance with the terms and conditions of the Resolution.

We have also examined one of the Bonds as executed and authenticated.

From such examination we are of the opinion that:

1. The Act is valid.
2. Said proceedings have been validly and legally taken.

August \_\_, 2006

Page 2

3. The Act and said proceedings and proofs show lawful authority for the issuance and sale of the Bonds, and the Bonds constitute valid and binding general obligations of the Commonwealth of Puerto Rico for the payment of the principal of and the interest on which the good faith, credit and taxing power of the Commonwealth of Puerto Rico are pledged.

4. Under the provisions of the Acts of Congress now in force and under existing regulations, rulings and court decisions, (i) subject to continuing compliance with the covenant referred to below and requirements of the Internal Revenue Code of 1986, as amended (the "Code"), and the Resolution regarding the use, expenditure and investment of Bond proceeds (and the proceeds of the Commonwealth of Puerto Rico Public Improvement Refunding Bonds, Series 2006 B being issued on the date hereof (the "Series B Bonds")) and the timely payment of certain investment earnings to the Treasury of the United States, if required, interest on the Bonds is not includable in gross income for federal income tax purposes; and (ii) the Bonds and the interest thereon are exempt from state, Commonwealth of Puerto Rico and local income taxation. No opinion is expressed as to the effect of any action taken or not taken with respect to the Bonds or the Series B Bonds after the date of this opinion without our approval (except for such action or omission to act as is provided in the documents pertaining to the Bonds) or in reliance upon advice of counsel other than ourselves on the exclusion from gross income of the interest on said Bonds for federal income tax purposes.

Interest on the Bonds is not a specific item of tax preference for the purposes of the federal alternative minimum tax imposed on individuals and corporations. Interest on the Bonds is, however, includable in the computation of the alternative minimum tax on corporations imposed by the Code. The Code contains other provisions that could result in tax consequences, upon which we express no opinion, as a result of (a) ownership of Bonds or (b) the inclusion in certain computations (including, without limitation, those related to the corporate alternative minimum tax) of interest that is excluded from gross income.

Each of the Commonwealth of Puerto Rico and Puerto Rico Aqueduct and Sewer Authority has covenanted to comply, to the extent permitted by the Constitution and laws of the Commonwealth of Puerto Rico, with the requirements of the Code so that interest on the Bonds will remain exempt from federal income taxes to which it is not subject on the date of issuance of the Bonds. We are not aware of any provisions of the Constitution or laws of the Commonwealth of Puerto Rico which would prevent the Commonwealth of Puerto Rico or said Authority from complying with the requirements of the Code.

Respectfully submitted,

[to be signed "Sidley Austin LLP"]



SIDLEY AUSTIN LLP  
787 SEVENTH AVENUE  
NEW YORK, NY 10019  
(212) 839 5300  
(212) 839 5599 FAX

BEIJING GENEVA SAN FRANCISCO  
BRUSSELS HONG KONG SHANGHAI  
CHICAGO LONDON SINGAPORE  
DALLAS LOS ANGELES TOKYO  
FRANKFURT NEW YORK WASHINGTON, DC

FOUNDED 1866

August \_\_, 2006

Hon. Juan Carlos Méndez Torres  
Secretary of the Treasury of Puerto Rico  
San Juan, Puerto Rico

Dear Sir:

We have examined Act No. 33 of the Legislature of Puerto Rico, approved December 7, 1942, as amended (the "Act"), and certified copies of the legal proceedings, including a resolution adopted by the Secretary of the Treasury of the Commonwealth of Puerto Rico and approved by the Governor of the Commonwealth of Puerto Rico (the "Resolution"), and other proofs submitted relative to the issuance and sale of the following described bonds (the "Bonds"):

**\$335,650,000**

**COMMONWEALTH OF PUERTO RICO**

**PUBLIC IMPROVEMENT REFUNDING BONDS, SERIES 2006 B**

**Dated: Date of Delivery.**

Maturing on July 1 of the years and in such principal amounts, subject to redemption and bearing interest at the rates, all as set forth in the Resolution. The Bonds are issuable as registered Bonds without coupons in the manner and in accordance with the terms and conditions of the Resolution.

We have also examined one of the Bonds as executed and authenticated.

From such examination we are of the opinion that:

1. The Act is valid.
2. Said proceedings have been validly and legally taken.
3. The Act and said proceedings and proofs show lawful authority for the issuance and sale of the Bonds, and the Bonds constitute valid and binding general obligations of the

August \_\_, 2006

Page 4

Commonwealth of Puerto Rico for the payment of the principal of and the interest on which the good faith, credit and taxing power of the Commonwealth of Puerto Rico are pledged.

4. Under the provisions of the Acts of Congress now in force and under existing regulations, rulings and court decisions, (i) subject to continuing compliance with the covenant referred to below and requirements of the Internal Revenue Code of 1986, as amended (the “Code”), and the Resolution regarding the use, expenditure and investment of Bond proceeds (and the proceeds of the Commonwealth of Puerto Rico Public Improvement Bonds of 2006, Series A being issued on the date hereof (the “Series A Bonds”)) and the timely payment of certain investment earnings to the Treasury of the United States, if required, interest on the Bonds is not includable in gross income for federal income tax purposes; and (ii) the Bonds and the interest thereon are exempt from state, Commonwealth of Puerto Rico and local income taxation. No opinion is expressed as to the effect of any action taken or not taken with respect to the Bonds or the Series A Bonds after the date of this opinion without our approval (except for such action or omission to act as is provided in the documents pertaining to the Bonds) or in reliance upon advice of counsel other than ourselves on the exclusion from gross income of the interest on said Bonds for federal income tax purposes.

Interest on the Bonds is not a specific item of tax preference for the purposes of the federal alternative minimum tax imposed on individuals and corporations. Interest on the Bonds is, however, includable in the computation of the alternative minimum tax on corporations imposed by the Code. The Code contains other provisions that could result in tax consequences, upon which we express no opinion, as a result of (a) ownership of Bonds or (b) the inclusion in certain computations (including, without limitation, those related to the corporate alternative minimum tax) of interest that is excluded from gross income.

Each of the Commonwealth of Puerto Rico and Puerto Rico Aqueduct and Sewer Authority has covenanted to comply, to the extent permitted by the Constitution and laws of the Commonwealth of Puerto Rico, with the requirements of the Code so that interest on the Bonds will remain exempt from federal income taxes to which it is not subject on the date of issuance of the Bonds. We are not aware of any provisions of the Constitution or laws of the Commonwealth of Puerto Rico which would prevent the Commonwealth of Puerto Rico or said Authority from complying with the requirements of the Code.

Respectfully submitted,

[to be signed “Sidley Austin LLP”]

**CPI BONDS**  
**PROVISIONS APPLICABLE TO CPI BONDS**

*Definitions.* The following definitions apply to the descriptions of the CPI Bonds and the CPI Rate contained in this Official Statement.

“Bloomberg CPURNSA” (See “*Consumer Price Index*” below).

“BLS” (See “*Consumer Price Index*” below).

“Business Day” means a day other than (i) a Saturday and Sunday, (ii) a day on which the Trustee, the Calculation Agent or banks and trust companies in The City of New York are authorized or required to remain closed, or (iii) a day on which the New York Stock Exchange is closed.

“Calculation Agent” means, initially, Morgan Stanley & Co. Incorporated, or such other Calculation Agent as may be selected by the Commonwealth, its successor or assign.

“Commonwealth” means the Commonwealth of Puerto Rico.

“CPI” (See “*Consumer Price Index*” below).

“CPI Bonds” means the Commonwealth of Puerto Rico Public Improvement Bonds of 2006, Series A, in the amount of \$30,005,000 maturing on July 1, 2018, \$31,280,000 maturing on July 1, 2019, \$32,625,000 maturing on July 1, 2020, and \$32,815,000 maturing on July 1, 2021.

“CPI Rate” (See “*Interest Rate*” below).

“Initial Interest Rate” means (i) with respect to the CPI Bonds maturing on July 1, 2018, 5.191% per annum, (ii) with respect to the CPI Bonds maturing on July 1, 2019, 5.211% per annum, (iii) with respect to the CPI Bonds maturing on July 1, 2020, 5.231% per annum, and (iv) (ii) with respect to the CPI Bonds maturing on July 1, 2021, 5.111% per annum.

“Initial Interest Period” means the period from and including the date of the delivery of the CPI Bonds to but excluding the initial Interest Reset Date.

“Interest Payment Date” means (i) with respect to the Initial Interest Period, January 1, 2007<sup>1</sup>, and (ii) with respect to any Interest Period, the first Business Day immediately following that Interest Period.

“Interest Period” means each period (other than the Initial Interest Period) from and including one Interest Reset Date to but excluding the next Interest Reset Date; provided that the final Interest Period shall end on but exclude the maturity date for the CPI Bonds.

---

<sup>1</sup> Subject to adjustment if such day is not a Business Day.

“Interest Reset Dates” means each January 1 and July 1, beginning January 1, 2007.

“Maximum Interest Rate” means the maximum rate permitted by Commonwealth law.

“Registrar” means Banco Popular de Puerto Rico.

“Record Date” means the June 15 or December 15 (whether or not a business day) next preceding the applicable Interest Payment Date in respect of the CPI Bonds of each maturity.

“Reference Month” means, with respect to an Interest Reset Date, the third calendar month preceding that Interest Reset Date. For avoidance of any doubt, the Reference Month for any January 1 Interest Reset Date will be October, and the Reference Month for any July 1 Interest Reset Date will be April.

“Spread” (See “*Interest Rate*” below).

*Consumer Price Index.* The amount of interest payable on the CPI Bonds on each Interest Payment Date will be linked to changes in the Consumer Price Index. The Consumer Price Index for purposes of the CPI Bonds is the non-seasonally adjusted U.S. City Average All Items Consumer Price Index for All Urban Consumers (“CPI”), published monthly by the Bureau of Labor Statistics of the U.S. Department of Labor (“BLS”) and reported on Bloomberg CPURNSA or any successor service (“Bloomberg CPURNSA”). The CPI for a particular month is generally released and published during the following month. The CPI is a measure of the average change in consumer prices over time for a fixed market basket of goods and services, including food, clothing, shelter, fuels, transportation, charges for doctors’ and dentists’ services, and drugs. In calculating the index, price changes for the various items are averaged together with weights that represent their importance in the spending of urban households in the United States. The contents of the market basket of goods and services and the weights assigned to the various items are updated periodically by the BLS to take into account changes in consumer expenditure patterns. The CPI is expressed in relative terms in relation to a time base reference period for which the level is set at 100.0. The base reference period for the CPI Bonds is the 1982-1984 average.

*Interest Rate.* The CPI Bonds of any maturity will bear interest at the Initial Interest Rate for such maturity during the Initial Interest Period.<sup>2</sup> Thereafter, the CPI Bonds will bear interest at an annual rate (the “CPI Rate”) that the Calculation Agent determines for such CPI Bonds as of each Interest Reset Date, for the Interest Period beginning on that Interest Reset Date, pursuant to the following formula:

$$[(CPI_t - CPI_{t-12}) / CPI_{t-12}] + \text{Spread}$$

---

<sup>2</sup> The Initial Interest Rate for CPI Bonds of each maturity was determined by using the same interest rate formula that will be used to determine the CPI Rate and was based on the interpolated CPI Rate for May 10, 2006, which is three months prior to the dated date of the CPI Bonds. The following values were used to determine the Initial Interest Rate for CPI Bonds of each maturity pursuant to such interest rate formula: (a) 202.61613 as  $CPI_t$ , which is the interpolated CPI for May 2006 (the “Initial Reference Month”); (b) 194.42903 as  $CPI_{t-12}$ , which is the interpolated CPI for the twelfth calendar month prior to the Initial Reference Month; and (c) the applicable Spread for CPI Bonds of such maturity set forth above.

Where:

CPI<sub>t</sub> = CPI for the applicable Reference Month;  
CPI<sub>t-12</sub> = CPI for the twelfth month prior to the applicable Reference Month; and  
Spread = 0.98% for the CPI Bonds maturing on July 1, 2018, 1.00% for the CPI Bonds maturing on July 1, 2019, 1.02% for the CPI Bonds maturing on July 1, 2020, and 0.90% for the CPI Bonds maturing on July 1, 2021.

CPI<sub>t</sub> for each Interest Reset Date is the CPI for the applicable Reference Month, which is generally released and published in the second calendar month prior to such Interest Reset Date. CPI<sub>t-12</sub> for each Interest Reset Date is the CPI for the twelfth month prior to the applicable Reference Month, which is generally released and published in the eleventh month prior to the applicable Reference Month. For example, for the Interest Period from and including January 1, 2007 to but excluding July 1, 2007, CPI<sub>t</sub> will be the CPI for October 2006 and CPI<sub>t-12</sub> will be the CPI for October 2005. The CPI for October 2006 is expected to be published by BLS and reported on Bloomberg CPURNSA in November 2006 and the CPI for October 2005 was published and reported in November 2005. For more information regarding the calculation of interest rates on the CPI Bonds, including historical CPI levels and hypothetical interest rates, see “*Hypothetical Interest Rate Calculations*” below.

As stated in the risk factors, movements in the CPI that have occurred in the past are not necessarily indicative of changes that may occur in the future. Actual changes in the CPI may be less than or greater than those that have occurred in the past.

The amount of interest accruing on the CPI Bonds during the Initial Interest Period and each Interest Period will be computed on the basis of a 360 day year of twelve 30 day calendar months and will be payable in arrears on the Interest Payment Date for the Initial Interest Period and each Interest Period to the owners thereof as of the applicable Record Date. If, for any Interest Period, the CPI Rate is zero or a negative number, the interest rate for the CPI Bonds for that Interest Period will be 0%. In no event will the CPI Rate be greater than the Maximum Interest Rate. All calculations and determinations by the Calculation Agent will be final, absent manifest error.

At or prior to 12:00 noon, New York time, on each Interest Reset Date (or, if such Interest Reset Date is not a Business Day, on the next succeeding Business Day), the Calculation Agent will calculate the CPI Rate for CPI Bonds of each maturity applicable to that Interest Reset Date and shall supply to the Registrar and the Commonwealth each CPI Rate so determined in writing or by electronic communication promptly confirmed in writing. As noted, the calculation of the CPI Rate by the Calculation Agent will be final and conclusive and binding on the Registrar, the holders of the CPI Bonds and the Commonwealth, absent manifest error.

If the CPI is not reported on Bloomberg CPURNSA for a particular month by 11:00 AM on an Interest Reset Date, but the CPI has otherwise been published by the BLS, the Calculation Agent will determine the CPI as published by the BLS for such month using a source it deems to be accurate and appropriate. If the CPI is not published by the BLS for a particular month by 11:00 AM on an Interest Reset Date, the Calculation Agent will determine the CPI with

reference to an index number based on the last twelve-month change in the CPI available and announced by the Department of Treasury for its Inflation-Indexed Securities as described at 62 Federal Register 846-874 (January 6, 1997) (the “Treasury Inflation-Indexed Securities Regulation”) or, if no such index number is announced, in accordance with general market practice at the time.

In calculating  $CPI_t$  and  $CPI_{t-12}$ , the Calculation Agent will use the most recently available value of the CPI determined as described above on the applicable Interest Reset Date, even if such value has been adjusted from a prior reported value for the relevant month. However, if a value of  $CPI_t$  and  $CPI_{t-12}$  used by the Calculation Agent on any Interest Reset Date to determine the interest rate on the CPI Bonds (an “Initial CPI Value”) is subsequently revised by the BLS, the Calculation Agent will continue to use the Initial CPI Value for all purposes hereunder, and the interest rate for the related Interest Period, as determined based upon the Initial CPI Value, will not be revised.

If the CPI is rebased to a different year or period, the base reference period for the CPI Bonds will continue to be the 1982-1984 reference period as long as the 1982-1984 CPI continues to be published. If the 1982-1984 CPI is not published, the Calculation Agent will determine the percentage change in inflation in accordance with general market practice at the time.

If, while the CPI Bonds are outstanding, the CPI is discontinued or substantially altered, as determined in the sole discretion of the Calculation Agent, the Calculation Agent will determine the CPI Rate with reference to an applicable substitute index chosen by the Secretary of the Treasury for the Department of Treasury’s Inflation-Indexed Securities as described in the Treasury Inflation-Indexed Securities Regulation or, if no such securities are outstanding or no such substitute index is chosen, in accordance with general market practice at the time.

There will be no adjustment to the principal amount of the CPI Bonds at maturity or at any other time during the term of the CPI Bonds. The amount that holders of the CPI Bonds will receive at maturity is equal to the principal amount of CPI Bonds purchased by such holders.

*Rounding.* All values used in the interest rate formula for the CPI Bonds will be truncated to six decimal places and rounded to the nearest fifth decimal place (one-one hundred thousandth of a percentage point), rounding upwards if the sixth decimal place is five or greater (e.g., 9.876555% (or .09876555) would be rounded up to 9.87656% (or .0987656) and 9.876554% (or .09876554) would be rounded down to 9.87655% (or .0987655)). All percentages resulting from any calculation of the interest rate will be truncated to four decimal places and rounded to the nearest third decimal place (one thousandth of a percentage point), rounding upwards if the fourth decimal place is five or greater (e.g., 9.8765% (or .098765) would be rounded up to 9.877% (or .09877) and 9.8764% (or .098764) would be rounded down to 9.876% (or .09876)). All dollar amounts used in or resulting from such calculation on the CPI Bonds will be rounded to the nearest cent (with one-half cent being rounded upward).

*Hypothetical Interest Rate Calculations.* The following table sets forth the CPI from January 2000 to May 2006, as published by the BLS and reported on Bloomberg CPURNSA:

	<b>2006</b>	<b>2005</b>	<b>2004</b>	<b>2003</b>	<b>2002</b>	<b>2001</b>	<b>2000</b>
January	198.3	190.7	185.2	181.7	177.1	175.1	168.8
February	198.7	191.8	186.2	183.1	177.8	175.8	169.8
March	199.8	193.3	187.4	184.2	178.8	176.2	171.2
April	201.5	194.6	188.0	183.8	179.8	176.9	171.3
May	202.5	194.4	189.1	183.5	179.8	177.7	171.5
June	202.9	194.5	189.7	183.7	179.9	178.0	172.4
July		195.4	189.4	183.9	180.1	177.5	172.8
August		196.4	189.5	184.6	180.7	177.5	172.8
September		198.8	189.9	185.2	181.0	178.3	173.7
October		199.2	190.9	185.0	181.3	177.7	174.0
November		197.6	191.0	184.5	181.3	177.4	174.1
December		196.8	190.3	184.3	180.9	176.7	174.0

By way of example, the following illustrates the way in which the CPI Rate would be calculated on the CPI Bonds. Based upon the above table, the hypothetical interest rate that would have been payable on the CPI Bonds for the Interest Period from January 1, 2003 to July 1, 2003 is 2.626%. This hypothetical interest rate is calculated by inserting the following CPI levels into the interest rate formula described under “*Interest Rate*” and using the hypothetical Spread of 0.60%, the hypothetical Interest Reset Dates of January 1 and July 1 and hypothetical Reference Months of October 1 and April 1:

$CPI_t = 181.3$ , which is equal to the CPI level for October 2002, which as the third calendar month prior to the Interest Reset Date of January 1, 2003, would be the Reference Month; and

$CPI_{t-12} = 177.7$ , which is equal to the CPI level for October 2001, the twelfth calendar month prior to the Reference Month for the Interest Reset Date of January 1, 2003, as follows:

$$\begin{aligned}
 2.626\% &= (181.3 - 177.7) / 177.7 + 0.60\% \\
 &= 2.02588632\% + 0.60\% \\
 &= 2.025886\% \text{ (truncated to six decimal places)} + 0.60\% \\
 &= 2.02589\% \text{ (rounded to five decimal places)} + 0.60\% \\
 &= 2.6258\% \text{ (truncated to four decimal places)} \\
 &= 2.626\% \text{ (rounded to three decimal places)}
 \end{aligned}$$

The numbers in the foregoing example were provided by the Calculation Agent and are given for illustration and information purposes only. The historical levels of the CPI should not be taken as an indication of future levels of the CPI, and no assurance can be given as to the level of the CPI for any Reference Month. The Spread in the example is not the Spread applicable to the CPI Bonds.

*Risk Factors.* An investment in the CPI Bonds involves risks not associated with an investment in ordinary floating rate securities, which prospective investors should consider before purchasing the CPI Bonds.

*The interest rate on the CPI Bonds may be less than the Spread and, in some cases, could be zero.*

The CPI Rate, which represents the interest payable on the CPI Bonds during any Interest Period, is calculated based upon year over year changes in the level of the CPI, plus the Spread, determined semiannually over the term of the CPI Bonds.

If the CPI for the same month in successive years does not increase, which is likely to occur when there is little or no inflation, investors in the CPI Bonds will receive an interest payment for the applicable Interest Period equal to the Spread. If the CPI for the same month in successive years decreases, which is likely to occur in periods of deflation, investors in the CPI Bonds will receive an interest payment for the applicable Interest Period that is less than the Spread. If the CPI for the same month in successive years declines by a percentage equal to or greater than the Spread, the CPI Rate will equal zero for the related Interest Period and investors in the CPI Bonds will receive no interest payment on the corresponding Interest Payment Date.

*The interest rate is based upon the CPI. The CPI itself and the way BLS calculates the CPI may change in the future.*

An investment in securities with interest determined by reference to an inflation index involves factors independent of the creditworthiness of the Commonwealth or otherwise not associated with an investment in securities with interest determined by reference to a fixed rate, floating rate or other index-linked rate. Such factors may include, without limitation, the volatility of the CPI, the amount of other securities linked to the CPI, the level, direction and volatility of the market interest rates generally, the possibility that the CPI may be subject to significant changes, that changes in the CPI may or may not correlate to changes in interest rates generally or with changes in other indices and that the resulting interest may be greater or less than that payable on other securities of similar maturities.

In addition, the value of the CPI may depend on a number of factors, including economic, financial and political events over which the Commonwealth has no control. The historical experience of the CPI should not be taken as an indication of its performance during the term of the CPI Bonds. While the CPI measures changes for prices in goods and services, movements in the CPI that have occurred in the past are not necessarily indicative of changes that may occur in the future.

Further, there can be no assurance that the BLS will not change the method by which it calculates the CPI. Changes may also occur in the way CPI is calculated, which could reduce the level of the CPI and lower the interest payment with respect to the CPI Bonds. Accordingly, the amount of interest, if any, payable on the CPI Bonds, and therefore the value of the CPI Bonds, may be significantly reduced. If the CPI is discontinued or substantially altered, a substitute

index may be employed to calculate the interest payable on the CPI Bonds, as described above, and that substitution may adversely affect the value of the CPI Bonds.

The historical levels of the CPI are not an indication of the future levels of the CPI during the term of the CPI Bonds. The CPI has experienced periods of volatility in the past and such volatility may occur in the future. On the other hand, fluctuations and trends in the CPI that may have been observed in the past are not necessarily predictive of fluctuations and trends that may occur in the future.

*The CPI Rate is based upon historical CPI changes and may not reflect the most recent changes in the CPI.*

The calculation methodology for determining CPI incorporates an approximate three-month lag with payments of interest up to six months after such determination. This timing lag may have an impact on the trading price of the CPI Bonds, particularly during periods of significant, rapid changes in the CPI.

*Limited liquidity.*

Tax-exempt municipal securities bearing interest at a CPI Rate is a relatively new investment instrument. There can be no assurance that a secondary market for the CPI Bonds will develop or, if a secondary market does develop, that it will continue or that it will provide owners of the CPI Bonds with liquidity for their investment. In addition, as a new product, the CPI Bonds may not be widely traded or as well understood as fixed rate securities, ordinary floating rate securities or other types of index-linked securities. Lesser liquidity and fewer market participants may result in larger spreads between bid and asked prices for the CPI Bonds than the bid-asked spreads for fixed rate securities, ordinary floating rate securities or other types of index-linked securities of the same maturity as the CPI Bonds. Larger bid-asked spreads normally result in higher transaction costs and/or lower overall returns. The liquidity of the CPI Bonds may be enhanced over time as other issuers of tax-exempt bonds issue similar securities, or as more entities participate in the market for inflation-protection securities, generally; but, there can be no assurance that either or both of these phenomenon will occur.

*Interest Rate Swap Agreement.* In connection with the issuance of the CPI Bonds, the Commonwealth has entered into an interest rate swap agreement (the “Swap Agreement”) with Morgan Stanley Capital Services Inc. (“MSCS”), an affiliate of Morgan Stanley & Co. Incorporated, the lead underwriter and Calculation Agent for the CPI Bonds, pursuant to the terms of which the Commonwealth is required to pay a fixed interest rate and is entitled to receive a floating interest rate equal to the CPI Rate, each based on a notional amount equal to the principal amount of the CPI Bonds.

The purpose of the Swap Agreement is generally to convert the Commonwealth’s CPI Rate obligation with respect to the CPI Bonds to a fixed rate obligation. As a result of entering into the Swap Agreement, the Commonwealth expects to achieve reduced financing costs and to reduce the risk to the Commonwealth associated with the fluctuation in inflation rates.

The agreement by MSCS to make payments to the Commonwealth under the Swap Agreement does not affect the Commonwealth's obligation under the Series A Bond Resolution to pay the principal of and interest and premium, if any, on any of the CPI Bonds. The Registrar and the Bondholders will have no recourse against MSCS.

Under certain circumstances, the Swap Agreement is subject to early termination prior to its scheduled termination and prior to the maturity of the CPI Bonds, in which event, the Commonwealth may be obligated to make a substantial payment to MSCS.



Assured Guaranty Corp.  
 1325 Avenue of the Americas  
 New York, NY 10019  
 212-974-0100  
 www.assuredguaranty.com

**Financial Guaranty Insurance Policy**

Issuer:	Policy No.	
Bonds:	Premium:	
Effective Date:	Term:	The period from and including the Effective Date to and including the date on which all Insured Payments (including Avoided Payments) have been paid.

Assured Guaranty Corp., a Maryland insurance company ("Assured Guaranty"), in consideration of the payment of the premium set forth above and subject to the terms of this financial guaranty insurance policy (the "Policy"), hereby unconditionally and irrevocably agrees to pay to [insert name of trustee], as trustee (the "Trustee") (as set forth in the documentation providing for the issuance of and securing the above-referenced Bonds (the "Bonds"; such documentation, the "Transaction Documentation")) for the benefit of the holders of the Bonds (the "Holders"), and in any case subject to the terms of this Policy, that portion of the principal of and interest on the Bonds that shall become Due for Payment (as hereinafter defined) but shall be unpaid by reason of Nonpayment by the Issuer (as hereinafter defined; such portion of principal and interest, hereinafter the "Insured Payments"). Insured Payments shall not include any additional amounts owing by the Issuer solely as a result of the failure by the Trustee to pay such amount when due and payable, including without limitation any such additional amounts as may be attributable to penalties or to interest accruing at a default rate, to amounts payable in respect of indemnification, or to any other additional amounts payable by the Trustee by reason of such failure. *Capitalized terms used in this Policy are used with the meanings ascribed thereto elsewhere herein.*

Assured Guaranty will make such Insured Payments to the Trustee on the later to occur of (i) the date applicable principal or interest becomes Due for Payment, or (ii) the Business Day next following the day on which Assured Guaranty shall have Received a completed notice of claim in the form attached hereto as Exhibit A. Payment by Assured Guaranty to the Trustee for the benefit of the Holders shall discharge the obligation of Assured Guaranty under this Policy to the extent of such payment. The Trustee will disburse the Insured Payments to the Holders in accordance with the terms of the Transaction Documentation only upon receipt by the Trustee, in form reasonably satisfactory to it, of (i) evidence of the Holder's right to receive such payments, and (ii) evidence, including any appropriate instruments of assignment, that all of the Holder's rights to payment of such principal or interest Due for Payment shall thereupon vest in Assured Guaranty. Upon such disbursement, Assured Guaranty shall become the Holder of the Bond, appurtenant coupon thereto, or right to payment of principal or interest thereon, and shall be fully subrogated to all of the Holder's right, title and interest thereunder, including without limitation the right to payment thereof.

This Policy is non-cancelable for any reason. The premium on this Policy is not refundable for any reason, including without limitation any payment of the Bonds prior to maturity. This Policy does not insure against loss of any prepayment premium which may be payable with respect to all or any portion of any Bond at any time, or the failure of the Trustee to remit amounts received hereunder to the Holder in accordance with the terms of the Transaction Documentation. No payment shall be made under this Policy in excess of the Policy Limit. No payment shall be made under this Policy with respect to a Bond if the Holder is the Issuer of such Bond.

At any time during the Term of the Policy, Assured Guaranty may appoint a fiscal agent (the "Fiscal Agent") for purposes of this Policy by written notice to the Trustee, specifying the name and notice address of such Fiscal Agent. From and after the date of receipt of such notice by the Trustee or Paying Agent, copies of all notices and documents required to be delivered to Assured Guaranty pursuant to this Policy shall be simultaneously delivered to the Fiscal

Agent and to Assured Guaranty. All payments required to be made by Assured Guaranty under this Policy may be made directly by Assured Guaranty or by the Fiscal Agent on behalf of Assured Guaranty. The Fiscal Agent is the agent of Assured Guaranty only, and the Fiscal Agent shall in no event be liable to Trustee for any acts of the Fiscal Agent or any failure of Assured Guaranty to deposit, or cause to be deposited, sufficient funds to make payments due under this Policy.

*Certain Defined Terms*

"Avoided Payment" means any amount that is paid, credited, transferred or delivered to a Holder in respect of any Insured Payment by the Trustee, which amount has been rescinded or recovered from or otherwise required to be returned or repaid by such Holder pursuant to the United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction that such payment constitutes an avoidable preference with respect to such holder.

"Business Day" means any day other than (i) a Saturday or Sunday, (ii) any day on which the offices of the Trustee or Assured Guaranty are closed, or (iii) any day on which banking institutions are authorized or required by law, executive order or governmental decree to be closed in New York City or in the States of Maryland or New York.

"Due for Payment" means, when referring to the principal of a Bond, the stated maturity date thereof, or the date on which such Bond shall have been duly called for mandatory sinking fund redemption, and does not refer to any earlier date on which payment is due by reason of a call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity (unless Assured Guaranty in its sole discretion elects to make any principal payment, in whole or in part, on such earlier date) and means, when referring to interest on a Bond, the stated date for payment of such interest.

"Nonpayment" in respect of a Bond means the failure of the Issuer to have provided sufficient funds to the Trustee for payment in full of all principal and interest Due for Payment on such Bond. It is further understood that the term "Nonpayment" in respect of a Bond includes any Avoided Payment.

"Notice" means a written notice from a Holder or the Trustee mailed by registered mail or personally delivered or telecopied to Assured Guaranty at 1325 Avenue of the Americas, New York, NY 10019, Telephone Number: (212) 974-0100, Facsimile Number: (212) 581-3268, Attention: Risk Management, with a copy to the General Counsel, or to such other address as shall be specified by Assured Guaranty to the Trustee in writing.

"Policy Limit" means \$ \_\_\_\_\_, together with interest thereon at the rate or rates set forth in the Transaction Documentation; provided, however, that nothing set forth herein shall be construed to include in the coverage provided by this Policy interest calculated at a default rate.

"Receipt" or "Received" means actual receipt or notice of or, if notice is given by overnight or other delivery service, or by certified or registered United States mail, by a delivery receipt signed by a person authorized to accept delivery on behalf of the person to whom the notice was given.

To the fullest extent permitted by applicable law, Assured Guaranty agrees not to assert, and hereby waives, for the benefit of the Holders only, all rights and defenses to the extent that such rights and defenses may be available to Assured Guaranty to avoid payment of claims made under this Policy in accordance with its terms.

This Policy sets forth in full the undertaking of Assured Guaranty with respect to the subject matter hereof, and may not be modified, altered or affected by any other agreement or instrument, including without limitation any modification thereto or amendment thereof.

This Policy will be governed by, and shall be construed in accordance with, the laws of the State of New York (other than with respect to its conflicts of laws principles).

This Policy is not covered by the Property/Casualty Insurance Security Fund specified in Article 76 of the New York Insurance Law.

**IN WITNESS WHEREOF**, Assured Guaranty has caused this Policy to be affixed with its corporate seal and to be signed by its duly authorized officer to become effective and binding upon Assured Guaranty by virtue of such signature.

SEAL

**ASSURED GUARANTY CORP.**

By: \_\_\_\_\_

Name:

Title:

Signature attested to by:

\_\_\_\_\_  
Counsel

SPECIMEN

[THIS PAGE INTENTIONALLY LEFT BLANK]



Financial Guaranty Insurance Company  
125 Park Avenue  
New York, NY 10017  
T 212-312-3000  
T 800-352-0001

## Municipal Bond New Issue Insurance Policy

<b>Issuer:</b>	<b>Policy Number:</b>
	<b>Control Number:</b> 0010001
<b>Bonds:</b>	<b>Premium:</b>

Financial Guaranty Insurance Company ("Financial Guaranty"), a New York stock insurance company, in consideration of the payment of the premium and subject to the terms of this Policy, hereby unconditionally and irrevocably agrees to pay to U.S. Bank Trust National Association or its successor, as its agent (the "Fiscal Agent"), for the benefit of Bondholders, that portion of the principal and interest on the above-described debt obligations (the "Bonds") which shall become Due for Payment but shall be unpaid by reason of Nonpayment by the Issuer.

Financial Guaranty will make such payments to the Fiscal Agent on the date such principal or interest becomes Due for Payment or on the Business Day next following the day on which Financial Guaranty shall have received Notice of Nonpayment, whichever is later. The Fiscal Agent will disburse to the Bondholder the face amount of principal and interest which is then Due for Payment but is unpaid by reason of Nonpayment by the Issuer but only upon receipt by the Fiscal Agent, in form reasonably satisfactory to it, of (i) evidence of the Bondholder's right to receive payment of the principal or interest Due for Payment and (ii) evidence, including any appropriate instruments of assignment, that all of the Bondholder's rights to payment of such principal or interest Due for Payment shall thereupon vest in Financial Guaranty. Upon such disbursement, Financial Guaranty shall become the owner of the Bond, appurtenant coupon or right to payment of principal or interest on such Bond and shall be fully subrogated to all of the Bondholder's rights thereunder, including the Bondholder's right to payment thereof.

This Policy is non-cancellable for any reason. The premium on this Policy is not refundable for any reason, including the payment of the Bonds prior to their maturity. This Policy does not insure against loss of any prepayment premium which may at any time be payable with respect to any Bond.

As used herein, the term "Bondholder" means, as to a particular Bond, the person other than the Issuer who, at the time of Nonpayment, is entitled under the terms of such Bond to payment thereof. "Due for Payment" means, when referring to the principal of a Bond, the stated maturity date thereof or the date on which the same shall have been duly called for mandatory sinking fund redemption and does not refer to any earlier date on which payment is due by reason of call for redemption (other than by mandatory sinking fund redemption), acceleration or other advancement of maturity and means, when referring to interest on a Bond, the stated date for payment of interest. "Nonpayment" in respect of a Bond means the failure of the Issuer to have provided sufficient funds to the paying agent for payment in full of all



**Financial Guaranty Insurance Company**  
 125 Park Avenue  
 New York, NY 10017  
 T 212-312-3000  
 T 800-352-0001

## **Municipal Bond New Issue Insurance Policy**

principal and interest Due for Payment on such Bond. "Notice" means telephonic or telegraphic notice, subsequently confirmed in writing, or written notice by registered or certified mail, from a Bondholder or a paying agent for the Bonds to Financial Guaranty. "Business Day" means any day other than a Saturday, Sunday or a day on which the Fiscal Agent is authorized by law to remain closed.

In Witness Whereof, Financial Guaranty has caused this Policy to be affixed with its corporate seal and to be signed by its duly authorized officer in facsimile to become effective and binding upon Financial Guaranty by virtue of the countersignature of its duly authorized representative.



**President**

**Effective Date:**

**Authorized Representative**

U.S. Bank Trust National Association, acknowledges that it has agreed to perform the duties of Fiscal Agent under this Policy.



**Authorized Officer**

SPECIMEN



**Financial Guaranty Insurance Company**  
 125 Park Avenue  
 New York, NY 10017  
 T 212-312-3000  
 T 800-352-0001

**Endorsement**  
**To Financial Guaranty Insurance Company**  
**Insurance Policy**

---

**Policy Number:** \_\_\_\_\_ **Control Number:** 0010001

---

It is further understood that the term "Nonpayment" in respect of a Bond includes any payment of principal or interest made to a Bondholder by or on behalf of the issuer of such Bond which has been recovered from such Bondholder pursuant to the United States Bankruptcy Code by a trustee in bankruptcy in accordance with a final, nonappealable order of a court having competent jurisdiction.

NOTHING HEREIN SHALL BE CONSTRUED TO WAIVE, ALTER, REDUCE OR AMEND COVERAGE IN ANY OTHER SECTION OF THE POLICY. IF FOUND CONTRARY TO THE POLICY LANGUAGE, THE TERMS OF THIS ENDORSEMENT SUPERSEDE THE POLICY LANGUAGE.

In Witness Whereof, Financial Guaranty has caused this Endorsement to be affixed with its corporate seal and to be signed by its duly authorized officer in facsimile to become effective and binding upon Financial Guaranty by virtue of the countersignature of its duly authorized representative.



**President**

**Effective Date:**

**Authorized Representative**

**Acknowledged as of the Effective Date written above:**



**Authorized Officer**  
**U.S. Bank Trust National Association, as Fiscal Agent**

[THIS PAGE INTENTIONALLY LEFT BLANK]

[THIS PAGE INTENTIONALLY LEFT BLANK]

[THIS PAGE INTENTIONALLY LEFT BLANK]





Recycled Paper - Printed by  
IMAGEMASTER 800.452.5152